

December 6, 2013

Project Plan for the Territory & Project Plan Amendment of Tax Incremental District No. 2



Organizational Joint Revie	ew Board Meeting Held:	

Public Hearing Held:

Adoption by Plan Commission:

Adoption by Common Council:

Approval by the Joint Review Board:

November 20, 2013

November 20, 2013

November 20, 2013

December 5, 2013

Scheduled for December 18, 2013

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## Tax Incremental District No. 2 Territory & Project Plan Amendment

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City Representative Jefferson County Madison Area Technical College District Waterloo School District Public Member

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## SECTION 1: Executive Summary

## **Description of District**

### Type of District, Size and Location

Tax Incremental District ("TID") No. 2 (the "TID" or "District") is an existing rehabilitation - conservation district, which was created by a resolution of the City of Waterloo ("City") Common Council adopted on July 21, 2011 (the "Creation Resolution").

#### Amendments

CONSULATION OF

The District has not been previously amended.

#### Purposes of this Amendment

To further facilitate development and/or redevelopment within areas adjacent to the District, the City desires to amend its boundaries to add territory. A map, located in Section 3 of this plan, identifies the Territory to be added and its geographic relationship to the existing District's boundaries.

This amendment will cause territory to be added to the District, providing incentive and opportunities for additional private development and redevelopment.

This amendment will modify the categories, locations or costs of the Projects to be undertaken, providing incentive and opportunities for additional private development and redevelopment.

This amendment will allow for the District to incur project costs outside of, but within  $\frac{1}{2}$  mile of, the boundaries of the District as permitted under Wisconsin Statutes Section 66.1105(2)(f)1.n.

### Estimated Total Project Expenditures

The City anticipates making project expenditures of approximately \$3,860,000 to undertake projects in the amendment areas as listed in this Project Plan. The City does not intend to make additional project expenditures within the original District area at this time. It is anticipated that the remaining and additional projects will be completed in several phases. The Expenditure Period of this District terminates on July 21, 2033. The remaining and additional projects to be undertaken pursuant to this Project Plan are expected to be financed with General Obligation debt issued, however, the City may use other alternative financing methods which may provide overall lower costs of financing, preserve debt capacity, mitigate risk to the City, or provide other advantages as determined by the Common Council. A discussion and listing of other possible financing mechanisms, as well as a summary of project financing by phase is located in Section 10 of this plan.

The additional project costs include costs for sewer & water improvements, road construction, establishment of a revolving loan fund. These project areas, are located both in the current boundary & outside of, but within <sup>1</sup>/<sub>2</sub> mile of the current boundary of the District and within the City.

#### Economic Development

As a result of the amendment of this District, the City projects that additional land and improvements value of approximately \$8,635,000 will be created as a result of new development, redevelopment, and appreciation in the value of existing properties. This additional value will be a result of the improvements made and projects undertaken within the amended area. A table detailing assumptions as to the timing of new development and redevelopment, and associated values is located in Section 10 of this plan. In

addition, the amendment of the District is expected to result in further economic benefits as detailed in the Summary of Findings hereafter.

### Expected Termination of District

TID No. 2 has a maximum statutory life of 27 years, and must close not later than July 21, 2038, resulting in a final collection of increment in budget year 2039. Based on the Economic Feasibility Study located in Section 10 of this Plan, amendment of the District would shift the projected closure year from the original plan projections of 2027 to 2034. The original plan had not anticipated the decline in property values in 2012.

## Summary of Findings

As required by Wisconsin Statutes Section 66.1105, and as documented in this Project Plan Amendment and the exhibits contained and referenced herein, the following findings are made:

- 1. That "but for" amendment of this District, the additional development projected to occur within the amendment areas as detailed in this Project Plan: 1) would not occur; or 2) would not occur in the manner at the values, or within the timeframe desired by the City. In making this determination, the City has considered the following information:
  - Some sites proposed for redevelopment have remained vacant for 9 years due to lack of adequate infrastructure, environmental contamination, obsolete platting and ownership by multiple parties. Given that the sites have not redeveloped as would have been expected under normal market conditions, it is the judgment of the City that the use of tax incremental financing ("TIF") will be required to provide the necessary infrastructure inducements to encourage development on the sites consistent with that desired by the City.
  - In order to make the amendment areas suitable for development and/or redevelopment, the City will need to make a substantial investment to pay for the costs of: property, right-of-way and easement acquisition; site preparation; installation of utilities; installation of streets and related streetscape items; development incentive payments; façade grants and loans, and other associated costs. Due to the extensive initial investment in public infrastructure and/or rehabilitation that is required in order to allow development and/or redevelopment to occur, the City has determined that development and/or redevelopment of the amendment area will not occur solely as a result of private investment. Accordingly, the City finds that absent the use of TIF, development and/or redevelopment of the amendment area is unlikely to occur.
  - Due to its geographic location and market conditions, the City has seen little growth or new investment in the community. Net new construction within the City for the period of 2008 to 2013 has averaged only .42%, while Jefferson County has average .81%. The City of Waterloo has had lower than the County's average net new construction 7 out of the last 8 years. Absent the use of Tax Increment Financing (TIF), this trend is likely to continue. Absent the use of Tax Increment Financing (TIF), this trend is likely to continue. Use of TIF will provide the City with the means to stimulate new development in the amended area.
- 2. The economic benefits of amending the Tax Incremental District, as measured by increased employment, business and personal income, and property value, are sufficient to compensate for the cost of the improvements. In making this determination, the City has considered the following information:

- As demonstrated in the Economic Feasibility Section of this Project Plan, the total tax increments projected to be collected are more than sufficient to pay for the actual and proposed Project Costs within the original District and the amended areas. On this basis alone, the finding is supported.
- The Lang development expected to occur in the amendment area is likely to generate at least three full time positions at the facility.

# 3. The benefits of the proposal outweigh the anticipated tax increments to be paid by the owners of property in the overlying taxing jurisdictions.

- If approved, the boundary amendment would become effective for valuation purposes as of January 1, 2014. As of this date, the values of all existing development would be frozen and the property taxes collected on this base value would continue to be distributed amongst the various taxing entities as they currently are now. Taxes levied on any additional value established within the amendment area due to new construction, renovation or appreciation of property values occurring after January 1, 2014 would be collected by the TID and used to repay the costs of TIF-eligible projects undertaken within the District.
- Given that additional development is not likely to occur or in the same manner without the use of tax incremental financing (see finding # 1), and since the District will generate additional economic benefits that are more than sufficient to compensate for the additional cost of the improvements (see Finding #2), the City reasonably concludes that the overall additional benefits of the District outweigh the anticipated tax increments to be paid by the owners of property in the overlying taxing jurisdictions. It is further concluded that since the "but for" test is satisfied, there would, in fact, be no foregone tax increments to be paid in the event the District is not amended. As required by Section 66.1105(4)(i)4., a calculation of the share of projected tax increments estimated to be paid by the owners of property in the overlying taxing jurisdictions has been made and can be found in Appendix A of the Project Plan.
- 4. Not less than 50% by area of the real property within the District, as amended, in need of rehabilitation conservation work within the meaning of Wisconsin Statutes Section 66.1337(2m)(b). Furthermore, at the time of adoption of the Creation Resolution for this District, and any subsequent resolutions amending its boundaries, any property standing vacant for seven years immediately preceding adoption of the resolution(s) did not comprise more than 25% of the total area in the District as required by Wisconsin Statutes Section 66.1105(4)(gm)1.
- 5. Based upon the findings, as stated above, and the original findings as stated in the Creation Resolution, the District remains declared a rehabilitation conservation District based on the identification and classification of the property included within the District.
- 6. The Project Costs of the District relate directly to promoting rehabilitation of the area consistent with the purpose for which the District was created.
- 7. The improvements to be made within the territory incorporated by this Amendment are likely to enhance significantly the value of substantially all of the other real property in the District.
- 8. The equalized value of the taxable property within the territory to be added to the District by this amendment, plus the value increment of all other existing tax incremental districts within the City, does not exceed 12% of the total equalized value of taxable property within the City.

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- 9. The City estimates that less than 35% of the territory within the District, as amended, will be devoted to retail business at the end of the District's maximum expenditure period, pursuant to Wisconsin Statutes Sections 66.1105(5)(b) and 66.1105(6)(am)1.
- 10. The Project Plan for the District, as amended, is feasible, and is in conformity with the Master Plan of the City.

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## SECTION 2: Type and General Description of District

The District was created under the authority provided by Wisconsin Statutes Section 66.1105 July 21, 2011by resolution of the Common Council. The District's valuation date, for purposes of establishing base value, was January 1, 2011.

The existing District is a "Rehabilitation - conservation District" created on a finding that at least 50%, by area, of the real property within the District was is in need of rehabilitation - conservation work, as defined in Section 66.1337(2m)(a). The District will remain in compliance with this finding after the addition of the Territory identified in this Amendment. In addition, the District will remain in compliance with the "vacant land test," which requires that property standing vacant for seven years immediately preceding adoption of the Creation Resolution for this District will not comprise more than 25% of the area in the District in compliance with Wisconsin Statutes Section 66.1105(4)(gm)1. The Preliminary Parcel list found in Section 5 of this plan provides a calculation demonstrating continued compliance with both the 50% test and the 25% test.

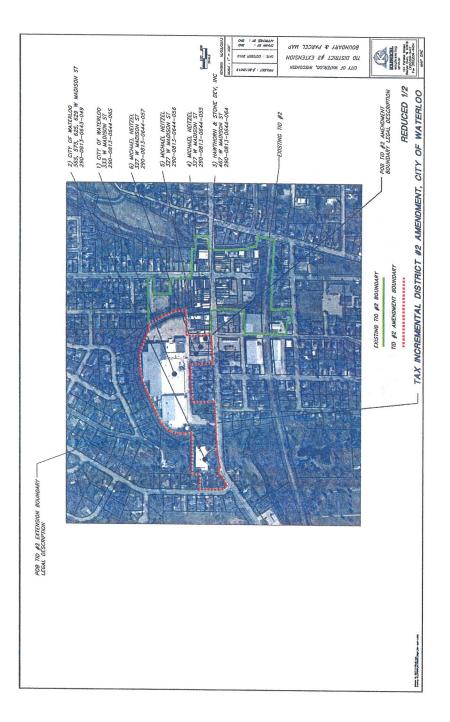
Wisconsin Statutes Section 66.1105(4)(h)2. provides authority for a City to amend the boundaries of an existing Tax Increment District for purposes of adding and/or subtracting territory up to a total of four times during the life of the District. The boundaries of the District have not previously been amended. This Project Plan Amendment supplements, and does not supersede or replace any component of the original Project Plan unless specifically stated. All components of the original Project Plan remain in effect.

The purpose of the Amendment is to facilitate development within areas adjacent to the existing District. The amendment to the District boundaries and the Project Plan will enable the City to install additional public improvements, and to make additional necessary related expenditures that will create development and/or redevelopment opportunities consistent with the original purposes for which the District was created. The amendment is also to provide for the undertaking of additional expenditures.

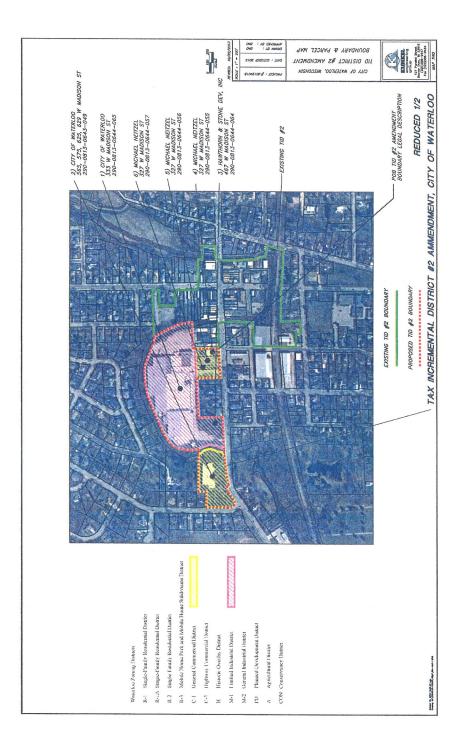
A map depicting the boundaries of the District is found in Section 3 of this Plan. Based upon the findings as stated above, and the original findings as stated in the Creation Resolution, the District remains a rehabilitation - conservation District based on the identification and classification of the property included within the District.

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## SECTION 3: Map of Original District Boundary and Territory Amendment Area Identified



## SECTION 4: Map Showing Existing Uses and Conditions Within The Territory To Be Added



## SECTION 5: Preliminary Parcel List and Analysis Within The Territory To Be Added

## City of Waterloo, WI

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Tax Increment District No. 2 Preliminary Parcel List

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MAP REF. #	AP PARCEL NO. STREET ADDRESS OWNER			ASSESSED VALUE - ASSESSED VALUE - ASSESSED VALUE - VALUE PERS PROP LAND IMP I			TOTAL ASSESSED VALUE (LAND & IMP)	EQUALIZED VALUE	ACRES DECLARED IN NEED OF REHAB OR CONSERVATION			
	29008130644065	333 W MADISON ST	CITY OF WATERLOO		0	0	0	0	12.400	M1	12.400	
	29008130643049	565, 575, 625, 629 W MADISON ST	CITY OF WATERLOO		0	0	0	0	3.311	C1	3.311	
		467 W MADISON ST	HAWTHORN & STONE DEV, INC		30,400	89,100	119,500		0.613	M1	Na an	
	29008130644055		MICHAEL NEITZEL	52,475	33,300	187,100	220,400	223,400	0.379	C1		
		327 W MADISON ST	MICHAEL NEITZEL	a series	38,300	5,000	43,300	43,900	0.463	C1		· · · · · · · · · · · · · · · · · · ·
	29008130644057	327 W MADISON ST	MICHAEL NEITZEL		20,500	2,200	22,700	23,000	0.210	C1	na far far far far an an san san san san san san san san s	n (angalang pengan p
							0	na her somerne, ny server ole af Australia de Landarda de S				
			SUBTOTAL PERSONAL PROPERTY >	52,475				52,475	NA	NA	NA	NA
								462,275	17.376		15.711	0.000



ESTIMATED BASE TOTAL DISTRICT VALUE ACREAGE

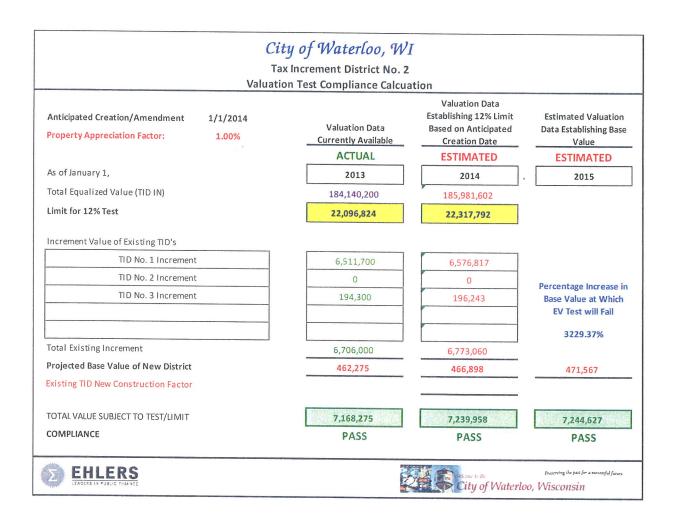
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TOTAL CONS,/REHAB ACREAGE 90.418% 0.000%

## SECTION 6: Equalized Value Test

The following calculations demonstrate that the City is in compliance with Wisconsin Statutes Section 66.1105(4)(gm)4.c., which requires that the equalized value of the Territory to be added to the District, plus the value increment of the District being amended, plus the value increment of all other existing tax incremental districts, does not exceed 12% of the total equalized value of taxable property within the City.

The equalized value of the Territory to be incorporated by this Amendment, plus the increment value of TID No. 2, plus the value increment of all other existing tax incremental districts within the City, totals an estimated \$7,239,958. This value is less than the estimated maximum of \$22,317,792 in equalized value that is permitted for the City of Waterloo. The City is therefore in compliance with the statutory equalized valuation test and may proceed with amendment of this District.



## SECTION 7: Statement of Kind, Number and Location of Proposed Public Works and Other Projects

The following is a list of public works and other TIF-eligible projects that the City expects to implement, within Territory to be incorporated by this Amendment. Any costs directly or indirectly related to the public works and other projects are considered "Project Costs" and eligible to be paid with tax increment revenues of the District. This amendment is not intended to change the scope of projects identified in the original project plan.

## Property, Right-of-Way and Easement Acquisition

### Property Acquisition for Development or Redevelopment

In order to promote and facilitate development and/or redevelopment the City may acquire property within the District. The cost of property acquired, and any costs associated with the transaction, are eligible Project Costs. Following acquisition, other Project Costs within the categories detailed in this Section may be incurred in order to make the property suitable for development and/or redevelopment. Any revenue received by the City from the sale of property acquired pursuant to the execution of this Plan will be used to reduce the total project costs of the District. If total Project Costs incurred by the City to acquire property and make it suitable for development and/or redevelopment exceed the revenues or other consideration received from the sale or lease of that property, the net amount shall be considered "real property assembly costs" as defined in Wisconsin Statutes Section 66.1105(2)(f)1.c., and subject to recovery as an eligible Project Cost.

### Acquisition of Rights-of-Way

The City may need to acquire property to allow for installation of streets, driveways, sidewalks, utilities, stormwater management practices and other public infrastructure. Costs incurred by the City to identify, negotiate and acquire rights-of-way are eligible Project Costs.

### Acquisition of Easements

The City may need to acquire temporary or permanent easements to allow for installation and maintenance of streets, driveways, sidewalks, utilities, stormwater management practices and other public infrastructure. Costs incurred by the City to identify, negotiate and acquire easement rights are eligible Project Costs.

### **Relocation Costs**

If relocation expenses are incurred in conjunction with the acquisition of property, those expenses are eligible Project Costs. These costs may include, but are not limited to: preparation of a relocation plan; allocations of staff time; legal fees; publication of notices; obtaining appraisals; and payment of relocation benefits as required by Wisconsin Statutes Sections 32.19 and 32.195.

## Site Preparation Activities

### Environmental Audits and Remediation

There have been no known environmental studies performed within the proposed District. If, however, it becomes necessary to evaluate any land or improvement within the District, any cost incurred by the City related to environmental audits, testing, and remediations are eligible Project Costs.

### Demolition

In order to make sites suitable for redevelopment, the City will incur costs related to demolition and removal of structures or other land improvements, to include abandonment of wells or other existing utility services.

#### Site Grading

Land within the District may require grading to make it suitable for development and/or redevelopment, to provide access, and to control stormwater runoff. The City may need to remove and dispose of excess material, or bring in fill material to provide for proper site elevations. Expenses incurred by the City for site grading are eligible Project Costs.

## Utilities

### Sanitary Sewer System Improvements

There may be inadequate sanitary sewer facilities serving areas of the District. To allow development and/or redevelopment to occur, the City may construct, alter, rebuild or expand sanitary sewer infrastructure within the District. Eligible Project Costs include, but are not limited to, construction, alteration, rebuilding or expansion of: collection mains; manholes and cleanouts; service laterals; force mains; interceptor sewers; and all related appurtenances. To the extent sanitary sewer projects undertaken within the District provide direct benefit to land outside of the District, the City will make an allocation of costs based on such benefit. Those costs corresponding to the benefit allocated to land within the District, and necessitated by the implementation of the Project Plan, are eligible Project Costs. Implementation of the Project Plan may also require that the City construct, alter, rebuild or expand sanitary sewer infrastructure located outside of the District. That portion of the costs of sanitary sewer system projects undertaken outside the District which are necessitated by the implementation of the Project Plan are eligible Project Costs. The improvements to the wastewater treatment facilities, although not within the  $\frac{1}{2}$  mile radius, are an eligible project cost under Section 66.1105(2)(f)1 k.

### Water System Improvements

There are inadequate water distribution facilities serving areas of the District. To allow development and/or redevelopment to occur, the City may construct, alter, rebuild or expand water system infrastructure within the District. Eligible Project Costs include, but are not limited to, construction, alteration, rebuilding or expansion of: distribution mains; manholes and valves; hydrants; service laterals; pumping stations; wells; water treatment facilities; storage tanks and reservoirs; and all related appurtenances. To the extent water system projects undertaken within the District provide direct benefit to land outside of the District, the City will make an allocation of costs based on such benefit. Those costs corresponding to the benefit allocated to land within the District, and necessitated by the implementation of the Project Plan, are eligible Project Costs. Implementation of the Project Plan may also require that the City construct, alter, rebuild or expand water system infrastructure located outside of the District. That portion of the costs of water system projects undertaken outside the District which are necessitated by the implementation of the Project Plan are eligible Project Costs.

### Stormwater Management System Improvements

Development and/or redevelopment within the District will cause stormwater runoff and pollution. To manage this stormwater runoff, the City may construct, alter, rebuild or expand stormwater management infrastructure within the District. Eligible Project Costs include, but are not limited to, construction, alteration, rebuilding or expansion of: stormwater collection mains; inlets, manholes and valves; service laterals; ditches; culvert pipes; box culverts; and infiltration, filtration and detention Best Management Practices (BMP's). To the extent stormwater management system projects undertaken within the District provide direct benefit to land outside of the District, the City will make an allocation of costs based on such benefit. Those costs corresponding to the benefit allocated to land within the District, and necessitated by the implementation of the Project Plan, are eligible Project Costs. Implementation of the Project Plan may also require that the City construct, alter, rebuild or expand stormwater management

infrastructure located outside of the District. That portion of the costs of stormwater management system projects undertaken outside the District which are necessitated by the implementation of the Project Plan are eligible Project Costs.

#### Electric Service

In order to create sites suitable for development and/or redevelopment, the City may incur costs to provide, relocate or upgrade electric services. Relocation may require abandonment and removal of existing poles or towers, installation of new poles or towers, or burying of overhead electric lines. Costs incurred by the City to undertake this work are eligible Project Costs.

#### Gas Service

In order to create sites suitable for development and/or redevelopment, the City may incur costs to provide, relocate or upgrade gas mains and services. Costs incurred by the City to undertake this work are eligible Project Costs.

#### **Communications Infrastructure**

In order to create sites suitable for development and/or redevelopment, the City may incur costs to provide, relocate or upgrade infrastructure required for voice and data communications, including, but not limited to: telephone lines, cable lines and fiber optic cable. Costs incurred by the City to undertake this work are eligible Project Costs.

## Streets and Streetscape

#### Street Improvements

There are inadequate street improvements serving areas of the District. To allow development and/or redevelopment to occur, the City may need to construct and/or reconstruct streets, alleys, access drives and parking areas. Eligible Project Costs include, but are not limited to: excavation; removal or placement of fill; construction of road base; asphalt or concrete paving or repaving; installation of curb and gutter; installation of sidewalks and bicycle lanes; installation of culverts, box culverts and bridges; rail crossings and signals; utility relocation, to include burying overhead utility lines; street lighting; installation of traffic control signage and traffic signals; pavement marking; right-of-way restoration; installation of retaining walls; and installation of fences, berms, and landscaping.

#### Streetscaping and Landscaping

In order to attract development and/or redevelopment consistent with the objectives of this Plan, the City may install amenities to enhance development sites, rights-of-way and other public spaces. These amenities include, but are not limited to: landscaping; lighting of streets, sidewalks, parking areas and public areas; installation of planters, benches, clocks, tree rings, trash receptacles and similar items; and installation of brick or other decorative walks, terraces and street crossings. These and any other similar amenities installed by the City are eligible Project Costs.

## CDA

### Contribution to Community Development

As provided for in Wisconsin Statues Sections 66.1105(2)(f)1.h and 66.1333(13), the City may provide funds to its CDA to be used for administration, planning operations, and capital costs, including but not limited to real property acquisition, related to the purposes for which it was established in furtherance of any redevelopment or urban renewal project. Funds provided to the CDA for this purpose are eligible Project Costs.

### Revolving Loan/Grant Program

To encourage private redevelopment consistent with the objectives of this Plan, the City, through its CDA, may provide loans and/or matching grants to eligible property owners in the District. Loan and/or matching grant recipients will be required to sign an agreement specifying the nature of the property improvements to be made. Eligible improvements will be those that are likely to improve the value of the property, enhance the visual appearance of the property and surrounding area, correct safety deficiencies, or as otherwise specified by the CDA in the program manual. Any funds returned to the CDA from the repayment of loans made are not considered revenues to the District, and will not be used to offset District Project Costs. Instead, these funds may be placed into a revolving loan fund and will continue to be used for the program purposes stated above. Any funds provided to the CDA for purposes of implementing this program are considered eligible Project Costs.

### Miscellaneous

### Cash Grants (Development Incentives)

The City may enter into agreements with property owners, lessees, or developers of land located within the District for the purpose of sharing costs to encourage the desired kind of improvements and assure tax base is generated sufficient to recover Project Costs. No cash grants will be provided until the City executes a developer agreement with the recipient of the cash grant. Any payments of cash grants made by the City are eligible Project Costs.

### Projects Outside the Tax Increment District

Pursuant to Wisconsin Statutes Section 66.1105(2)(f)1.n, the City may undertake projects within territory located within one-half mile of the boundary of the District provided that: 1) the project area is located within the City's corporate boundaries and 2) the projects are approved by the Joint Review Board. The cost of projects completed outside the District pursuant to this section are eligible project costs, and may include any project cost that would otherwise be eligible if undertaken within the District. The City intends to make the following project cost expenditures outside the District, parking, riverfront redevelopment pedestrian trails and signage as part of the original project plan.

### Professional Service and Organizational Costs

The costs of professional services rendered, and other costs incurred, in relation to the creation, administration and termination of the District, and the undertaking of the projects contained within this Plan, are eligible Project Costs. Professional services include, but are not limited to: architectural; environmental; planning; engineering; legal, audit; financial; and the costs of informing the public with respect to the creation of the District and the implementation of the Plan.

### Administrative Costs

The City may charge to the District as eligible Project Costs reasonable allocations of administrative costs, including, but not limited to, employee salaries. Costs allocated will bear a direct connection to the time spent by City employees in connection with the implementation of the Plan.

### **Financing Costs**

Interest expense, debt issuance expenses, redemption premiums, and any other fees and costs incurred in conjunction with obtaining financing for projects undertaken under this Plan are eligible Project Costs.

With all projects the costs of engineering, design, survey, inspection, materials, construction, restoring property to its original condition, site preparation, legal and other consultant fees, testing, environmental studies, permits, updating City ordinances and plans, judgments or claims for damages, and other expenses are included as Project Costs.

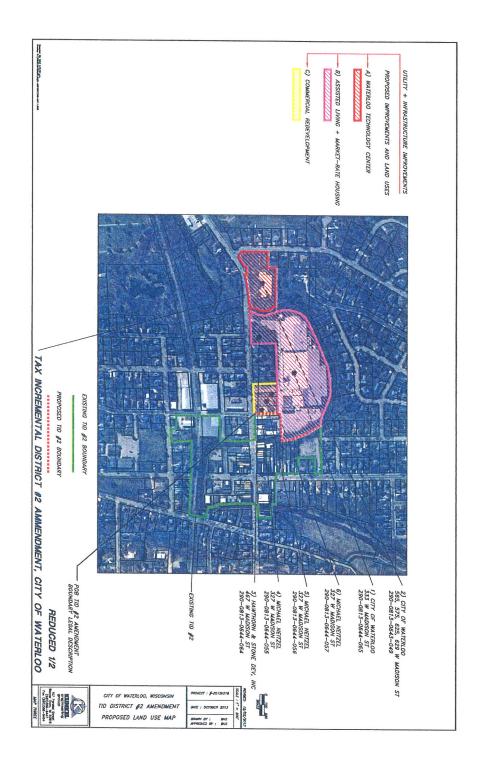
In the event any of the public works project expenditures are not reimbursable out of the special tax increment finance fund under Wisconsin Statutes Section 66.1105, in the written opinion of counsel

retained by the City for such purpose or a court of record so rules in a final order, then such project or projects shall be deleted herefrom and the remainder of the projects hereunder shall be deemed the entirety of the projects for purposes of this Project Plan Amendment.

# The City reserves the right to implement only those projects that remain viable as the Plan period proceeds.

Project Costs are any expenditure made, estimated to be made, or monetary obligations incurred or estimated to be incurred, by the City and as outlined in this Plan or the original Project Plan. To the extent the costs benefit the City outside the District, a proportionate share of the cost is not a Project Cost. Costs identified in this Plan are preliminary estimates made prior to design considerations and are subject to change after planning is completed. Prorations of costs in the Plan are also estimates and subject to change based upon implementation, future assessment policies and user fee adjustments. Project Costs will be diminished by any income, special assessments or other revenues, including user fees or charges, other than tax increments, received or reasonably expected to be received by the City in connection with the implementation of this Plan.

## SECTION 8: Map Showing Proposed Improvements and Uses Within The Territory To Be Added



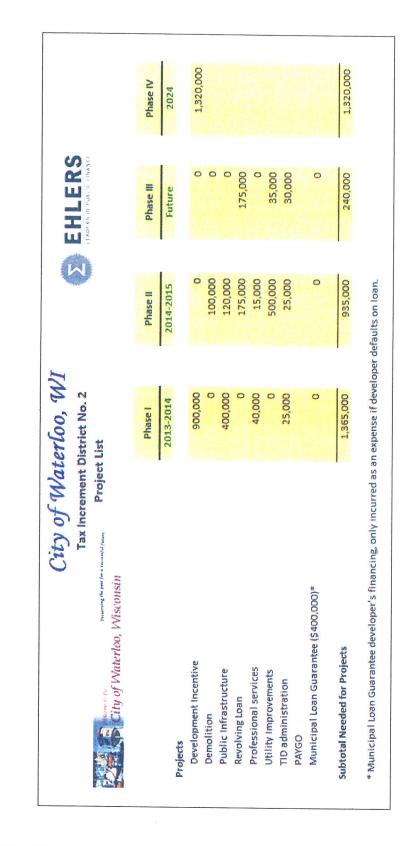
## SECTION 9: Detailed List of Additional Project Costs

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This Section contains information relative to the specific projects and expenditures that the City anticipates it will undertake or make within the Territory to be incorporated into the District by this Amendment.

All costs are based on 2013 prices and are preliminary estimates. The City reserves the right to increase these costs to reflect inflationary increases and other uncontrollable circumstances between 2013 and the time of construction. The City also reserves the right to increase certain Project Costs to the extent others are reduced or not implemented without amending the Plan. The tax increment allocation is preliminary and is subject to adjustment based upon the implementation of the Plan.

This Plan is not meant to be a budget, nor an appropriation of funds for specific projects, but a framework within which to manage projects. All costs included in the Plan are estimates based on best information available. The City retains the right to delete projects or change the scope and/or timing of projects implemented as they are individually authorized by the Common Council, without further amending this Plan.



## Proposed TIF Project Cost Estimates

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## SECTION 10: Economic Feasibility Study, Financing Methods, and the Time When Costs or Monetary Obligations Related are to be Incurred

The information and exhibits contained within this Section demonstrate that the District, as proposed to be amended by the addition of territory, will remain economically feasible insofar as:

- The City has available to it the means to secure the necessary financing required to accomplish the remaining projects contained within this Plan. A listing of "Available Financing Methods" follows.
- The City expects to complete the remaining projects in one or multiple phases, and can adjust the timing of implementation as needed to coincide with the pace of private development and/or redevelopment. A discussion of the phasing and projected timeline for project completion is discussed under "Plan Implementation" within this Section. A table identifying the financing method for each phase and the time at which that financing is expected to be incurred is included.
- The development anticipated to occur as a result of the continued implementation of this Plan will generate sufficient tax increments to pay for the cost of the projects. Within this Section are tables identifying: 1) the development and/or redevelopment expected to occur, 2) an updated projection of tax increments to be collected resulting from that development and/or redevelopment and other economic growth within the District, and 3) an updated cash flow model demonstrating that the projected tax increment collections and all other revenues available to the District will be sufficient to pay all Project Costs.

## Available Financing Methods

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The following is a list of the types of obligations the City may choose to utilize.

### General Obligation (G.O.) Bonds or Notes

The City may issue G.O. Bonds or Notes to finance the cost of Projects included within this Plan. Wisconsin Statutes limit the principal amount of G.O. debt that a community may have outstanding at any point in time to an amount not greater than five percent of its total equalized value (including increment values). The tables on page 23 provide a calculation of the City's current and projected G.O. debt capacity. Tables 1 and 2 project, respectively, the City's equalized value, and the full faith and credit borrowing capacity of the City. Equalized valuation projections were made using two methods. The first projects future valuation of the City using the average annual percentage of valuation growth experienced between 2009 and 2013. This method is identified as the percentage method. The second method projects the future valuation based upon the average annual value change between 2009 and 2013. This method is identified as the straight-line method. Table 2 projects the G.O. borrowing capacity of the City utilizing the straight-line valuation projection and considering the existing debt of the City, demonstrating that the City will have sufficient G.O. debt capacity during the implementation period of the District to finance projects using this method if it chooses.

## Bonds Issued to Developers ("Pay as You Go" Financing)

The City may issue a bond or other obligation to one or more developers who provide financing for projects included in this Plan. Repayment of the amounts due to the developer under the bonds or other

obligations are limited to an agreed percentage of the available annual tax increments collected that result from the improvements made by the developer. To the extent the tax increments collected are insufficient to make annual payments, or to repay the entire obligation over the life of the District, the City's obligation is limited to not more than the agreed percentage of the actual increments collected. Bonds or other obligations issued to developers in this fashion are not general obligations of the City and, therefore, do not count against the City's statutory borrowing capacity.

#### Tax Increment Revenue Bonds

The City has the authority to issue revenue bonds secured by the tax increments to be collected. These bonds may be issued directly by the City, or as a form of lease revenue bond by its Community Development Authority (CDA). Tax Increment Revenue Bonds and Lease Revenue Bonds are not general obligations of the City and therefore do not count against the City's statutory borrowing capacity. To the extent tax increments collected are insufficient to meet the annual debt service requirements of the revenue bonds, the City may be subject to either a permissive or mandatory requirement to appropriate on an annual basis a sum equal to the actual or projected shortfall.

#### Utility Revenue Bonds

The City can issue revenue bonds to be repaid from revenues of its various utility systems, including revenues paid by the City that represent service of the system to the City. There is neither a statutory nor constitutional limitation on the amount of revenue bonds that can be issued, however, water rates are controlled by the Wisconsin Public Service Commission and the City must demonstrate to bond purchasers its ability to repay revenue debt with the assigned rates. To the extent the Cityutilizes utility revenues other than tax increments to repay a portion of the bonds, the City must reduce the total eligible Project Costs in an equal amount.

### Special Assessment "B" Bonds

VOXION'

The City has the ability to levy special assessments against benefited properties to pay part of the costs for street, curb, gutter, sewer, water, storm sewers and other infrastructure. In the event the City determines that special assessments are appropriate, the City can issue Special Assessment B bonds pledging revenues from special assessment installments to the extent assessment payments are outstanding. These bonds are not counted against the City's statutory borrowing capacity. If special assessments are levied, the City must reduce the total eligible Project Costs under this Plan in an amount equal to the total collected.

## Equalized Valuation Projection

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		City of Wa	terloo,	, WI	S EHLE
	Project	ion of General Obligati	on Debt B	orrowing Capacity	LEADERS IN PUBL
City of	Propring the perifer a posterio field	<i>5</i> 4			
lable 1 - Proje	ection of Growth in Equ	alized Value (TID IN)			
	PERCENTAG	E METHOD		(STRAIGHT LI	NE METHOD (
2009 2010	203,494,800 202,107,600		2009 2010	203,494,800 202,107,600	
2011	197,597,100		2010	197,597,100	
2012	217,356,810		2012	217,356,810	
2013	184,140,200	-2.38%	2013	184,140,200	-4,838,650
		PROJEC		ATIONS	
2014	179,761,759	-2.38%	2014	179,301,550	-2.63%
2015	175,487,427	-2.38%	2015	174,462,900	-2.70%
2016	171,314,730	-2.38%	2016	169,624,250	-2.77%
2017 2018	167,241,250	-2.38%	2017	164,785,600	-2.85%
2018	163,264,628 159,382,561	-2.38%	2018	159,946,950	-2.94%
2015	155,592,801	-2.38%	2019	155,108,300	-3.03%
2020	151,893,154	-2.38%	2020 2021	150,269,650	-3.12%
2022	148,281,475	-2.38% acity (Based on Straight I	2022	145,431,000 140,592,350 rd)	-3.22% -3.33%
Table 2 - Proje BUDGET	148,281,475 ection of G.O. Debt Cap EQUALIZED	-2.38% acity (Based on Straight I GROSS DEBT	2022	140,592,350 nd) DEBT	-3.33% NE BORROWIN
ĩable 2 - Proje	148,281,475 ection of G.O. Debt Cap	-2.38% acity (Based on Straight I	2022	140,592,350 nd)	-3.33% NE BORROWIN
Table 2 - Proje BUDGET <u>YEAR</u> 2014	148,281,475 ection of G.O. Debt Cap EQUALIZED <u>VALUE</u> 184,140,200	-2.38% acity (Based on Straight I GROSS DEBT	2022	140,592,350 nd) DEBT	-3.33% NE BORROWIN <u>CAPACIT</u>
Table 2 - Proje BUDGET <u>YEAR</u> 2014 2015	148,281,475 ection of G.O. Debt Cap EQUALIZED VALUE 184,140,200 179,301,550	-2.38% acity (Based on Straight I GROSS DEBT <u>LIMIT</u>	2022	140,592,350 nd) DEBT <u>BALANCE</u>	-3.33% BORROWIN <u>CAPACIT</u> 4,771,15
BUDGET   YEAR   2014   2015   2016	148,281,475 ection of G.O. Debt Cap EQUALIZED VALUE 184,140,200 179,301,550 174,462,900	-2.38% acity (Based on Straight I GROSS DEBT LIMIT 9,207,010 8,965,078 8,723,145	2022	140,592,350 od) <u>DEBT BALANCE</u> 4,435,854	-3.33% BORROWIN <u>CAPACIT</u> 4,771,15 5,007,30
BUDGET   YEAR   2014   2015   2016   2017	148,281,475 ection of G.O. Debt Cap EQUALIZED VALUE 184,140,200 179,301,550 174,462,900 169,624,250	-2.38% acity (Based on Straight I GROSS DEBT LIMIT 9,207,010 8,965,078 8,723,145 8,481,213	2022	140,592,350 od) <u>DEBT BALANCE</u> 4,435,854 3,957,775	-3.33% BORROWIN <u>CAPACIT</u> 4,771,15 5,007,30 5,199,51 5,408,06
BUDGET   YEAR   2014   2015   2016   2017   2018	148,281,475 ection of G.O. Debt Cap EQUALIZED VALUE 184,140,200 179,301,550 174,462,900 169,624,250 164,785,600	-2.38% acity (Based on Straight I GROSS DEBT LIMIT 9,207,010 8,965,078 8,723,145 8,481,213 8,239,280	2022	140,592,350 d) <u>DEBT BALANCE</u> 4,435,854 3,957,775 3,523,633	-3.33% BORROWIN <u>CAPACIT</u> 4,771,15 5,007,30 5,199,51 5,408,06
BUDGET   YEAR   2014   2015   2016   2017   2018   2019	148,281,475 ection of G.O. Debt Cap EQUALIZED VALUE 184,140,200 179,301,550 174,462,900 169,624,250 164,785,600 159,946,950	-2.38% acity (Based on Straight I GROSS DEBT LIMIT 9,207,010 8,965,078 8,723,145 8,481,213 8,239,280 7,997,348	2022	140,592,350 d) EBT BALANCE 4,435,854 3,957,775 3,523,633 3,073,151 2,611,121 2,122,082	-3.33% BORROWIN <u>CAPACIT</u> 4,771,15 5,007,30 5,199,51 5,408,06 5,628,15 5,875,26
BUDGET   YEAR   2014   2015   2016   2017   2018   2019   2020	148,281,475 ection of G.O. Debt Cap EQUALIZED VALUE 184,140,200 179,301,550 174,462,900 169,624,250 164,785,600 159,946,950 155,108,300	-2.38% acity (Based on Straight I GROSS DEBT LIMIT 9,207,010 8,965,078 8,723,145 8,481,213 8,239,280 7,997,348 7,755,415	2022	140,592,350 d) <u>DEBT</u> <u>BALANCE</u> 4,435,854 3,957,775 3,523,633 3,073,151 2,611,121	-3.33% BORROWIN CAPACIT 4,771,15 5,007,30 5,199,51 5,408,06 5,628,15 5,875,26 6,128,90
BUDGET YEAR   2014   2015   2016   2017   2018   2019   2020   2021	148,281,475 ection of G.O. Debt Cap EQUALIZED VALUE 184,140,200 179,301,550 174,462,900 169,624,250 164,785,600 159,946,950 155,108,300 150,269,650	-2.38% acity (Based on Straight I GROSS DEBT LIMIT 9,207,010 8,965,078 8,723,145 8,481,213 8,239,280 7,997,348 7,755,415 7,513,483	2022	140,592,350 d) EBALANCE 4,435,854 3,957,775 3,523,633 3,073,151 2,611,121 2,122,082 1,626,510 1,121,103	-3.33% BORROWIN CAPACIT 4,771,15 5,007,30 5,199,51 5,408,06 5,628,15 5,875,26 6,128,90 6,392,38
BUDGET   YEAR   2014   2015   2016   2017   2018   2019   2020   2021   2022	148,281,475 ection of G.O. Debt Cap EQUALIZED VALUE 184,140,200 179,301,550 174,462,900 169,624,250 164,785,600 159,946,950 155,108,300 150,269,650 145,431,000	-2.38% acity (Based on Straight I GROSS DEBT LIMIT 9,207,010 8,965,078 8,723,145 8,481,213 8,239,280 7,997,348 7,755,415 7,513,483 7,271,550	2022	140,592,350 d) EBALANCE 4,435,854 3,957,775 3,523,633 3,073,151 2,611,121 2,122,082 1,626,510 1,121,103 775,000	-3.33% BORROWIN CAPACIT 4,771,15 5,007,30 5,199,51 5,408,06 5,628,15 5,875,26 6,128,90 6,392,38 6,496,55
BUDGET   YEAR   2014   2015   2016   2017   2018   2019   2020   2021   2022   2023	148,281,475 ection of G.O. Debt Cap EQUALIZED VALUE 184,140,200 179,301,550 174,462,900 169,624,250 164,785,600 159,946,950 155,108,300 150,269,650 145,431,000 140,592,350	-2.38% acity (Based on Straight I GROSS DEBT LIMIT 9,207,010 8,965,078 8,723,145 8,481,213 8,239,280 7,997,348 7,755,415 7,513,483 7,251,500 7,029,618	2022	140,592,350 d) EBALANCE 4,435,854 3,957,775 3,523,633 3,073,151 2,611,121 2,122,082 1,626,510 1,121,103	-3.33% BORROWIN CAPACIT 4,771,15 5,007,30 5,199,51 5,408,06 5,628,15 5,875,26 6,128,90 6,392,38 6,496,55 6,639,61
BUDGET   YEAR   2014   2015   2016   2017   2018   2019   2020   2021   2022   2023   2024	148,281,475 ection of G.O. Debt Cap EQUALIZED VALUE 184,140,200 179,301,550 174,462,900 169,624,250 164,785,600 159,946,950 155,108,300 150,269,650 145,431,000 140,592,350 135,753,700	-2.38% acity (Based on Straight I GROSS DEBT LIMIT 9,207,010 8,965,078 8,723,145 8,481,213 8,239,280 7,997,348 7,755,415 7,513,483 7,513,483 7,271,550 7,029,618 6,787,685	2022	140,592,350 d) EBALANCE 4,435,854 3,957,775 3,523,633 3,073,151 2,611,121 2,122,082 1,626,510 1,121,103 775,000	-3.33% BORROWIN CAPACIT 4,771,15 5,007,30 5,199,51 5,408,06 5,628,15 5,875,26 6,128,90 6,392,38 6,496,55 6,639,61 6,787,68
BUDGET   YEAR   2014   2015   2016   2017   2018   2019   2020   2021   2022   2023	148,281,475 ection of G.O. Debt Cap EQUALIZED VALUE 184,140,200 179,301,550 174,462,900 169,624,250 164,785,600 159,946,950 155,108,300 150,269,650 145,431,000 140,592,350	-2.38% acity (Based on Straight I GROSS DEBT LIMIT 9,207,010 8,965,078 8,723,145 8,481,213 8,239,280 7,997,348 7,755,415 7,513,483 7,271,550 7,029,618 6,787,685 6,545,753	2022	140,592,350 d) EBALANCE 4,435,854 3,957,775 3,523,633 3,073,151 2,611,121 2,122,082 1,626,510 1,121,103 775,000	-3.33% BORROWIN CAPACIT 4,771,15 5,007,30 5,199,51 5,408,06 5,628,15 5,875,26 6,128,90 6,392,38 6,496,55 6,639,61 6,787,68 6,545,75
BUDGET   YEAR   2014   2015   2016   2017   2018   2019   2020   2021   2022   2023   2024   2025	148,281,475 ection of G.O. Debt Cap EQUALIZED VALUE 184,140,200 179,301,550 174,462,900 169,624,250 164,785,600 159,946,950 155,108,300 150,269,650 145,431,000 140,592,350 135,753,700 130,915,050	-2.38% acity (Based on Straight I GROSS DEBT LIMIT 9,207,010 8,965,078 8,723,145 8,481,213 8,239,280 7,997,348 7,755,415 7,513,483 7,271,550 7,029,618 6,787,685 6,545,753 6,303,820	2022	140,592,350 d) EBALANCE 4,435,854 3,957,775 3,523,633 3,073,151 2,611,121 2,122,082 1,626,510 1,121,103 775,000	-3.33% BORROWIN <u>CAPACIT</u> 4,771,15 5,007,30 5,199,51 5,408,06 5,628,15 5,875,26 6,128,90 6,392,38 6,496,55 6,639,61 6,787,68 6,545,75 6,303,82
BUDGET   YEAR   2014   2015   2016   2017   2018   2019   2020   2021   2022   2023   2024   2025   2026	148,281,475 ection of G.O. Debt Cap EQUALIZED VALUE 184,140,200 179,301,550 174,462,900 169,624,250 164,785,600 159,946,950 155,108,300 150,269,650 145,431,000 140,592,350 135,753,700 130,915,050 126,076,400	-2.38% acity (Based on Straight I GROSS DEBT LIMIT 9,207,010 8,965,078 8,723,145 8,481,213 8,239,280 7,997,348 7,755,415 7,513,483 7,271,550 7,029,618 6,787,685 6,545,753 6,303,820 6,061,888	2022	140,592,350 d) EBALANCE 4,435,854 3,957,775 3,523,633 3,073,151 2,611,121 2,122,082 1,626,510 1,121,103 775,000	-3.33% BORROWIN CAPACIT 4,771,15 5,007,30 5,199,51 5,408,06 5,628,15 5,875,26 6,128,90 6,392,38 6,496,55 6,639,61 6,787,68 6,545,75 6,303,82 6,061,88
BUDGET YEAR   2014   2015   2016   2017   2018   2019   2020   2021   2022   2023   2024   2025   2026   2027	148,281,475 ection of G.O. Debt Cap EQUALIZED VALUE 184,140,200 179,301,550 174,462,900 169,624,250 164,785,600 159,946,950 155,108,300 150,269,650 145,431,000 140,592,350 135,753,700 130,915,050 126,076,400 121,237,750	-2.38% acity (Based on Straight I GROSS DEBT LIMIT 9,207,010 8,965,078 8,723,145 8,481,213 8,239,280 7,997,348 7,755,415 7,513,483 7,271,550 7,029,618 6,787,685 6,545,753 6,303,820 6,061,888 5,819,955	2022	140,592,350 d) EBALANCE 4,435,854 3,957,775 3,523,633 3,073,151 2,611,121 2,122,082 1,626,510 1,121,103 775,000	-3.33% NII BORROWIN CAPACIT 4,771,15 5,007,30 5,199,51 5,408,00 5,628,15 5,875,20 6,128,90 6,392,38 6,496,55 6,639,61 6,787,68 6,545,75 6,303,82 6,061,88 5,819,95
BUDGET YEAR   2014   2015   2016   2017   2018   2019   2020   2021   2022   2023   2024   2025   2026   2027   2028	148,281,475 ection of G.O. Debt Cap EQUALIZED VALUE 184,140,200 179,301,550 174,462,900 169,624,250 164,785,600 159,946,950 155,108,300 150,269,650 145,431,000 140,592,350 135,753,700 130,915,050 126,076,400 121,237,750 116,399,100	-2.38% acity (Based on Straight I GROSS DEBT LIMIT 9,207,010 8,965,078 8,723,145 8,481,213 8,239,280 7,997,348 7,755,415 7,513,483 7,271,550 7,029,618 6,787,685 6,545,753 6,303,820 6,061,888 5,819,955 5,578,023	2022	140,592,350 d) EBALANCE 4,435,854 3,957,775 3,523,633 3,073,151 2,611,121 2,122,082 1,626,510 1,121,103 775,000	-3.33% NII BORROWIN CAPACIT 4,771,15 5,007,30 5,199,51 5,408,00 5,628,15 5,875,20 6,128,90 6,392,38 6,496,55 6,639,61 6,787,68 6,545,75 6,303,82 6,061,88 5,819,95 5,578,02
BUDGET YEAR   2014   2015   2016   2017   2018   2019   2020   2021   2022   2023   2024   2025   2026   2027   2028   2029   2030   2031	148,281,475 ection of G.O. Debt Cap EQUALIZED VALUE 184,140,200 179,301,550 174,462,900 169,624,250 164,785,600 159,946,950 155,108,300 150,269,650 145,431,000 145,431,000 140,592,350 135,753,700 130,915,050 126,076,400 121,237,750 116,399,100 111,560,450	-2.38% acity (Based on Straight I GROSS DEBT LIMIT 9,207,010 8,965,078 8,723,145 8,481,213 8,239,280 7,997,348 7,755,415 7,513,483 7,271,550 7,029,618 6,787,685 6,545,753 6,303,820 6,061,888 5,819,955	2022	140,592,350 d) EBALANCE 4,435,854 3,957,775 3,523,633 3,073,151 2,611,121 2,122,082 1,626,510 1,121,103 775,000	-3.33% BORROWIN CAPACIT 4,771,15 5,007,30 5,199,51 5,408,06 5,628,15 5,875,26 6,128,90 6,392,38 6,496,55 6,639,61 6,787,68 6,545,75 6,303,82 6,061,88 5,819,95 5,578,02 5,336,09
BUDGET YEAR   2014   2015   2016   2017   2018   2020   2021   2022   2023   2024   2025   2026   2027   2028   2029   2030	148,281,475 ection of G.O. Debt Cap EQUALIZED VALUE 184,140,200 179,301,550 174,462,900 169,624,250 164,785,600 159,946,950 155,108,300 150,269,650 145,431,000 145,431,000 145,52,350 135,753,700 130,915,050 126,076,400 121,237,750 116,399,100 111,560,450 106,721,800	-2.38% acity (Based on Straight I GROSS DEBT LIMIT 9,207,010 8,965,078 8,723,145 8,481,213 8,239,280 7,997,348 7,755,415 7,513,483 7,271,550 7,029,618 6,787,685 6,545,753 6,303,820 6,061,888 5,819,955 5,578,023 5,336,090	2022	140,592,350 d) EBALANCE 4,435,854 3,957,775 3,523,633 3,073,151 2,611,121 2,122,082 1,626,510 1,121,103 775,000	-3.33% BORROWIN CAPACIT 4,771,155 5,007,30 5,199,51 5,408,06 5,628,15 5,875,26 6,128,90 6,392,38 6,496,55 6,639,61 6,787,68 6,545,75 6,303,82 6,601,88 5,819,95 5,578,02 5,578,02 5,336,09 5,094,15
Contraction   BUDGET YEAR   2014   2015   2016   2017   2018   2019   2020   2021   2022   2023   2024   2025   2026   2027   2028   2029   2030   2031   2032   2033	148,281,475 ection of G.O. Debt Cap EQUALIZED VALUE 184,140,200 179,301,550 174,462,900 169,624,250 164,785,600 155,108,300 155,108,300 150,269,650 145,431,000 140,592,350 135,753,700 130,915,050 126,076,400 121,237,750 116,399,100 111,560,450 106,721,800 101,883,150 97,044,500 92,205,850	-2.38% acity (Based on Straight I GROSS DEBT LIMIT 9,207,010 8,965,078 8,723,145 8,481,213 8,239,280 7,997,348 7,755,415 7,513,483 7,271,550 7,029,618 6,787,685 6,545,753 6,545,753 6,503,820 6,061,888 5,819,955 5,578,023 5,336,090 5,094,158	2022	140,592,350 d) EBALANCE 4,435,854 3,957,775 3,523,633 3,073,151 2,611,121 2,122,082 1,626,510 1,121,103 775,000	-3.33% BORROWIN CAPACIT 4,771,15 5,007,30 5,199,51 5,408,06 5,628,15 5,875,26 6,128,90 6,392,38 6,496,55 6,639,61 6,787,68 6,545,75 6,303,82 6,061,88 5,819,95 5,578,02 5,336,09 5,094,15 4,852,22
BUDGET YEAR   2014   2015   2016   2017   2018   2019   2020   2021   2022   2023   2024   2025   2026   2027   2028   2029   2030   2031   2032	148,281,475 ection of G.O. Debt Cap EQUALIZED VALUE 184,140,200 179,301,550 174,462,900 169,624,250 164,785,600 155,108,300 155,108,300 150,269,650 145,431,000 140,592,350 135,753,700 130,915,050 126,076,400 121,237,750 116,399,100 111,560,450 106,721,800 101,883,150 97,044,500	-2.38% acity (Based on Straight I GROSS DEBT LIMIT 9,207,010 8,965,078 8,723,145 8,481,213 8,239,280 7,997,348 7,755,415 7,513,483 7,755,415 7,513,483 7,755,415 7,513,483 7,755,415 7,513,483 6,787,685 6,545,753 6,303,820 6,061,888 5,819,955 5,578,023 5,336,090 5,094,158 4,852,225	2022	140,592,350 d) EBALANCE 4,435,854 3,957,775 3,523,633 3,073,151 2,611,121 2,122,082 1,626,510 1,121,103 775,000	

## Plan Implementation

As stated in the original project plan, projects identified will provide the necessary anticipated governmental services and/or development incentives to the remaining district. The order in which expenditures are made should be adjusted in accordance with development and execution of developer agreements, if any. The City reserves the right to alter the implementation of this Plan to accomplish this objective.

It is anticipated developer agreements between the City and property owners will be in place prior to major public expenditures. These agreements can provide for development guarantees or a payment in lieu of development. To further assure contract enforcement these agreements might include levying of special assessments against benefited properties.

The order in which expenditures are made should be adjusted in accordance with development and execution of developer agreements. The City reserves the right to alter the implementation of this Plan to accomplish this objective.

Interest rates projected are based on current market conditions. Municipal interest rates are subject to constantly changing market conditions. In addition, other factors such as the loss of tax-exempt status of municipal bonds or broadening the purpose of future tax-exempt bonds would affect market conditions. Actual interest expense will be determined once the methods of financing have been approved and securities or other obligations are issued.

If financing as outlined in this Plan proves unworkable, the City reserves the right to use alternate financing solutions for the projects as they are implemented.

## Implementation and Financing Timeline

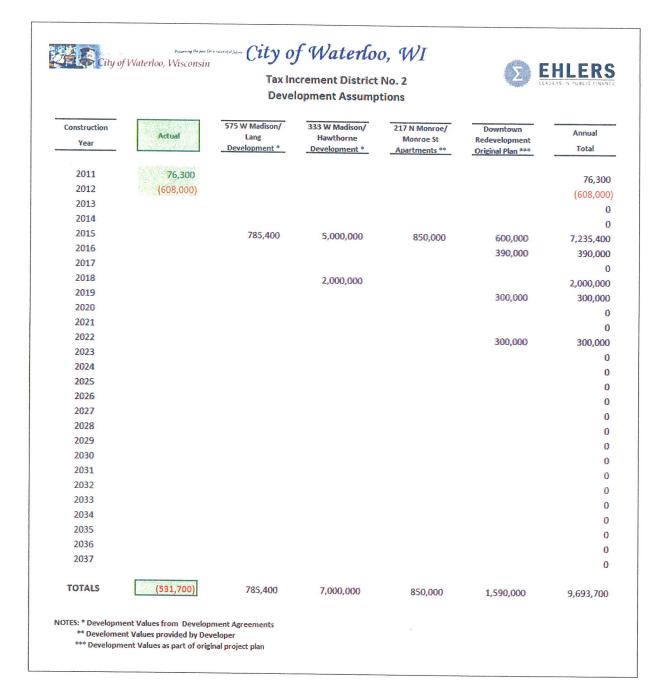
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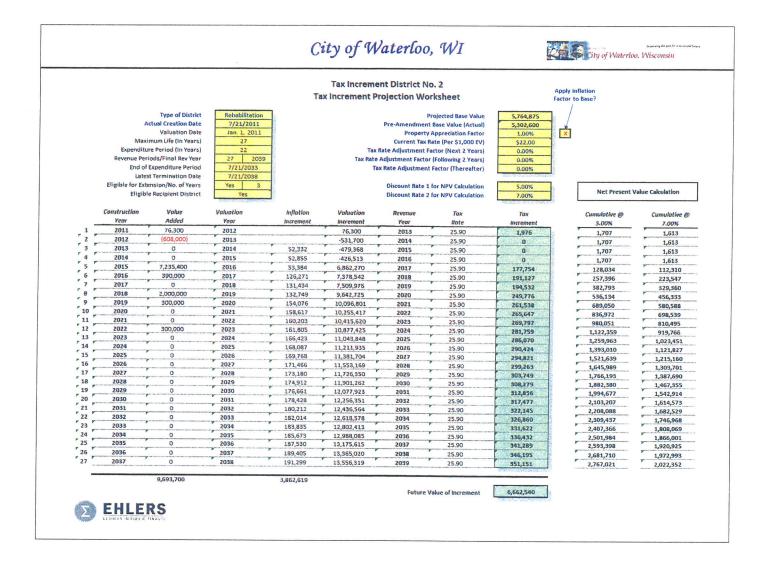
City of Waterloo, Wisconsin		Tax Inc	Waterloo rement District oject Costs & Fin	No. 2	<b>EHLERS</b>				
	G.O. Bond		G.O. Bond		Bank Note	Municipal Revenue Obligation (MRO)	Total Project Costs		
	2014/Phase I		2016/Phase II		Phases	2024	All Phases		
Projects					STREET, STREET				
Development Incentive	900,000		D		0	1,320,000	2,220,000		
Demolition	0		100,000		0	Acres and the second	100,000		
Public Infrastructure	400,000		120,000		0		520,000		
Revolving Loan	0		175,000		175 000		350,000		
Professional services	40,000		15,000		D		55.000		
Utility Improvements	D		500,000		35,000		535,000		
TID administration	25,000		25,000		30,000		80,000		
Municipal Loan Guarantes (\$400,000)*	0		0		0		0		
Subtotal Needed for Projects	1,365,000		935,000		240,000	1,320,000	3,860,000		
Finance Related Expenses									
Financial Advisor	15.244		13,197						
Bond Counsel (Estimate)	8.000		7,500		5,875				
Rating Agency Fee	10.000		10.000		0				
Paving Agent (if Term Bonds)	675		675		0				
Max. Underwriter's Discount \$12.50	17,750	\$12.50	12,250	\$10.00	0				
Capitalized Interest	17,730	312.30	12,230	510,00	0				
Total Financing Required	1,416,669		978,622		245,875	1,320,000			
Estimated interest Earnings 0.15%	(171)	0.25%	and the second sec	and other to a					
Assumed Spend Down (Months) 3	(171)	3	(195)	0.25%	0				
Rounding	3,502		1,573		(875)				
NET ISSUE SIZE	1,420,000		980,000		245,000	1,320,000			



## Increment Revenue Projections

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City of Waterloo, WI December 6, 2013 1 6

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Cash Flow

City of Waterloo, WI



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Tax Increment District No. 2 Cash Flow Pro Forma

		Sa Sa Sa Sa	Revenues			14.7534		的复数		1	terration	Expenditu	res		Expenditures					Balances		T
Year	Tax Increments	Investment Earnings	Other Revenue	Sharing From TID #1 *	Total Revenues		G.O. Bond \$1,420,000 8/1/2014			G.O. Bond \$980,000 8/1/2016			Bank Note \$245,000 8/1/2021		Project Costs **	Hawthorn PAYGO	Admin	Total Expenditure:	Annual	Cumulative	Project Cost Principal Outstanding	
	al de la company	1.00%				Prin (8/1)	Est. Rate	Interest	Prin (8/1)	Est. Rate	Interest	Prin (8/1)	Est. Rate	Interest	1.00	100 100	10 C 202					1
2011	States States	0		Bar Starten	0	A STATES						1.2.22			22,110	1.00		22,110	(22,110)	(22,110)	2,645,000	2011
2012		0	1,000	Parties of the set	1,000	1.2.2.2.2.2			1.						83,986	Sec. Sec.		83,986	(82,986)	(105.096)	2,645,000	
2013	1,976	0			1,976	and the second			A CONTRACTOR			Land Andrew					30,000	30,000	(28,024)	(133,120)	2,645,000	
2014	0	0		200,000	200,000				Sec. Sec.						1000	1000	3,000	3,000	197,000	63,880	2,645,000	
2015	0	639			639		3.750%	53,250	All and the second						Section 2		3,090	56,340	(55,701)	8,179	2,645,000	
2016	0	82		400,000	400,082	Constanting of the	3.750%	53,250	Sec Sec						180.000		3,183	236,433	163,649	171,828	2,645,000	
2017	177,754	1,718		and the shift	179,472		S.750%	53,250	and the	4.000%	39,200				10000		3,278	95,728	83,744	255,572	2,645,000	
2018	191,127	2,556	品的代生活		193,683		3.750%	53,250		4.000%	39,200				100,000		3,377	195,827	(2,144)	253,429	2,645,000	
2019	194,532	2,534	A true Parts	300,000	497,066	50,000	3.750%	53,250	1222-11	4.000%	39,200				50,000	1.0 2007	3,478	195,928	301,138	554,567	2,595,000	
2020	249,776	5,546		Service 1	255,322	70,000	3.750%	51,375	1. Sec	4.000%	39,200				And a second		3,582	164,157	91,165	645,732	2,525,000	
2021	261,538	6,457		N. CONTRACTOR	267,996	100,000	3.750%	48,750	50,000	4.000%	39,200					12123	3,690	241,640	26,356	672,088	2,323,000	
2022	265,647	6,721		14 5 16	272,368	100,000	3.750%	45,000	50,000	4.000%	\$7,200		5.000%	12,250		1.	3,800	248,250	24,118	696,205		1
2023	269,797	6,962	The first states	Salar Const	276,759	100,000	3.750%	41,250	50.000	4.000%	35,200	25,000	5.000%	12,250		10000	3,914	267,614	9,145		2,225,000	
2024	281,759	7,053			288,812	100,000	3.750%	37,500	50,000	4.000%	33,200	25,000	5.000%	11,000		132,000	4,032		(103,919)	705,350	2,050,000	
2025	286,070	6,014			292,084	100,000	3.750%	33,750	60,000	4.000%	31,200	25,000	5.000%	9,750		132,000	4,052	392,732	(103,919)	601,430	1,875,000	
2026	290,424	4,977		Maria Correl	295,400	100,000	3.750%	30,000	60,000	4.000%	28,800	30,000	5.000%	8,500		132,000	4,155	395,853		497,562	1,690,000	
2027	294,821	3,995	2-25-25-	State State	298,816	100.000	3.750%	26,250	65,000	4.000%	26,400	35,000	5.000%	7,000				393,577	(98,177)	399,485	1,500,000	2026
2028	299,263	3,022			302,285	100,000	8.750%	22,500	70,000	4.000%	23,800	35,000	5.000%	5,250	Sec. 1	132,000	4,406	396,056	(97,239)	302,245	1,300,000	2027
2029	303,749	2,114	Section Sec.		305,863	100,000	3.750%	18,750	75.000	4.000%	21,000	35,000	5.000%	Contraction of the light of		132,000	4,538	393,088	(90,803)	211,443	1,095,000	2028
2030	308,279	1,274			309,553	100.000	3.750%	15,000	75,000	4.000%	18,000	35,000	5.000%	3,500		132,000	4,674	389,924	(84,061)	127,382	885,000	2029
2031	312,856	554	4 . A. A. S. S.	Salestand	313,409	100,000	3.750%	11,250	75,000	4.000%	15,000	33.000	3.00076	1,750		132,000	4,814	381,564	(72,011)	55,372	675,000	2030
2032	317,477	306	Section and the section of	Ball of the St	317,783	100,000	3.750%	7,500	75,000	4.000%	12,000					132,000	4,959	338,209	(24,799)	30,572	500,000	2031
2033	322,145	167		The state of the state of the	322,313	100.000	3.750%	3,750	75,000	4.000%	9,000					132,000	5,107	331,607	(13,824)	16,748	325,000	2032
2034	326,860	141	S. Standard	and the second	327,001			0,100		4.000%	6,000					132,000	5,261	325,011	(2,698)	14,050	150,000	2033
2035	331,622	2.546	17. T. M	Call Inc.	334,168					4.000%	3,000						5,418	86,418	240,582	254,633	75,000	2034
2036	336,432	5.052		and the set	341,484				, 3,000	4.000%	3,000				1995		5,581	83,581	250,588	505,220	0	
2037	341,289	8,410	and the second	1988 A.S.	349,699						Constant of				100		5,748	5,748	335,735	840,956	0	2036
2038	346,195	11.847		and the second	958,043			and the second			State of the			1.2.5			5,921	5,921	343,778	1,184,734	0	2037
2039	351,151	15,367		CALL AND	366,517			100			1.466.5			1 miles			6,098	6,098	351,944	1,536,678	0	2038
	and a second	Contraction of the			de la serie												6,281	6,281	360,236	1,896,914	0	2039
Total	6,662,540	106,054	1,000	900,000	7,669,594	1,420,000	WARD BOOK	658.875	980.000		495,800	245,000		71,250	436.096	1,320,000	145.659	5,772,680	1.896.914			

NOTES: \* Sharing amendment in place to share increment revenue from TID #1 with TID #2 to assist with project costs identified in original project plan \*\* Project Costs from original plan

Projected TID Closure

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City of Waterloo, WI December 6, 2013 . .

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## SECTION 11: Annexed Property

There are no lands within the Territory proposed to be included within the District by Amendment that were annexed by the City on or after January 1, 2004.

## SECTION 12: Estimate of Additional Property to be Devoted to Retail Business

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The City estimates that less than 35% of the territory within the District, as amended, will be devoted to retail business at the end of the District's maximum expenditure period. This finding is made to fulfill the reporting requirement as contained in Wisconsin Statutes Sections 66.1105(5)(b) and 66.1105(6)(am)1.

## SECTION 13: Proposed Zoning Ordinance Changes

The City anticipates that a portion of the Territory to be incorporated into the Distirct by Amendment will be rezoned prior to development.

## SECTION 14: Proposed Changes in Master Plan, Map, Building Codes and City of Waterloo Ordinances

"NUSCESSION"

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It is expected that this Plan will be complementary to the City's Master Plan. There are no proposed changes to the Master Plan, map, building codes or other City ordinances for the implementation of this Plan.

## SECTION 15: Relocation

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It is not anticipated there will be a need to relocate persons or businesses in conjunction with this Plan. In the event relocation or the acquisition of property by eminent domain becomes necessary at some time during the implementation period, the City will follow applicable Wisconsin Statutes Section chapter 32.

## SECTION 16: Orderly Development and/or Redevelopment of the City of Waterloo

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This amendment contributes to the orderly development and/or redevelopment of the City by providing the opportunity for continued growth in tax base, job opportunities and general economic activity. This amendment will have no impact on the viability of the original District Project Plan as it relates to the orderly development and/or redevelopment of the City.

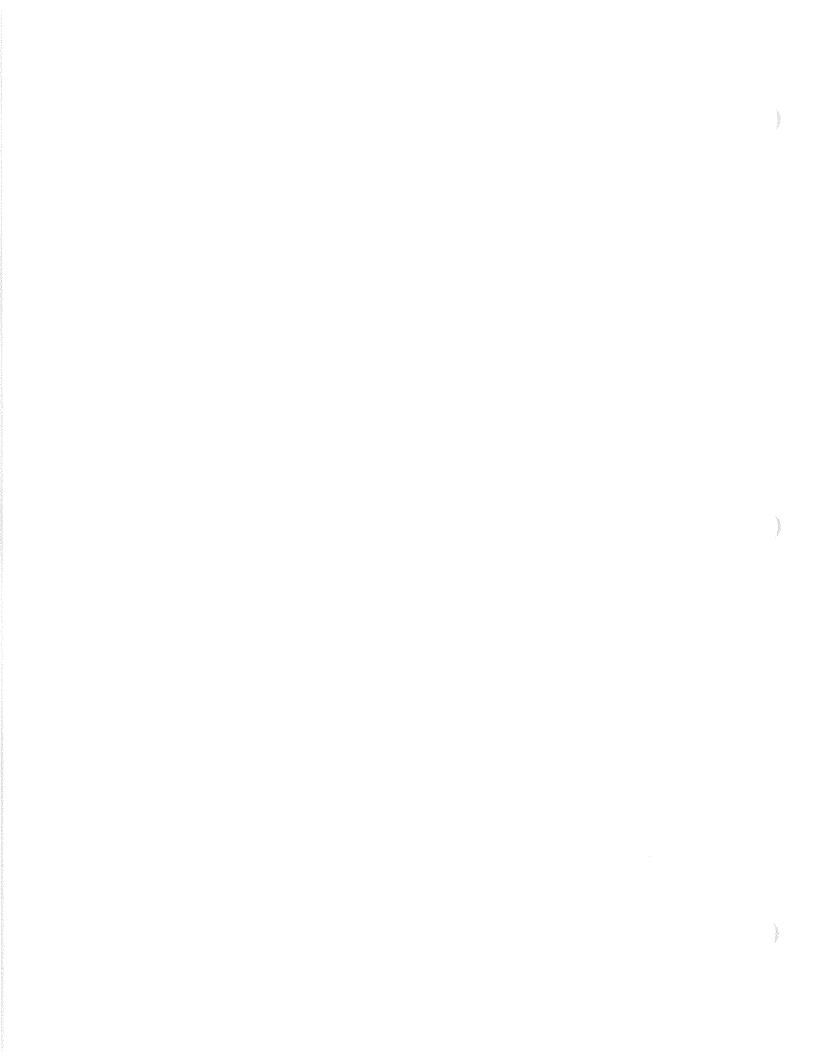
## SECTION 17: List of Estimated Non-Project Costs

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Non-Project Costs are public works projects that only partly benefit the District or are not eligible to be paid with tax increments, or costs not eligible to be paid with TIF funds. Examples would include:

- A public improvement made within the District that also benefits property outside the District. That portion of the total Project Costs allocable to properties outside of the District would be a non-project cost.
- A public improvement made outside the District that only partially benefits property within the District. That portion of the total Project Costs allocable to properties outside of the District would be a non-project cost.
- Projects undertaken within the District as part of the implementation of this Project Plan, the costs of which are paid fully or in part by impact fees, grants, special assessments, or revenues other than tax increments.

The City does not expect to incur any non-project costs in the implementation of this Project Plan.



## SECTION 18: Opinion of Attorney for the City of Waterloo Advising Whether the Plan is Complete and Complies with Wisconsin Statutes 66.1105



AXLEY BRYNELSON, LLP

TIMOTHY D. FENNER (608) 283-6733 tfenner@axley.com

November 27, 2013

#### Via E-Mail

Mayor Robert Thompson City of Waterloo 136 North Monroe Street Waterloo, WI 53594

Re: City of Waterloo Wisconsin Tax Incremental District No. 2 Amendment Our File No. 11110.52281

Dear Mayor Thompson:

As City Attorney for the City of Waterloo, I have reviewed the Project Plan and, in my opinion, have determined that it is complete and complies with Section 66.1105 of the Wisconsin Statutes. This opinion is provided pursuant to Wisconsin Statutes Section 66.1105(4)(f).

Sincerely,

AXLEY BRYNELSON, LLP

Timothy D. Fenner TDF:avr

PO Box 1767 \* Madison WI 53701-1767 \* 2 East Mifflin Street \* Suite 200 \* Madison WI 53703 \* 608.257.5661 \* 800.368.5661 \* Fax 608.257.5444 \* www.axley.com

## Exhibit A: Calculation of the Share of Projected Tax Increments Estimated to be Paid by the Owners of Property in the Overlying Taxing Jurisdictions

Estimated Share by Taxing Jurisdiction of Projected Tax Increments to be paid by Owners of Taxable Property in each of the Taxing Jurisdictions Overlying the Tax **Increment District** School Technical County City Total **Revenue Year** District College 16.69% 37.93% 38.37% 7.01% 2013 330 750 758 139 1,976 2014 0 0 0 0 0 2015 0 0 0 0 0 2016 2,116 4,809 4,865 889 12,679 2017 33,671 76,511 77,398 14,139 201,719 2018 35,943 81,674 82,621 15,093 215,331 2019 36,551 83,058 84,020 15,349 218,978 2020 45,814 104,104 105,311 19,238 274,467 2021 47,818 108,659 109,918 20,080 286,476 2022 48,546 110,312 111,591 20,385 290,834 2023 49,280 111,982 113,279 20,694 295,236 2024 51,319 116,616 117,967 21,550 307,452 2025 52,082 118,348 119,719 21,870 312,020 2026 52,852 120,098 121,490 22,194 316,633 2027 53,630 121,865 123,277 22,520 321,293 2028 54,415 123,650 125,083 22,850 325,999 2029 55,209 125,453 126,907 23,184 330,753 2030 56,010 127,274 128,749 23,520 335,553 2031 56,819 129,113 130,609 23,860 340,402 2032 57,637 130,971 132,489 24,203 345,299 2033 58,462 132,847 134,386 24,550 350,246 2034 59,296 134,742 136,303 24,900 355,241 2035 60,139 136,656 138,239 25,254 360,287 2036 60,989 138,589 140,195 25,611 365,383 2037 61,848 140,541 142,169 25,972 370,530 2038 62,716 142,513 144,164 26,336 375,729 2039 63,592 144,504 146,179 26,704 380,980

1,217,085 2,765,642

2,797,687 511,084

7,291,497

**NOTE:** The projection shown above is provided to meet the requirements of Wisconsin Statute 66.1105(4)(i)4.