

#### PLANNING AND ZONING COMMISSION PUBLIC MEETING AGENDA

WHEN: MONDAY, NOVEMBER 14, 2022

WHERE:CAREFREE TOWN COUNCIL CHAMBERS33 EASY STREET, CAREFREE, AZ 85377

**TIME:** 5:00 P.M.

#### CALL TO ORDER

### **ROLL CALL**

#### PLEDGE OF ALLEGIANCE

- **ITEM #1** Review, discussion, and possible action to recommend approval to the Town Council on the *Comprehensive Sign Plan for Town Center* as presented by Rebeca Field of Kimley-Horn, the *Plan's* consultant.
- **ITEM #2** A presentation and discussion with Matt Klyszeiko, consultant for the *Village Center Redevelopment Plan*, updating the Planning and Zoning Commission on the *Plan's* final edits before taking it through the approvals process. Included is an update on the status of the upcoming 24-month Economic Development Work Plan as presented by Steve Prokopek, Economic Development Director. This is for informational purposes only and no action will be taken. Comments from the public regarding the plans, will be taken following the staff presentations.

#### ITEM #3 ANNOUNCEMENTS

#### ITEM #4 ADJOURNMENT

TOWN OF CAREFREE

Samantha, J. Gesell

Samantha Gesell, Planning Clerk Posted November 9, 2022



#### FOR SPECIAL ACCOMMODATIONS

Please contact the Town Clerk, 8 Sundial Circle (PO Box 740), Carefree, AZ 85377; (480) 488-3686, at least three working days prior to the meeting if you require special accommodations due to a disability.



MEETING DATE: November 14, 2022

Agenda Item # 1

### SUBJECT

Review, discussion, and possible action to recommend approval to the Town Council on the *Comprehensive Sign Plan for Town Center* as presented by Rebeca Field of Kimley-Horn, the *Plan*'s consultant. Comments from the public will be taken.

### ATTACHMENTS

Draft - Tech Memo D dated 11/14/22

#### SUMMARY

The *Comprehensive Sign Plan for Town Center* project began back in April of 2021 in an effort to create a wayfinding system that is cohesive and clear, and that allows for a logical procession into Town Center. Following a thorough and inclusive public outreach process, the *Plan* is ready to move forward to formal adoption - the first step requiring a recommendation to Town Council from the Planning and Zoning Commission. Tonight's meeting is looking for that endorsement.

On October 17, 2022, the Commission reviewed the last draft of the Plan for final input before offering Town Council the same opportunity. Comments from the Commission included:

- Understanding the generic nature of the text versus specificity;
- Ensuring the arrows on the high-speed signs accurately pointed to parking;
- Providing a scale figure in the document for each sign to understand its size in relation to the sign type;
- Confirming the color-coding particularly as it pertains to the Pavilion;
- Questioning the need for a digital kiosk sign;
- At implementation, ensuring sign locations are properly placed in Town rights-of-way and/or legal easements.

At the October 25, 2022, Town Council presentation, the Council generally was pleased with the Plan. Comments included:

- Understanding the scale of the larger signs in the built environment;
- Size and legibility of text during the day and night;
- Ensuring site lines are clear when signs are placed in the rights-of way;
- Clarifying which signs are new and which are existing to be removed;
- Phasing of implementation with respect to cost.

In general, the sign designs have been well-received by the Stakeholders and community at large. The signs sit nicely within the context of Carefree without disappearing and are effective with regards to their messages and queues. Staff believes this is a thoroughly vetted and high-quality document.

Staff is looking for the Commission's recommendation of this final draft to Town Council for adoption.



K-E-FF

# Comprehensive Sign Plan for Town Center

of THE TOWN OF Carefree Carefree





November 14, 2022 | Prepared by Kimley »Horn



Contents	
Introduction	4
Signage and Wayfinding System Goals	5
Existing Condition Observations	6
Circulation Observations	6
Vehicular Circulation	6
Pedestrian Circulation	12
Bicycle Circulation	17
Existing Parking Conditions	18
Parking Inventory	18
Parking Utilization	20
Event Parking Utilization	22
Sign Inventory	26
Gateway Signage	26
Destination Signage	27
Directional Signage	27
Informational Signage	28
Stakeholder Input	32
Challenges	32
Wayfinding Strategies	35
Pre-Trip Strategies	36
In-Route Strategies	
Vehicular Wayfinding Strategies	
Pedestrian/Bicycle Wayfinding Strategies	40
Post-Trip Strategies	42
Existing Wayfinding Sign Recommendations	42
Gateway Signage	42
Destination Signage	43
Directional Signage	
Informational Signage	







Wayfinding Design Guidelines
Theming Opportunities
Wayfinding Signage Recommendations
Gateway Vehicular Directional Sign
Arterial Vehicular Directional Sign54
Local Vehicular Directional Sign
Pedestrian Directional Sign
Multi-Use Path Sundial Directional Sign60
Minor Gateway Sign62
Digital Kiosk
Destination Sign
Pedestrian Map68
Parking Sign
Implementation Approach71
Estimated Costs & Phasing Plan71
Funding Opportunities

### Table of Figures

Figure 1: Study Area	5
Figure 2: Existing Traffic Circles and Stoplights	9
Figure 3: Existing Pedestrian Network	13
Figure 4: Existing Bicycle Network	
Figure 5: Percent of Parking Spaces by Type of Space	
Figure 6: Carefree Parking Assets	19
Figure 7: Typical Parking Utilization	21
Figure 8: Percentage of Spaces in High, Medium, and Low Demand Parking Areas.	22
Figure 9: Map of Parking Utilization During the Thunderbird Event	23
Figure 10: Parking Options During Event	24
Figure 11: Map of Existing Signs	28
Figure 12: Disposition of Existing Wayfinding Signs	45
Figure 13: Signage Color Palette	
Figure 14: Recommended Hummingbird Icon	49
Figure 15: Gateway Vehicular Directional Sign (Front)	51
Figure 16: Gateway Vehicular Directional Sign (Back)	52





Figure 17: Recommended Locations of Gateway Vehicular Directional Signs	53
Figure 18: Arterial Vehicular Directional Sign	54
Figure 19: Recommended Locations of Arterial Vehicular Directional Signs	55
Figure 20: Local Vehicular Directional Sign	56
Figure 21: Recommended Locations of Local Vehicular Directional Signs	57
Figure 22: Pedestrian Directional Sign	
Figure 23: Recommended Locations of Pedestrian Directional Signs	59
Figure 24: Multi-Use Path Sundial Directional Sign	60
Figure 25: Recommended Locations of Multi-Use Path Sundial Directional Signs	61
Figure 26: Minor Gateway Sign	62
Figure 27: Recommended Locations of Minor Gateway Signs	63
Figure 28: Digital Kiosk	64
Figure 29: Recommended Location of Digital Kiosk	
Figure 30: Destination Sign	66
Figure 31: Recommended Location of Destination Signs	
Figure 32: Pedestrian Map	
Figure 33: Recommended Location of Pedestrian Maps	69
Figure 34: Parking Sign	70

### Appendix A

Carefree Town Center Concept Plan7	'3
------------------------------------	----

### Appendix B

Carefree Town Center Signage Location Plan74
Appendix C
Carefree Town Center Sign Messaging75
Appendix D
Carefree Town Center Sign Design







### Introduction

The Town of Carefree (the 'Town') is unique in its history, character, and opportunities for growth. The downtown area is focused around an iconic Sundial and beautiful gardens. There are shops, restaurants, businesses, and offices in the downtown that support the surrounding residential areas.

In 2015, the Town worked with Michael Baker International to develop a Village Center Master Plan. The primary purpose of the plan was to function as a unifying guide to help Town staff and stakeholders to enhance the downtown area. One recommendation from the plan was to develop a comprehensive sign package for Town Center to encourage exploration by improving wayfinding and signage. As part of the comprehensive sign package, it was also recommended that either enhancements or modifications be made to the existing signage along Tom Darlington Drive and Cave Creek Road to enhance visibility. New wayfinding signage was also recommended to be added where appropriate to direct a variety of users to the many features and destinations throughout Town Center.

The intent of Comprehensive Sign Plan for Town Center is to evaluate the existing wayfinding system from multiple perspectives and create a consistent messaged and themed signage program for the Town of Carefree within the study area identified in **Figure 1**. This plan documents the findings of multiple field visits, develops multiple wayfinding strategies for various modes of travel, and concludes with a set of recommendations for the messaging and design of an improved wayfinding and signage system.



Downtown Carefree





### Signage and Wayfinding System Goals

The goals for the Comprehensive Sign Plan for Town Center are as follows:

- ▲ Create a comprehensive sign plan that builds on the Carefree Brand
- Develop a sign plan that considers existing signs and is recognizable
- Improve messaging to direct visitors to appropriate locations throughout the Town
- ▲ Identify opportunities to support the local businesses and residents
- Minimize sign clutter
- Identify opportunities to provide better connectivity between various forms of transportation

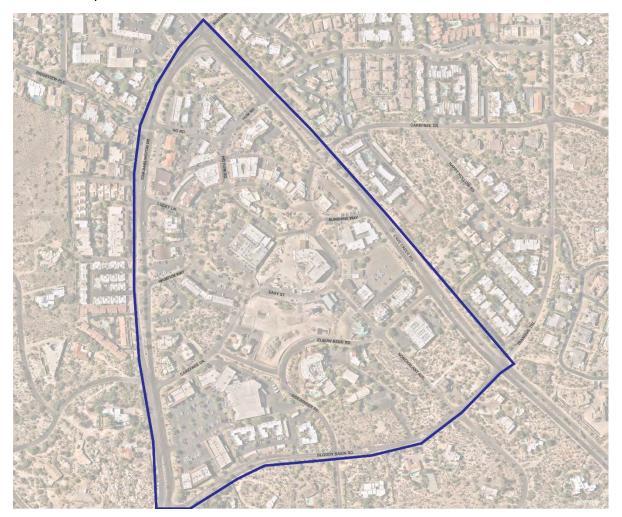


Figure 1: Study Area





### **Existing Condition Observations**

Field observations were conducted during off-peak season conditions and during an event to observe and record movement patterns, obstacles, opportunities, existing conditions, and make note of areas of interest. The event conditions were observed during the 2021 Fall Thunderbird Art Festival. The off-peak conditions were observed in late summer of 2021.

The following data was collected as part of the field reviews:

- Circulation Observations: The Team observed the Town Center and surrounding roadways on foot and by car to observe existing circulation patterns, access points, and traffic control and review existing signage and pavement markings.
- Parking Observations: The Team observed existing parking areas within the Town Center and along Tom Darlington Drive and Cave Creek Road to determine how these areas are being utilized during different types of events.
- ▲ Sign Inventory: An inventory of existing wayfinding signage within the Town Center and along Tom Darlington Drive and Cave Creek Road was collected. GPS locations were recorded, and pictures of signs were taken.

The observations taken from the field review are summarized in the following sections.

### **Circulation Observations**

Existing circulation patterns and conditions were observed during the field reviews to identify potential challenge areas such as locations with restricted access, unclear signage or overall limitations in current conditions that could be improved. The following sections describe observations made regarding vehicular circulation, pedestrian circulation and bicycle circulation.

### **Vehicular Circulation**

Vehicular circulation within Town Center follows an internal street pattern that radiates out from Easy Street. Unfortunately, this creates confusion along the collector streets, local streets, alleys and driveways as it is often unclear which route is the most direct to the various destinations within the area. Similarly, the two arterial streets have a significant amount of roadway intersections and parking lot driveways which make it challenging for a visitor to identify the most direct entrance to Town Center despite the large gateway features that were added on Carefree Drive and Wampum Way to help address this issue. As discussed later in this report, the large gateway features have limited visibility to the driver due to their placement which runs mostly parallel to the adjacent arterial roadways. Additionally, there is no visual designation or signage to indicate that one has entered or is approaching the Town core when traveling on Tom Darlington or Cave Creek Road near Bloody Basin. Since additional emphasis





will soon be placed on the arterial streets to enhance the overall Town Center experience, more in-depth discussion regarding the conditions along the arterial roadways is provided in the following sections. Additional information regarding vehicular circulation is provided under a separate cover entitled 'Project Assessment.'

### Tom Darlington Drive

There is an existing marked crosswalk with pedestrian-activated circular flashing beacons and in-street flashers on the south leg of Ridgeview Place. It was noted that there are no advanced stop bars at the crosswalk to separate vehicles from the crosswalk. There is an existing marked crosswalk on the north leg of the traffic circle at Wampum Way. The crosswalks are curved to follow the curvature of the traffic circle, creating a longer walking path across the intersection. There is an advanced warning sign at Carefree Marketplace advising through traffic to merge left. However, subsequent pavement arrows in advance of the traffic circle point to the right, indicating that vehicles need to merge right. There is no on-street parking within the project limits. The posted speed limit is 30 MPH. Many right turn lanes were noted along this roadway. Further traffic analysis is required to evaluate whether any of these turn lanes can be removed.

The following is a description of existing typical roadway conditions within the study area:

- Bloody Basin Road to Carefree Marketplace: The existing cross-section starting at Bloody Basin Road consists of two lanes in each direction divided by a raised median. The southbound direction contains a left turn lane onto Bloody Basin Road. The north and southbound directions have dedicated turn lanes into Carefree Marketplace east of Tom Darlington Drive.
- Carefree Marketplace to Carefree Drive: The existing cross-section starting at Carefree Marketplace consists of two lanes in each direction with no median separation. The northbound direction has dedicated left and right turn lanes onto Carefree Drive. The southbound direction has a dedicated left turn lane onto Carefree Drive.
- Carefree Drive to Wampum Way: The existing north bound section begins to taper into one lane from two approximately 85 feet after Carefree Drive and has a dedicated right turn lane onto Wampum Way. The intersection at Wampum way is a 3-branch traffic circle. The southbound direction leaves the circle at one lane tapering to two lanes approximately 250 feet after the circle. This cross-section of the roadway is separated by a raised median.
- Wampum Way to Lucky Lane: The existing northbound direction exits the traffic circle at Wampum Way using two lanes and the southbound direction enters the traffic circle with one lane. The three lanes of traffic are separated by a raised median that ends at Lucky Lane. The northbound section has dedicated left turn lane into Villa Del Sol and a right turn





lane onto Lucky Lane, while the southbound direction has a dedicated left turn lane onto Lucky Lane.

- Lucky Lane to Ho Road: The existing cross section consists of two lanes in each direction divided by a median for 100 feet across from the Town's roadside utility infrastructure and undivided the reminder of the section. The northbound direction has a dedicated left turn lane into another driveway entrance to Villa Del Sol. The northbound approach to Ho Road has a dedicated left turn lane. The southbound approach has a left turn lane onto Ho Road.
- Ho Road to Cave Creek Road: The existing cross section has two through lanes in each direction until reaching the 4-way stop at Cave Creek Road where the lane configuration splits into a left, through, and right turn lane. A raised median begins where the dedicated left turn lane begins with an approximate 38 feet median break for the driveway entrance to the development on the east corner of the intersection. The northbound direction also has a dedicated left turn lane onto Ed Everett Way.

### Cave Creek Road

There is an existing marked crosswalk on the south leg of Hum Road. It was noted that there are no advanced stop bars or yield markings at the crosswalk to separate vehicles from the crosswalk. There is an existing marked crosswalk on the south leg of the traffic circle at Carefree Drive. There is no on-street parking within the project limits, but there is a small parking area along the east side of the road adjacent to the tennis courts (south of the traffic circle). The posted speed limit is 30 MPH and there is a solar-powered speed feedback sign on the northbound approach to the traffic circle.

- Southeast direction: The majority of the cross section consists of two through lanes. The southeast direction of travel has a weaving lane receiving a right turn from Tom Darlington Drive where through traffic must merge before the lane turns into a dedicated right turn lane onto Hum Road. There is also a dedicated left turn lane onto Hum Road. After Hum Road the section drops to one lane, enters a traffic circle at Carefree Drive and then returns to two lanes. There is a dedicated right turn lane onto Sunshine Place and a dedicated left turn lane onto Tranquil Trail.
- Northwest direction: Starting at Tranquil Trail the cross section consists of two through lanes with a dedicated left turn lane onto Elbow Bend Road and Sunshine Place. The cross section drops to one lane after Sunshine Place, enters the traffic circle at Carefree Drive, and then returns to two lanes approximately 75 feet before Hum Road with a dedicated left turn lane onto Hum Road. There are dedicated left turn lanes for travelers to access the Shell gas station as well as to make a left onto Tom Darlington Drive at the four-way stop.





### Intersection Control & Traffic Circulation Patterns

Based on the field reviews, the following intersection control and traffic circulation observations are noted:

- ▲ Traffic Circles (**Figure 2**)
  - There are two existing, one-way traffic circles along the arterial roadways. The traffic circles have "gateway" architectural elements and serve as the primary entrance points to the Town Core. Two internal traffic circles exist as well. It was observed from a driver perspective that the traffic circles detract and divert attention away from the Gateway entrances to the Town Core.
  - The traffic circles operate as a free-flow through movement for vehicles traveling along the mainline. Side-streets operate under stop control. There is yield signage in the middle of the circles, meaning any vehicle making a left turn or U-turn from the mainline or entering the circle from the side streets must make a two-stage movement. The combination of this maneuver and the appearance of the traffic circle operating like a roundabout could create an unsafe environment for vehicles.



Figure 2: Existing Traffic Circles and Stoplights







Existing Turn Lane on Cave Creek Road



Existing Crosswalk at Traffic Circle on Tom Darlington Drive

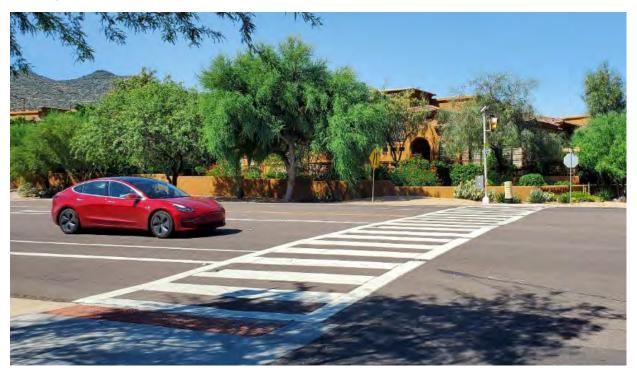








Existing Traffic Circle Near New Hotel Site on Carefree Drive



Existing Signalized Crosswalk on Tom Darlington Drive







### **Pedestrian Circulation**

Everyone who visits Carefree will at some point be a pedestrian. Therefore, pedestrian connectivity is instrumental. Not only is every person a pedestrian, but safe, connected pedestrian traffic supports businesses as well. Overall, pedestrian connectivity is fairly good in some areas while very poor in many areas. There is currently only approximately 275 feet of sidewalk on the west side of Tom Darlington at Wampum Way, and 50 feet on the east side tying into Wampum Way. No other sidewalk areas exist along Tom Darlington Drive. Only approximately 175 feet of sidewalk exists along Cave Creek Road east of Hum Road. No other sidewalk areas exist along the remainder of Cave Creek Road adjacent to Town Center.

Within Town Center, conditions are varied. Many locations along Easy Street and Hum Road have wide sidewalks accentuated with shade trees and other landscaping. These streetscapes create inviting public spaces that offer protection from the heat and create a pleasant environment for a leisurely stroll. Unfortunately, many of the other streets within Town Center are more focused on vehicular circulation and do not offer a pleasant pedestrian experience. There is a significant lack of sidewalks along many of the interior streets, or sections of street where an existing sidewalk leads to a wide vehicular intersection with no clear indication of where a pedestrian should walk. **Figure 3** provides an overview of the existing pedestrian network within Town Center. As noted on the map, many gaps exist. This provides limited opportunities for a seamless pedestrian experience from one destination to the next. As noted in the 2015 Michael Baker document, improving this condition is complex because many of the sidewalks within Town Center are located on private property. The public right-of-way only extends to the edge of the street or parking areas. It is suggested that the Town begin working with private property owners to expand the pedestrian network and promote increased walkability within Town Center.

The following additional observations were made regarding existing pedestrian circulation patterns:

- A separate crosswalk study is underway along Tom Darlington Drive and Cave Creek Road. Improvements to the area are also anticipated as part of an on-going Project Assessment.
- There are opportunities for pedestrian wayfinding signage, particularly in parking lots. Parking kiosks are good locations to provide information about the town and "You Are Here" area maps that can provide walking distances to key points of interest near that area.





- Connectivity of sidewalks to other walkable areas such as plaza spaces could be improved, and signage provided at these intersections to indicate reference points and walking distances to areas of interest.
- ▲ There is not a designated pedestrian entrance to the Town Center.
- Many people were observed walking down the road in areas with limited sidewalks or in areas where there was not a clear path provided to reach a destination.
- Many sidewalks within Town Center streets lack shade or amenity landscaping that create safe, comfortable walking spaces for pedestrians. However, sidewalks within the Carefree Desert Garden areas provide exceptional pedestrian experiences.

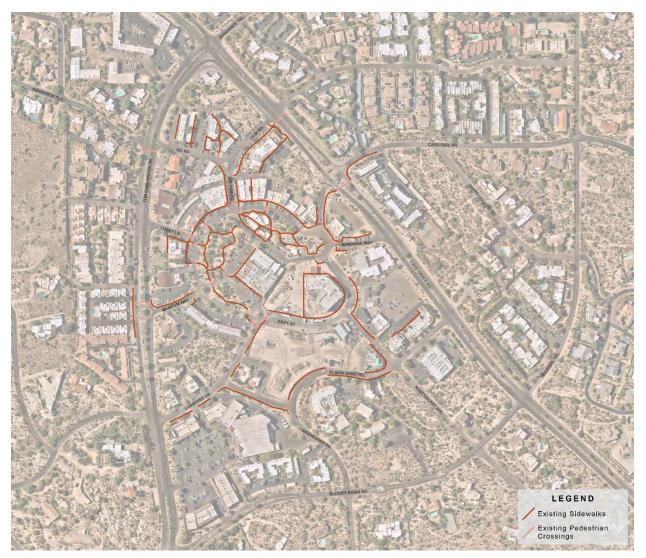


Figure 3: Existing Pedestrian Network







Existing Section of Sidewalk Along Cave Creek Road



Example of Landscaping and Shade Along Existing Sidewalk









Carefree Drive Offers Limited Pedestrian Opportunities.



Visitors Walking Within the Street Due to Lack of Pedestrian Connectivity at Ho Hum Drive.









Limited Pedestrian Opportunities on West Side of Ho Hum Drive.



Lack of Sidewalks Along Tom Darlington Drive.







### **Bicycle Circulation**

Bicycle lanes are present on both sides of Tom Darlington Drive from Bloody Basin Drive to Ed Everett Way **(Figure 4)**, terminating just prior to the intersection at Tom Darlington Drive and Cave Creek Road. Bicycle lanes are also present on both sides of Cave Creek Road from Bloody Basin Drive to Tom Darlington Drive.

- Bike lanes must be properly maintained and cleaned to provide bicyclists a clear and safe path.
- Vehicular traffic along both Tom Darlington Drive and Cave Creek Road travels at high speeds, which makes for an uncomfortable ride for inexperienced riders.

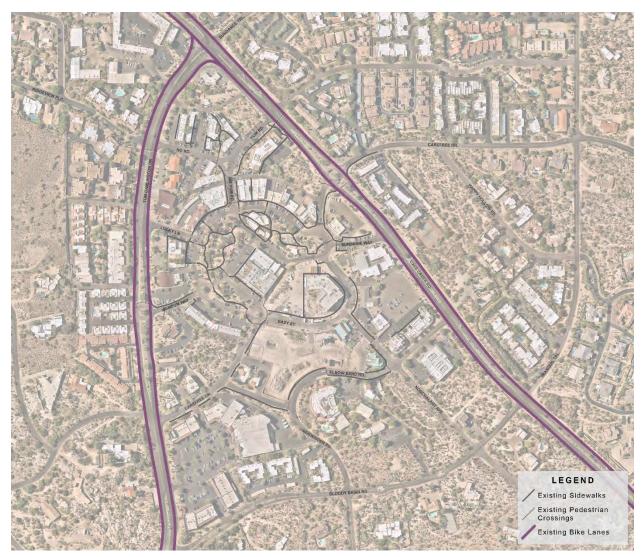


Figure 4: Existing Bicycle Network





### **Existing Parking Conditions**

Parking assets within a community are essential for supporting the town's businesses. Without parking availability, visitors and employees cannot access the businesses. The intention of this section is to identify the parking assets available within Carefree. Understanding where the assets are located and how many spaces are available, can help identify impactful wayfinding signage to improve access to parking and encourage walkability between businesses within the town center.

This section will discuss the parking inventory, which includes the number of physical spaces in the area and their type (public or private). This section will also examine the utilization of the spaces, helping to identify where there are parking constraints in the area and where wayfinding may be leveraged to improve access to parking and businesses.

### **Parking Inventory**

Broadly speaking there are two types of parking in Carefree: public and private.

- Public spaces that are available for anyone to use. They are not associated with any specific building or business. Patrons and employees are able to park in these spaces and visit multiple destinations during their visit.
- Private these spaces that are associated with a specific building or business and only people who visit the building or business (employees or patrons) are allowed to park in these spaces.

Most of the parking spaces in the center of Carefree are private as Figure 5 demonstrates.

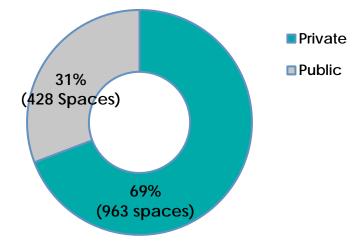


Figure 5: Percent of Parking Spaces by Type of Space







The location of the parking assets and their designation as either public or private is illustrated in **Figure 6**.

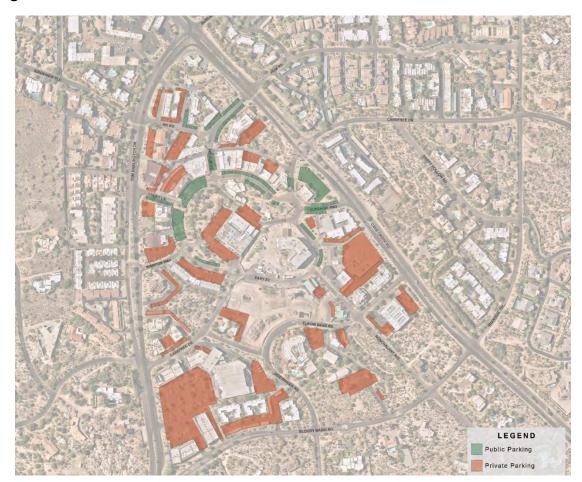


Figure 6: Carefree Parking Assets





As the map demonstrates, the majority of public parking is located in the heart of Carefree. This is essential for supporting the many different businesses in that part of town. The public parking in this part of town enables visitors and employees to park in one location and visit multiple destinations, without having to move their vehicle. The private parking, slightly further away from the heart of town, provides visitor and employee parking for those specific destinations.

While the chart demonstrates that approximately only 30% of the parking assets in the center of town is publicly available, many of the private assets are difficult to access. While they may be within walking distance, that walk may not be the most direct, comfortable, or intuitive. Wayfinding enhancements can optimize the accessibility to some of these private parking assets.

### **Parking Utilization**

Parking occupancy is a key performance measure used to evaluate the effectiveness of the parking requirements and observed demand. The industry-accepted thresholds for parking occupancy are shown below.



The ideal goal is to have a parking system where 70% to 85% of the available parking spaces within the town center are occupied during the peak conditions. If too many spaces are occupied, then the remaining spaces are too hard to find. If too few spaces are occupied, then the land is not being used to its greatest potential and the parking can absorb more demand.

In the map shown in **Figure 7**, the parking availability is shown on typical Friday when the Farmer's Market was occurring. The intent of this map is to illustrate the parking "hotspots" in town and areas where wayfinding can be used to direct traffic and pedestrians more efficiently





to make use of the existing, under capacity parking locations. The hope is that by distributing the demand, parking becomes more available in the town center as well.

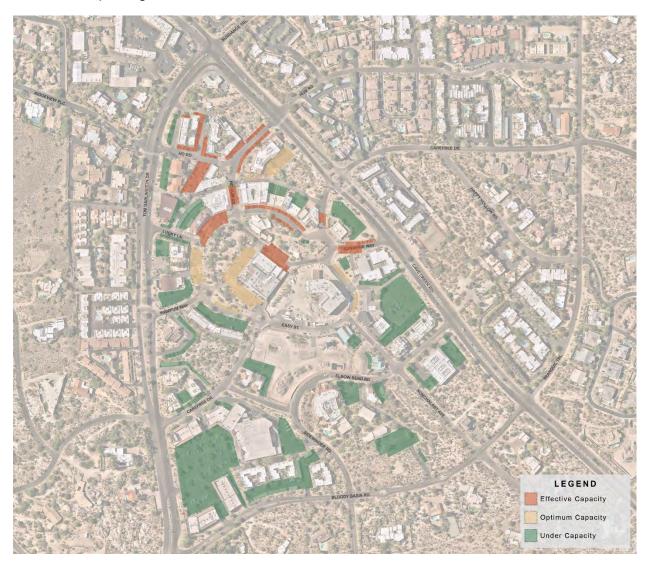


Figure 7: Typical Parking Utilization

To put this in perspective on how many spaces are at effective capacity vs under capacity, **Figure 8** provides this comparison.





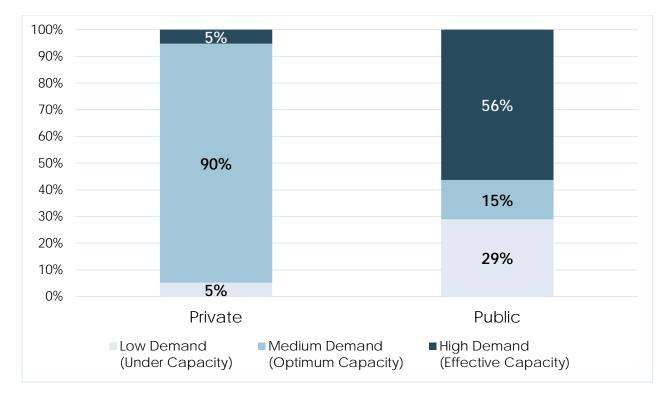


Figure 8: Percentage of Spaces in High, Medium, and Low Demand Parking Areas



### Event Parking Utilization

The parking in the town center may be sufficient to absorb and accommodate new demands on typical days and when a large event is not occurring. However, when there is a large event, such as the Thunderbird event, the availability of parking assets becomes severely constrained. Improved wayfinding and circulation enhancements would allow for a substantial improvement





to the parking situation during an event so that event-goers and those accessing businesses alike can find parking.

The map shown in **Figure 9** illustrates the parking demand conditions during the Thunderbird event on November 7, 2021.

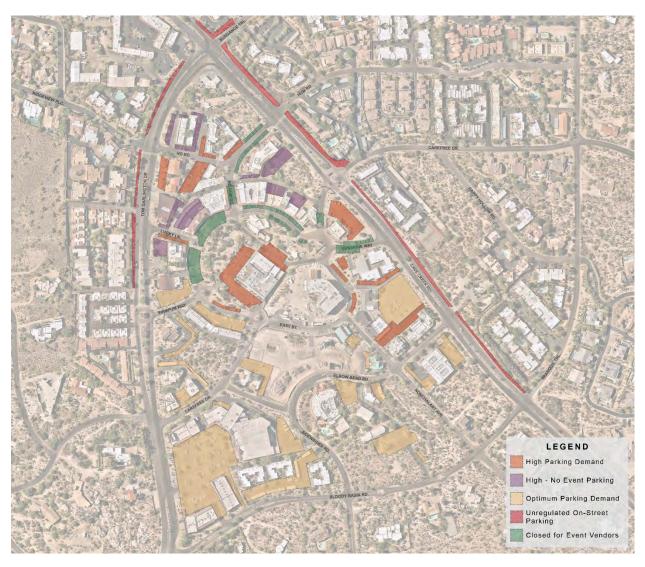


Figure 9: Map of Parking Utilization During the Thunderbird Event

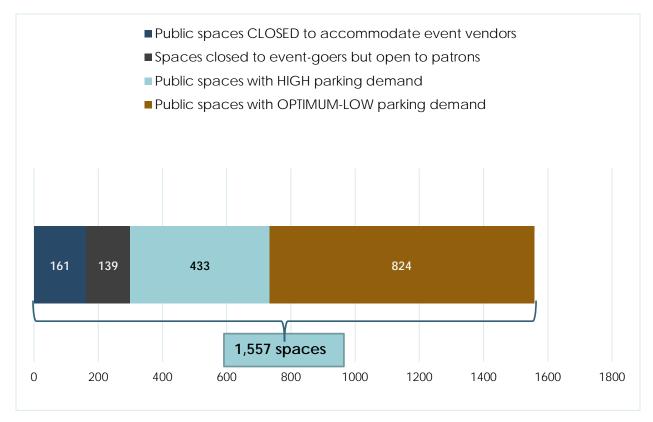
Currently, patrons and event-goers must park along the street to access the town center. The unregulated on-street parking can accommodate approximately 100-150 vehicles. It is important to note that this is not the actual number of parked vehicles observed on the street, but an estimate based on the length of curb where vehicles were observed to be parking during the event. **Figure 10** presents a breakdown of parking options during an event, meaning how many







spaces are closed for the event to accommodate vendors, how many are open to patrons but not the event, and spaces that are in high vs optimum or low demand. The total number of parking, including the unregulated on-street parking, is 1,557 spaces.



### Figure 10: Parking Options During Event

As patrons, event-goers, residents, and employees all navigate the area during an event to try to find available parking, confusion on where to park appropriately becomes an issue. Of the 433 public parking spaces that are in high demand, 100-150 of those are on-street parking that is not normally used. It could be argued that there are enough existing spaces in nearby lots to accommodate that parking need, however, those available spaces are further away from the town center, not easily accessible for a pedestrian, or are privately held for residents and patrons.

During events, there may be ways to optimize parking by changing the streets that the vendors are located on and locating them on streets where parking is in less demand. Currently, vendors are situated on streets where parking is in high demand.



Another option is to make private lots more available during events rather than closing them. Businesses benefit when patrons are able to find parking easily and are then able to walk from one destination to another. Signs restricting parking can be seen negatively by some patrons.

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The parking conditions within the town center are currently at a level where parking is generally easy to find. However, the main concern is that the parking is not always directly adjacent to the desired destination. A person may have to walk through the town center after parking to reach their destination. As the area experiences more demand, because more visitors are coming to the area, parking somewhat further away and walking may be necessary. Construction of new parking assets is expensive (approximately \$5,000-\$10,000 per space) to construct. Utilizing the existing parking assets more efficiently should be explored. However, walking to and from some of the parking assets is cumbersome. This is where wayfinding can play a significant role in improving overall access.

Through the parking analysis, it became clear that enhancing wayfinding directional signage, both for everyday conditions and especially during events, can help to direct visitors to available parking within the town center.





### Sign Inventory

In anticipation of providing a Comprehensive Sign Plan for Town Center, an inventory of existing signs was conducted to understand the extent of signs within the area and to evaluate the effectiveness of the sign design and/or placement. Four primary types of signs were evaluated during the field review as noted in **Figure 11**. They are:

Gateway Signage: Iconic sculpture pieces or signage that mark important destinations or create a sense of arrival.

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- Destination Signage: Consistently branded signage at destination facilities, also known as confirmation signage, is the last form of communication to patrons to announce they have arrived at the proper destination. Public parking should be branded in a similar fashion throughout the area so travelers can recognize their parking options and not be confused with any private or restricted parking in the area.
- Directional Signage: Directional signs act as a system of "breadcrumbs" directing visitors as they enter the community, navigate through the community street network, and arrive at their desired destination. The design of trailblazer signs should be predictable, easily accessible, and simple. Placement of trailblazer signs can reinforce alternative modes of transportation by making active transportation more visible.
- Informational Signage: These signs provide direction and instructions in the form of kiosks, directories, maps, color cues, or other design features for finding the safest, most direct path to a specific destination. Pavement markings could be considered as an alternative in-route wayfinding strategy to minimize sign clutter and reinforce bicycle or pedestrian routes.

### **Gateway Signage**

As discussed in the 2015 Michael Baker study, Carefree has facilitated the placement of several well-designed wayfinding signs at each entry road to direct visitors into Town Center. A recommendation that came from this study was to provide a gateway feature at the intended primary entries to Town Center at Wampum Way and Carefree Drive. Unfortunately, when combined with the difficult-to-navigate traffic circles at these locations, the gateway features are not entirely effective in directing passersbys into Town Center. The gateway features are placed parallel to Tom Darlington Drive and Cave Creek Road which makes them difficult to appreciate from a vehicular perspective.

The iconic Sundial also serves as existing gateway signage, marking the center of Town and creating a strong visual centerpiece as a visitor approaches off Cave Creek Road.







Existing Gateway Signage

### **Destination Signage**

Existing destination signage within Town Center varies significantly. To create a comprehensive look and feel within the area, destination signage should be consistently branded. Signage noting elements within the Carefree Desert Gardens are all similarly branded which creates cohesion and promotes knowing that these items are all part of the same garden experience. Other destination signs such as the building names on Town Hall or the pavilion vary in appearance and color.

### **Directional Signage**

Directional signage within Town Center also varies significantly. There are numerous styles of signs that direct visitors to area businesses or to destinations. In some cases, temporary sandwich boards have been placed to attract visitors to specific businesses. Unfortunately, the effectiveness of these signs can be limited given the amount of sign clutter that these temporary signs often create. Along the arterials, the sundial directional signs blend into the surrounding landscape and are easily overlooked by many visitors as they drive by. Consistency among directional signage is critical to create a comprehensive wayfinding network within the Town along with signage that is easily observed from both a vehicular and pedestrian perspective.





### Informational Signage

Several informational signs exist within Town Center to direct visitors to key destinations and area businesses. While helpful, these signs are often difficult to read given the amount of information that is conveyed on each sign. In addition, the frames blend with the surrounding landscape making these important wayfinding features difficult to quickly identify from a distance. The temporary look and feel of some of the signs also contributes to an overall appearance of sign clutter that could be minimized through consistent design and messaging throughout Town Center.

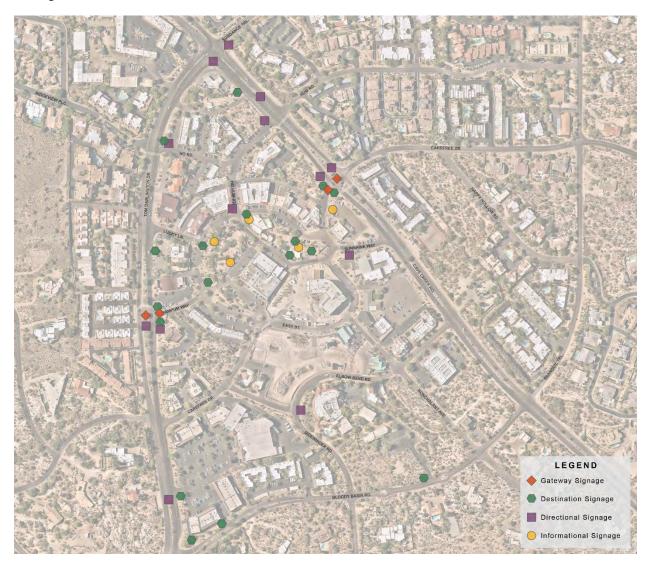


Figure 11: Map of Existing Signs







Examples of Existing Destination Signs







Examples of Existing Directional Signs









Examples of Existing Kiosk Signs







### Stakeholder Input

Input from community stakeholders is an important part of any plan or study. It provides the necessary community context that helps explain the data. It also provides a deeper level of understanding community parameters: what is working well and why, what needs to change and why, and what actions would be considered appropriate for the community. Although strategies for improving wayfinding and circulation come from a variety of sources, having stakeholder input allows for tailoring that strategy uniquely for the Carefree community.

The following is the summary of the existing condition challenges as identified by the stakeholders.

### Challenges

Attendees were asked to identify challenges with wayfinding, circulation, and parking within the downtown area.

- Circulation
  - Unclear direction throughout Town
  - Business signage clutter makes it hard to find businesses
  - Confusing traffic circles
  - None. Carefree isn't a standard place
  - Consider enhancements at entrances to improve direction
- Parking
  - Need for designated employee parking
  - Maps of public parking
  - Need for additional capacity for growth
  - Lack of parking during events







- Awareness on parking options throughout Town Center needed
- Residents and business owners do not feel there is enough parking. However, the real issue may be proximity to parking and not availability, meaning people want to park directly adjacent to their destination. In this instance, there is not enough parking in front of every business to accommodate every patron and/or employee.
  - There is not enough safe sidewalk in the Town Center to encourage people to park a little farther and walk.
- Keelers area is most congested for parking on weekends. Could use safer ped crossings across the roads.
- Parking at the Post Office is a challenge for residents, particularly during events.
- Wayfinding
  - Too diverse
  - No direction information
  - Poor store name recognition
  - Lack of legibility
  - Poor locations
  - Need for illumination
  - Cohesive common theme
  - No sandwich boards

- Spanish Village
- Corner of Ho and Hum and Easy Street
- Downtown
- Bashas
- Stagecoach Village
- Direction kiosks at key links/bridges
- Misters or shade along pedestrian areas
- Use windows of empty buildings to display Town information, art, or desert education
- Incorporate a "treasure hunt" with public art pieces desert features placed near walkways that people can walkthrough and find.
- Challenges for Customers
  - Hard to find businesses
  - No clear route around Town Center





- Lack of sidewalks
- Lack of handicap parking
- Not enough parking during dinner hours
- Other Thoughts
  - Carefree may be too spread out for bicycles and a shared path to be the predominant mode of transportation into the Town Center. Still sees a need for residents to use vehicles to get into Town.
  - Some residents avoid the Downtown area and would prefer to get through the area more quickly. They feel there is too much focus on tourists and not enough on locals.
    - Alternatively, the business owners do not want high speeds and would like to encourage people to enter the Town Center more often



Pavilion in Carefree Town Center







## Wayfinding Strategies

Wayfinding is most effective when conducted at various levels and from multiple perspectives. As such, the Study Team evaluated travel in and around Carefree during typical weekend conditions and event conditions as described in the previous sections. Based on those observations and on stakeholder input, several wayfinding strategies have been identified. Strategies include:

- ▲ Identifying strategic modifications to existing signs
- Recommending locations for new signs
- Beginning to explore strategies for messaging

The strategies are organized into three categories that include Pre-Trip, In-Route, and Post-Trip strategies.



Thunderbird Art Festival, Fall 2021







## **Pre-Trip Strategies**



Pre-trip strategies focus on meaningful ways to educate visitors before they begin their trip. These strategies provide information on how to reach their destination through various modes of travel and what to expect upon arrival. Pre-trip strategies also include information on necessities such as where to eat, what to do, and where and how to park if arriving by vehicle.

Based on the existing condition observations, the following pre-trip wayfinding strategies should be considered for implementation within the Town of Carefree:

#### Development of Town Center Parking/Destination Map

A Town Center Parking/Destination Map should be developed for use on the Town's website with theming and messaging consistent with updated wayfinding signs. It is recommended that this same map or a variation of this map be provided to area businesses for further distribution to visitors. The map should identify all parking locations (including employee parking only areas) and highlight area destinations so that visitors can plan their trip in-advance in conjunction with the information provided on the Town's website. The existing Carefree Desert Gardens Walking Tour Map should also be updated to match the theming associated with the new wayfinding program. The Gardens map should also be edited to provide additional context in the area to help visitors better orient themselves within Town Center.



Existing Carefree Desert Gardens Walking Tour Map

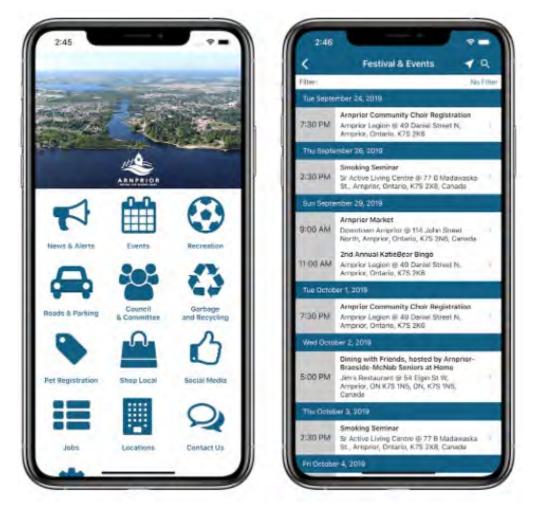




#### ▲ Creation or Purchase of a Mobile Application Platform

This application would be coupled with the Town's website to allow for viewing of the Parking/Destination map as described above. The application could provide regulatory guidance to inform visitors of Town policies prior to them arriving. A business directory could also be provided within the application to allow for visitors to plan out their stops and get familiar with the Town's amenities.

An alternative to this approach is to include scannable QR codes on all signage to direct visitors to the Town's website for additional information.



Example Town Mobile Application Platform (www.info-grove.com)



Carefree Comprehensive Sign Plan for Town Center

#### **In-Route Strategies**



In-route strategies provide wayfinding options for those that have chosen their mode of travel (i.e., vehicle, by foot, bicycle, etc.) and are on their way to a destination. These strategies assist the visitor to reach the vicinity of their destination more quickly. The in-route strategies in this section are divided into mode of transportation and highlight traditional forms of wayfinding such as

signage, as well as the use of in-route navigation tools through smartphone applications. The evaluated modes of transportation include vehicles and pedestrians/bicyclists. The following recommendations are applicable to all modes of transportation:

#### Development of Town Center Parking/Destination Map

As indicated above in the pre-trip strategy section, the map provides the opportunity to set expectations for sign hierarchy, thematic elements, destinations, travel times, etc.

#### Creation or Purchase of a Mobile Application Platform

As indicated in the pre-trip strategy section, the application reinforces the messaging identified in the Parking/Destination Map and Town website while providing real-time information pertaining to parking availability, business hours, travel distances, special events, etc.

#### Construct Digital Information Kiosks

As noted in previous sections, the existing informational signs within Town Center contain a large amount of helpful information regarding key destinations and area businesses. However, the signs have a temporary look and feel given the need for quick and easy updates as conditions or businesses change. Digital information kiosks are recommended instead, which allow for easy updates while providing a consistent, branded appearance.

The kiosk should contain information such as the Town Center Parking/Destination Map, parking regulations, upcoming events, business directory and mobile application information. The kiosk should complement and/or supplement information that can be found on the Town's website and the mobile application platform.







Examples of Outdoor Digital Information Kiosks (<u>www.sarasotafl.gov</u> & Bertram Signs & Graphics)

#### **Vehicular Wayfinding Strategies**

As noted during previous sections, one of the primary intentions of this study is to highlight the barriers and opportunities related to how easily visitors navigate Town Center. Field observations revealed that many visitors had difficulty understanding the most direct routes into Town Center despite the large gateway features that were added on Carefree Drive and Wampum Way. An internal radial street pattern along with a significant number of driveway/roadway intersections further confuse the vehicular traveler. Availability and proximity of parking is also a noted concern, particularly during events. To help address these issues, a revised concept plan for Town Center was developed to address overall circulation challenges identified in the existing conditions observations. Refer to **Appendix A** for the Carefree Town Center Concept Plan.



In addition to the improvements noted in the Carefree Town Center Concept Plan, the following general wayfinding strategies are recommended for vehicular travelers:

#### Provide Gateways at Edges of Town Center

Provide vehicular gateways at the intersection of Tom Darlington Drive and Bloody Basin Road, Tom Darlington Drive and Cave Creek Road, and Cave Creek Road and Bloody Basin Road. These gateways will give drivers advanced notice that they are approaching Town Center and that they should be prepared to slow down and watch for further directions to their destination.

#### Provide Updated Directional Signage along the Arterials

Provide new directional signage along Tom Darlington Drive and Cave Creek Road to direct vehicles to the designated vehicular entrances to Town Center as described below.

#### Improve the Vehicular Entrance with New Gateway Features

Create improved, designated vehicular entrances to Town Center at Carefree Drive, Ho Road, Hum Road and Sunshine Way. Gateway features could include decorative pavement markings, signs and enhanced landscaping to create a sense of arrival and encourage vehicles to enter at these locations to quickly locate parking.

# Provide Updated Directional Signage along the Local Streets within Town Center

Provide updated directional signage at key decision-making intersections within Town Center to guide travelers to parking lots and area destinations. Directional signs should be simple, consistent, and visually coordinated with the overall wayfinding program. Icons and/or graphics should be considered where feasible for universal legibility.

#### ▲ Create a Coordinated Parking System

Create a coordinated parking system within Town Center through consistently themed signs in both privately-owned and Town-owned parking lots. The signage should be large enough to be legible from a moving vehicle and placed at lot entrances for easy identification. The parking system signage should include a map showing the location of the lot within the context of Town Center along with key destinations and attractions for easy orientation. Walking distances to key points of interest should also be provided.

### Pedestrian/Bicycle Wayfinding Strategies

Pedestrian connectivity is varied throughout Town Center, with significant opportunities for improvement along the arterials. Bicycle connectivity is limited to the existing on-street bike lanes which are not always comfortable for less inexperienced riders. To address the overall





pedestrian/bicycle connectivity issues noted previously, the Carefree Town Center Concept Plan provided in **Appendix A** shows suggested modifications to the pedestrian and bicycle circulation networks. The concept plan depicts a new multi-use path for both pedestrians and bicyclists adjacent to Tom Darlington Drive and Cave Creek Road that provides potential for the establishment of an off-street route for travel throughout much of the community. In addition to the improvements noted in the Carefree Town Center Concept Plan, several opportunities have been identified to reinforce wayfinding and improve the pedestrian/bicyclist experience through Town.

#### Provide a Designated Pedestrian Entrance to Town Center

Provide an accessible and visually clear connection to the designated pedestrian entrance to Town Center at the intersection of Wampum Way and Tom Darlington Drive and the intersection of Carefree Drive and Cave Creek Road. Messaging should be developed to guide pedestrians along the improved Tom Darlington Drive and Cave Creek Road streetscapes to the pedestrian entrances as shown in Appendix A.

#### ▲ Create Pedestrian Level Signage in Parking Facilities

Provide pedestrian level signage near parking areas that contains information for walking to the various destinations within Town Center. Information could include partial maps of the immediate area and walking distances to key points of interest.

#### Provide Updated Directional Signage for Sidewalks and Multi-Use Paths

Provide wayfinding directional signs at the start and termination points of the multi-use paths and at key decision points along the improved pedestrian/bicycle circulation network. Signs should be predictable, easily accessible, and simple with information indicating direction to points of interest and approximate distances. Points of interest should be marked with destination signs branded to match the Town's wayfinding program.

#### ▲ Create a Visual Pathway Through Town Center

Develop a designated pedestrian route by using a decorative pavement treatment to identify a self-guided walk through Town Center. This designated pedestrian route could feature a 'treasure-hunt' with public art pieces that visitors can find along the pathway. The images below show a similar idea used in a playground setting where kids can use a display panel to identify the hidden treasures that can be found throughout the site. Messaging for signage along this path will be developed to inform visitors on surrounding businesses, points of interest, and/or walking distances to surrounding destinations.









Example of 'Treasure Hunt' Featuring Animals

#### Post-Trip Strategies



The intent of post-trip strategies is to provide an opportunity to change a visitor's behavior for the next trip or provide an opportunity to improve their experience on the next trip. As identified in previous sections, the recommended post-trip strategies include further refinement/development of the Town's website to include the latest parking and destination information as

well as the development of a mobile application for continued use and information-sharing.

# Existing Wayfinding Sign Recommendations

Below is a summary of impacts and modifications to the existing wayfinding signs. Refer also to **Figure 12** for disposition of existing signs.

#### Gateway Signage

The existing large gateway signage at Wampum Way and Carefree Drive should remain inplace to mark the designated pedestrian entrances to Town Center. The existing small monument signs within the traffic circles could remain in-place or could be removed and replaced with pedestrian-scale gateway markers as appropriate. Additional gateway signage is recommended at the following intersections:

- ▲ Tom Darlington Drive & Bloody Basin Road
- Tom Darlington Drive & Carefree Drive
- ▲ Tom Darlington Drive & Ho Road





- ▲ Tom Darlington Drive & Cave Creek Road
- Cave Creek Road & Hum Road
- Cave Creek Road & Sunshine Way
- Cave Creek Road & Tranquil Trail



Existing Large Gateway Sign to Remain

#### **Destination Signage**

As noted previously, existing destination signage within Town Center varies significantly. To create a comprehensive look and feel within the area, it is recommended that new destination signage be created for the following key features within Town Center:

- ▲ Carefree Desert Gardens
- Sundial
- Sanderson Lincoln Pavilion
- Carefree Town Hall
- Children's Playground & Little Library
- Kiwanis Splash Park
- Visitor Center

New destination signs for the features listed above should be consistent with the overall look and feel of the updated wayfinding program. Since signage noting elements within the Carefree





Desert Gardens are all similarly branded specifically for the garden area, these existing signs should remain in-place.

#### **Directional Signage**

As noted previously, directional signage within Town Center also varies significantly. It is recommended that all directional signage be replaced and/or updated to create a consistent, comprehensive wayfinding sign program for Town Center. The existing sundial directional signs are recommended to be repurposed for use along the new multi-use path along Tom Darlington Drive and Cave Creek Road. New directional signage will be developed throughout Town Center to be easily observable for a variety of users, including those traveling by vehicle, by foot or on a bicycle.

#### Informational Signage

All existing informational signage is recommended to be removed and replaced with digital information kiosks as previously noted.



Existing Sundial Signage to be Removed and Repurposed for Use Along Multi-Use Path







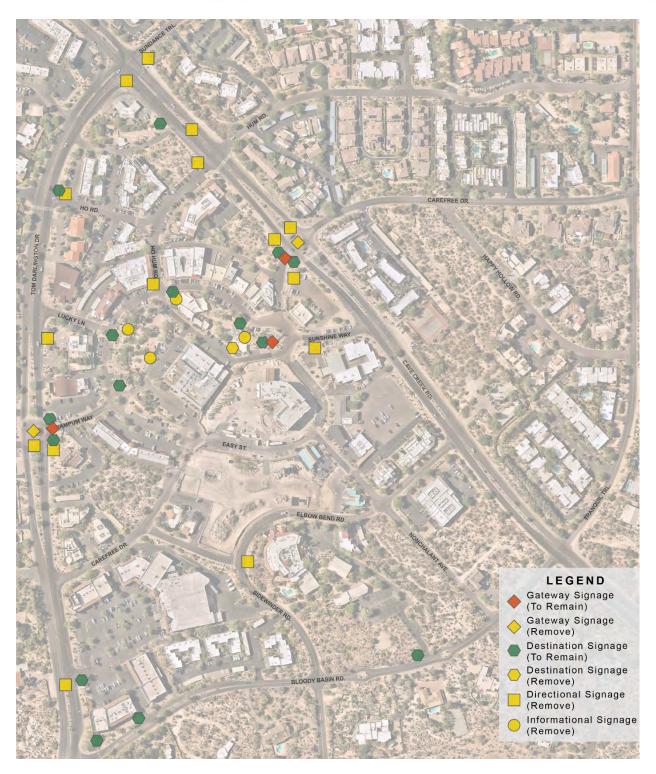


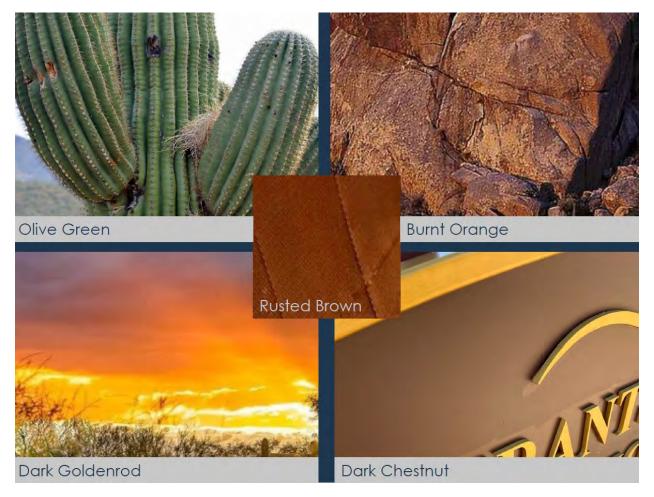
Figure 12: Disposition of Existing Wayfinding Signs





# Wayfinding Design Guidelines

This plan acknowledges that preserving the scenic value of the area is of upmost importance while introducing new visual elements to the town that are in-tune with the existing look and feel of the community. As such, the design of the new wayfinding system takes cues from the surrounding landscape, seeks to minimize text to the greatest extent possible, and attempts to minimize the frequency of messaging while still providing meaningful information to visitors. Materials currently in-use within the community such as metal with a rusted finish, gold accents, and perforated metal are suggested for the fabrication of the new signs.



Color Inspirations for Wayfinding Design & Theming









Material/Texture Inspirations for Wayfinding Design & Theming

### **Theming Opportunities**

New wayfinding and directional signage for both vehicles and pedestrians should be color coded to provide distinctions between recreational, commercial, and municipal destinations throughout Town Center.

Themed signage was developed so that visitors can easily and quickly identify their desired destination. The directional and destinations signs are color-coordinated according to the following destination types:

- 1. Recreational: Olive Green
- 2. Commercial: Burnt Orange
- 3. Municipal: Dark Goldenrod

In addition to the three colors identified above, complementary colors as identified in **Figure 13** have been identified for additional interest in the sign designs. These colors bring warmth to the





identified color palette, mirror the tones of the natural surroundings, and provide consistency across the wayfinding signage.

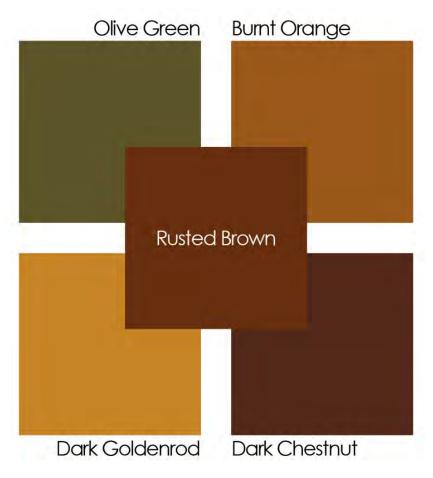


Figure 13: Signage Color Palette

Existing signs within Town Center currently feature hummingbird icons which could be reflected in the new sign designs as well. See **Figure 14** for the recommended icon to complement the existing themes within Town Center.



Existing Hummingbird Icon in Town Center









Figure 14: Recommended Hummingbird Icon

## Wayfinding Signage Recommendations

It is recommended that a new suite of in-route sign types be developed to create a cohesive and coordinated wayfinding system throughout Town Center. New sign types that are further designed and developed include:

- 1. Gateway Vehicular Directional Sign
- 2. Arterial Vehicular Directional Sign
- 3. Local Vehicular Directional Sign
- 4. Pedestrian Directional Sign
- 5. Multi-Use Path Sundial Directional Sign
- 6. Minor Gateway Sign
- 7. Digital Kiosk
- 8. Destination Sign
- 9. Pedestrian Map
- 10. Parking Sign

Refer to **Appendix B** for a map showing the location of each sign type.





## Gateway Vehicular Directional Sign

Gateway Vehicular Directional Signs (GW) provide guidance to area destinations for the vehicular traveler while also serving as an iconic entry feature as one approaches Town Center. Signs include destination names and directional arrows. To reinforce the various destination types that have been identified within Town Center, the accent color within each sign will match the color for the corresponding destination type.

These signs will also serve as iconic exit features for travelers leaving Town Center. As such, there is an opportunity to include a fun 'goodbye' message on the back side of the signs. The specific message to be included on the back side of the sign could be determined either by committee or by area residents.

It is important to note that signs along roadways are governed by the Manual on Uniform Traffic Control Devices (MUTCD). These signs shall have a retroreflective white message with a retroreflective or illuminated background. The size of the lettering is also governed by the MUTCD. Based on the speed limit of 35 mph to 25 mph through most of the study area, the height of all upper-case letters shall be at least 6 inches in height, or a combination of 6 inches in height for upper-case letters and 4.5 inches in height for lower-case letters. This font size requirement will inform the overall size of the signs during fabrication.

Confirm compliance with sight-visibility requirements and other height restrictions as applicable upon installation of all vehicular signage. Refer to MUTCD figure 2A-2 for required heights and lateral locations of sign installations adjacent to roadways and pathways. Refer to Section2A.06 Design of Signs in the MUTCD for additional details on the design of roadway signs, including provisions for breakaway posts.

Refer to **Figures 15 & 16** for the proposed sign design and possible messaging, **Figure 17** for the recommended location of each sign, and **Appendix C** for the messaging associated with the Gateway Vehicular Directional Signs. Refer to **Appendix D** for all sign designs.





Figure 15: Gateway Vehicular Directional Sign (Front)



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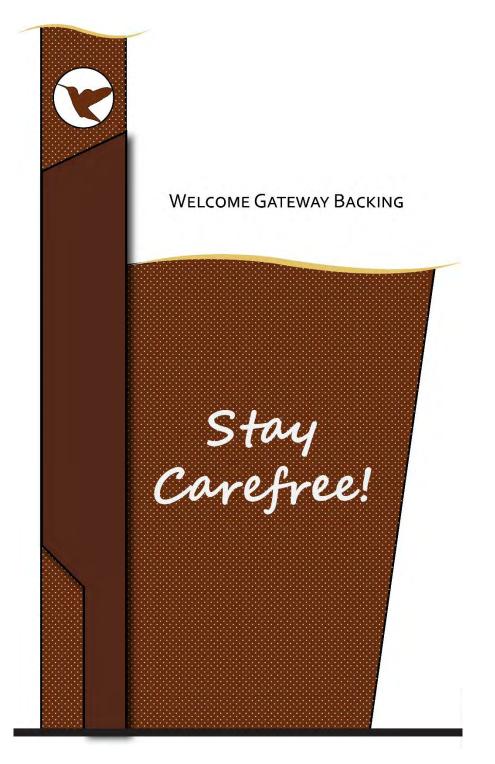


Figure 16: Gateway Vehicular Directional Sign (Back)



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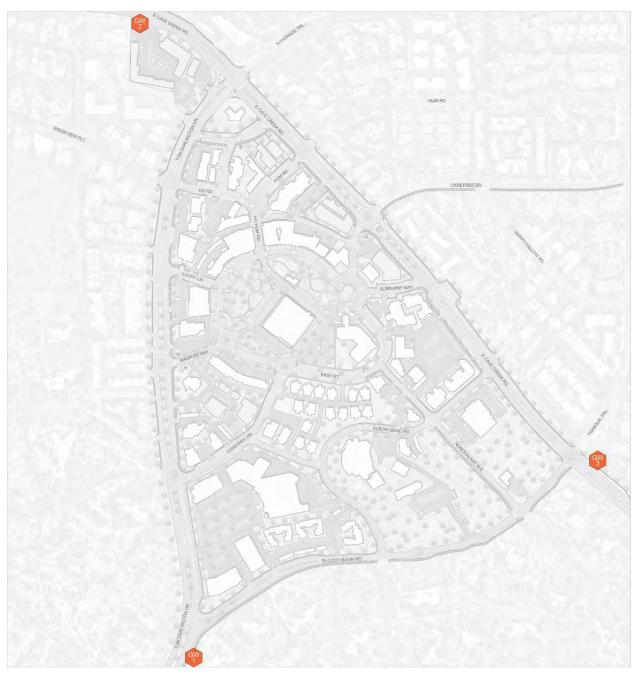


Figure 17: Recommended Locations of Gateway Vehicular Directional Signs







## Arterial Vehicular Directional Sign

Arterial Vehicular Directional Signs (HS) provide guidance to area destinations for the vehicular travelers along N Tom Darlington Drive and E Cave Creek Road. Signs include destination names and directional arrows. To reinforce the various destination types that have been identified within Town Center, the accent color within each sign will match the color for the corresponding destination type. Refer to **Figure 18** for the proposed sign design, **Figure 19** for the recommended location of each sign, and **Appendix C** for the messaging associated with the Arterial Vehicular Directional Signs.











Comprehensive Sign Plan for Town Center



Figure 19: Recommended Locations of Arterial Vehicular Directional Signs







## Local Vehicular Directional Sign

Local Vehicular Directional Signs (LS) provide guidance to area destinations for vehicular travelers within Town Center. Signs include destination names and directional arrows. Accent colors continue to match the destination types that have been identified for Town Center. Refer to **Figure 20** for the proposed sign design, **Figure 21** for the recommended location of each sign, and **Appendix C** for the messaging associated with the Local Vehicular Directional Signs.



Figure 20: Local Vehicular Directional Sign





Comprehensive Sign Plan for Town Center



Figure 21: Recommended Locations of Local Vehicular Directional Signs







### Pedestrian Directional Sign

Pedestrian Directional Signs (P) provide guidance to area destinations for pedestrians/bicyclists along the future multi-use pathways and sidewalks within Town Center. Signs include destination names, directional arrows and optional approximate distances. Accent colors continue to match the destination types that have been identified for Town Center. Refer to **Figure 22** for the proposed sign design, **Figure 23** for the recommended location of each sign, and **Appendix C** for the messaging associated with the Pedestrian Directional Signs.



Figure 22: Pedestrian Directional Sign







Comprehensive Sign Plan for Town Center

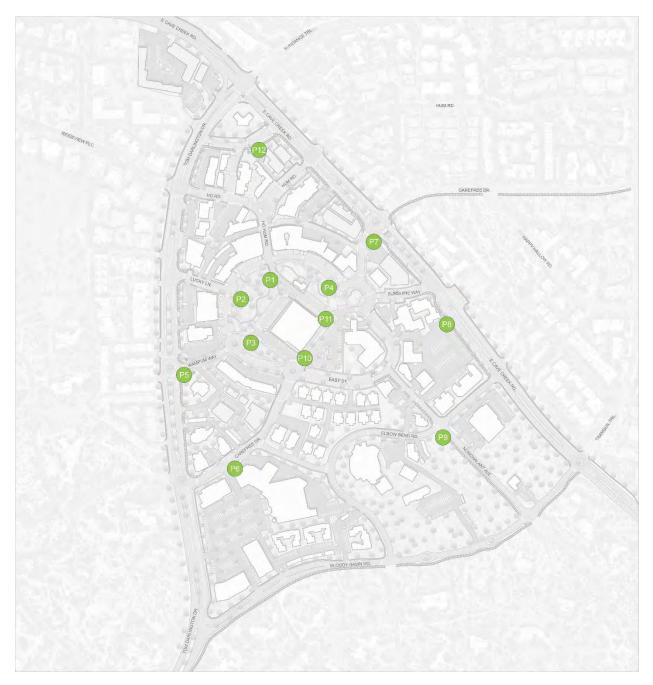


Figure 23: Recommended Locations of Pedestrian Directional Signs



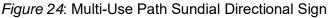




## Multi-Use Path Sundial Directional Sign

There is potential to repurpose the existing sundial-inspired directional signs along the future multi-use pathway. It is recommended that the existing horizontal panels that currently display text be replaced with colored panels to match the themes developed for the new wayfinding signs. Refer to **Figure 24** for the proposed sign design, **Figure 25** for the recommended location of each sign, and **Appendix C** for the messaging associated with the Multi-Use Path Sundial Directional Signs.











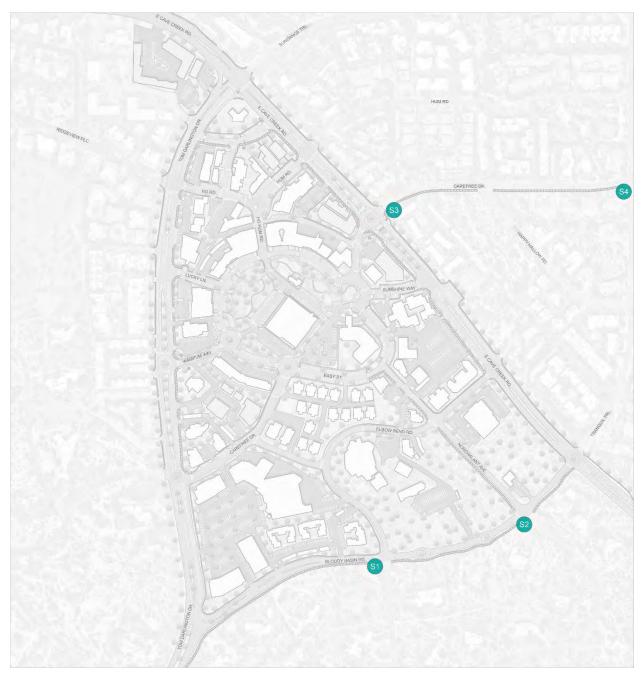


Figure 25: Recommended Locations of Multi-Use Path Sundial Directional Signs







#### Minor Gateway Sign

Minor Gateway Signs serve as an iconic entry feature to Town Center for both the vehicular traveler and pedestrian/bicyclist. Refer to **Figure 26** for the proposed sign design and **Figure 27** for the recommended location of each sign.



Figure 26: Minor Gateway Sign



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Figure 27: Recommended Locations of Minor Gateway Signs







### **Digital Kiosk**

Digital Kiosks feature a large touchscreen display that provides a variety of information including an interactive map of Town Center, a directory of local businesses, and a listing of community events. Refer to **Figure 28** for the proposed digital kiosk design and **Figure 29** for the recommended location.

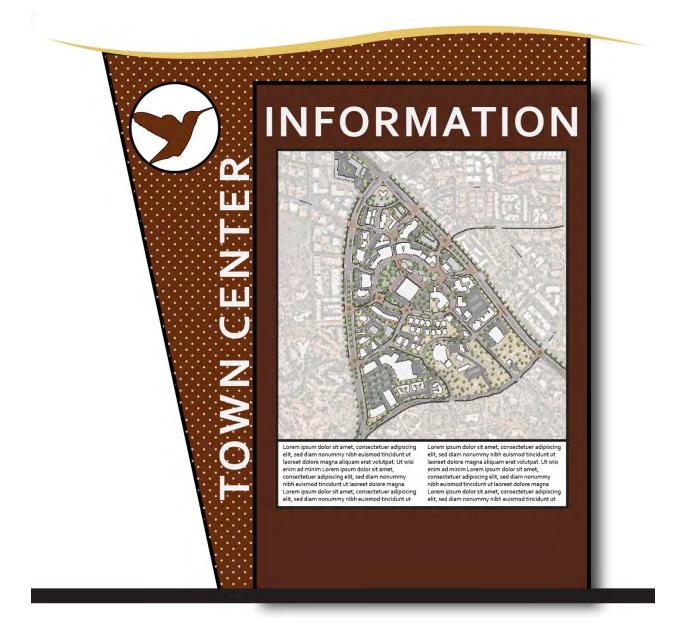


Figure 28: Digital Kiosk





Comprehensive Sign Plan for Town Center

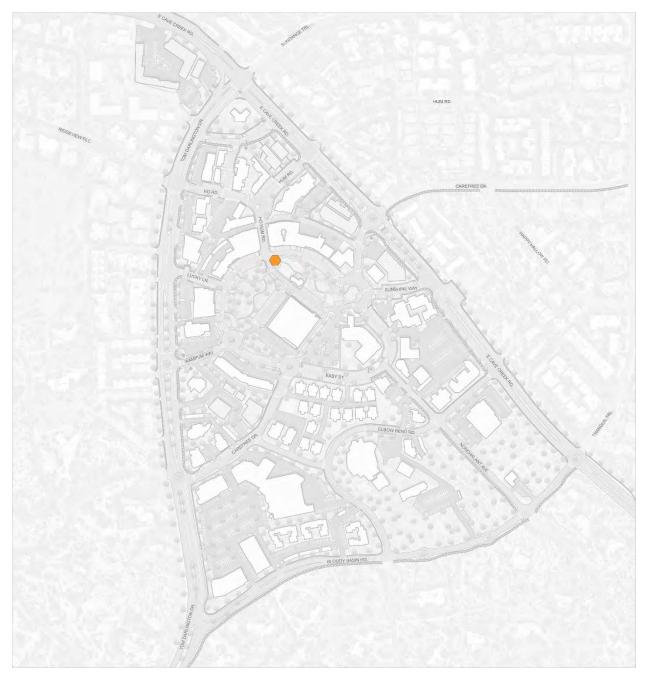


Figure 29: Recommended Location of Digital Kiosk







### **Destination Sign**

Destination Signs indicate arrival at one of the community destinations within Town Center. To reinforce the various destination types that have been identified for Town Center, the accent color within each sign will match the color for the corresponding destination type. Refer to **Figure 30** for the proposed sign design and **Figure 31** for the recommended location of each sign.



Figure 30: Destination Sign



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Figure 31: Recommended Location of Destination Signs







#### **Pedestrian Map**

Pedestrian Maps provide direction to pedestrians at parking lots once they have exited their vehicle. Signs include a map of Town Center and a town directory. Refer to **Figure 32** for the proposed sign design and **Figure 33** for the recommended location of each sign.

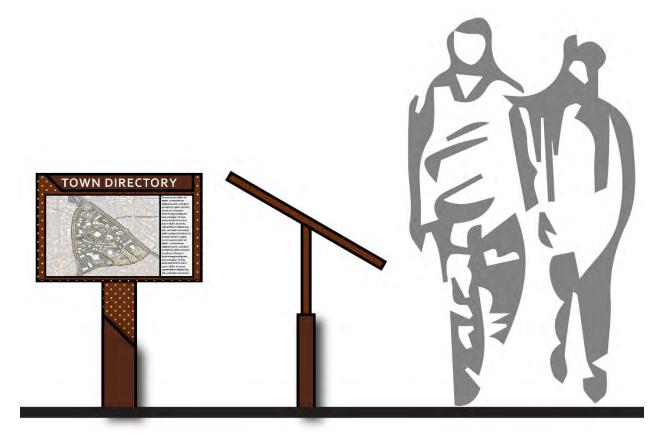


Figure 32: Pedestrian Map









Figure 33: Recommended Location of Pedestrian Maps







#### Parking Sign

Parking Signs indicate areas suitable for public parking. Refer to **Figure 34** for the proposed sign design.



Figure 34: Parking Sign



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#### Implementation Approach

Wayfinding sign designs within this document are intended to be used as templates for bidding the work to independent contractors. Refer to **Appendix B** for recommended placement of wayfinding signs and to **Appendix C** for the recommended messaging. Placement recommendations provided in **Appendix B** should be field verified to ensure that conflicts are not present and that each sign location is compliant with applicable laws and guidelines. The Town and/or selected contractor must verify placement of the signs within public right-of-way or negotiated easements. Wayfinding signs shall be placed outside the clear zone or, if placed within the clear zone, shall be crashworthy. The placement of wayfinding signs shall conform to the location criteria defined in the MUTCD chapter on guide signing for conventional roads.

Selected sign fabricators will be required to provide shop drawings indicating methods of assembly and structural engineering. Shop drawings must be submitted to the Town of Carefree for review and approval. The production of one full-scale mock-up of each sign type is required as part of the fabrication contract. Fabricators must have at least five years of experience in the field completing projects of similar scope.

#### Estimated Costs & Phasing Plan

To Be Determined – Pending Input from Subcontractor







#### **Funding Opportunities**

Funding for implementing the Comprehensive Sign Plan for Town Center is anticipated to come from a variety of sources including sales tax or other taxes, matching grants, bond measures, or public/private partnerships. This section identifies sources of funding for planning, design, implementation, and maintenance of wayfinding improvements. The descriptions are intended to provide an overview of available options and do not represent a comprehensive list. It should be noted that this section reflects the funding available at the time of writing. The funding amounts, fund cycles, and even the programs themselves are susceptible to change without notice.

#### Maricopa County/Town of Carefree

Maricopa County's and the Town of Carefree's capital improvements programs could provide a funding source for implementing portions of the plan. Assessments, bonds, taxes, or special revenue funds could also be considered as funding sources.

#### National Endowment for the Arts (NEA)

The NEA offers an Our Town grant for placemaking projects that contribute to the livability of communities. Through project-based funding, the NEA supports projects that integrate arts, culture, and design activities into efforts that strengthen communities by advancing local economic, physical, and/or social outcomes.

#### ▲ Corporate / In-kind Support

Private foundations or businesses are potential funding sources for wayfinding programs within a community. For more information on private foundations, including an extensive list of national foundations visit: <u>http://www.foundationcenter.org/</u>





# Appendix A



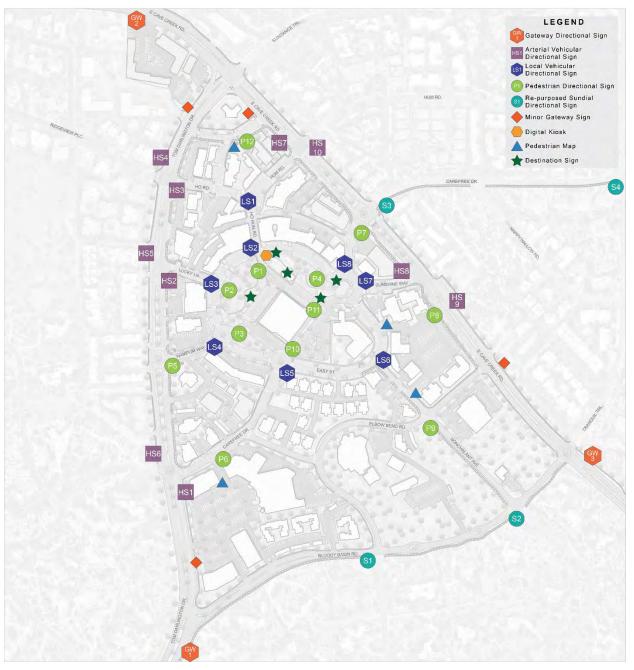
**Carefree Town Center Concept Plan** 



Kimley »Horn



# Appendix B



Carefree Town Center Wayfinding Signage Location Plan







### Appendix C

#### **Gateway Directional Signs**

GW1	Sundial	٨
	Gardens	٨
	Shopping	٨
	Dining	٨
	Town Center	٨
	Pavilion	٨

GW2	Sundial	٨
	Gardens	٨
	Shopping	٨
	Dining	٨
	Town Center	٨
	Pavilion	٨

GW3	Sundial	۸
	Gardens	٨
	Shopping	۸
	Dining	٨
	Town Center	٨
	Pavilion	۸





#### Arterial Vehicular Directional Signs

HS1	Sundial	>
	Gardens	>
	Shopping	>
	Dining	>
	Pavilion	>
	Parking	^ >

HS2	Sundial	>
	Gardens	>
	Shopping	>
	Dining	>
	Pavilion	>
	Parking	^ >

HS3	Sundial	>
	Gardens	>
	Shopping	>
	Dining	>
	Pavilion	>
	Parking	>

HS4	Sundial	٨
	Gardens	٨
	Shopping	<
	Dining	<
	Pavilion	٨
	Parking	<

HS5	Sundial	<
	Gardens	<
	Shopping	<
	Dining	<
	Pavilion	<
	Parking	٨

HS6	Sundial	<
	Gardens	<
	Shopping	<
	Dining	<
	Pavilion	<
	Parking	<

HS7	Sundial	>
	Gardens	^
	Shopping	>
	Dining	>
	Pavilion	>
	Parking	^ >

HS8	Sundial	>
	Gardens	>
	Shopping	>
	Dining	>
	Pavilion	>
	Parking	٨

HS9	Sundial	<
	Gardens	<
	Shopping	<
	Dining	<
	Pavilion	<
	Parking	< ^

HS10	Sundial	<
	Gardens	<
	Shopping	<
	Dining	<
	Pavilion	<
	Parking	<





#### Local Vehicular Directional Signs

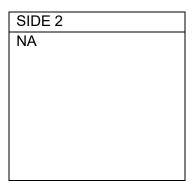
LS1	SIDE 1		SIDE
	Sundial	>	Sund
	Gardens	>	Gard
	Shopping	<	Shop
		>	
	Dining	<	Dinin
		>	
	Pavillion	>	Pavill
	Visitor Center	>	Visito
	Restrooms	>	Restr

SIDE 2	
Sundial	<
Gardens	<
Shopping	<
	>
Dining	<
	>
Pavillion	<
Visitor Center	<
Restrooms	<

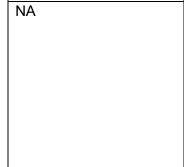
LS2	SIDE 1	
	Sundial	<
	Shopping	<
		>
	Dining	<
		>
	Pavillion	<
	Visitor Center	<
	Restrooms	<

SIDE 2	
NA	

LS3	SIDE 1	
	Sundial	<
	Shopping	<
		>
	Dining	<
		>
	Pavillion	<
	Visitor Center	<
	Restrooms	<



			SIDE 2
LS4	SIDE 1	SIDE 1	
	Sundial	>	NA
	Gardens	<	
	Shopping	<	
		>	
	Dining	<	
		>	
	Pavillion	<	
	Visitor Center	<	
	Restrooms	<	







Comprehensive Sign Plan for Town Center

LS5	SIDE 1	
	Sundial	>
	Gardens	<
	Shopping	<
	Dining	<
	Pavillion	<
	Visitor Center	<
	Restrooms	<

SIDE 2		
NA		

LS6	SIDE 1	
	Sundial	>
	Gardens	<
	Shopping	<
		>
	Dining	<
		>
	Pavillion	>
	Visitor Center	>
	Restrooms	>

SIDE 2		
NA		

LS7	SIDE 1	
	Gardens	>
	Shopping	>
	Dining >	
	Pavillion	>
	Visitor Center	>
	Restrooms	>

SIDE 2		
NA		

LS8	SIDE 1			
	Gardens	>		
	Shopping	>		
	Dining	>		
	Pavillion	>		
	Visitor Center	>		
	Restrooms	>		

SIDE 2		
NA		





#### **Pedestrian Directional Signs**

P1	SIDE 1	
	Sundial	<
	Splash Pad	<
	Playground	>
	Visitor Center	^
	Restrooms	^

SIDE 2	
Sundial	>
Splash Pad	>
Playground	<

P2	SIDE 1		SI
	Sundial	<	N/A
	Splash Pad	<	
	Playground	>	
	Pavillion	<	
	Visitor Center	<	
	Restrooms	<	

SIDE 2			
N/A			

P3	SIDE 1	
	Sundial	>
	Gardens	<
	Splash Pad	
	Pavillion	<
	Visitor Center	<
	Restrooms	<

SIDE 2			
N/A			

P4	SIDE 1	
	Splash Pad	<
	Gardens	>
	Playground	>
	Pavillion	>
	Visitor Center	>
	Restrooms	>

SIDE	2			
N/A				

P5	SIDE 1		S
	Sundial	>	S
	Gardens	>	Ģ
	Shopping	>	S
	Dining	>	C
	Pavillion	>	P
	Visitor Center	>	V
	Restrooms	>	F

SIDE 2	
Sundial	<
Gardens	<
Shopping	<
Dining	<
Pavillion	<
Visitor Center	<
Restrooms	<





P6	SIDE 1	
	Sundial	^
	Gardens	^
	Shopping	^
	Dining	^
	Pavillion	^
	Visitor Center	^
	Restrooms	۸

SIDE 2		
N/A		

P7	SIDE 1	
	Sundial	>
	Gardens	>
	Shopping	>
	Dining	>
	Pavillion	>
	Visitor Center	>
	Restrooms	>

SIDE 2	
Sundial	<
Gardens	<
Shopping	>
Dining	<
Pavillion	<
Visitor Center	<
Restrooms	<

P8	SIDE 1	
	Sundial	^
	Gardens	^
	Shopping	^
	Dining	^
	Pavillion	^
	Visitor Center	^
	Restrooms	^

SIDE 2		
N/A		

P9	SIDE 1	
	Sundial	^
	Gardens	^
	Shopping	^
	Dining	^
	Pavillion	^
	Visitor Center	^
	Restrooms	^

SIDE 2		
N/A		





P10	SIDE 1	
	Sundial	^
	Gardens	<
	Splash Pad	^
	Playground	<
	Pavillion	^
	Visitor Center	^
	Restrooms	^

SIDE 2	
Gardens	>
Playground	>
Pavillion	>
Visitor Center	>
Restrooms	>

P11	SIDE 1	
	Sundial	^
	Gardens	<
	Splashpad	^
	Playground	<
	Pavillion	^
	Visitor Center	^
	Restrooms	٨

SIDE 2	
Gardens	>
Playground	>
Pavillion	>
Visitor Center	>
Restrooms	>

P12	SIDE 1		SIDE 2
	Sundial	^	N/A
	Gardens	^	
	Shopping	^	
	Dining	^	
	Pavillion	^	
	Visitor Center	^	
	Restrooms	^	

SIDE 2		
N/A		





#### Multi-Use Pathway Sundial Directional Signs

S1	SIDE 1	
	Sundial	^
	Gardens	^
	Shopping	^
	Dining	^
	Pavilion	^
	Restrooms	^

S2	SIDE 1	
	Sundial	<
	Gardens	<
	Shopping	<
	Dining	<
	Pavilion	<
	Restrooms	<

S3	SIDE 1	
	Sundial	^
	Gardens	^
	Shopping	^
	Dining	^
	Pavilion	^
	Restrooms	^

S4	SIDE 1	
	Sundial	^
	Gardens	^
	Shopping	^
	Dining	^
	Pavilion	^
	Restrooms	^

SIDE 2			
N/A			

SIDE 2	
Sundial	>
Gardens	>
Shopping	>
Dining	>
Pavilion	>
Restrooms	>

SIDE 2 N/A

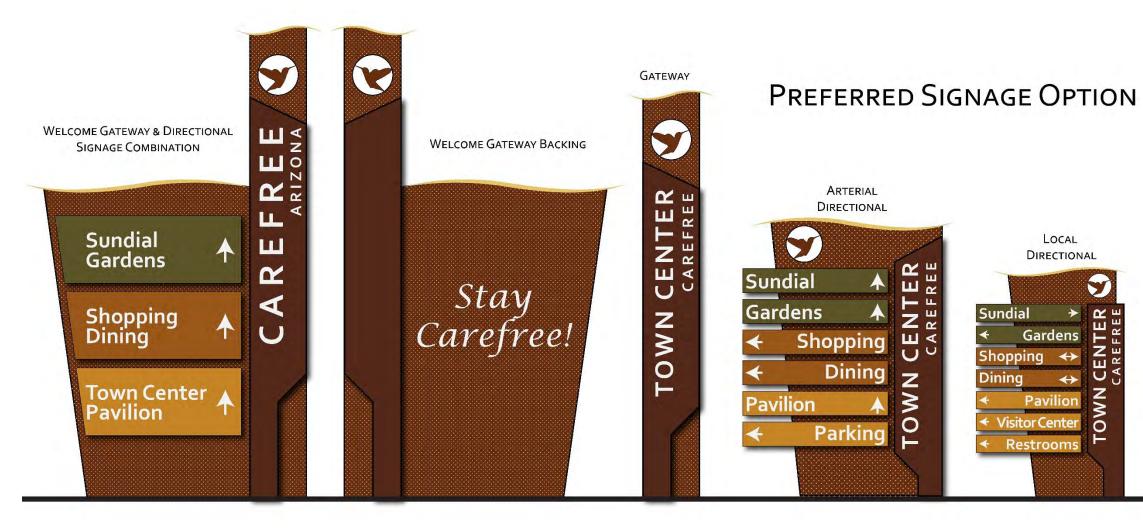
SIDE 2

N/A





Appendix D

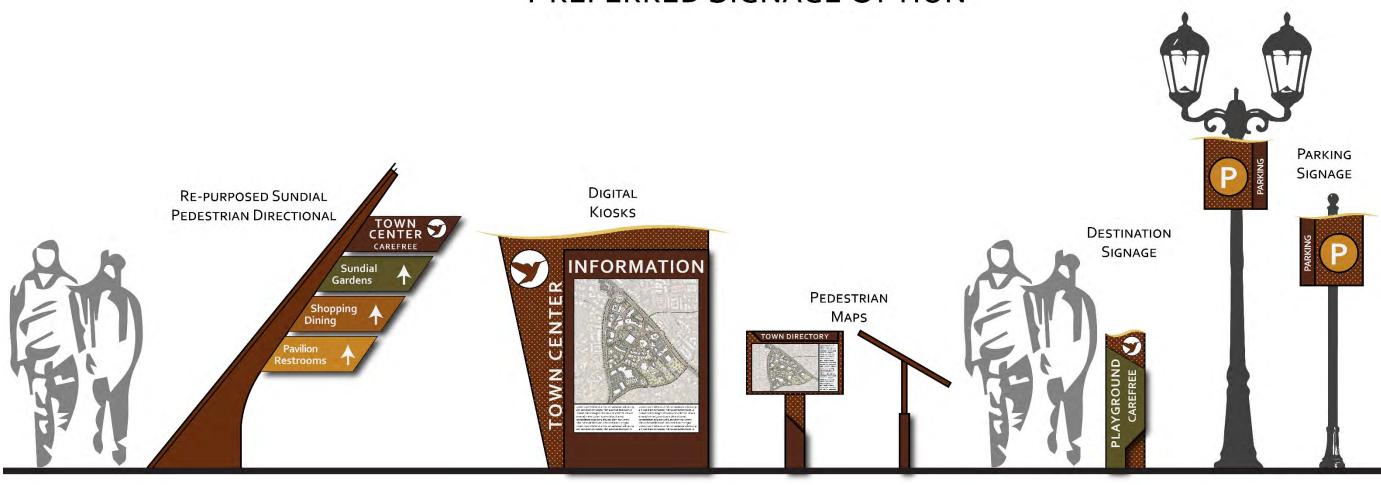








# PREFERRED SIGNAGE OPTION







MEETING DATE: November 14, 2022

Agenda Item # 2

#### SUBJECT

A presentation and discussion with Matt Klyszeiko, consultant for the *Village Center Redevelopment Plan*, updating the Planning and Zoning Commission on the *Plan's* final edits before taking it through the approvals process. Included is an update on the status of the upcoming *24-month Economic Development Work Plan* as presented by Steve Prokopek, Economic Development Director.

#### SUMMARY

The Planning and Zoning Commission has held several public workshops to discuss edits to the *Village Center Master Plan*. The purpose of these edits is to:

1. Update the Village Center Master Plan to meet the requirements of Arizona Revised Statutes (ARS) to be a Redevelopment Plan.

2. Address any changes to the plan based upon activities already completed and to incorporate further minor changes to allow the plan to be more effective in executing the vision of the community. The purpose of this meeting is to conclude the editing process, allow any further public comment on the recommended final draft, introduce the 24 Month Economic and introduce the 24-month Economic Development Work Plan, which will further detail planning priorities for the 24-month period starting January 1, 2023.

#### ATTACHMENTS

- Final Draft of Village Center Redevelopment Plan
- 24-month Economic Development Work Plan

August 2021, the Carefree Town Council, by resolution, declared the area of the Town Center a redevelopment area. A redevelopment area is a provision in Arizona Revised Statues that allows communities greater control and access to tools for the purpose of revitalization. Prior to the area taking effect, the Town of Carefree must also approve a Redevelopment Plan. This plan, per ARS, must meet several requirements.

In 2015, the Carefree Town Council approved the *Village Center Master Plan*. Through an extensive public process, this plan outlined the vision, goals and objectives, as well as an implementation guide to revitalizing the Town Center. In order to meet ARS requirements for a Redevelopment Plan and continuing the implementation of the vision set in the Village Center Master Plan, the Town went through the process to include the ARS elements into to the exiting plan.

Additionally, it allowed for updates to the plan for completed objectives, such as the development of a key anchor project, and further clarity and direction on implementing the plan over the past 7 years.

Through an extensive public process, staff has held 4 Planning and Zoning Commission workshop sessions to discuss edits to the plan, has engaged the local business community and property owners, and held 6 neighborhood meetings and 2 general open houses. The edits to the plan incorporate input from a wide spectrum of stakeholders.

The edits in summary include:

- Including the ARS requirements
- Updating plan accomplishments and administrative changes
- Addressing more comprehensive design review for Town Center Development
- A stronger emphasis on revitalization versus redevelopment
- Addressing appropriate densification and scaling
- The need for zoning changes to enable more flexibility of use to achieve the desired outcome
- Slight adjustments to the economic impacts and area absorption
- Reinforcing future processes to include public input
- Providing further definition to implementation items

In addition, in December 2020, the Town of Carefree approved the 24-Month Economic Development Work Plan. This plan addresses the comprehensive economic development tactical strategy to ensure fiscal responsibility, sustainability, and diversification. The plan outlines the activities of the economic development effort with a focus on retail, hospitality, and Town Center. As a component to the work plan is a prioritization and tactical guide to the efforts to implement the *Village Center Redevelopment Plan*. This document will be reviewed periodically by the Planning and Zoning Commission and Town Council, to ensure that Town Staff is meeting the Goals and objectives to make Carefree Town Center a viable community and economic hub for Carefree.

There is no required action at this time.

The next anticipated steps in the process:

December 2022 – Planning and Zoning Recommendation of the *Village Center Redevelopment Plan* and 24-Month Economic Development Work Plan

January 2023 – Town Council public hearing and approval of the Village Center Redevelopment Plan and approval of the 24-Month Economic Development Work Plan

#### Economic Development and Financial Stability 2023-2024 Workplan Objective

For the past 24-month period, the Town of Carefree was committed to implementing Economic Development Strategies for a developing a more diversified and sustainable revenue stream. This important Town Policy Objective is meant to address multiple challenges facing the future of Town revenue to Town services.

- 1. The Town of Carefree is reaching functional buildout limiting:
  - a. one time construction sales tax revenue
  - b. Limiting land opportunity for future sales tax generation
- 2. Increased demand for municipal service and service delivery expectation
- 3. Minimized future state shared revenue
- 4. Underperforming Town Center

The goal of the economic development program is to provide increased ROI for sales tax revenues, improving quality of life, and ensuring that new development is concurrence with maintaining a Carefree lifestyle. The Economic Development Department has implemented 3 key economic development objectives.

- 1. **Destination Stay Strategy** Designed to create a complimentary mix of destination stay opportunities to create direct sales tax revenue, as we as, indirect discretionary retail spending to support local businesses.
  - Implement attached Destination Stay Strategy
- Town Center Revitalization Ensure the continued growth and success of a unique destination, pedestrian retail environment. This includes developing infrastructure, property revitalization and creating events and activities that bring local, regional and out of state traffic.
  - Finalize and implement the Signage, Circulation and Parking Study, including fiscal analysis, capital planning and project phasing.
  - Finalize and implement the Village Center Redevelopment Plan
    - Create RFP for Town Hall site and solicit potential developers
      - Evaluate future Town Hall locations
      - o Develop and approve revitalization programs
      - o Continue to engage property owners on revitalization improvements
      - Work with Communications to develop and implement events, manage the Sanderson Lincoln Pavilion and operate the Visitor Center
      - Work with Planning to evaluate and implement zoning and design review changes
      - Continue to enhance city owned rights of ways including streets, medians and alleys
      - Explore Federal and State Grants

#### DRAFT

- 3. Neighborhood/Regional Retail Focused on the intersection of Cave Creek Road and Carefree Highway, this objective is to provide neighborhood and regional retail services to complement the existing retail at the intersection. Focus will be on uses compatible with the surrounding area as well as meeting additional needs not already provided within the Town Center.
  - Continue to work with interested developers to submit and approve a site plan that meets the goals established through the General Plan.

#### 4. Enhance Business Environment

- a. Continue to reach out directly to businesses
- b. Continue to work with Communications and business newsletter
- c. Develop stronger relationship with local and regional partners such as the Cave Creek Tourism Board and Carefree-Cave Creek Chamber of Commerce.

#### 45 Acre State Land Parcel

The 2021-22 Economic Development Workplan called for the evaluation and potential General Plan amendment of the 45 Acre State Land Parcel. After evaluation and public input, this objective was amended in 2022 to be excluded and maintain the anticipated land use recommendation of the 2030 General Plan document. This is to work with any future developer, interested in subdividing the property, to provide a usable open space element. Economic Development will continue to engage developers and maximize revenue potential if possible.

#### **Destination Stay Tourism Strategy**

As a strategy to the 2021-22, 24-Month Economic Development Work Plan, the Economic Development Department has been in process of implementing a Destination Stay Tourism Strategy. This strategy is a key component to the overall Town strategy to increase and diversify the Towns tax base, as well as, support the local businesses community.

Destination Stay Tourism is a strategy built around in-community lodging opportunities, with a focus on short term rentals subject to a transient sales tax (bed tax). This tax is a 3% tax on gross rental revenues from hotels and resorts as well as short term rentals that are rented for more than 50% of the year. The combined tax on these rentals is 6%, when added to the general sales tax.

To get an estimated direct sales tax revenue projection, we can look at the anticipated average per night revenue from existing and future developments.

		Per day	Estimated
	Units	Revenue	Tax Revenue
2021			
Hotel Rooms	176	\$400	\$1,080,000
STRs	15	\$1,400	\$320,000
Total			\$1,400,000
2022			
Hotel Rooms	273	\$360	\$1,500,000
STRs	15	\$1,400	\$320,000
Total			\$1,820,000
Future			
Hotel Rooms	393	\$390	\$2,350,000
STRs	40	\$1,400	\$860,000
Total			\$3,210,000

Additionally, Hotel guests spend about \$90 per person per day on food, entertainment and sales. Applying a 2 person per night stay with an assumed 30% capture rate equates to

	Per day Units	Annual Stays	Revenue to Local Business	Estimated Tax Revenue
<b>2021</b> Hotel Rooms	176	90,000	\$2,430,000	\$73,000
<b>2022</b> Hotel Rooms	273	139,500	\$3,760,000	\$113,000
<b>Future</b> Hotel Rooms	393	200,800	\$5,400,000	\$160,000

#### DRAFT

#### **Benefits of Destination Stay Tourism**

- Guaranteed Sales Tax income from visitors
- Higher percentage of tourist discretionary spend
- Complements Town Center retail
- Will assist in Town Center revitalization
- Destination stay visitors will drive a tenant mix more compatible with local retail demand
- Generates more revenue per visitor requiring the need for less visitors. To generate the same Tax revenue, Carefree would need to bring in 10 times the number of unique visitors. This increase traffic, demand on parking and additional cost
- Carefree is marketable area for destination tourism and offers a charm that places like Scottsdale and Paradise Valley can't offer
- Carefree residents will have local, in town, choices for visitors
- Provide revenue for needed and desired services
- Even if Carefree ever opts for a property tax, resort/hotel sales tax revenue will minimize impact and the commercial facility valuation and assessed value will further minimize residential tax impacts allowing for more services on less resident tax dollars

#### Historical Context

Carefree was founded as a "model town" with a robust commercial core supported by the Desert Forest Inn. Carefree's founders also opened the International Restaurant as a tourist destination. The hope was to bring people who would fall in love with the area. Original Carefree was a high-density commercial core, with two larger lots maintained, and allowed for hospitality use. Carefree Too, created in 1961, included the area bounded by Mule Train, Sundance Trail and Cave Creek Road. The area bounded by Tranquil Trail, Sun Dance Trail and Cave Creek Road was designated for high density residential, hotel, motel, school, hospital and entertainment like bowling and miniature golf. Much of the hospitality component was converted to residential over time.

In 1985, Carefree incorporated. The first attempt was to include the Boulder's Resort, but Scottsdale beat Carefree through annexation. The first Carefree draft budget relied heavily on revenue from the Carefree Inn, which supported the necessary personnel and services transferred from the County to the New Town of Carefree.

In 2020, the Town of Carefree authorized the general plan amendment for the 21 acres on the northwest corner of Tom Darlington and Carefree Highway.

#### DRAFT

The Town of Carefree has always been dependent on Destination Stay Tourism. Destination Stay Tourism has always been an integral part of Original Carefree and the Town of Carefree. Neither would have existed without it, and it provides the least intrusive and highest value commercial use. Over time, the Town residential has grown, while the commercial has struggled to keep up. With the recent addition of the Hampton and the future of the Northeast Corner of Tom Darlington and Carefree Drive, the Town will have a healthier mix of commercial to residential, but still less intensive than neighboring communities. The additions will also have no additional impacts on the natural environment, and will continue to maintain the unique and quirky nature that Carefree was founded on.

#### <u>Vision</u>

Provide a quality diversified mix of stay options for visitors to Carefree that complement each other, are designed appropriate for the area of context, maximize revenue while minimizing impacts, and offer a unique mix of services beneficial to Carefree residents and businesses.

#### **Development**

*Civana Wellness Resort* – Originally bult in 1959, the 176 room resort includes a spa and wellness services and offers an original Carefree experience.

*Hampton Inn* – The urban boutique style hotel, in line with the original Carefree concept, and offers a quality room with limited services, relying on the local Town Center restaurants and retail for services. The facility. The facility offers a more affordable and family friendly option for visitors and guests visiting local residents.

**Spirit in the Desert** – Located in Town Center the facility is geared towards spiritual retreats and can accommodate roughly 70 overnight guests

*Northeast Corner of Tom Darlington and Carefree Highway* – This site is anticipated to host a unique Sonoran Experience more in line the with a traditional resort, and an expectation for potential restaurant and services local residents can enjoy.

#### **Objectives and Strategies**

- Solicit developers for the Northeast Corner of Carefree Highway and Tom Darlington Drive and assist through zoning and development review.
- Explore the creation of a Destination Tourism Board funded by a portion of the Transient Sales Tax (Bed Tax)
  - o Manage Visitor Center/local concierge program
  - o Area Marketing
  - o Event Planning



# Town of Carefree Village Center Redevelopment Plan

Planning & Zoning Commission Final Draft

November 8, 2022

# Acknowledgments

#### **Carefree Town Council**

Les Peterson – Mayor John Crane – Vice Mayor Vince D'Aliesio Tony Geiger Stephen Hatcher Michael Johnson Cheryl Kroyer

#### **Carefree Planning & Zoning Commission**

Tom Cross, Chairperson Lyn Hitchon, Vice Chairperson Heather Burgett, Commissioner Peter Burns, Commissioner Phil Corso, Commissioner Daniel Davee, Commissioner Ralph Ferro, Commissioner

#### **Town Staff**

Gary Neiss – Town Administrator Kandace French Contreras – Town Clerk Steve Prokopek – Economic Development Director Stacey Bridge-Denzak – Planning Director Mark Milstone – Town Engineer Erica Shumaker – Communications Coordinator

#### **Consultant Team**

Michael Baker

**In association with** ESI Corporation L.L. Consulting (this page intentionally left blank)

# **Table of Contents**

Chapter 1: Introduction	1
Plan Purpose	1
Legislative Authority and Benefits of a Redevelopment Plan	1
Regional Context	1
Planning Process & Redevelopment Area	1
Historical Overview & Public Outreach	2
User's Guide to the Redevelopment Plan	
Chapter 2: Carefree Today	5
Historical Context	5
Land Use	6
Existing Conditions	
Urban Form	
Mobility	
Market Analysis	
Chapter 3: The Vision	
Vision Statement	
Redevelopment Goals	
Redevelopment Master Plan	
Chapter 4: The Plan for Action	
Objective 1 – Improve the Village Center's visibility and access	
Objective 2 – Foster development in the Village Center	
Objective 3 – Enhance the Village Center experience	
Objective 4 – Market and Promote the Village Center	
Objective 5 – Develop a strong organizational structure	
Chapter 5: Implementation	
Implementation Guide	
Funding	

# **List of Appendices**

- Appendix A Resolution for Redevelopment Area & CBD Establishment
- Appendix B Market Analysis (2015 Master Plan)
- Appendix C Community Participation (2015 Master Plan)
- Appendix D Cultural Facility Evaluation Guidelines (2015 Master Plan)

# **List of Figures**

Figure 1 - Regional Context	3
Figure 2 – Redevelopment Area	
Figure 3 – General Plan Land Use	7
Figure 4 – Existing Zoning	7
Figure 5 – Existing Land Use/Business Inventory	8
Figure 6 – Property Ownership	
Figure 7 – Property Status	
Figure 8 – Street Network	
Figure 9 – Market Analysis Area	16
Figure 10 – Market Trade Area	
Figure 11 – Redevelopment Master Plan	20
Figure 12 – Street Hierarchy Improvements (E. Ho Road)	24
Figure 13 – Pedestrian and Bicycle Improvements	25
Figure 14 - Adaptive Reuse Concept (Los Portales)	
Figure 15 – Trail of Interest	
Figure 16 – Signage Improvements	
Figure 17 – Activating the Desert Gardens	

# **Chapter 1: Introduction**

Over the last seven years the Town of Carefree has undertaken a number of public projects and initiatives as a way to encourage development and redevelopment that supports the ongoing success of Carefree's Village Center. Despite this investment and activity, several areas within the Village Center continue to require improvement, particularly in new retail and housing options, but also around infrastructure, transportation, and safety improvements. This Redevelopment Plan recognizes recent improvements within the Village Center and builds on the areas original Village Center Master Plan (2015) to recommend enhanced strategic initiatives, and in turn, make available additional redevelopment tools that are not currently accessible to improve conditions within the Village Center.

This Chapter provides essential information about the components of this Redevelopment Plan, including its purpose, study limits, and planning process. At the end of this Chapter is a user's guide. This guide should be utilized by all interested parties to better understand how to most effectively use this Redevelopment Plan.

#### **Plan Purpose**

The primary purpose of the Carefree Village Center Redevelopment Plan is to function as a unifying guide to help Town officials and community stakeholders restore and enhance the economic vibrancy of the Village Center in a way that supports the long-term viability and sustainability of the entire Carefree community.

# Legislative Authority and Benefits of a Redevelopment Plan

State Law strictly limits the manner in which Cities and Towns can use public funds for private use as well as the way in which public property can be managed and sold.

In response, a Redevelopment Plan (Arizona Revised Statute 36-1474) enables a special set of tools, where communities can use public resources to leverage private investment. These tools allow:

- The ability for municipalities to have greater control over the disposition of real estate.
- The ability to enter into public/private partnerships, allowing public sector investment in the revitalization of private property.
- Enhanced rules for bond financing of municipal improvements.
- Access to federal grants and loans.

Further, it is important to note, this plan does not propose relocation of any residents as part of the implementation of this redevelopment effort.

#### **Regional Context**

The Village Center is located in the heart of the Town of Carefree. Carefree is located along the northern edge of the Phoenix Metropolitan Area, approximately 10 miles north of Loop 101 and 10 miles east of Interstate-17. Situated around picturesque Black Mountain, Carefree is 9 square miles in size and is one of three communities that combine to form the area known as the Desert Foothills. Generally, land locked, Carefree is positioned between the communities of Cave Creek to the west, Scottsdale to the south and east, and a small pocket of mountainous unincorporated land to the north. The Town also serves as the gateway to Bartlett Lake, which is located approximately 16 miles east of the Carefree town limits. *See Figure 1 – Regional Context* 

#### **Planning Process & Redevelopment Area**

To establish this Redevelopment Plan and access the redevelopment powers allowable under Arizona law, the Town of Carefree underwent the planning process identified on the following page, which included conducting a "Finding of Necessity" and approval of the Plan's formal "Redevelopment Area".

**Redevelopment Area** - The Village Center Redevelopment Area is sited in the geographic center of the Town and encompasses approximately 81 acres. Through formal adoption by the Town Council on August 3, 2022, the Redevelopment Area was determined to be defined by Tom Darlington Drive to the west (including parcels along Ed Everett Way and within Mariachi Plaza), Cave Creek Road to the north and east, and Bloody Basin Drive to the south. *See Figure 2 – Redevelopment Area and Appendix A – Resolution for the Redevelopment Area/CBD Establishment.* 

#### 2 **Town of Carefree** Village Center Redevelopment Plan Planning & Zoning Commission Final Draft



#### Village Center Master Plan (2015)

Involved extensive public outreach and expert analysis, and laid out the need, challenges and recommendations for revitalization of the Village Center.

#### Finding of Necessity

Completed the formal process of surveying and assessing the proposed Redevelopment Area Boundary. (See Appendix A for further detail)

#### Approval of Redevelopment Area

Conducted public meetings (P&Z and Council) to establish a Redevelopment Area and concurrently designate a single Central Business District as specified in Arizona Revised Statutes. (see Figure 2 to view the Redevelopment Area)

#### Preparation and Approval of Redevelopment Plan

Update the existing Town Center Master Plan in a manner that meets Arizona Revised Statutes for the preparation of a Redevelopment Plan. Conducted public meetings (P&Z) and public hearing (Council) to establish a Redevelopment Plan.

#### **Historical Overview & Public Outreach**

#### **Historical Outreach**

The previously prepared 2015 Carefree Village Center Master Plan, upon which this Redevelopment Plan is based, was the product of a multi-phased, community driven process that was designed to provide opportunities for community input at a variety of levels. This original planning process included technical advisory committee meetings, one-on-one interviews with key project stakeholders, and multiple community workshops. Following is a brief summary of the previous public outreach elements of the 2015 Village Center Master Plan process:

Village Center Steering Committee – A 19-member Steering Committee (SC) was appointed by the Town to provide oversight to the planning process. Over the course of the project the SC met four times to review and discuss materials presented by the planning team and to provide feedback and direction. SC membership was designed to represent a broad cross-section of the community and included: Town residents; downtown business and property owners; Town staff and elected officials; members of the development community; and members of the local Chamber.

**Stakeholder Interviews** – Project team members conducted numerous one-on-one interviews with key project stakeholders over the life of the project. These meetings were held to gather background information and to obtain a variety of perspectives on the issues impacting the Village Center.

**Community Open Houses (2015)** – Two Community Open Houses were held during the visioning and draft concept review portions of the planning process (November 18, 2004, and December 13, 2004) to increase awareness of the committee's ongoing efforts and to solicit feedback on various aspects of the Village Center Master Plan.

#### **Redevelopment Plan Outreach**

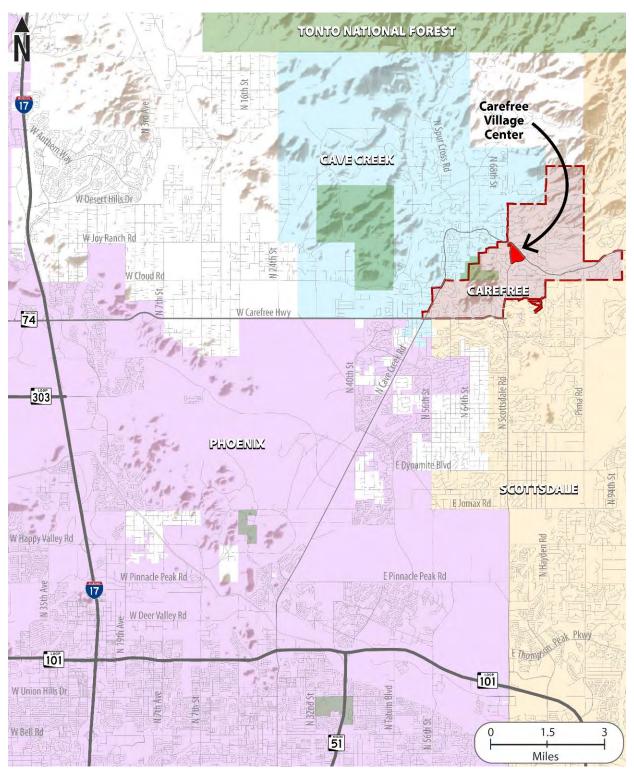
As part of the process to update the original 2015 Village Center Master Plan and prepare this Redevelopment Plan, additional stakeholder and public outreach was conducted:

**Planning & Zoning Commission –** Multiple public workshops and public meetings were conducted with the Planning & Zoning Commission over the course of this effort.

**Economic Development Advisory Panel (EDTAP)** – To supplement and expand on the feedback provided by the Planning & Zoning Commission, input was also garnered from the Carefree EDTAP. This panel is comprised of property owners and representatives as well as business owners within the Village Center.

**Community Open House & Outreach –** Along with the opportunity to attend all public workshops and meetings that were conducted with the Planning & Zoning Commission to review this effort, a community open house was also hosted by the Town to inform residents about the project and gain feedback on any aspects of the planning process. Approximately 70 participants attended the meeting and the resulting input was incorporated into the final plan. Community engagement and public involvement will continue to be an integral part of the implementation of the Village Center Redevelopment Plan.

Figure 1 - Regional Context



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#### Figure 2 - Redevelopment Area

#### **User's Guide to the Redevelopment Plan**

Since the Redevelopment Plan will be utilized by a variety of users (such as property owners, Town staff, business owners, residents, and elected and appointed officials), this user's guide was developed to help quickly direct a reader to portions of the plan that are of most interest to them. The Redevelopment Plan consists of the following mutually supportive Chapters:

#### **Chapter 1: Introduction**

This Chapter provides a summary of the plans purpose, legal authority, and overview of the Redevelopment Area along with an outline of the project's history, public outreach and planning process.

#### **Chapter 2: Carefree Today**

This Chapter provides detailed background information related to conditions that are currently present in the Village Center such as, historical context, land use, urban form, mobility, marketing, promotions and organization.

#### **Chapter 3: The Vision**

This Chapter describes the overall vision and goals, as well as presents the overall Redevelopment Master Plan for the Carefree Village Center.

#### **Chapter 4: The Plan for Action**

This Chapter outlines the planning framework for revitalizing the Village Center, including identification of primary objectives, strategies, and supporting action items. Maps, illustrations and photos in this section help outline the major concepts for achieving the Village Center vision.

#### **Chapter 5: Implementation**

This Chapter provides a framework for implementing the Redevelopment Plan. The framework includes a detailed matrix that outlines and prioritizes the timing of specific strategies, as well as identifies those priority projects that should be implemented first and the funding mechanisms that may be used to facilitate them.

# **Chapter 2: Carefree Today**

The foundation of an effective Redevelopment Plan begins with a clear understanding of where the Carefree community is today. This Chapter includes a comprehensive overview of issues and opportunities in the Redevelopment Area relative to past or existing history, land use, urban form, mobility, market, promotion, and organization conditions.

#### **Historical Context**

#### The Town

Despite having only been incorporated as a town for 38 years, Carefree's history is nearly twice as long. The Carefree area was originally a goat farm until the mid-1950s, when K.T. Palmer and Tom Darlington purchased the farm and conceived the development of a master planned community. The Town's name originated from the lighthearted development company formed by the pair, the "Carefree Development Corporation." The name Carefree stuck and was enhanced by the whimsical street names, such as Tranquil Trail, Easy Street, and Ho Hum Drive. At the same time, they maintained its Western heritage with street names like Long Rifle, Stagecoach and Bloody Basin. Planning for Carefree's various subdivisions began shortly after, and in 1959 the first home was built and sold. After several attempts, Carefree incorporated as a town in 1984.

#### The Village Center

The Village Center has served as Carefree's center of social and economic development since its inception. The Village Center continued to gain importance as both the central business district and the Town's primary source of revenue from 1984 to today, suffering recently during the economic recession. The Village Center was conceived as the center of a master planned community of unique residential subdivisions surrounding a Spanish Colonial village of eclectic shops and restaurants. Strategically positioned along the Desert Foothills Scenic Drive, which became a very popular day trip for seasonal tourists, the Village Center benefited from its ideal location. However, the remote picturesque drive that initially enticed visitors to the area has slowly vanished in place of residential and commercial development. The Village Center, which has historically relied upon local resident patronage and the seasonal in-migration of tourists for its success, must now evolve to compete within the Desert Foothills market place.



Carefree Village Center (1959) – This aerial image displays the original natural setting of the Village Center and the prevalence of a well-defined two-lane divided main entry drive that connects directly to the sundial in the foreground.



Carefree Village Center (2014) – This more recent aerial photo shows the level of development that has occurred within and around the Village Center, as well as shows how the original main Carefree Drive entry experience has been altered.

#### **Recent Improvements**

6

Beginning in 2000, the Town has taken several proactive steps to enhance the Village Center and position it for success in the future. In 2000 and 2001, three documents were created to help enhance the Village Center. These plans include "The 2000 Town Center Specific Plan", the "2001 Town Center Parking Analysis" and the "Town Center Improvement Plans". These involved the construction of the Carefree Desert Gardens, Pavilion, onstreet parking, traffic circles at Village Center entrances, a drainage system, and outdoor lighting, among other features. Recent improvements include gas lamp period lighting and new business directory signs. Subsequent efforts to update the Town's 2002 General Plan included a new section on Economic Development, which outlines the Town's goal to refocus its efforts in the Village Center. The impetus behind this goal was to ensure the Village Center continues to develop in a manner consistent with the Town's ideals and unique character.

Since 2015, the Town has experienced a significant surge in new businesses locating in the Village Center, development of vacant properties, placement of gateway arches, enhancements to the Carefree Desert Gardens, and an enhanced schedule of community events.

#### **Material Review**

The Town of Carefree has undertaken a number of plans and policy documents in the recent past that specifically, or in part, relate to the Village Center. Each of these documents was extensively reviewed to help inform this redevelopment effort. A partial list of these plans include, the Carefree General Plan 2030, Carefree Zoning Ordinance, 2014 Urban Land Institute (ULI) Arizona Technical Assistance Panel (AzTAP) Summary Report, 2000 Town Center Specific Plan, Carefree Economic Development Strategic Plan, Maricopa Association of Governments (MAG) Cave Creek/Carefree Transportation Framework Study, Carefree Commercial Design Guidelines, as well as various existing and past private development plans.

#### Land Use

#### **General Plan 2030**

The Carefree General Plan estimates the potential for 100 future residential dwelling units located within the Village Center. Thirty of these anticipated residential units are currently being developed as part of 'The View Carefree" development. When multiplied by 2.0 persons per housing unit (based on the 2020 Census), the estimated new population at build-out in the Village Center would be approximately 200 residents. Planning for the development of residential units directly in the Village

Center is a positive objective of the General Plan, because a permanent population base that actively lives in the Village Center, is a key ingredient to developing a more vibrant Town core environment.

According to Maricopa Association of Governments (MAG) 2019 Socioeconomic Projections, there are a total of 1,600 jobs in Carefree compared to a workforce (age 16-64) of 1,496 people (2020 ACS 5-Year Estimate). 98.2% of the existing workforce in Carefree out commutes to work, in turn, over 98% of the existing jobs in Carefree are filled by non-Carefree residents. MAG estimates by the year 2040 the total number of jobs in Carefree will increase to 2,400 jobs. Consequently, a large number of future jobs in Carefree are expected to continue to be filled by workers who live outside of Carefree. These existing and future workers, particularly in the Village Center, represent a consumer base that should not be overlooked for their potential contribution to creating a more active Village Center.

The current "Town Center" (TC) land use designation identified for the Village Center promotes many of the components needed for a vibrant Village Center; however, it is important to note that the inability to develop stand-alone residential development possibilities in the TC district (without a General Plan Amendment) greatly limits the development flexibility and potential population/ customer base expansion needed to drive increased market potential for commercial use in the study area. *See Figure 3 – General Plan Land Use* 

#### Zoning

A detailed review of the Carefree Zoning Ordinance identified numerous opportunities to strengthen existing zoning standards in order to promote economic vitality in the Village Center. This may include but is not limited to: introduction of mixed-use development regulations to encourage greater design flexibility; development of shared parking standards that reduce parking requirements by accounting for different peak parking demands; and creating additional zoning districts or updating development standards that account for the unique identity and development potential of the Village Center. In addition, a review of existing Commercial Design Guidelines relative to development within the Village Center found them to be appropriate and favorable to the urban fabric but could benefit from some additional enhancements to further improve the function and form of the built environment. See Figure 4 - Existing Zoning

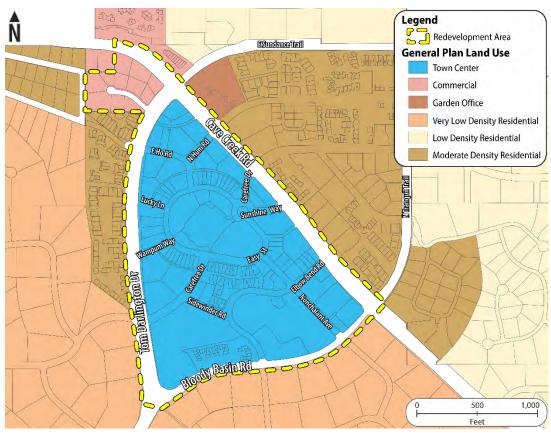
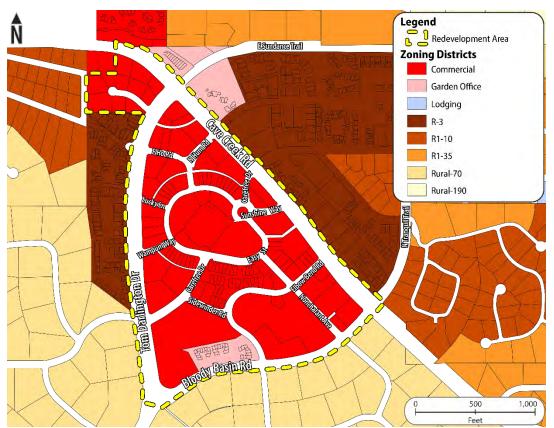


Figure 3 – General Plan Land Use

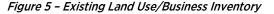
Figure 4 – Existing Zoning

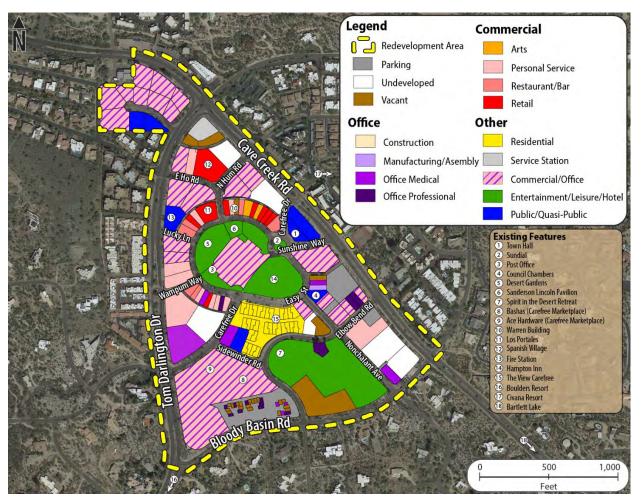


#### **Existing Uses**

VILLAGE CENTER - Non-retail type businesses including medical, personal and professional office uses account for over half of the establishments within the Village Center; while retail and restaurant/bars only account for one quarter; and government uses, religious centers, and leisure uses combine to comprise the remaining quarter. Most recently, a 97-room hotel opened along Easy Street. However, to attract new and return visitors, the distribution of businesses in the Village Center must be improved to provide a higher concentration of commercial services (e.g. retail, restaurants, entertainment) that support the needs of this desired consumer group. See Figure 5 - Existing Land Use/Business Inventory

There is currently a very limited amount of housing in the Village Center, with only a couple second floor apartments located along Tom Darlington Drive and the 30 units within "The View Carefree", a townhome community currently being developed along Easy Street. While there are several residential developments that exist around the periphery of the Village Center, housing within the Village Center is a critical part of infusing energy into a downtown area. In addition, over 41 percent of community survey respondents indicated they would consider living in the Village Center, so there is a clear demand in the market place that is currently not being met.





A large number of non-retail uses are intermixed within the retail and restaurants located along Easy Street. While office uses are an important anchor to any downtown, the non-retail nature of these uses can detract from creating an active streetscape during peak evening and weekend periods.

There is no home mail delivery in Carefree; all residents must pick-up their mail at the post office. This unique situation is one of the charming qualities of Carefree and causes the post office to function as an important social hub of the community that promotes opportunities for impromptu shared interaction. While creating opportunities for casual social meetings fulfills one of the key elements of a healthy downtown; the Post Offices' preeminent location, non-retail nature, and need for constant vehicular access by residents can be in direct conflict with the retail demands and frequent special event activities that occur in the Village Center.

Another important element regarding the composition of land uses within the Carefree Village Center is the presence of a large number of "Lifestyle" businesses. The lack of consistent traditional retail business hours that these establishments maintain deflate the potential for added energy/vibrancy in the Village Center which in turn reduces the shopping experience and the potential of attracting return visitors.

COMMUNITY SETTING - The abundant, unique, and diverse amenities that surround the Carefree Village Center should also be viewed as a beneficial opportunity. The Village Center is fortunate to have convenient access to a high concentration of adjacent residential condominium neighborhoods as well as two full-service resorts, the CIVANA Wellness Resort and the Boulders Resort. However, non-vehicular connectivity to these adjacent uses is lacking. Elements such as dedicated paths to these adjacent uses or bike rentals at these nearby resorts could be developed to capitalize on this "built-in" residential and tourist base. The Village Center is also a gateway to Bartlett Lake, Spur Cross Ranch, and the Tonto National Forest. Establishments that offer access to these exceptional amenities, such as jeep tours, boat rentals, or guided hikes should be introduced to expand the services of the Village Center beyond its physical footprint.



Easy Street has an eclectic mix of retail, office restaurant, and recreational uses. Providing an environment where people can shop, eat, work and play is important to creating a vibrant "downtown"; however, the physical placement of these uses is just as important in order to promote and maintain an active streetscape.



The Town Mall is an integral part of the Village Center due to its central location and use as the Town Post Office; unfortunately, these qualities also conflict with many of the special events held in the Village Center.



Many businesses in the Village Center do not maintain traditional or consistent business hours, which deflate the vibrancy of the Towns retail core and reduces the potential of attracting return visitors.

#### **Existing Conditions**

#### **Property Ownership**

A large part of the Village Center is controlled by a select number of individuals or entities that own more than one parcel within the study area. This fact is important to note as partners are sought in the future that may be able and willing to improve/assemble their properties to make a proposed development option not only more feasible but a significant component in the revitalization of the Village Center. See Figure 6 – Property Ownership

#### **Underutilized Sites and Spaces**

Despite the presence of several successful businesses within the Redevelopment area, there are a number of underutilized or vacant spaces that currently detract from the Village Center's overall character, appeal, functionality and economic vitality. There are select vacant and/or majority vacant parcels located within the Village Center. These vacancies are predominantly found within the developments of Los Portales, the Sundial Courtyard of Carefree, and the parcels south of the Shell gas station. The prominent location of these developments within the study area causes these parcels to have the highest need and greatest opportunity for enhanced utilization.

The three most prominent undeveloped pieces of land in the heart of the Village Center are located along Cave Creek Road and Carefree Drive (south). As previously stated, a new townhome residential project and a hotel are currently being developed along Easy Street. The residential and visitor serving components of these projects are in harmony with the existing need to support the desired economic base of the Village Center and will be a catalyst for a vibrant, year-round restaurant and retail destination. *See Figure 7 – Property Status* 

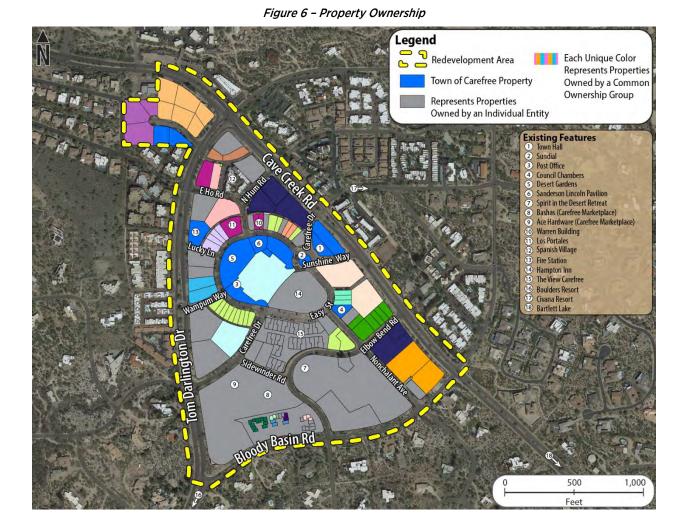
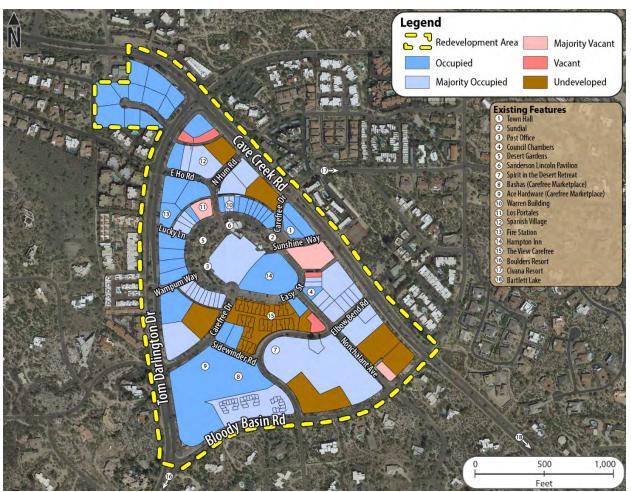


Figure 7 – Property Status



#### **Urban Form**

#### **Physical Design**

The internal, circular design of the Village Center is one of its most uniquely defining characteristics, but also causes many visitors to believe the businesses along Tom Darlington Drive represent the extent of "downtown Carefree" and/or overlook the presence of the larger Village core due to a lack of direct vehicular visibility from the perimeter roadway network. Consequently, the matter of how the Village Center physically connects/interfaces with Tom Darlington Drive and Cave Creek Road is a critical issue.

#### **Architectural Character**

The Carefree Village Center is fortunate to exhibit a solid architectural design aesthetic. The diverse yet complimentary mix of Spanish Colonial and modern midcentury style buildings, particularly along Easy Street, creates a visually appealing and inviting environment. Although, just beyond Easy Street within the southeastern portion of the study area, the distinctive character of the Village Center is significantly diminished due to a lack of consistent architectural style, complimentary building materials, and pedestrian friendly design elements.

#### **Building Facades**

A community's overall image is instrumental to its success in the competitive marketplace. Many participants who participated in the initial master planning process commented that the various commercial developments located in the Village Center looked "tired". Comments received noted that there were a number of empty storefronts, and that some buildings and facades needed repair – from minor cosmetic improvements (paint, new awnings and/or repair of window and door casing) to "major overhauls".

#### **Building Heights**

The historic community support for strict control of building heights in the Village Center has maintained the quaint Village feel of the study area and effectively protected external views of Black Mountain to the west and Continental Mountain to the north. However, a possible unintended consequence of limiting building heights prescribed in the zoning ordinance is the lack of visibility of the Village Center from the edge of the study area.

#### Streetscape

Many locations along Easy Street and Hum Road have wide, ample sidewalks, shaded arcades, and verdant landscaping. These design qualities combine to create an inviting public space that offers room for a leisurely stroll, opportunity for outdoor dining areas, casual places to sit, and protection from the desert heat. This is in contrast to other sections of the Village Center streetscape that are unappealing due to a car centric design, constricted sidewalks or no sidewalks at all, lack of shade, improperly placed seating, and poor landscaping. Improving this condition is complex because unlike many communities where the sidewalks and streets are all located within the public right-of-way, many of the sidewalks in the Village Center are located on private property and the public right-of-way only extends to the edge of the street or parking areas.

#### Civic Spaces/Landmarks

Certainly, key features of the Village Center are the Desert Gardens and Sanderson Lincoln Pavilion. These civic spaces are extremely well designed, landscaped, maintained, lit and the public restroom amenities are also very clean and in good working order. One critique of the lush vegetation in the gardens and the structures associated with the pavilion is that they obstruct the viewshed through the Village core and prohibits visitors from identifying the existence of additional shopping destinations in the Town Mall.

Another element of the Village Center that is synonymous with Carefree is the Sundial. While it certainly is an iconic symbol of Carefree, the sentiment shared by many residents and business owners is the Sundial does not capture visitor's attention for very long. This condition brings to light the need for additional features in the Village Center that will extend a visitor's length of stay and evoke a positive experience that encourages return visitation.



The inward facing design of the core retail area causes many visitors to overlook the Village Center due to the lack of direct vehicular visibility from the primary perimeter access roads.



The composition of Spanish and modern mid-century style architecture combine to create a diverse, yet visually appealing, environment that is distinctive to Carefree.



This view along Wampum Way, towards Easy Street, demonstrates the current lack of verticality in the Village Center, which contributes to the limited visibility of the retail core from the primary access routes located along the fringe of the redevelopment area.



One critique of the Desert Gardens and the Sanderson Lincoln Pavilion is the lush vegetation and ancillary structures can obstruct views through the Village Center, making it difficult to identify the existence of additional shopping destinations

#### **Mobility**

#### **Access and Gateways**

One of the primary obstacles that needed to be overcome during the original 2015 planning process in order to ensure successful revitalization was addressing the lack of a sense of entry into the Village Center from Tom Darlington Drive and Cave Creek Road. In response, one of the recent improvements conducted within the Village Center included the design and placement of gateway arches along both Tom Darlington and Cave Creek Road. Travel along each of these roads, also shows they are congested with a large number of roadway intersections and parking lot driveways. This prevalence of vehicle access points is confusing and makes it difficult for the typical visitor to navigate around the Village Center.

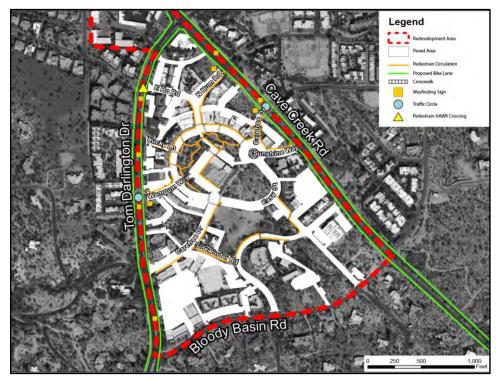
To assist with navigation, Carefree has facilitated the placement of several wayfinding signs at each entry road to direct visitors into the Village Center. Unfortunately, the traffic circles where some of these signs are located are not entirely effective in directing passerby's into the Village Center and appear to only promote the misconception that the commercial strip along Tom Darlington Drive or Cave Creek Road is the sum total of "Downtown" Carefree. Similarly, while very attractive and widely accepted by residents, the sundial wayfinding signs actually blend into the surrounding landscape and thus are overlooked by many visitors as they drive by.

#### **Street Network**

The study area's existing internal street pattern forms a pinwheel configuration that radiates out from Easy Street, creating a confusing web of collector streets, local streets, alleys, and driveways. Creating a defined street hierarchy within the study area will help to accentuate the gateways into the Village Center. *See Figure 8 – Street Network* 

#### **Non-Motorized Network**

Outside of the Easy Street corridor and Desert Gardens; which is a very walkable, safe environment that generally incorporates wide sidewalks, defined crosswalks and sidewalk bulb-outs; the Village Center contains very few sidewalks along roadways or adjacent to on-street parking. The limited areas that include sidewalks frequently contain large gaps, dead ends, or do not provide connections from common points of origin to desired destinations. Improving this condition is necessary to encourage visitors to experience the Village Center on foot rather than a vehicle and to allow visitors the ability to explore all the shops the downtown has to offer.



#### Figure 8 - Street Network

#### Parking

Carefree's current zoning code identifies parking requirements and demand ratios that are fairly standard for a small suburban community. However, applying these universal parking standards to the Village Center does not adequately address the unique shared parking needs of this multi-use core area.

Beyond reviewing the existing parking requirements associated with the Village Center, the planning team also completed a general analysis of its physical parking conditions to determine if existing and future parking demands are being met. The parking analysis of the Village Center determined there are more than enough parking spaces within the Village Center to accommodate current demand based on the existing levels of occupancy.

Through the initial public outreach efforts of this ongoing revitalization effort, comments relating to inadequate parking surfaced as a frequent complaint of residents, businesses and property owners. After further review of the current parking condition, it was determined that the primary parking issue is not associated with the availability of vehicular parking; rather it is focused on the location and placement of that available parking. In the Village Center, when the limited public spaces located in front of a particular business become occupied, there is a perceived issue that sufficient parking does not exist, even though the Village Center overall has adequate capacity.

The availability of parking during special events and/or direct access to parking for a specific business (e.g. the post office) during special events was also a frequent comment by residents during public outreach efforts. The Cave Creek/Carefree Transportation Framework Study reviewed this existing issue and proposed a series of recommendations to improve parking during special events.

A selection of these recommendations includes:

- Improve shoulder parking along Tom Darlington Drive between Bloody Basin Road and Cave Creek Road;
- Improve shoulder parking along Cave Creek Road between Tom Darlington Drive and Bloody Basin Road;
- Encourage private businesses to open parking lots to the public during larger special events, and
- Consider establishing priority lots for special event visitors that carpool.



Several streets are car-centric and lack amenities, which discourage visitors from exploring the Village Center.



The Town has invested in the placement of many attractive wayfinding elements along Tom Darlington Drive and Cave Creek Road to enhance the visibility of the Village Center; unfortunately, many of these features blend into the landscape and are often overlooked by visitors as they drive by.



Outside of the Easy Street corridor, the lack of sidewalks and/or bike facilities between common points of origin and desired destinations, create an uninviting environment.



An analysis of a typical walking distance from a parking spot to the front door of a big box store (top image) and that same distance in the Village Center (bottom image) shows that even if a visitor is unable to park directly in front of their desired Village Center destination and must park elsewhere, they will still probably walk a shorter distance than they would visiting a bigbox store.

#### **Market Analysis**

A retail market analysis was prepared in early 2022 to supplement the Carefree Village Redevelopment Plan. This analysis represents an update to the original market analysis completed in 2015 for the Carefree Village Center Master Plan. (please see Appendix B to review the detailed 2015 Market Analysis of Carefree and the Village Center)

#### **Methodology**

The defined study area and methodology used in this analysis are the same as the 2015 report. When forecasting the demand for retail space within Carefree Village, a variety of data sources were utilized including information from the Town, MAG, CoStar, US Census and Esri. Varied assumptions were incorporated into the demand model including the percentage of household income spent on retail items, retention of sales within Carefree, employee and hotel guest spending within the commercial core, and demand from the greater trade area. The demand analysis is for 2020 (base year) and projected to 2030.

There are two notable differences in the MAG data sets used in the 2015 and 2022 reports. For the 2022 report, the 2019 MAG socio-economic data projects Carefree household growth to be minor with an annual growth rate of 0.6 percent through 2030. This is less than MAG's 2014 socio-economic projection of 1.3 percent used in the 2015 report. Second, there is a reduction in square footage of existing retail space within the town center. Retail square footage data is from CoStar for both timeframes, however, the methodology used by 3rd parties for collecting the data may have differed.

#### Findings

The following compares key data from the 2015 report to the 2020 analysis. Based on household growth and expenditures, demand from workers and hotel guests, and spending from the greater trade area, the analysis reflects a projected retail demand of 70,503 square feet by 2030, which is greater than the 2015 report at 41,180 square feet. This increase in square feet demand can be attributed to a combination of household growth, demand from workers, hotel guests and secondary trade area, as well as the reduction in existing square feet of space in the Town Center.

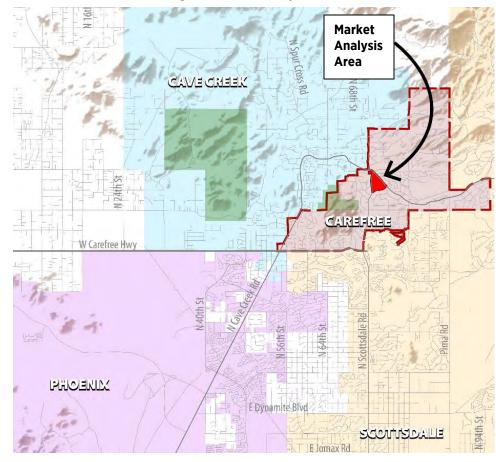
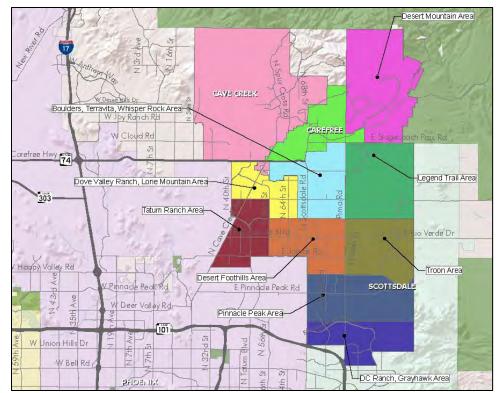


Figure 9 - Market Analysis Area

Figure 10 - Market Trade Area



		2020	2030		
Households	;				
2015 Report		1,839	2077		
2022 Report		1,865	1968		
	Difference	26	-109		
Forecast Square Feet Demand					
2015 Report		289,013	327,261		
2022 Report		283,275	332,402		
	Difference	-5,738	5,141		
Existing Retail Square Feet					
2015 Report		286,081	286,081		
2022 Report		261,899	261,899		
	Difference	-24,182	-24,182		
Residual Square Feet Demand					
2015 Report		2,932	41,180		
2022 Report		21,376	70,503		

## Table 1 – 2015 and 2022 Retail Market Analysis Comparison

18

# **Chapter 3: The Vision**

To support actions that can be taken to revitalize the Carefree Village Center, there needs to be a clear vision that describes the physical outcomes this plan is intended to bring about. This Chapter provides a direct response to this need by establishing what the Village Center should be 10 or 15 years from now. This Chapter also provides supplementary guidance by describing the key Goals the planning team focused on to effectively develop a plan to achieve this desired vision. In the following Chapter – The Plan for Action, these Goals are translated into a series of five Objectives, each encompassing a set of Strategies and supporting Actions that form the comprehensive "Redevelopment Master Plan" for the Village Center.

The desired outcomes and principles outlined below came out of an initial public involvement process conducted in 2015 organized around a series of steering committee meetings, community survey, stakeholder interviews, and community workshops that were focused on clarifying the community's aspirations for the Village Center. This feedback was then validated through additional public outreach as part of the preparation and review of this Redevelopment Plan.



#### **Vision Statement**

The Carefree Village Center vision statement was developed to serve as the foundation for decisions made throughout the redevelopment plan process. A vision is a broad statement which communicates where the Town would like to be in the future. Written in the present tense, the vision describes the Towns' accomplishments 10 to 15 years from now for the Village Center. The following represents the community vision for the Village Center:

"Carefree's Village Center is the heart of a progressive community that is also a regional magnet for activity. Entry to the Village Center is distinct and beckons visitors and locals alike to wander and discover new goods, services and entertainment within. A diverse mix of specialty shops, art, and dining opportunities leverage the unique design and natural setting of the Village Center to thrive and prosper. Selected cultural amenities and exceptional annual events showcase the authentic character of the community and attract new residents who choose to live in the Village Center and enjoy the true "Carefree" lifestyle."

#### **Redevelopment Goals**

To further refine the vision statement into direction-able items, a series of Goals or guiding principles were developed. **Goals**, like a vision statement, are broad in nature but usually provide a level of specificity which seeks to give purpose or define results of the redevelopment process.

Each Goal represents some part of the vision and begins to provide direction for what the community should focus on to realize the desired end state. In the next Chapter, these Goals were then shaped into a set of more specific actionable **Objectives** and **Strategies**. Rather than individually apply to a specific Goal, it is envisioned the following objectives and strategies will "cross pollinate" and collectively rollup to accomplish the Plans stated Goals below:

- Goal 1 Aggressively market a "Village" image that is unique, yet readily identifiable as Carefree.
- Goal 2 Create cultural anchors and community focal points that repeatedly attract local residents and regional visitors.
- Goal 3 Improve the economic viability of the Village Center through enhancement of the mix of retail, business, arts and culture.
- Goal 4 Enhance the physical visibility of the Village Center while preserving its architectural and pedestrian character.
- Goal 5 Thoughtfully regulate development of vacant land and promote repurposing of underutilized buildings.
- Goal 6 Strengthen public-private partnerships to achieve mutual goals.

#### **Redevelopment Master Plan**

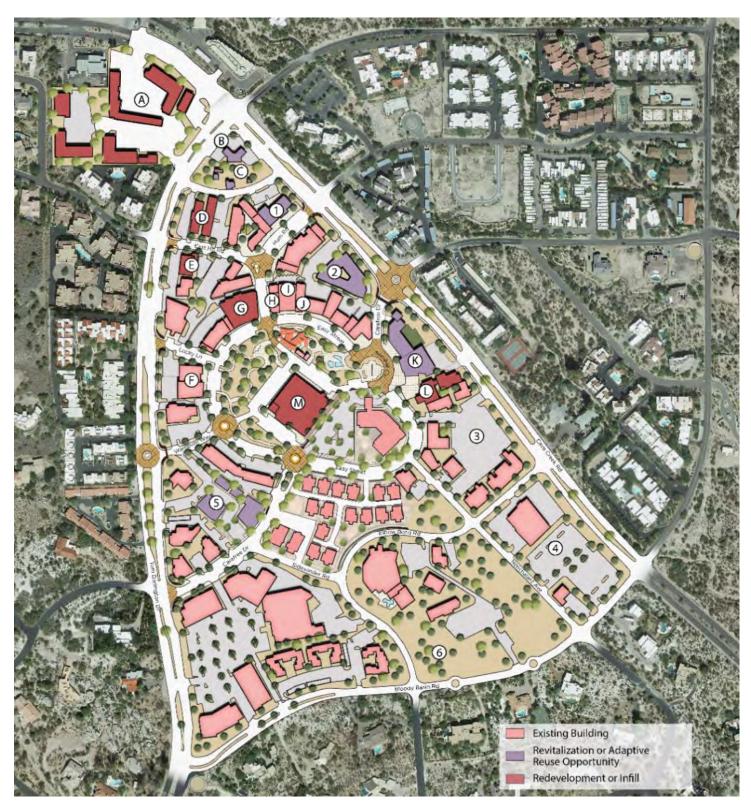
The Redevelopment Master Plan (see Figure 11) provides a look into the future of the Carefree Village Center. It offers the Town and community stakeholders an illustration of one potential scenario for redevelopment within the Village Center. It is possible that redevelopment could occur in a different manner than that which is shown on the plan. Therefore, the Redevelopment Master Plan illustration should not be viewed as an absolute plan or form of regulation. There are many unforeseen conditions, opportunities and/or constraints that may arise in the future. Instead, this Redevelopment Master Plan should serve as a guide for where and how future development and redevelopment within the Village Center may occur and provide a common purpose that all investors can rely upon, contribute to, and derive value from.

In addition, Table 1 - Redevelopment Master Plan Summary, outlines the redevelopment or new development potential for each Plan ID site. This planning approach was based on evaluating existing conditions along with, 1) future occupancy and absorption potential, 2) future use potential, 3) probability of development, 4) availability of water resources, 5) input from property owners, and 6) input from the community, especially regarding density expectations. In support of this planning approach, Table 2 – Redevelopment Master Plan Build-out Matrix was prepared to outline the anticipated net change to the Village Center over the 10-year period of this Redevelopment Plan. Collectively, the following objectives and strategies illustrate the essential efforts, projects, amenities and infrastructure improvements that are necessary to stimulate market demand in the Village Center while positively responding to this Plans overarching vision and goals. Development density and intensity projections are estimates and may occur through different distributions than shown in Table 2. Final net development impacts for each Plan ID will be based on current market conditions at the time of construction.

Property owners within the Redevelopment Area are anticipated to utilize and support the recommendations of this Redevelopment Plan by submitting required applications to the Town and by gaining necessary approvals from the Town to carry out the vision of the following Redevelopment Master Plan. These applications may be for new development or redevelopment, renovation of existing development, or simply to eliminate a substandard or detrimental condition as identified in the Finding of Necessity and approval of the Redevelopment Area. (see Appendix A for the Redevelopment Area approval)

Adequate public utilities exist to accommodate projected future growth and redevelopment of the Village Center; provided, however, that select infrastructure may be improved as deemed necessary during future more detailed design and/or construction phases. Further, this plan does not propose the relocation of any residents within the Redevelopment Area.

#### Figure 11 – Redevelopment Master Plan



Plan ID	Parcel (Common Name/APN)	Development Type	Current Use	Potential Use		
А	Mariachi Plaza	Revitalization	Retail	Retail		
В	Shell Station	Redevelopment	Retail/Gas	Retail/Gas		
(	216-83-017D & 017F	Redevelopment	Vacant	Parking		
D	Sundancer Plaza	Revitalization	Retail	Retail		
E	Mansford Builders	Revitalization	Retail/ Residential	Retail/Residential		
F	Chamber Building	Enhanced Use	Office	Retail/Office/Residential		
G	Los Portales	Adaptive Reuse	Retail	Retail/Residential		
Η	Ortegas	Revitalization	Retail	Retail/Residential		
	Warren Plaza	Enhanced Use	Retail/Service	Retail/Residential		
J	Native American Gallery	Enhanced Use	Retail	Retail/Residential		
К	Town Hall	Redevelopment	Office	Restaurant/ Residential		
L	11 Sundial (Bank)	Adaptive Reuse	Office	Restaurant/ Residential		
М	100 Easy Street	Revitalization	Retail/Office	Retail/Restaurant/ Office		
1	216-83-018	Infill	Undeveloped	Retail		
2	216-83-014	Infill	Undeveloped	Retail/Residential		
3	216-83-288	Infill	Undeveloped	Office/Parking		
4	216-83-063A & 064C	Infill	Undeveloped	Retail/Residential		
5	216-83-037	Infill	Undeveloped	Residential		
6	216-83-066B	Infill	Undeveloped	Residential		

#### Table 1 – Redevelopment Master Plan Summary

#### Table 2 - Redevelopment Master Plan Build-Out Matrix

Net Office* (SF)	Net Residential* (units)	Net Restaurant* (SF)	Net Retail* (SF)	Net Parking* (spaces)
-1,800	60	9,000	3,500	155

\* Totals reflect the anticipated net change within the Redevelopment Area over the 10-year period of this plan. (note: parking will be both onsite and offsite)

# Chapter 4: The Plan for Action

Redevelopment and revitalization of the Carefree Village Center will not be achieved through a few simple policy changes or one "silver bullet" development project. Rather, successful improvement of the Village Center will occur through initiating a series of complimentary, well-defined efforts that build upon one another to set the course for real change.

The following "Plan for Action" establishes the blueprint for achieving this desired change by outlining a framework of **Objectives** that focus on achieving the community's Vision and Goals for this critical area of the Town. Each strategy includes a summary of its importance to the Village Center, key **Strategic Initiatives** toward which planning efforts should be directed, and detailed **action steps** that could be undertaken to advance each strategy.

To give further structure and guidance to this redevelopment plan, as well as to support the additional implementation measures detailed in Chapter 5, each action step listed in Chapter 4: Plan for Action are identified as: **potential projects** – indicating they will require physical development, **regulatory updates** – indicating they will require revisions to Town regulatory documents, **in-kind support** – indicating they will require Town, stakeholder or volunteer time commitments, or **catalyst projects** – indicating the action is a critical component of the redevelopment plan.

#### **Objective 1 – Improve the Village Center's visibility and access**

The manner in which a visitor approaches the Village Center directly establishes their first impression of the area. A favorable first impression is important to fostering an enjoyable experience for visitors, because ultimately the more comfortable a visitor is the more likely they are to patronize businesses and directly contribute to the success of the Village Center. Therefore, promoting and maintaining an environment that is welcoming to existing and new visitors is critical to the Village Center redevelopment efforts.

The Village Center today is relatively compact and offers a pedestrian friendly inward facing design. As part of the Town's revitalization efforts following the development of the 2015 Master Plan, gateway entrances were placed along Tom Darlington Drive and Cave Creek Road. However, the Village Center has a limited formal presence along these regional significant roadways and many tenants shared concern that visitors have trouble finding it. In fact, many consumers in the larger trade area expressed they were unaware that Carefree has a Village Center at all. Compounding this issue is the fact that vehicular circulation routes are not well defined, pedestrian connectivity to adjacent neighborhoods is limited, several directional signs intended to provide guidance to visitors lack visibility, and a perception of a parking problem exists.

These following recommendations provide gateway enhancements to help infuse life into the Village Center; improved auto, pedestrian, and bicycle connections to create a more cohesive Village Center identity; and signage and parking modifications to support these visibility and access improvements.

#### **Strategic Initiatives**

- a. Celebrate the points of arrival into the Village Center to counteract the inward facing design. Enhancing the character and appearance of these points are important factors in establishing the overall visibility and perception of the Village Center to new and unfamiliar visitors.
  - Build upon the placement of the primary Village Center gateway arches by designating all other entry drives into the Village Center from Tom Darlington Drive and Cave Creek Road as secondary gateways. Design and place entry

features that are similar in character to the primary arched gateways, but simpler in form such as monument pillars or low half-walls. These alternative entry points are intended to be used primarily by those who are already well oriented to the Village Center, such as residents and current workers of the area. (Potential Project)

- ii. Enhance seasonal plantings at each entry point to further distinguish from the surrounding natural landscape. (*Potential Project*)
- iii. Improve the visual character of the Tom Darlington Drive and Cave Creek Road intersection by placing enhanced wayfinding signage and landscape islands. (Potential Project)
- iv. To fully achieve these improvements, portions of private property at each intersection may need to be acquired, consolidated with Town owned right-of-way, then cleared and improved. (*Potential Project*)
- b. Decrease the number of entry drives along Tom Darlington Drive and Cave Creek Road. At first view from Tom Darlington Drive and Cave Creek Road, the Village Center struggles to look well defined or inviting to visitors given the prevailing number of entry roads and driveways located along these autooriented corridors.
  - i. Identify opportunities to consolidate the number of existing entry drives along Tom Darlington Drive and Cave Creek Road to reduce confusion to visitors and encourage entry to desired primary and secondary gateway entrances. Possible alternatives include, abandoning Sunshine Way and relocating driveway entrances along Tom Darlington to adjacent side streets. (Potential Project)
- c. Establish a hierarchy of street typologies. The arrangement of streets, driveways, and alleys should be legible and attractive. Well-designed, appealing, and navigable streetscapes will help provide clarity to the Village Center as well as contribute to visitors enjoying their stay, which encourages return visits and positive referrals to others.
  - i. Clearly define primary streets over secondary service streets (i.e. alleys, private drives) to guide visitors to desired points in the Village Center. *(Potential Project)*

- Primary Streets include: Carefree Drive, Wampum Way, Lucky Lane, East Ho, Hum Road, Ho Hum Drive and Easy Street. (Potential Project)
- Design and provide common streetscape elements such as vertical curbs, alternate paving material, on street parking, sidewalks, seasonal landscaping, signage and streetlamps to clearly denote these primary streets as preferred travel routes. (*Potential Project*)



Existing Conditions: Currently there are several entry roads and driveways along Tom Darlington Drive that imped traffic flow and clutter access to the Village Center.



Conceptual Rendering: Creating cross-access connections and relocating entry drives to side streets reduces the number of entry drives along Tom Darlington Drive and helps encourage visitors to utilize desired primary access points when entering the Village Center.



Figure 12 - Street Hierarchy Improvements (E. Ho Road)

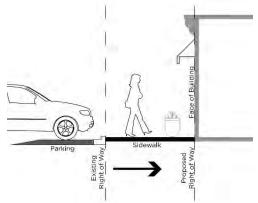
Existing Conditions: In many areas of the Village Center, the circulation system lacks clarity, making it difficult for a visitor to discern what is a roadway, driveway or alley.



Conceptual Rendering: Establishing a more complete street cross-section along key entrance drives, that has clearly defined travel ways, sidewalks, artistic focal points, wayfinding, lighting, and landscaping will create a more inviting environment and bring needed order to the circulation system within the Village Center.

- d. Build-upon the Village Center's pedestrian and bicycle friendly design. Studies have proven that successful pedestrian and bicycle environments contribute to increased usage and enjoyment of downtown areas. Greater ease of non-vehicular movement to and within the Village Center will also allow the area to become a more integral part of the Desert Foothills. Therefore, long-term revitalization success depends upon integrating the Village Center's limited pedestrian and bicycle amenities with surrounding neighborhoods and the larger trade area.
  - i. Construct sidewalks along identified primary streets to create stronger pedestrian connections between destination points, including adjacent residential neighborhoods, Carefree Marketplace, Spanish Village, and Sundance Center. (Catalyst Project)
  - ii. The usage of bicycles should also be supported and accommodated, especially given the placement of bike lanes along Tom Darlington Drive and Cave Creek Road, which connect to the greater Desert Foothills region. Enhanced elements should include posting Wampum Way and Carefree Drive as bike routes, locating additional bike racks in the Village Center, and coordinating bike rentals with adjacent resorts. *(Potential Project)*

- iii. Create additional access to the Village Center by developing an urban trail system to connect to the existing Civana and Boulders resort destinations. (*Potential Project*)
- iv. As development occurs, ensure appropriate cross-access connectivity between businesses along Easy Street by placing a pedestrian corridor along the original Carefree Drive alignment. (*Potential Project*)
- v. Improve the public realm during summer months by placing pedestrian friendly amenities such as misters, shade trees, and arcades. (*Potential Project*)
- vi. Explore ability to work with existing property owners to place sidewalks into the public rightof-way. *(Potential Project)*





## Improving non-vehicular connectivity will help to promote the compact, pedestrian friendly design of the Village Center as well as encourage customers to park once and convert single-purpose trips into multi-purpose trips.

#### Figure 13 – Pedestrian and Bicycle Improvements

- e. Create additional parking opportunities. While a parking analysis indicated that there is adequate parking to meet the current demand in the Village Center, the perception by many residents and property owners of limited parking is still a real concern.
  - i. To combat this perception problem, Carefree should invest in wayfinding signage to clearly identify and direct visitors to existing parking options. (*Catalyst Project*)
  - ii. Seek opportunities to acquire undeveloped land to preserve future parking options when needed. Consider vacant land at southwest corner of Cave Creek Road and Carefree Drive and behind the Shell station at the intersection of Cave Creek Road and Tom Darlington Drive. (Catalyst Project)
  - iii. Review right-of-way conditions within the Village Center to determine where further on street parking may be placed. (*Catalyst Project*)

# **Objective 2 – Foster development of a strong retail, residential, entertainment, and service core in the Village Center**

Developing a strong relationship to the local economy is a necessary step toward formulating a successful Village Center. However, the current land use and tenant mix of the Carefree Village Center does not meet the needs of residents, future residents and customers in the greater trade area and must change in order to maximize its potential and ability to increase market share and subsequently retail sales.

As noted in the 2015 consumer survey, residents and trade area consumers desire a variety of commercial related uses including restaurants, a specialty food store, and a bakery; a better and wider selection of merchandise; and entertainment venues for concerts, culinary festivals, live theater and independent films. Moreover, survey results showed a strong support/demand for residential opportunities in the Village Center.

The following recommendations address how to organize to help existing businesses succeed, attract new business and engage/encourage property owners to envision and work toward a vibrant, unified Village Center.

#### **Strategic Initiatives**

- a. Identify and pursue key anchor or cultural center projects in strategic locations that can be a catalyst for economic change. In order to further attract new and repeat visitors, Carefree needs to establish anchor destinations that provide reasons for people to visit the Village Center. Attracting the right "anchors" to increase foot traffic was a key theme noted in the ULI Technical Assistance Panel Report which would help support existing establishments and enhance the viability of the Carefree Village Center. A thriving Village Center sometimes requires uniting public and private interests and resources to accomplish a variety of goals.
  - i. Consider creative alternatives to developing museum-like spaces. This could include a phased implementation approach or joint use space with other local (Sonoran Arts League), regional (Arizona-Sonoran Desert Museum), or national (International Arts & Artists) cultural institutions. (Catalyst Project)
  - ii. Evaluate the Town Mall (post office) location and create a vision for more sophisticated uses that complement the foot traffic generated by patrons of the post office. (*Catalyst Project*)
  - Before formal approval, all discussions regarding key anchor projects should be conducted in a business appropriate environment that allows for open public dialogue and fosters collaboration. (Catalyst Project)
  - iv. Ensure a thorough project proforma, business plan and funding strategy is completed for any project utilizing public funds. A clear memorandum of understanding (MOU) should be created that defines the business relationship, responsibilities, and exit strategy of each project. (Catalyst Project)



**Case Study – Santa Fe, NM:** Iconic downtowns, such as Santa Fe's, utilize multiple anchor destinations (i.e. cathedrals, museums, performing arts venues, exhibition spaces, lodging and public plazas) to attract new and repeat visitors.

- b. Help foster the growth of existing Village Center business establishments. Statistics show that it is far more cost effective to retain an existing business than to attract a new one. Carefree should implement a comprehensive business strengthening strategy focused on business retention/expansion.
  - i. Develop a Business Retention and Expansion program (BRE) that hosts business visitation meetings to communicate strongly to businesses that the community is interested in their challenges and in keeping them in the area. It is recommended that the Town of Carefree, in partnership with the Chamber of Commerce, consider conducting systematic business visitations as one of its priorities for the next 18 months to build a stronger network among the business community and help link businesses with resources and technical assistance. *(In-Kind Support)*
  - ii. Work with the Carefree/Cave Creek Chamber of Commerce to promote programs that target supporting small business education. Using information gathered through business visitations, tailor programs to meet the needs of the Center's business owners as well as consider focused assistance in the areas of hospitality training, customer service, displays/ presentation, social media, and e-marketing. (In-Kind Support)
  - iii. Explore the feasibility of creating a special assessment district, like a Business Improvement District (BID), within the Village Center. Services that BID's can provide include marketing and promotion, planning, recruitment and retention, parking and enhanced security services, to mention a few. In the early stages of plan implementation, it is not advisable to pursue the BID option, because assessments may confer an economic disadvantage on business owners until the inherent value of the area is built up. (*In-Kind Support*)
  - iv. Work with developers and building owners to cluster businesses together with similar customer bases to boost sales. By grouping together a mix of businesses that can benefit from each other's sales, customers, and market, the Village Center could create a stronger identity causing it to stand out in customers'

minds amongst the various shopping choices. (In-Kind Support)

- c. Revitalize existing commercial areas/buildings through redevelopment, rehabilitation, and adaptive reuse. Improvements to revitalize existing commercial space has been widely used in other markets to help upgrade an area's image, allow modern retailing to exist in an aged downtown environment, and or make it more convenient for shoppers. There are buildings in the Village Center that have some historic significance to Carefree but are not performing at the level that they used to. These buildings do not meet retailers' standard models in terms of square footage, frontage and other assorted requirements.
  - i. Collect data on potential development/ redevelopment sites and work to fill vacancies with appropriate adaptive reuse and/or rehabilitation concepts. Consider redeveloping underutilized buildings as incubator spaces for small start-up or niche businesses (i.e. indoor food market, maker studio and art incubator, home and hearth retail, etc.). Investigate alternative reuse possibilities, such as a culinary school or housing. (In-Kind Support)



Figure 14 - Adaptive Reuse Concept (Los Portales)

Existing Conditions: The charming character and design of the Los Portales building makes it a great asset to the Village Center. Unfortunately, it largely sits vacant because most of the interior spaces do not meet today's retailers' standard model in terms of square footage, frontage and other requirements.



Conceptual Rendering: Repurposing the building as an incubator space for small start-up culinary or niche artist businesses is one concept that could be implemented to capitalize on the buildings existing design as well as offer a more flexible retail space in the Village Center.

ii. To help facilitate reuse concepts, explore opportunities to team with experienced developers who can help curate vendors, merchants, or operators. *(In-Kind Support)* 



**Case Study – Anaheim Packing House:** The City of Anaheim repurposed a historic packing plant into a food hall and teamed with LAB Holding to help curate the 28-gourmet food and beverage vendors. *(Source: www.planetizen.com)* 

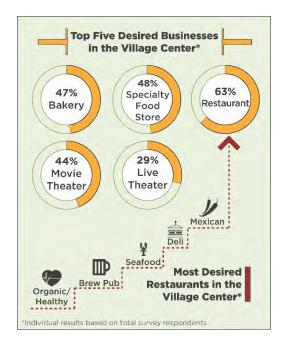
- Work with building owners and developers to create larger retail floor plates in new developments and renovations. (In-Kind Support)
- iv. Consider providing a redevelopment incentive for qualified projects by reimbursing a percentage of the construction sales tax, which could help the property owner defray some of their expenses making redevelopment financially feasible. (*Potential Project*)
- v. Develop an Infill Incentive District that would allow expedited processing of plans, waiver of permit fees, and relief from development standards to encourage redevelopment and construction of new spaces. Additionally, the property owner could consider joint venturing with a development company who could structure a financial arrangement that would mitigate the financial impact of the lost revenue stream. (*Potential Project*)
- vi. Allow pop up retail to take place to; take advantage of underutilized space, expose small entrepreneurial talent, build brand awareness, and drive additional foot traffic to the area. Identify empty space in the Village Center that can be programed during peak seasons. Meet with the property owner(s) to talk about the concept and obtain their participation. Prepare a

list of potential business establishments that you would like to include and issue an invitation. Consider soliciting retail prospects from the list of exhibitors at the various Town festivals, and/or research and identify desirable pop-up retail in other commercial venues in the Valley. (*Potential Project*)



**Case Study – Grand Rapids, MI:** The City of Grand Rapids coordinated with Middle West a retail co-op to develop a two-day pop-up retail store in their downtown that featured products only made in Michigan. *(Source: www.mlive.com)* 

- d. Develop a recruitment campaign targeting specific restaurant and retail business establishments. One of the key ingredients of a successful downtown is providing a retail mix that meets the needs of the desired consumer base. The market demand analysis shows that sales leakage is taking place in nearly every major category in Carefree, which is a clear indicator that consumer needs are largely not being met. This also suggests there is solid potential for expanding the existing commercial base. However, to adequately support a larger commercial base (particularly restaurants), Carefree will need to broaden its appeal and embrace the larger trade area.
  - i. Capture a larger share of regional spending and investment by promoting businesses that cater to the demographic and lifestyle trends of the larger trade area such as childless households, families and local workers. *(In-Kind Support)*
  - ii. Create a list of potential retail and restaurant prospects to pursue. Focus on local chains or independently owned and operated "fine casual" restaurants, boutiques, specialty stores and services. Assess each retailer's site location needs including space requirements, median household income, parking, etc. Determine potential Village Center locations for each retailer on the list. (*In-Kind Support*)



- Develop marketing materials that showcase the vision for the Carefree Village Center, its location, area amenities, demographics and potential commercial demand. These materials should be available on the Town's web site and in hard copy format. (In-Kind Support)
- iv. On an ongoing basis, work with developers, and building owners to collect all information on vacant retail space within the Village Center, including floor plans, photos, terms, timeframes, and contact information. (In-Kind Support)
- v. Target commercial real estate brokers and developers who specialize in retail and present information to begin to educate them on business opportunities in the Carefree Village Center. (In-Kind Support)
- vi. Identify local/regional business prospects by conducting site visits to other preferred neighborhoods or downtowns and initiate business recruiting calls directly from the Town. *(In-Kind Support)*
- vii. Assign Town staff person to develop and maintain a prospect database that keeps track of calls and conversation details. *(In-Kind Support)*
- e. Establish the Village Center as the next great neighborhood. People are drawn to the energy of living downtown and they have a powerful multiplier effect on an areas economy by providing businesses with a "built-in" customer base. A component

currently missing in the Carefree Village Center is housing, at a density high enough to achieve a critical mass, which would bringing people to the area and help to activate the street during daytime and evening periods. The results of the consumer survey show that people want to live in the Carefree Village Center and are primarily interested in condo ownership.

- i. Build a captive audience that can help support businesses during day and evening hours by adding housing to the mix of uses in the Village Center. *(Catalyst Project)*
- ii. Continue to work with property owners to create additional alternative living options through new construction and work with existing building owners to develop upper story renovations. (*Catalyst Project*)
- iii. Update permitted uses and development standards (i.e. setbacks, lot coverage, parking requirements, etc.) in the Zoning Code to allow for compatible mixed use residential development by right or through minimal entitlement procedures. (*Regulatory Update*)
- iv. Plan for complementary amenities that are desirable to residential development such as grassy areas or walking paths. *(In-Kind Support)*
- f. Consider Town acquisition of available properties to directly guide/seed redevelopment efforts. Investing directly in a project that contributes to achieving a community's vision for their downtown is a common approach used by cities to get a revitalization process off the ground and to build the critical momentum needed to spur a long-term cycle of private development and investment.
  - i. Identify opportunities where the Town can acquire/assemble property to directly create development opportunities that are consistent with the Redevelopment Plan Vision. (Catalyst Project)
  - ii. Consider developing a Municipal Property Corporation to assist in implementing this recommendation where appropriate. (Catalyst Project)
  - Consider use of the Government Property Lease Excise Tax (GPLET) as an incentive for redevelopment. (*Potential Project*)
  - iv. Utilize a formal request for proposal process and a public/private partnership to identify potential

development partners that can help to achieve the desired end use for these opportunity sites. (Catalyst Project)

- **g.** Modify existing land use policies/development standards. Setting a clear vision for preferred enhancements in the Village Center is important to the redevelopment effort, but Carefree must also be open to doing what it takes to help create the right environment for desired private sector development and investment.
  - i. Create a special Village Center zoning or overlay district that establishes development standards that carry forward the Vision for the Village Center. Assist property owners by facilitating rezoning efforts to this new zoning district. (Regulatory Update)
  - ii. Require ground-level activity generating, retail, restaurant, and entertainment uses and avoid placing ground-level, street facing office uses. *(Regulatory Update)*
  - iii. Improve development standards including; requiring additional right-of-way to allow placement of sidewalks within public realm, reduce front setback from 10-feet to 0-feet, increase "by right" height limits for mixed use residential projects, and enhance shared-use parking guidelines. (*Regulatory Update*)
  - iv. Increase and promote sidewalk cafes and outdoor dining. Create an easier outdoor dining permit process and encourage developers designing new space or renovating existing locations to include an area for outdoor dining. *(Regulatory Update)*
  - v. Further refine the Village Center design guidelines to promote attractive, high-quality architecture and public spaces. Ensure refinements address the following *(Regulatory Update)*.
    - Establish a vibrant environment that lends to a dynamic, exciting, and welcoming atmosphere that defines the Village Center Vision.
    - Promote thoughtfully designed pedestrianscaled mixed use infill development and redevelopment.
    - Create a safe and pedestrian-friendly environment for all use groups.

- Enhance and reinforce the identity of the Village Center through the design of building facades, cohesive signage, lighting, streetscape elements, public art, shade and landscape.
- Promote quality development and construction that respond to community values of exceptional architectural design and distinctiveness.
- Create an interesting, unique neighborhood that reflects the values and cultures of the people who reside in the area.
- Emphasize existing landmarks and community characteristics to create a unique sense of place.
- vi. To stimulate ideas and concepts for these guidelines, conduct a design charrette (a community collective and creative brainstorming session) to discuss issues related to development, public space, connections, various modes of traffic, and the future character of the Carefree Village Center. *(Regulatory Update)*.

### **Objective 3 – Enhance the Village Center experience**

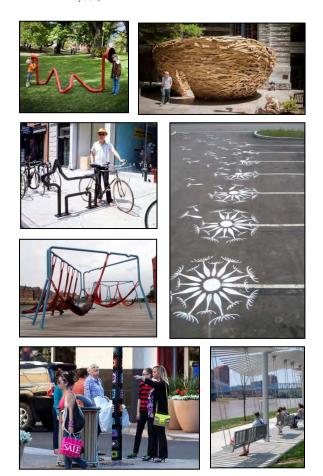
While diversifying the types of land uses within the Village Center will foster a distinct community destination, urban design principles need to be applied to achieve a unified and "exciting" urban atmosphere. Historically, Carefree was a destination within the region and functioned as a popular day trip for shopping and culture. A key strategy of this plan is to renew the reputation as a focal point in the region by fostering lively street activity for all to enjoy. To achieve this, the Village Center should have attractive design elements, great open spaces, vibrant streetscapes, public art, programming of activities and attractive architecture.

This section outlines recommended design elements and encourages attention to detail. In order for the Village Center to function as both a local and regional destination, it should not be conceptualized as a place for "cookie-cutter' development; rather, one that is authentic, exceptional, and unique.

#### Strategic Initiatives

a. Foster characteristics that set the Village Center apart from other places in the Valley. The legacy of Carefree and the Village Center itself should be highlighted wherever possible. This is not to suggest that projects should replicate the past or past styles, rather that the area should highlight the past through interpretive means that are unique, distinguishable, and memorable.

- i. Be audacious, move away from "sameness" and exploit Carefree's historic qualities, like the whimsical street names, to develop a character that is unique to Carefree. *(In-Kind Support)*
- ii. Utilize common public elements such as seating, shade canopies, bike racks, trash cans and parking areas as opportunities to promote this unique "Carefree" atmosphere. (*Potential Project*)



b. Enhance the Village Center's prominence through iconic imagery. Public art provides an opportunity to make a place exceptional, to celebrate local identity, to stimulate social interaction, and to honor heritage. Carefree has had a successful history in celebrating arts and culture and strong support for building upon this identity was provided by residents during the public involvement process.

- i. Build on the historic whimsical character of Carefree and the original design qualities of the Sundial to provide interesting experiences through public art. (*Potential Project*)
- ii. Introduce new works of iconic public art that make an impact at critical nodes in the Village Center (i.e. Wampum Way, Carefree Drive and Ho Hum Road). Allow these nodes or focal points to act as a "Trail of Interest" that draws the visitor into and through the Village Center. (Potential Project)
- iii. Establish criteria related to the size, type and quality of the public art. "Plop art"—art that is put down simply to fulfill a requirement with no relation to context—should be avoided. (Potential Project)
- iv. Consider interactive art that incorporates the viewer, artistic lighting, sustainable art, "SmartArt" that takes advantage of smartphone technology and provides self-guided tours, or transitory art that is situated on a temporary basis. (Potential Project)
- v. Create a Public Art Program to help develop and administer the effort, and explore utilizing crowdfunding to launch the campaign or create an open design competition to increase exposure. (*Potential Project*)



Figure 15 - Trail of Interest

Place iconic public art pieces at key decision points to establish a "Trail of Interest" that draws visitors in and guides them through the Village Center.



Public art should not only be utilized to create an identity that is unique to Carefree, but should be interactive and utilize elements such as light, wind, solar energy, and "smart" technology to incorporate the viewer.



**Case Study – Mankato, MN:** The City placed 25 sculptures in their City Center by artists from around the world. Each piece was displayed for a full year and visitors were encouraged to vote for their favorite. The winner was purchased by the City for permanent display. *(Source: City Art Mankato)* 



**Case Study – Bakersfield, CA:** Bakersfield Downtown Business Development Corporation launched a crowdfunding website to gain funds to launch phase 1 of their downtown plan. *(Source: www.indiegogo.com)* 

- c. Create incentives for commercial building and site improvements. A community's overall image is key to its success in the competitive marketplace. Consequently, improving the physical aspects of the Village Center buildings, facades and storefronts must be a priority.
  - i. Initiate an incentive grant program (i.e. façade improvement program) to spur exterior building improvements. Identify and pursue funding that

allows various levels of financial assistance to support simple paint and fix-it projects to more extensive rehabilitations of buildings or storefronts. *(Potential Project)* 

- ii. Create a volunteer "makeover" program. As part of "Spruce Up the Village Center" campaign, develop a competitive program that mobilizes volunteers to make a major difference in the appearance of one property in a day (plus prep time) through repairs, painting, and installation of landscaping. (*In-Kind Support*)
- d. Work with businesses to improve their physical presentation as well as enhance the presentation of empty storefronts. In tandem with access to the Village Center; storefronts, displays, signage and overall exterior presentation of businesses contribute to a visitor's first impression of the Center. Business owners need to continually be attentive to front entrances, window displays and interior conditions to improve the overall image of the Village Center as well as to help "sell" the Village's economic opportunities.
  - Encourage cleanup and maintenance. Meet oneon-one with property owners to encourage them to remove old signs, products and junk from vacant buildings and especially from vacant display windows. Create a list of local companies or resources to assist with window cleaning, awning repair, removal of junk or debris, and painting. (*In-Kind Support*)
  - ii. Create a program for displays in vacant storefronts. Create "phantom galleries" to display art, small museum exhibits, merchandise from other Village Center businesses, promote community events or link visitors to local amenities like jeep tours and boat trips on Bartlett Lake. (In-Kind Support)



**Case Study – Sedona, AZ:** Window display within the Tlaquepaque Arts & Crafts Village

- e. Encourage exploration by improving wayfinding and signage. Signage is placed to inform and direct the unfamiliar visitor, so care should be given to develop signs that respect the natural area as residents identified they preferred, but ultimately must standout to help guide the desired visitor.
  - i. Develop a comprehensive sign package that carries a common design theme through the Village Center. *(Catalyst Project)*
  - ii. Relocate and enhance the visibility of existing signage along Tom Darlington Drive and Cave Creek Road. Signage should include vibrant earth tones to avoid blending into the background; signs should be placed on the right shoulder of the road; and information should be limited to primary activities and destinations rather than specific businesses. (Catalyst Project)
  - Design and place appropriately scaled new signage that directs visitors traveling in vehicles at high speeds (trailblazer signs), low speeds (identification signs), as well as on foot (pedestrian signs/kiosks). (Catalyst Project)
  - Place a Village Center directory and location map kiosk in the Desert Gardens to promote visitors to explore beyond Easy Street and discover all destinations in the Village Center. (Catalyst Project)

Figure 16 – Signage Improvements



Existing Conditions: Existing signage along the periphery of the Village Center is attractive, but blends into the surrounding landscape and does not give visitors proper advance notification.



Conceptual Rendering: Adding brighter earth tones to existing signs as well as relocating them in advance of desired turning movements will help to better guide visitors into the Village Center.

- f. Activate the Desert Gardens during non-event periods. The Desert Gardens are a great and unique asset for special events, but they offer an inherent value to the Village Center that extends well beyond these limited periods. The Desert Gardens qualities should be embraced outside of special events to maximize use of this community asset.
  - i. Cater to the needs of Carefree residents, the larger trade area, and the out of state visitor by developing multi-generational public amenities that attract retirees, families, singles and tourists. *(In-Kind Support)*
  - ii. Introduce retail kiosks, moveable seating, informal street entertainment, and/or a snack vendor for al fresco dining to encourage visitors to linger and extend their stay in the Desert Garden. (*Potential Project*)
  - iii. Cluster complimentary elements to create synergy (place a coffee cart, next to outdoor seating, that is next to a fireplace). (Potential Project)
  - iv. Explore areas for adding pockets of grass to soften the public spaces, provide additional green to the Center, and offer alternative gathering spaces. (*Potential Project*)
- g. Improve sightlines through the Village Center. The Desert Gardens must function as a component of the overall pedestrian circulation network within the Village Center. This includes promoting connections between the buildings and businesses that face it by tying the individual blocks together (i.e. connecting Easy Street Shops with Town Mall Shops).
  - Strategically trim/thin vegetation in the Desert Garden to create specific view corridors that allow visitors to physically see alternative shopping destinations or activities within the Village Center. (*Potential Project*)

Figure 17 – Activating the Desert Gardens



Existing Conditions: The Desert Gardens is a unique and inviting amenity in the Village Center and hosts several special events. However, during non-event times the Gardens are underutilized and can be a "line of sight" barrier to experiencing other parts of the Village Center.



Conceptual Rendering: Placing complimentary elements within the Desert Gardens such as; a coffee cart, next to moveable seating, next to a fireplace begins to create synergy that encourages visitors to linger and extend their stay in the Village Center. Trimming some of the trees and plantings in the Desert Gardens also will contribute to this synergy by increasing viewsheds, which encourages further exploration by visitors.

#### **Objective 4 – Market and Promote the** Village Center

The Market Trade Area for Carefree encompasses 148 square miles and includes Cave Creek, and portions of the cities of Phoenix and Scottsdale. The analyzed population of the trade area is 82,150 compared to the Town of Carefree at 3,690 (2020 Census). In addition, on a typical workday, there are nearly an equal number of people out commuting to work as in commuting to Carefree for jobs. These workers who come to Carefree, as well as the solid population base in the trade area. represent potential customers the Carefree Village Center businesses can draw upon. However, a consistent flow of promotions or activities focused on attracting these two markets to the Village Center are limited to almost non-existent. This creates an opportunity for the business community and supporting organizations to explore strategies to pull together, leverage resources and implement a formalized calendar of promotional activities specifically targeted at the local Carefree resident, the families within the market trade area and the day workers within the region.

The following summary provides distinctive recommendations aimed at improving the Carefree Village Center's draw as a destination for tourism. This includes strengthening the Center's existing marketing to attract visitors, building upon the Center's events and promotional calendar, improving the image of the Center's commercial areas and making sure visitors find the experiences they are looking for. Strategies to create a stronger link between local businesses and local customers with focus on the people who live and work in or near Carefree are also included in this section. Guidance on how to involve the community and engage the various organizations in supporting the Village Center Redevelopment Plan and making it a reality are provided as well.

#### **Strategic Initiatives**

a. Create a comprehensive Village Center marketing plan. A downtown's image and ability to attract customers is directly tied to its marketing efforts. Managing a unified, consistent approach to marketing the Village Center's unique qualities can help to establish the desired brand for the Center and can contribute to strengthening consumer confidence in the area, which results in increased commercial activity and investment. Successful shopping centers and malls routinely utilize focused and deliberate marketing plans to distinguish and promote themselves in the marketplace.

- i. Align the data, recommendations, and action steps outlined within the Redevelopment Plan with future promotional and marketing strategies. *(Potential Project)*
- ii. Continue to make periodic visits to the local and regional resort/hotel concierges to keep them informed of the various festivals, venues and attractions in Carefree. *(In-Kind Support)*
- iii. Consider hosting a tour of key attractions, restaurants and galleries for the concierges. Put together a "goodie" bag for the attendees and make sure that they go back to their place of work with ample marketing materials about the Carefree Village Center in hand. (In-Kind Support)
- iv. Host regular meetings with the businesses, venues and attractions to layout the current advertising campaign being supported, identify how they can leverage the results as well as ideas for future strategies. *(In-Kind Support)*
- b. Encourage businesses and organizations to tie-in their own advertising efforts with those promoting the Village Center in general. While utilizing a comprehensive marketing plan is critical to supporting the Village Center's revitalization efforts, individual businesses must still work to develop/maintain their own consumer base. This reality creates challenges when independent marketing materials are not consistent with the image or quality that the larger Village Center is trying to convey. In contrast, this reality creates opportunities for likeminded or complimentary businesses to collaborate and further strengthen the overall marketing approach for the Village Center.
  - i. The Village Center businesses that advertise on a regular basis should collaborate to develop programs with their local advertising media to cluster their advertisement and leverage cooperative opportunities when possible. Once the Village Center logo and tagline is created, include it in all cooperative and cluster advertising as well as including information on upcoming events or activities. *(In-Kind Support)*

- ii. Working with the local newspaper, prepare quarterly inserts that combine advertising, positive and informational editorial content (including upcoming events), photos, and a listing of all the Center's businesses. Overruns of this insert can be distributed at the Visitor Center, Town Hall, provided to concierges, etc. Have it available as a PDF on the visitor and Town websites as well. (*In-Kind Support*)
- iii. Create a Village Center coupon book. The books could offer discounts, 2-for-1 dining opportunities, and service and professional offerings. The books could be distributed at key events in goodie bags, in the event information booth, offered to Carefree Resort and the Boulders to put in rooms and distributed to new residents or explore ways to create a digital coupon book. (*In-Kind Support*)
- iv. Village Center businesses should cluster advertising about their businesses in high quality, professionally produced flyers to cross-promote between related businesses and share advertising costs. These flyers should be placed in the advertised businesses, Chamber of Commerce, Carefree and Boulders Resort, Visitor Center, etc. (In-Kind Support)
- c. Enhance web, social media, and e-marketing campaigns. Simply utilizing nontraditional marketing efforts is not enough to compete in today's marketplace. When a potential visitor is trying to plan their trip or itinerary to a location, they don't want to just be able to find relevant web content, they want the web process to be as easy and seamless as possible without having to go to various sites to gather information. Equally important, social media has become one of the most vital, cost-efficient tools in tourism marketing. Effective use of social media has been proven to boost the number and length of visits, as well as visitor satisfaction and number of return visits. Utilizing e-mail marketing has also become a proven method for reconnecting to visitors and "inviting" them back to enjoy the events, activities and venues.
  - Continue to utilize visitcarefree.com as the "Official On-line Visitor Guide to Carefree, AZ" Ensure the website has weekly, content- rich blogs, (which will assist with increasing its search engine optimization), links to the local visitor/tourist based businesses, venues and

attractions, and a current calendar of events and promotions. *(In-Kind Support)* 

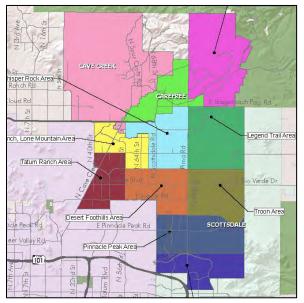
- ii. Other Carefree focused websites that also contain information relevant to visitors should cross promote the primary visitor website as well as link to it accordingly. *(In-Kind Support)*
- Explore strategies of how to capture emails during events, through visitor touch points such as encouraging businesses to have a guest book that asks for comments and email addresses. These databases can then be used for an email marketing campaign. (*In-Kind Support*)
- iv. The e-marketing campaigns should cross promote other attractions within the region that would also be appealing to visitors such as jeep tours, lake activities, horseback riding, hiking, etc. This helps to begin establishing Carefree as a home base for longer day trips. *(In-Kind Support)*
- v. Inquire if CIVANA and the Boulders would be inclined to share the consumer e-newsletter with their visitor database. *(In-Kind Support)*
- vi. Encourage businesses to use social media. The Chamber of Commerce regularly hosts workshops and seminars on social media. Continue to encourage the Village Center businesses to attend these workshops and engage in social media—especially ratings sites such as Yelp, Foursquare, and TripAdvisor where people may already be posting opinions about their businesses. (In-Kind Support)



**Case Study – Desert Ridge Marketplace:** During the holiday season Desert Ridge encouraged visitors to take "selfies" in front of their Christmas tree and post them to their Facebook page for a chance to win a Desert Ridge gift card.

d. Leverage local markets to boost the Center's Commerce. The trade area is comprised of many submarkets or consumer groups that have varied preferences, desired activities, and expendable income levels. By capitalizing on the different needs of the consumer groups in the trade area, businesses can better drive visitors to the Village Center.

- i. Utilize available resources and implement a formalized calendar of ongoing promotions and mini events (like customer appreciation month, "move-in" coupon books, resort room advertisements, restaurant guides, "bounce back promotions", "Girl's Night Out" or "Evening on the Town" event's) specifically targeted at the local Carefree resident, the families within the larger market trade area and the day workers within the region. (In-Kind Support)
- ii. Work with the Chamber to ensure that marketing collateral about the Village Center is always included in relocation packets. *(In-Kind Support)*
- iii. Develop a "Shop Local" campaign. The majority of businesses located in the Village Center are independently owned, which makes the Center the perfect candidate for capitalizing on the national "shop local" movement. Contact Local First Arizona to come and make a presentation to the local business community on the various ways this organization can support them. http://www.localfirstaz.com/ (In-Kind Support)



The Carefree trade area includes all of Carefree, Cave Creek and Dove Mountain Ranch as well as extends to DC Ranch to the south and Tatum Ranch to the west.

e. Strategically program and manage the calendar of events. Special events are important to increasing awareness of and interest in the Village Center. They create a sense of liveliness, build community and

provide a safe, inviting atmosphere for visitors to have fun. While they generally do not generate a significant increase in retail sales, they are critically important in creating a positive feeling towards the Village Center. Yet resident and stakeholder input have indicated the current slate of special events in Carefree has lost some of these qualities.

- i. Continue to maintain the existing arts and cultural events to keep key festivals fresh and unique, meeting the expectations of the attendee and building upon the strong arts and cultural brand. *(In-Kind Support)*
- ii. Compliment the art and culture calendar of events by developing events or promotions that are not primarily art-focused activities. Ideas shared by residents and stakeholders included Farm-To-Table event (leveraging the healthy eating movement), road cycling race, Wellness and Health Fair, "Maker Faire" (http://makerfaire.com/), Chili or BBQ Cook off, or a Taste of Carefree. (In-Kind Support)
- iii. Fully leverage the Desert Gardens by continuing to regularly host music performances and movie nights along with other events such as a Spring Garden Festival, Dinner in the Garden, Art in the Garden, Shakespeare in the Garden, etc. *(In-Kind Support)*
- iv. Carefree should strive to add events or promotions during the months of May through September to balance the current Calendar of Events thus generating a more consistent flow of consumers to the Village for businesses to draw upon. (In-Kind Support)
- v. Due to the summer heat, consider evening events like a Light Festival, Car Show or a Culinary & Wine Stroll. The summer events do not need to be long, drawn-out three-day festivals but shorter. indoor or outdoor promotions. (In-Kind Support)





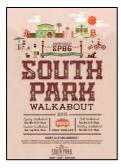
**Case Study – Rome, Italy:** The "whatami" exhibit is an elegant, yet fun, temporary landscape, art, and light installation situated within the piazza of the MAXXI museum. *(Source: www.designboom.com)* 



**Case Study – Houston, TX:** The "Bubbles" glowing ornament seasonal art installation was placed in Discovery Green, a civic park developed through a public-private partnership in downtown Houston. (S*ource: www.discovergreencom*)

- vi. The Town should encourage the event organizations to provide some type of communication piece that can be given to every business in the Village informing them of days and times of the event, any street closures or parking restrictions and opportunities for participation, sponsorship and/or advertising. (In-Kind Support)
- vii. Due to the fact that there are a number of nonprofit organizations as well as professional promoters who wish to utilize the Village Center for their events, it is imperative that the Town develops strong and consistent guidelines to ensure that EVERY event meets the overall standard and quality the community demands. *(Regulatory Update)*
- viii. Consider having exist surveys from attendees to gather feedback on the event. *(In-Kind Support)*
- ix. Periodically survey the businesses to capture input on how they leveraged the event to drive customers into their establishments. *(In-Kind Support)*

- f. Continue to work towards all businesses being open year-round and consider implementing an "Open All Year Round" campaign to support the goal. 70% of all consumer spending (both locals and visitors) takes place after 6:00 pm). If the Village Center is truly going to achieve its vision, there must be a concentrated effort focused at getting the majority of retail, restaurants, and art galleries to be open year-round as well as expand the hours that they are open (Saturday, Sunday and later in the evening). As in many traditional commercial business districts that are comprised of independently owned businesses, their biggest weakness is not being open when the consumer or visitor is available or wanting to come down to shop, stroll and visit. The Village Center must be open to capture the "working" resident as well as the day or weekend visitor who might drive up to Carefree to explore the area or attend an event.
  - i. One strategy that other communities have implemented to support making the shift toward opening both year-round and/or seven days a week is hosting a specific "Open" campaign targeted at driving business to a particular time of the year, day of the week and/or evening hours. (In-Kind Support)
  - ii. Have businesses commit to being open during specific summer or special evening hours. Have businesses sign an agreement that they will make the commitment and encourage them to promote it within their own advertising and marketing venues. Plan several "mini" events specifically during these hours such as an evening "walkabout" with refreshments offered at participating businesses or "hot days of summer" promotion. As a group, promote that the Village Center is open during these hours and list participating businesses through a variety of promotional venues such as a display ad in the local media, press releases, websites, flyers, posts on bulletin boards, direct mail, table tents in restaurants, and inserts in visitor packets. (In-*Kind Support)*



**Case Study – San Diego, AZ:** The South Park neighborhood in San Diego hosts several walkabouts throughout the year to showcase businesses within the district. The event includes maps, complimentary treats, live entertainment and special promotions. *(Source: www.southparkscene.com)* 

- iii. Work with, educate, and encourage property owners to incorporate provisions in their lease agreements that promote consistent operating hours and days. (*In-Kind Support*)
- q. Support the Town's Visitor Center located in the Village Center amphitheater and continue to collaborate with the Cave Creek/Carefree Chamber of Commerce Visitor Center on Easy Street (operated by the Chamber) as the primary visitor information outlets. When visitors or tourists finally arrive at their desired location they may still need additional information, brochures or a personal welcome to the area. Each Visitor Center that is conveniently located is the Village Center is designed to function as a comprehensive "visitor center" experience. The center includes ample marketing collateral about the various events, attractions and activities in the town and region, volunteers who meet, greet and answer visitor questions, and artifacts and gift items related to the area.
  - i. During the peak season, the Visitor Centers should strive to be open on the weekends or consideration should be given to developing a Village Center ambassadors program where volunteers walk the Center and assist visitors as needed. (In-Kind Support)
  - The Town Hall can continue to have collateral on hand and answer questions from visitors if needed but efforts should be made to ultimately direct individuals to the dedicated Visitor Centers. (*In-Kind Support*)
  - iii. Encourage everyone located in the Village Center to cross promote the Chamber's visitor center as the area's official Visitor Center and Carefree's visitor center as the Town's official destination for tourism information. *(In-Kind Support)*

#### Objective 5 – Develop a strong organizational structure

At present, like most communities, there is no one entity or organization that is solely responsible for all aspects of maintaining, promoting, and managing the Village Center. As the Town moves forward in implementing the Village Center Redevelopment Plan, there will be ample opportunities for all sectors of the community to be involved in supporting each of the various plan strategies. Strengthening relationships and communication among the various organizations will need to be a priority as well as supporting a structure that engages the business and property owners in the process. In order to be competitive in the marketplace the Town must have a framework that does not rely on one entity, but includes all of the community with each understanding their function, role and mission.

The recommendations outlined for this strategy provide the necessary focus to bring all downtown organizations and interests together to achieve common goals for the revitalization of the Village Center.

#### **Strategic Initiatives**

- a. Build and sustain a strong downtown network and organizational structure. To maintain a focus on the Carefree Village Center, develop a strong organizational structure that represents both the private and public sectors. There are many options for organizing the effort, but the approach must reflect the character and resources of the community and have the long-term capacity to properly manage the Center and engage all the various stakeholders and partners. The goal of the organizational framework should involve as many components of the community as possible and not rely on just one entity to single-handedly keep the commercial area "vitalized". To create a commercial district that is competitive in all aspects, it must have dedicated resources, a strong organizational structure, and dedicated staff to focus just on the Village Center area.
  - i. Facilitate a meeting with the organizations who have a key role in implementing the Village Center Redevelopment Plan to discuss each of their function or mission, identify the types of programs or activities they currently support and outline areas of synergy, collaboration and/or overlap. Use this meeting as the base for forming a Carefree Village Center alliance or collaborative that meets guarterly. Encourage members of this collaborative to share information about their current and upcoming activities. Provide opportunities for members to form task groups or committees and work on projects together (such as marketing advisory committee, business development task force, and beautification and aesthetics team.) (Catalyst Project)
  - ii. Support the formation of a Village Center merchant group or Carefree Tourism and Merchant Committee. In the past there was a grassroots merchant group formed that helped with facilitating cooperative advertising

opportunities and promotions for the Village Center. Activate this group again with the focus of carrying the common voice for the Center's businesses forward and participating in the collaborative meetings. (*Potential Project*)



**Case Study – Cottonwood, AZ:** The Cottonwood Old Town Association evolved from an ineffective organization into a cohesive 501(c)(3) merchant association. Their recent efforts have assisted in obtaining a grant from the Arizona Office of Tourism for three billboard advertisements and they also host the annual Walking on Main and Chocolate Walk events. *(Source: www.oldtown.org)* 

- iii. Continue to expand the community's knowledge of commercial district development and management. Members of the Carefree Village Center alliance or collaborative, other stakeholders, and supporting agencies should continue to attend conferences and other educational opportunities including field trips to other successful communities. (In-Kind Support)
- iv. Explore the Main Street Four Point Approach® as a possible structure to strengthen the public/private partnerships and help carry forward the key strategies outlined in the Redevelopment Plan. The Main Street Four-Point Approach® developed in the early 70's has been one of the most successful and proven economic development tools to assist traditional commercial districts and downtowns with reaching its full potential both economically and as a community-gathering place. A functioning Main Street program can be viewed as a grassroots business retention program that focuses on helping businesses understand how to stay competitive (economic restructuring), promoting the area as a destination to attract consumers (promotion), keeping the downtown looking attractive (design) and maintaining

communication and advocacy on behalf of the businesses and property owners (organization). *(In-Kind Support)* 

- b. Maintain the Marketing and Communication Coordinator position. Continue to uphold the Marketing and Communication Coordinator position to help form and work with the Center's merchant group; interface with event promoters to ensure success between all parities; work with businesses to implement specific promotions and initiatives, and assist in bridging any communication gaps between the Town and the Center property and business owners.
  - i. Conduct outreach to maintain engagement of the property owners in the Village Center improvement efforts. It will be critical to the overall success of the Village Center to gain the support of various Center property owners and get their buy-in for the overall vision. *(In-Kind Support)*
  - ii. Similar to the business visitation program described previously, initiate a separate outreach program focused on property owners, which will help connect them to resources to improve their properties and participate in efforts to grow and recruit businesses. *(In-Kind Support)*
  - iii. Maintain an accurate database of all Center property owners. Use the database to mail (or email) business newsletters and invitations to upcoming community meetings and keep property owners informed on what is happening in downtown. Maintain mailing addresses of outof-town property owners and management companies and make sure they are included in mailings. *(In-Kind Support)*
  - iv. Create and distribute a property owner "news flash." Consider periodically (about twice a year) publishing a one-page downtown property owner "news flash" that covers specific issues and needs related to downtown properties. This could include a current listing of vacancies, properties that were recently leased, new programs or incentives for owners, educational pieces on keeping properties clean and pristine, and upcoming meetings. (*In-Kind Support*)
  - v. Host a downtown property owner brown bag lunch. Informal brown bag lunches should be held on a quarterly basis and be targeted to gather feedback from property owners

regarding their current needs or issues concerning leasing, *(In-Kind Support)* 

- c. Maintain consistent communication regarding the Carefree Village Center Redevelopment Plan. As Carefree begins to implement the recommendations outlined in the Redevelopment Plan, a consistent communication effort will be key to keep stakeholders, partners and the community well informed.
  - i. Dedicate a regular section in the "Carefree Connection" to promote the Village Center Redevelopment Plan. Identify new projects or programs, new businesses, property improvements, incentives or trainings available, educational articles, meetings, and information about how to get involved. Keep the Redevelopment Plan "alive" and the community engaged. (In-Kind Support)
- ii. Host bi-annual, structured community town hall events to disseminate information about projects and successes related to the Village Center and provide opportunities for input. Send invitations to stakeholders and promote these events to the general public. Include ways to engage passionate individuals such as asking them to volunteer on a committee or support an activity. *(In-Kind Support)*

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# **Chapter 5: Implementation**

The Plan for Action outlines the direction for the Village Center over the next 10 to 15 years. While the plan contains multiple strategies and actions to pursue, each recommendation requires a different set of partners, level of effort, and funding sources, which impacts their timeline for implementation. In response, this Chapter provides a framework for implementation and funding mechanisms that may be used to facilitate the plan. Within this framework, Town staff will actively work with the Planning and Zoning Commission and Town Council as the Plan is implemented to update priorities, review proposals, and evaluate projects. Collectively, these public coordination efforts will include comprehensive engagement with businesses, property owners and Carefree residents.

#### **Implementation Guide**

To assure the momentum from planning to implementation is clearly directed and not delayed, the following matrix is presented to detail the timeframe, responsibility and partners, and priority actions/projects for each strategic initiative.

- The matrix is organized according to the five Village Center **Objectives** that were outlined in the previous Chapter of this Redevelopment Plan.
- Individual **Strategic Initiatives** associated with each Objective are then listed and identified as a short (0-2 years), mid (2-5), or long (5+) term effort.
- Within each short-term strategy, **priority actions/projects** are also identified, which represent those specific actions steps that should be undertaken immediately to take advantage of current conditions and/or effectively jump-start the redevelopment process.

This guide is intended to provide a road map to success and enables stakeholders to also keep track of the community's progress in implementing the plan's strategies. However, while this implementation plan provides clear and specific direction to initiate change in the Village Center; project timelines, key players, and priority actions may need to be modified over time as market demands change, behavioral patterns shift, and momentum builds around the Village Center itself. In response, as the plan is implemented Town staff will provide periodic updates to the Planning and Zoning Commission and Town Council on overall redevelopment progress as well as seek further direction on preferred priorities and/or action efforts.

Ultimately this implementation plan exemplifies that work must be done on the ground every day to ensure that each Redevelopment Plan Goal is met, and tangible change occurs. Village Center stakeholders will need to work together to continue to build public and private support for the Redevelopment Plan and to ensure that every project is implemented to its maximum extent.

## Implementation Matrix

Objective	Strategic Initiative	Key Players		Priority Action/Project	Order of Magnitude Cost	Short Term (0-2 Years)	Medium Term (2-5 Years)	Long Term (5+ Years)
		Lead Entity	Partners		Magnitude Cost	Implementation Phase On-Going Implementation		
<b>Objective 1</b> Improve the Village Center's Visibility and Access	Celebrate the points of arrival into the Village Center to counteract the inward facing design.	Town of Carefree	Business Development Task Force; Business owners; Property owners; local organizations	Complete detailed wayfinding and signage plan for the Village Center	\$70K - \$80K			
	Decrease the number of entry drives along Tom Darlington Drive and Cave Creek Road.	Town of Carefree	Business owners; Property owners					
	Establish a hierarchy of street typologies.	Town of Carefree	Business owners; Property owners; Management Companies					
	Build-upon the Village Center's pedestrian and bicycle friendly design.	Town of Carefree	Business Development Task Force; Business owners; Property owners; local Resorts					
	Create additional parking opportunities.	Town of Carefree	Business owners; Property owners;	ldentify and acquire properties for preservation of future parking alternatives	\$60K - \$80K (study)			
<b>Objective 2</b> Foster development of a strong retail, residential, entertainment, and service core in the Village Center	Identify and pursue key anchor projects in strategic locations that can be a catalyst for economic change.	Town of Carefree	Business Development Task Force; Business owners; Property owners; Property Management Companies; Chamber;	Continue to collaborate with potential anchor/cultural partners.	In-kind Support			
	Help foster the growth of existing Village Center business establishments.	Town of Carefree	Business Development Task Force; Business owners; Property owners; Property Management Companies; Chamber;	Conduct business visitations of all Village businesses and rank highest needs accordingly	In-kind Support			
	Revitalize existing commercial areas/buildings through redevelopment, rehabilitation, and adaptive reuse.	Town of Carefree	Business Development Task Force; Business owners; Property owners; Property Management Companies; Chamber;	Identify empty space in the Village Center that can be programed for pop up retail during peak seasons; meet with the property owner(s)	In-kind Support			
	Develop a recruitment campaign targeting specific restaurant and retail business establishments.	Town of Carefree	Business Development Task Force; Business owners; Property owners; Property Management Companies; Chamber	Create a list of potential prospects to pursue; develop marketing material; meet with local real estate brokers to review	In-kind Support			

Objective	Strategic Initiative		Key Players	Priority Action/Project	Order of Magnitude Cost	Short Term (0-2 Years)	Medium Term (2-5 Years)	Long Term (5+ Years)
		Lead Entity	Partners		Hughituue cost		· ·	ementation Phase ioing Implementation
<b>Objective 2</b> Foster	Establish the Village Center as the next great neighborhood.	Town of Carefree	Business Development Task Force; Business owners; Property owners; Property managers					
development of a strong retail, residential, entertainment, and service core in the Village	Consider acquisition of available properties to directly guide/seed redevelopment efforts.	Town of Carefree	Property owners					
Center	Modify existing land use policies/developmen t standards.	Town of Carefree	Business Development Task Force; Business owners; Property owners; Property managers	Amend zoning code/design guidelines to promote Redevelopment Plan Vision	\$15K-\$30K			
	Foster characteristics that set the Village Center apart from other places in the Valley.	Town of Carefree	Business Development Task Force;	Be audacious, move away from "sameness" and focus on the whimsical character of Carefree's history	In-kind Support			
	Enhance the Village Center's prominence through iconic imagery.	Town of Carefree	Business Development Task Force; Business owners; Property owners; Property Management Companies; Chamber; Sonoran Arts League	Research the feasibility of creating public art program; review other cities programs on how art is funded and how artists are selected	\$10-\$20K			
	Create incentives for commercial building and site improvements.	Town of Carefree	Business Development Task Force; Business owners; Property owners; Property Management Companies; Chamber	Launch a volunteer "façade makeover" demonstration project	\$5-\$10K		Formal Incentive program	
Objective 3 Enhance the Village Center Experience	Work with businesses to improve their physical presentation as well as enhance the presentation of empty storefronts.	Town of Carefree	Business Development Task Force; Business owners; Property owners; Property Management Companies; Chamber					
	Encourage exploration by improving wayfinding and signage.	Town of Carefree	Business Development Task Force	Develop a sign package; repurpose and relocate existing signage to better guide unfamiliar visitors to the Village Center; place a directory kiosk in Desert Garden to direct visitors to Village shops off Easy Street	\$60K - \$80K (study)			
	Activate the Desert Gardens during non- event periods.	Town of Carefree	Business Development Task Force	Explore introducing kiosk retail with seating during weekend periods to energize gardens and promote local business	\$10-\$20K			

Objective	Strategic Initiative		Key Players	Priority Action/Project	Order of Magnitude Cost	Short Term (0-2 Years)	Medium Term (2-5 Years)	Long Term (5+ Years)
		Lead Entity	Partners		magnitude cost		mplementatio )n–Going Impl	
	Improve sightlines through the Village Center.	Town of Carefree		Strategically trim/thin vegetation in Desert Gardens to maintain shade and promote key view corridors	In-kind Support			
<b>Objective 4</b> Market and Promote the Village Center	Create a comprehensive Village Center marketing plan	Town of Carefree	Chamber	Draft a Marketing Plan identifying key markets and the types of promotional and advertising tactics to reach them. Present the plan to the businesses, supporting organizations and venues for input	\$50K-\$80K			
	Encourage businesses and organization to coordinate the advertising efforts	Town of Carefree	Village Center businesses and local organizations	Host a meeting to discuss where, what and how businesses/ organizations are advertising and are there opportunities to collaborate	In-kind Support			
	Enhance web, social media, and e- marketing campaigns	Town of Carefree	Chamber	Draft recommendations of how to improve engagement and "likes" on facebook page, draft strategies of how to capture emails during events	In-kind Support			
	Leverage local markets to boost the Center's Commerce	Town of Carefree	Chamber	Hold a meeting with businesses to identify one initial or a series of promotions to reach consumers. Meet with Local First Arizona	In-kind Support			
	Strategically program and manage the calendar of events	Town of Carefree	Promoters of events; businesses;	Evaluate current calendar of events and draft new recommendations. Look for "low hanging fruit" (such as seasonal events, continue movies in the Pavilion)	In-kind Support		Phase in new events	
	Continue to work towards all businesses being open year-round	Town of Carefree	Chamber	Launch some type of "open one night a week during the summer (I.e. After the Sun Sets)" promotion	In-kind Support			
	Support the Town and Chamber Visitor Center's	Chamber	Town of Carefree;	Strive to have the Visitor Center open on the weekends during high season	In-kind Support			

Objective	Strategic Initiative	Key Players		Priority Action/Project	Order of	Short Term (0-2 Years)	Medium Term (2-5 Years)	Long Term (5+ Years)
		Lead Entity	Partners		Magnitude Cost			
<b>Objective 5</b> Develop a Strong Organizational Structure	Build and sustain a strong downtown network and organizational structure.	Town of Carefree	Business owners; property owners; organizations; Chamber; Promoters; citizens	Form a Village Center Alliance or Collaborative; create task groups or teams (such as Marketing Advisory, Business Development, Beautification and Aesthetics) to assist with implementation of the Redevelopment	In-kind Support		Un-Going Imp	ementation
	Maintain the Marketing and Communication Coordinator Position	Town of Carefree		Plan Continue to maintain a staff point person that can focus on implementing the specific recommendations of this plan	\$50k – \$70K			
	Maintain consistent communication regarding the Carefree Village Center Redevelopment Plan.	Town of Carefree	Leaders of each committee or task force or team	Hold a meeting with the property owners and management companies to discuss Redevelopment Plan recommendations and gather feedback of what is important to them.	In-kind Support			

### Funding

Many of the action items outlined within this Redevelopment Plan can be implemented administratively or on a volunteer basis with minimal effort. However, other recommended action items will require financial assistance.

While the projected tax revenue generated by existing and new development establishes the business case for targeted public investments associated with the Master Plan projects that are most likely to stimulate further sustained private investment, Carefree cannot provide this financial assistance with public funds alone. Ultimately, the implementation of the Village Center Redevelopment Plan will depend upon the Town's ability to access alternative sources to fund public improvements as well as develop programs to incentivize direct private development.

Building off the various funding sources presented within the Plan for Action Chapter, Carefree should evaluate and consider the following list of assorted funding sources and/or mechanisms to support the specific action items recommended in this plan. It is important to keep in mind that many projects-especially physical ones-will often require unique funding strategies that creatively combine a multitude of these sources to ultimately finance each effort.

### **Funding Sources and Mechanisms**

- Public Bonding such as: Improvement (Assessment) • Bond, General Obligation Bond or Revenue Bond
- Special Taxing District such as: Business • Improvement District, Municipal Improvement District, Special Assessment District, Community Facilities District, etc.
- Infill Incentive District
- State Incentive Programs: Angel Investment •
- **Municipal Property Corporation** .
- Government Property Lease Excise Tax (GPLET)
- User Fees: Parking fees

- Voluntary Agreements such as: Development Agreements, Public-Private Partnerships, Payback Agreements, etc.
- Loans such as: Greater Arizona Development Authority - GADA loans, Section 108 Loan Guarantee Program, Community Facilities Loan & Grant Program
- Viable Grant Programs such as: Community Development Block Grants (CDBG), Community Facilities Loan & Grant Program, Arizona Office of Tourism, Maricopa County Proposition 302 program, National Endowment for the Arts – Our Town Grant Program, etc.,
- Partnerships with public agencies or non-profit interests such as: US Small Business Administration – Development Centers, Main Street Four Point Approach, Local First Arizona, Chamber, etc.
- Sponsorships with corporate or private interests such as: naming rights (Sanderson Lincoln Pavilion), product sampling displays, adoption crowdfunding, etc.
- Creation of non-profit agency such as: Village Center Association, Public Art program, etc.

### **APPENDIX A**

Resolution for the Redevelopment Area & CBD Establishment

### TOWN OF CAREFREE, ARIZONA RESOLUTION 2021-13

### A RESOLUTION OF THE MAYOR AND TOWN COUNCIL OF THE TOWN OF CAREFREE DECLARING THE NECESSITY OF THE A REDEVELOPMENT AREA, ESTABLISHING THE BOUNDARY OF A REDEVELOPMENT AREA IN THE CAREFREE VILLAGE CENTER AND DECLARING THIS AREA THE CENTRAL BUSINESS DISTRICT FOR CAREFREE, ARIZONA

WHEREAS, Arizona Revised Statutes Title 36, Chapter 12, Article 8, provides for the creation of a Redevelopment Area, and requires this declaration per 36-1472. Legislative finding and declaration of necessity

WHEREAS, Exhibit A, defines the boundary for the Redevelopment Area described as the Village Center Redevelopment Area

**WHEREAS**, The attached document, Village Center Redevelopment Area, outlines the required necessity of finding.

WHEREAS, Staff completed extensive investigation and presented to Town Council the necessity and value of creating a Redevelopment Area on March 2, 2021, and where staff received further direction during a May 24, 2021 joint session of the Planning and Zoning Commission and Economic Development Advisory Panel, to agree to necessity and accept the attached Exhibit A, and to further engage property owners.

WHEREAS, On June 6, staff sent letters to all property owners, by first class mail, per Maricopa County Assessor Records June 6, 2021 soliciting input, and further sent notification of this Public Hearing, by first class mail, to all property owners, per Maricopa County Assessor records on July 6, 2021.

WHEREAS, funds have been budgeted in 2021-2022 to complete the Redevelopment Plan.

**NOW, THEREFORE, IT IS RESOLVED** by the Mayor and Town Council of the Town of Carefree, Arizona

It is declared:

1. That there exist in municipalities of the state slum or blighted areas which constitute a serious and growing menace, injurious and inimical to the public health, safety, morals and welfare of the residents of the state.

2. That the existence of these areas contributes substantially and increasingly to the spread of disease and crime, necessitating excessive and disproportionate expenditures of public funds for the preservation of the public health and safety, for crime prevention, correction, prosecution, punishment and the treatment of juvenile delinquency and for the maintenance of adequate police, fire and accident protection and other public services and facilities, constitutes an economic and social liability, substantially impairs or arrests the sound growth of municipalities and retards the provision of housing accommodations.

3. That this menace is beyond remedy and control solely by regulatory process in the exercise of the police power and cannot be dealt with effectively by the ordinary operations of private enterprise without the aids provided by this article.

4. That the acquisition of property for the purpose of eliminating the conditions or preventing recurrence of these conditions in the area, the removal of structures and improvement of sites, the disposition of the property for redevelopment and any assistance which may be given by any public body in connection with these activities are public uses and purposes for which public money may be expended and the power of eminent domain exercised.

5. That the necessity in the public interest for the provisions of this article is declared as a matter of legislative determination.

That the area described in Exhibit A is the Central Business District.

PASSED AND ADOPTED BY the Mayor and Town Council of the Town of Carefree, Arizona, this 3rd day of August, 2021.

AYES 6 NOES 9 ABSTENTIONS 9 ABSENT

FOR THE TOWN OF CAREFREE

Les Reterson, Mayor

ATTESTED TO:

andace French-Contreras. Town Clerk

APPROVED AS TO FORM:

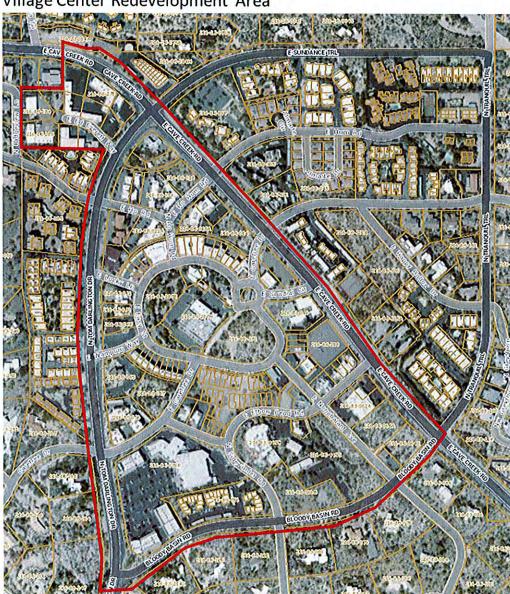
1Withyh

Michael Wright, Town Attorney

# Exhibit A

### Village Center Redevelopment Area Boundary

The Proposed Redevelopment Area Boundary includes all properties and public rights of way in the area generally bounded by Tom Darlington Drive, Ed Everett Way, Ridgeview Lane, Cave Creek Road and Bloody Basin Road. For clarification, the boundary includes the full public rights of way for Cave Creek Road, Bloody Basin Road, and Tom Darlington Drive.



Village Center Redevelopment Area

### **APPENDIX B**

Market Analysis Summary (2015 Master Plan)

# TOWN OF CAREFREE CAREFREE VILLAGE CENTER MASTER PLAN

# MARKET ANALYSIS



SUBMITTED BY:



ESI CORPORATION

January 4, 2015

# **Table of Contents**

١.	INTRODUCTION	1
	BACKGROUND	1
	STUDY AREA	1
	REPORT OVERVIEW	3
II.	SUMMARY OF FINDINGS	4
	SOCIO-DEMOGRAPHICS	4
	SURVEY RESULTS	5
	DEMAND ANALYSIS	6
	MARKET SEGMENTS	7
III.	MARKET OVERVIEW	9
	CAREFREE TRADE AREA	9
	SOCIO-DEMOGRAPHICS	10
	POPULATION AND HOUSEHOLDS	
	INCOME	
	AGE HOUSING	
	RACE AND ETHNICITY	
	EDUCATIONAL ATTAINMENT	-
	EMPLOYMENT	15
	WORKER INFLOW/OUTFLOW	
	TAPESTRY SEGMENTATION	
IV.	CONSUMER SURVEY	
	SHOPPING LOCATION AND EXPERIENCE	27
	WHAT YOU WANT	32
	ABOUT YOU	
V.	DEMAND ANALYSIS	
	HISTORICAL TAX COLLECTIONS	-
	TRADE LEAKAGE	46
	RETAIL GAPS	48
	CONSUMER EXPENDITURE PROJECTION	51
	DEMAND FORECAST	53
	REAL ESTATE TRENDS	
	RETAIL DEMAND	
	OFFICE DEMAND	
	MARKET SEGMENTS	58



## **LIST OF APPENDICES**

Appendix A – Tapestry Segmentation Profiles	. A-1
Appendix B – Carefree Consumer Survey Tables	B-1
Appendix C – All Respondent Survey Tables	C-1



# **LIST OF TABLES**

Table 1 - Carefree Town Center Establishment Mix	3
Table 2 - Population and Projections, 2010-2040	10
Table 3 - Households and Projections, 2010-2040	11
Table 4 - Carefree Location of Employment/ Residence, 2011	18
Table 5 - Carefree Employment and Workforce Statistics, 2011	19
Table 6 - Tapestry Segmentation Market Profiles	21
Table 7 - Carefree Sales Tax Collections and Total Sales by Fiscal Year	46
Table 8 - Carefree and Trade Area Projected Consumer Expenditures	52
Table 9 - Retail Inventory Comparison, Carefree, Trade Area and Phoenix MSA, 2nd Quarter 2014	53
Table 10 - Office Inventory Comparison, Carefree, Trade Area and Phoenix MSA, 2nd Quarter 2014	55
Table 11 - Carefree Village Retail Market Demand	57
Table 12 - Carefree Village Office Market Demand	58
Table 13 - Carefree Village Commercial and Entertainment Potential	59



# **LIST OF FIGURES**

Figure 1 - Carefree Village Town Center	2
Figure 2 - Population Growth Rate per Decade, Carefree, Market Trade Area and Maricopa County	4
Figure 3 - Carefree Market Trade Area	9
Figure 4 - Compounded Annual Growth Rate, 2014-2040	. 10
Figure 5 - Median Household Income, 2014	.11
Figure 6 - Age Distribution, Carefree and Market Trade Area, 2014	. 12
Figure 7 - Median Home Values, Carefree and Market Trade Area	.13
Figure 8 - Housing Occupancy, Carefree and Market Trade Area, 2014	.13
Figure 9 - Race and Ethnicity, Carefree and Market Trade Area, 2014	.14
Figure 10 - Educational Attainment, 2014	. 15
Figure 11 - Employment by Industry, Carefree and Trade Area, 2014	.16
Figure 12 - Occupation of Employed People 16 years and Older, 2014	
Figure 13 - Carefree Worker Inflow and Outflow	.17
Figure 14 - Tapestry Segmentation, Carefree, Market Trade Area and U.S	
Figure 15 - Per Capita Tax Collections by Fiscal Year	.45
Figure 16 - Town of Carefree Trade Leakage	.48
Figure 17 - Town of Carefree Leakage/Surplus Index	.49
Figure 18 - Trade Area Leakage/Surplus Index	.50
Figure 19 - Carefree Retail Trends	.54
Figure 20 - Market Trade Area Retail Trends	.54
Figure 21 - Carefree Office Trends	. 55
Figure 22 - Market Trade Area Office Trends	.56



## Disclaimer

All direct and indirect written information supplied by the client, its agents and assigns, concerning the community is assumed to be true, accurate and complete; additionally, information identified as supplied or prepared by others is believed to be reliable. However, no responsibility for the accuracy of such information is assumed.

This analysis is for the sole purpose of assisting the Town of Carefree in assessing commercial demand to aid in the creation of the downtown redevelopment plan and marketing to prospective tenants or investors.

ESI Corp makes no claim that this study may be used for a specific development and makes no claims that any business sited will be financially successful. This analysis is not intended to be a specific market study for a specific type of retail, office or housing development and should not be viewed as such. Any entity that seeks to invest in, develop or redevelop any retail, office or residential project should undertake their own detailed and specific market study for the exact intended type of development. ESI Corp takes no responsibility for any results or consequences resulting from using this study in any way, intended and, or unintended.



# I. INTRODUCTION

## BACKGROUND

The Town of Carefree is situated in the northeastern quadrant of the Phoenix metropolitan area. The community is located approximately 35 miles from downtown Phoenix, approximately 10 miles north of Loop 101 and approximately 10 miles west of the I-17. Carefree is bordered on its western boundary by the Town of Cave Creek; on the south and east by the City of Scottsdale and on the north by unincorporated land in Maricopa County. The City of Phoenix is located south and west of Carefree.

The Carefree Village is the heart of the central business district for the Town of Carefree and historically has been a place where Carefree residents shop, dine and visit. Over the years the Carefree Village has faced several challenges including expanded competition for retail sales from neighboring communities, aging commercial space, an increase in vacancy rates, the absence of private sector investment within the Village, and a lack of sense of entry and visibility to potential visitors. This has resulted in a steady decline in per capita government revenues to adequately sustain the community's quality of life. Town leaders recognize these challenges and have determined that a market study is needed to uncover the Carefree Village market potential and provide general guidance to the creation of a Carefree Village Master Plan.

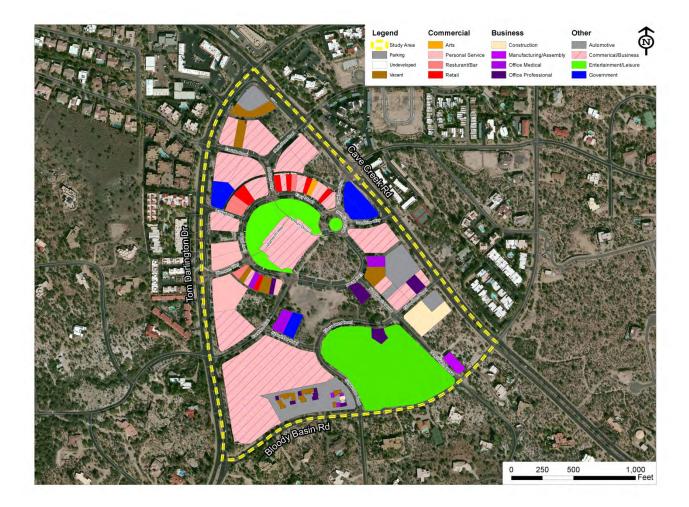
This market study was conducted to provide timely information on existing and future market dynamics for Carefree, including socio-demographics, retail trade leakage, real estate supply and demand, and a consumer survey of residents and visitors to Carefree. This survey was conducted to understand existing shopping patterns and identify potential opportunities that attract and retain the types of businesses that complement the Carefree Village and meet consumer demands.

Data that was utilized in this market analysis come from a variety of sources including the Town of Carefree, U.S. Census, Maricopa Association of Governments (MAG), Maricopa County Assessor's Office, Esri, and Colliers International.

## **STUDY AREA**

The Carefree Village is estimated to consist of 68 acres and is located generally south of Cave Creek Road, east of Tom Darlington Drive and north of Bloody Basin Road, as depicted in Figure 1. The Village Center is home to Carefree's municipal government and community amenities including the Desert Garden and Sundial. The mix of business establishments range from retail and restaurants to office, including professional and healthcare services, entertainment and government.





#### Figure 1 - Carefree Village Town Center

A database of establishments was provided by the Maricopa County Assessor's Office which lists each establishment by parcel number. According to this database there are 153 establishments located in the Carefree Village. The following table provides a breakdown by type of business currently located within the Carefree Village. There is a total of 42 retail and restaurant/bar establishments and a very high concentration of non-retail type businesses including medical, personal and professional office uses.



Table 1 - Carefree Town Center Establishment Mix					
Establishment Type	Count				
Construction	9				
Government/Religious	3				
Manufacturing	5				
Office Medical	19				
Office Professional	31				
Personal Services	44				
Restaurant/Bar	12				
Retail	30				
Total	153				

Source: Town of Carefree

There is a total of 403,291 square feet of space within the Carefree Village, which includes office, retail, restaurants, government, and religious and civic organizations. The predominate land use by square feet is office at 209,724 square feet followed by retail at 108,802 square feet. Medical and dental comprise 10,486 square feet with government at 13,013.

### **REPORT OVERVIEW**

This report is organized in a series of chapters that provide background information, original research and real estate demand analysis. Chapter 2 provides a summary of the key findings. Chapter 3 provides a comprehensive overview of the Carefree market and Market Trade Area including socio-demographics and Tapestry Segmentation. Chapter 4 reveals the high level findings of the consumer survey, and Chapter 5 covers historical tax collections, trade leakage, retail gaps and the projected demand for retail and office space within Carefree Village.



# II. SUMMARY OF FINDINGS

### **SOCIO-DEMOGRAPHICS**

Research was conducted on the socio-demographics of the Town of Carefree and a geographically defined trade area. The Market Trade Area for Carefree encompasses 148 square miles and includes Cave Creek, and portions of the cities of Phoenix and Scottsdale, as depicted in Figure 3. The current population of the trade area is 82,150 compared to the Town of Carefree at 3,451. Carefree population projections were compared against the Market Trade Area and Maricopa County as a whole by decade. The population growth rate varies by region and shows that the greatest rate of growth for Carefree will occur between 2020 and 2030 at nearly 13 percent and then drops sharply between 2030 and 2040. The Trade Area outpaces the County' projected growth rate for the periods between 2010 through 2030.

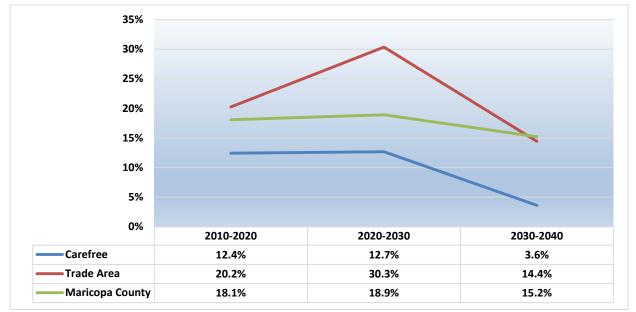


Figure 2 - Population Growth Rate per Decade, Carefree, Market Trade Area and Maricopa County

Source: MAG

Residents of the Town and Carefree and the Market Trade Area are among the most affluent in the metro Phoenix area with a median household income of \$87,938 and \$102,972 respectively. Carefree residents are higher educated than the County with 61 percent, more than double, having a Bachelor's Degree or higher compared to the County at 30 percent.

When it comes to income and net worth, residents in Carefree and the Market Trade Area hold an impressive amount of wealth. Their disposable income is significant and they spend it on dining, specialty food and luxury items, household furnishings, and travel and leisure activities. They are generous supporters of charitable organizations and the arts.

On a workday basis, there are nearly an equal number of people out commuting to work as in commuting to Carefree for jobs. These workers who come to Carefree represent a potential customer base for the restaurants, bars and retail in the Carefree Village, and are included in the retail demand model.



### SURVEY RESULTS

Obtaining original research was a cornerstone of the market analysis to understanding shopping patterns, buying habits, and opinions about the Carefree Village, as well as desires for the type of retail and improvements needed. To accomplish this an internet based survey was conducted that yielded a total of 505 responses received from primarily Carefree and Cave Creek residents, but also residents in Scottsdale and Phoenix.

Overall, the respondents have expressed the need for more variety in retail and restaurant offerings within the Carefree Village. Below is a summary of the key findings for all respondents:

- 43% eat out 2-4 times per week
- 20% frequent the Village Center to eat out once or more per week
- The top 3 reasons for coming to the Carefree Village are dining, grocery shopping, and attending festivals.
- 32% shop at the Basha's Center more than once per week
- 40% shop at Kierland Commons once every few months
- 78% want a greater variety of stores and 60% want more restaurants
- Of the top five business that respondents desire, the top three are food related and include restaurants, specialty food store, and bakery
- The top two type of restaurants that respondents would like include Mexican and delicatessen
- 73% would like to see concerts and shows in the amphitheater
- 41% would consider or might consider living in the Village Center
- 68% indicated that the most appealing scenario for the Carefree Village is "a meeting place and the center of community activities with a mix of coffee shops, brew pubs, cultural and recreation spaces."

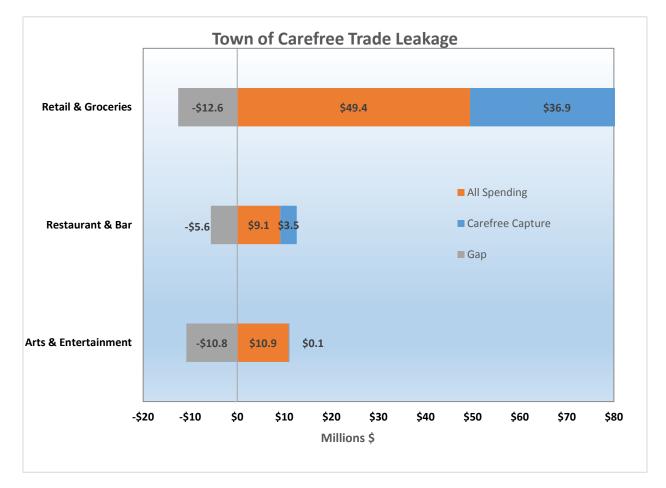
Survey data was also tabulated to carve out Carefree residents from total respondents in order to identify any significant differences in their responses. The findings of the survey conclude that a larger percentage of Carefree residents eat out once a week than nonresidents; and 27% of Carefree residents visit the Carefree Village once a week or more, and want more competitive pricing and better quality merchandise. Changes that nonresidents want include evening store hours, consistent store hours and improved parking.



### **DEMAND ANALYSIS**

Several tasks were undertaken within the demand analysis to gain a comprehensive understanding of consumer spending, and trade leakage and gaps. Commercial real estate trends for Carefree and the Market Trade Area were analyzed and the future demand for square feet was forecasted. These findings, coupled with the Tapestry Lifestyle data provide the market intelligence to identify potential commercial and entertainment activities for Carefree Village.

Over the last five years, retail tax collections have experienced a steady decline from \$347 per capita to \$332 per capita. The biggest amount of trade leakage occurs within the retail-grocery category at \$12.6 million followed by arts and entertainment at \$10.8 million and restaurant and bar at \$5.6 million. Carefree residents spend \$69.4 million annual on all retail items of which 58.4% percent of the spending remains in Carefree.



A Leakage/Surplus index was calculated across several retail product categories to compare the supply and demand. Out shopping is taking place in nearly every category with the exception of lawn and garden equipment and supplies and beer, wine and liquor. In these two categories, Carefree is capturing resident spending from outside the Town of Carefree.

The demand for retail and office space was analyzed beginning with a baseline year of 2014 and projecting square feet of demand for 2020, 2030 and 2040. In 2014 the Carefree market can support a total of 261,598 square feet of retail space. However, when compared to the total inventory of retail



space in Carefree (286,081 square feet) there is a calculated surplus of 24,483 square feet of space. By 2020 the market is presumed to support 289,013 square feet showing a shortage of 2,932 square feet. Over the 26 year time horizon, the net new demand for retail space amounts to 82,165 square feet.

	2014	2020	2030	2040
Retail				
Total Forecast Demand in sq. ft.	261,598	289,013	327,261	343,763
Existing Square Feet	286,081	286,081	286,081	286,081
(Excess)/Shortage	(24,483)	2,932	41,180	57,682
Office				
Total Forecast Demand in sq. ft.	197,596	236,344	252,358	239,684
Existing Square Feet	231,579	231,579	231,579	231,579
(Excess)/Shortage	(33,983)	4,765	20,779	8,105

What the analysis does not take into consideration is the amount of existing square footage that is not desirable to retail tenants due to its location or size. Meaning, that the market may very well be likely to support additional retail if existing space was redeveloped or new space built.

### **MARKET SEGMENTS**

It is important to bear in mind that there are a variety of variables that will influence the outcome of these findings, including existing and future competition, growth in the market and area demographics. In addition to the site location criteria of population threshold, many retailers and restaurants also have additional location criteria including: a minimum number of cars per day, a targeted demographic group (age, income, etc.), type of location, and preferred co-tenants such as grocery/supermarket, entertainment, fashion, etc.

Utilizing the findings of the consumer expenditure gap analysis combined with the Carefree consumer survey and Tapestry Segmentation information there appears to be a variety of commercial and entertainment related activity that Carefree should target, as noted below.

Carefree vinage Commerci	al and Entertainment Potential
Restaurants	Retail
Mexican	Clothing and Accessories
• Delicatessen/casual cafes and bistros	<ul> <li>Pet supplies and services</li> </ul>
<ul> <li>Organic/healthy</li> </ul>	<ul> <li>Luggage and leather goods</li> </ul>
Seafood	• Sports/recreation/exercise equipment
<ul> <li>Brew pub/wine bar</li> </ul>	Health and personal care stores
Organic/healthy	Book, periodical and music stores
Specialty Food Stores	Entertainment
Bakery	Performing arts
<ul> <li>Wine and artisan cheese</li> </ul>	Culinary festivals
<ul> <li>Organic/healthy</li> </ul>	• Concerts and shows in the amphitheate
<ul> <li>Butcher/specialty meats</li> </ul>	Art festivals

The current mix of retail uses in the Carefree Village is not in line with what consumer's desire, as concluded from the consumer survey. Getting the right mix of retail that consumer's demand will invigorate the Carefree Village and allow it to compete with other comparable retail destinations. The challenge will be encouraging landlords to recruit appropriate high-quality tenants that match the interests of Carefree residents and the Market Trade Area, rather than leasing space to whomever is willing to pay the rent.

Office uses are demand anchors for retailers and restaurants, especially in the morning and at noontime. Professional practices that include medical, legal and financial services are also desirable as they steadily attract visitors and employ office staff, all who are potential shoppers.

Civic, cultural and entertainment anchors also attract a high number of visitors and create the opportunity for cross marketing with area restaurants and retailers. Nighttime uses such as restaurants and theaters can help make up for the smaller daytime population from office workers.

Adding residential living to a downtown or urban village has proven to be successful in other markets. New housing opportunities add excitement and helps create a sense of place. In addition, a residential component provides a built in customer base that can support existing retail and restaurants and serve as a draw to attract new business. Finally, the survey findings indicated a desire for living in the Carefree Village.

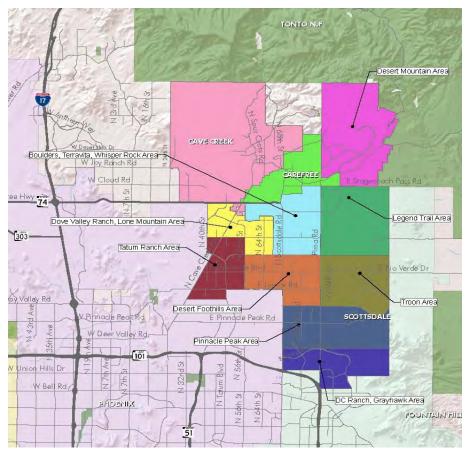


# III. MARKET OVERVIEW

Research was conducted on the socio-demographics of the Town of Carefree and a geographically defined trade area. The findings of this research paints a picture of the consumer marketplace including population, household types, and spending patterns. In collaboration with the Carefree Steering Committee, a market trade that extends beyond the boundaries of the Town of Carefree was defined. This market trade area represents the potential "reach" that Carefree has in drawing in consumers from outside the Town. Delineating the trade area helps with understanding the buying power of the customer base and the potential for any new business or real estate opportunities.

## **CAREFREE TRADE AREA**

The Market Trade Area for Carefree, as depicted in Figure 3, encompasses 148 square miles and includes Cave Creek, and portions of the cities of Phoenix and Scottsdale. The current population of the trade area is 82,150 compared to the Town of Carefree at 3,451. Population projections show that through 2040 Carefree is expected to experience a 28 percent growth rate compared to the trade area at 72 percent.



#### Figure 3 - Carefree Market Trade Area



## **SOCIO-DEMOGRAPHICS**

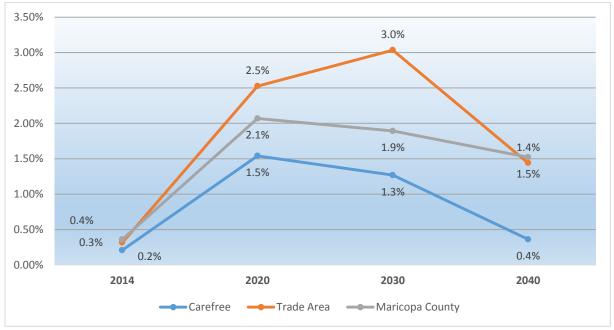
## **Population and Households**

Population projections through 2040 were obtained from the Maricopa Association of Governments for the Town of Carefree, the Market Trade Area and Maricopa County. These projections were used in the retail and office demand models to identify future demand for square feet that could be supported in the Carefree Village. The projected rate of growth over the 30 year time horizon, shown in Table 2, is the greatest for the market trade area at 72 percent, which leads the projected growth rate for all of Maricopa County. The Town of Carefree is projected to increase by 28 percent.

Table 2 - Population and Projections, 2010-2040							
	2010	2014	2020	2030	2040	% Change 2010-2040	
Carefree	3,353	3,451	3,770	4,248	4,402	28%	
Market Trade Area	78,673	82,150	94,600	123,303	141,077	72%	
Maricopa County	3,817,117	4,009,412	4,506,946	5,359,497	6,174,940	54%	

Source: MAG, U.S. Census

When looking at the compounded annual growth rate in Figure 4, Carefree and Maricopa County show a steady decline in the rate of population growth beginning in 2020, while the Market Trade Area continues to increase through 2030, but thereafter begins to experience a rapid decline.





Source: MAG



The household size for the Town of Carefree remains constant at 1.4 people, while the Market Trade Area shows a slight increase by 2040. By comparison, the countywide average household size is 2.7 people.

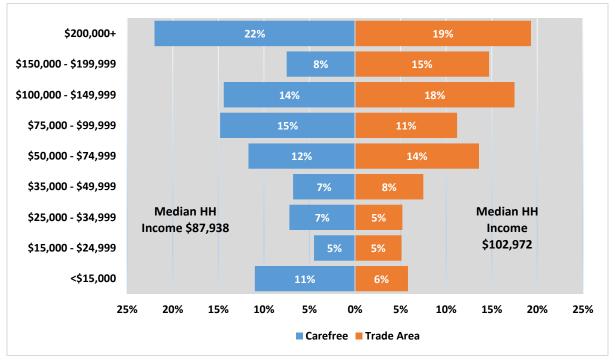
Table 3 - Households and Projections, 2010-2040							
	2010	2014	2020	2030	2040		
Carefree	1,651	1,696	1,839	2,077	2,146		
Average Household Size	2.00	2.00	2.01	1.98	1.97		
Market Trade Area	32,336	33,819	39,196	51,372	58,774		
Average Household Size	2.43	2.42	2.41	2.39	2.39		
Maricopa County	1,411,590	1,459,136	2,312,650	1,968,799	2,265,740		
Average Household Size	2.7	2.7	2.7	2.7	2.7		

Note: Maricopa County data for 2013 from AGS

Source: MAG, AGS

### Income

When considering the spending power of Carefree and residents in the Market Trade Area, it is apparent that this portion of Metro Phoenix is very affluent. Carefree residents have a median household income of \$87,938 and the Market Trade Area residents boast an income of \$102,972. The median household income for all of Maricopa County is \$54,385.



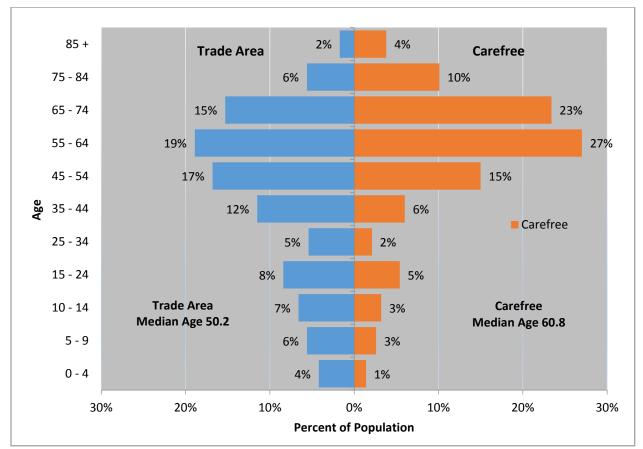
#### Figure 5 - Median Household Income, 2014

Source: Esri



### Age

When examining the age distribution displayed in Figure 6, the Market Trade Area has a larger percentage of children, young adults and people between the ages of 35 and 54 than Carefree, while Carefree has a greater percentage of people over the age of 55. This is evident in the median age of Carefree residents at 60.8 compared to the Market Trade Area at 50.2.





Source: Esri

### Housing

The median home values in Carefree are projected to increase from \$540,476 in 2014 to \$748,431 in 2019 noted in Figure 7. The Trade Area has a higher percentage of owner occupied units at 69.1 percent compared to Carefree at 63.5 percent. Carefree has a higher percentage of housing that is vacant, which is primarily due to the seasonality of some residents (Figure 8).



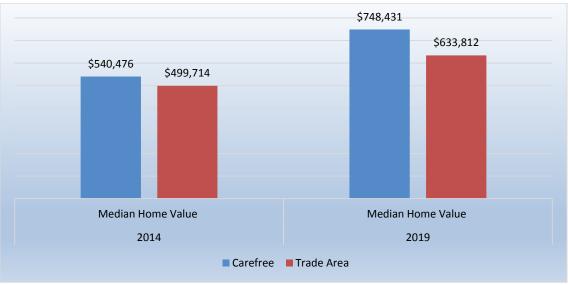


Figure 7 - Median Home Values, Carefree and Market Trade Area

Source: Esri

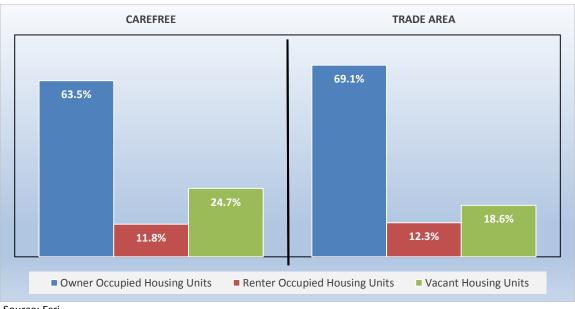


Figure 8 - Housing Occupancy, Carefree and Market Trade Area, 2014

Source: Esri

## **Race and Ethnicity**

The largely white population in Carefree and the Market Trade area is projected to experience a small decrease between 2014 and 2019; while the amount of people who identify themselves as being Hispanic is projected to increase slightly over the same timeframe. As seen in Figure 9, the Trade Area contains the largest share of Hispanic individuals as a percent of the total population at 5.1 percent, in contrast to Carefree at 2.9 percent.



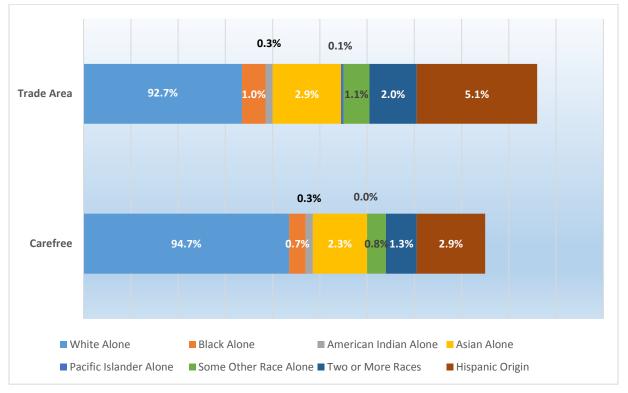


Figure 9 - Race and Ethnicity, Carefree and Market Trade Area, 2014

Source: Esri

## **Educational Attainment**

Educational attainment is another indicator of socio-economic status of a population. With advancing educational attainment comes an increase in disposable income. Both Carefree and the Trade Area substantially exceed Maricopa County in higher educational attainment, with nearly 61 percent of the population in Carefree possessing a Bachelor's or Graduate degree and 58 percent in the Trade Area. This is double that of the county at 29 percent.



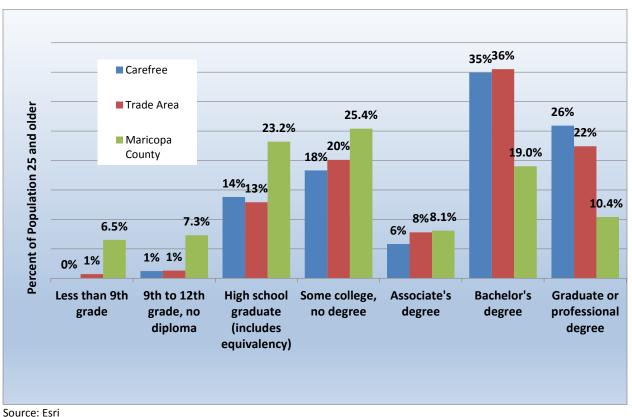


Figure 10 - Educational Attainment, 2014

**Employment** 

The vast majority of residents in Carefree and the larger trade area are employed within the services sector, which includes professional services, healthcare, and entertainment industries. This is followed by finance, insurance and real estate, which employs 15.5 percent of all residents. According to the U.S. Census there are 1,491 Carefree residents over the age of 16 employed in civilian jobs.

In terms of occupations within these industry sectors, nearly 86 percent of Carefree residents are employed in white collar jobs within management, business, financial, professional services, and sales. This is also the case with residents within the Trade Area. Blue collar occupations within Carefree comprise 14 percent of all occupations, which includes construction, manufacturing, agriculture and mining.



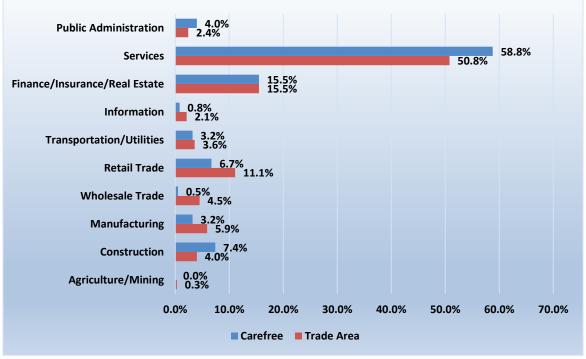


Figure 11 - Employment by Industry, Carefree and Trade Area, 2014

Source: Esri

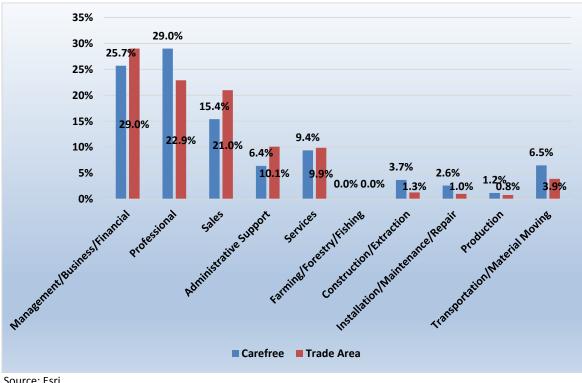
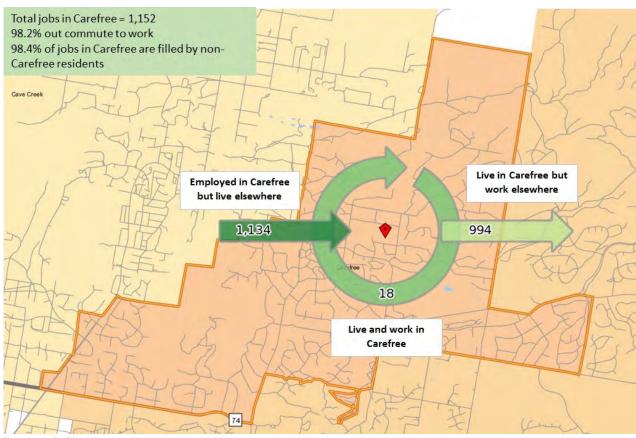


Figure 12 - Occupation of Employed People 16 years and Older, 2014

Source: Esri

## Worker Inflow/Outflow

On a workday basis, the Town of Carefree experiences a substantial worker out migration to jobs in other cities throughout the region, including as far away as Tucson. In 2011 the workforce living in Carefree totaled 1,0121 people, of which 994 or 98.2 percent out-commuted to work. Conversely, there were 1,134 jobs in Carefree that were filled by residents from other valley cities. There were only 18 people that both lived and worked in Carefree (Figure 13).





Source: U.S. Census

Carefree imports 98.4 percent of its workforce (1,134) from other cities to fill the demand by area employers. As noted in Table 4, most of the in-commuters come from Phoenix (37.6%) followed by Scottsdale (13.8%). Only 1.6 percent of the workforce both live and work in Carefree.

<sup>&</sup>lt;sup>1</sup> This figure comes from US Census LEHD Origin-Destination Employment Statistics, which will not match the figure provided in the Esri 2014 Employment by Industry data.



Table 4 - Carefree Location of Employment/ Residence, 2011								
	Out Cor	nmuter's	In Commuter's					
	Wor	Workplace		Residence				
	Count	Percent	Count	Percent				
Phoenix	336	33.2%	433	37.6%				
Scottsdale	142	14.0%	159	13.8%				
Tucson	77	7.6%						
Тетре	42	4.2%						
Mesa	38	3.8%	40	3.5%				
Chandler	33	3.3%						
Glendale	24	2.4%	41	3.6%				
Carefree	18	1.8%	18	1.6%				
Gilbert	18	1.8%						
Flagstaff	16	1.6%						
Peoria	0		41	3.6%				
Anthem	0		35	3.0%				
Cave Creek	0		34	3.0%				
New River	0		29	2.5%				
Avondale	0		18	1.6%				
All Other Locations	268	26.5%	304	26.4%				
	Totals 1,012	100.0%	1,152	100.0%				

Source: U.S. Census Bureau, OnTheMap Application and LEHD Origin-Destination Employment Statistics Beginning of Quarter Employment, 2nd Quarter of 2002-2011

Table 5 shows that Carefree is exporting a large percentage of highly skilled workers in the industries of healthcare, educational services, administrative support, and finance and insurance; while importing workers to fill jobs mostly in accommodations and food services and construction. Carefree imports nearly as many jobs in retail trade as it exports.

An examination of the earnings shows that the jobs which Carefree imports workers to fill are lower wage earning jobs with 26.7 percent earning more than \$3,333 a month compared to Carefree residents at 43.7 percent. Also important to know is worker educational attainment. Carefree residents hold a greater percentage of Bachelor's and Advanced Degrees than employees that come to Carefree to work.

The workers who come to Carefree represent a potential customer base for existing and future retail and restaurants. While the numbers may be small, they still augment the size of the potential market for business retention and attraction purposes.



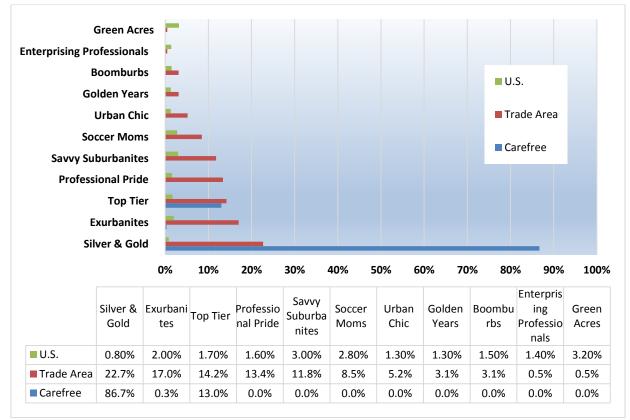
Table 5 - Carefree Employment and Workforce Statistics, 2011						
	Working in Carefree					
	<u>Count</u>	Percent	<u>Count</u>	Percent		
Total All Jobs	1,152	100%	1,012	100%		
Jobs by Worker Age						
Age 29 or younger	242	21.0%	215	21.2%		
Age 30 to 54	599	52.0%	533	52.7%		
Age 55 or older	311	27.0%	264	26.1%		
Jobs by Earnings						
\$1,250 per month or less	401	34.8%	259	25.6%		
\$1,251 to \$3,333 per month	443	38.5%	311	30.7%		
More than \$3,333 per month	308	26.7%	442	43.7%		
Jobs by NAICS Industry Sector						
Agriculture, Forestry, Fishing and Hunting	1	0.1%	20	2.0%		
Mining, Quarrying, and Oil and Gas Extraction	1	0.1%	1	0.1%		
Utilities	5	0.4%	3	0.3%		
Construction	97	8.4%	50	4.9%		
Manufacturing	16	1.4%	45	4.4%		
Wholesale Trade	44	3.8%	62	6.1%		
Retail Trade	185	16.1%	155	15.3%		
Transportation and Warehousing	19	1.6%	41	4.1%		
Information	11	1.0%	23	2.3%		
Finance and Insurance	48	4.2%	70	6.9%		
Real Estate and Rental and Leasing	45	3.9%	16	1.6%		
Professional, Scientific, and Technical Services	100	8.7%	78	7.7%		
Management of Companies and Enterprises	0	0.0%	10	1.0%		
Administration & Support, Waste Management and Remediation	63	5.5%	88	8.7%		
Educational Services	22	1.9%	69	6.8%		
Health Care and Social Assistance	85	7.4%	105	10.4%		
Arts, Entertainment, and Recreation	37	3.2%	32	3.2%		
Accommodation and Food Services	311	27.0%	93	9.2%		
Other Services (excluding Public Administration)	37	3.2%	23	2.3%		
Public Administration	25	2.2%	28	2.8%		
Jobs by Worker Race						
White Alone	1,083	94.0%	939	92.8%		
Black or African American Alone	23	2.0%	25	2.5%		
American Indian or Alaska Native Alone	15	1.3%	15	1.5%		
Asian Alone	16	1.4%	20	2.0%		
Native Hawaiian or Other Pacific Islander Alone	2	0.2%	0	0.0%		
Two or More Race Groups	13	1.1%	13	1.3%		
Jobs by Worker Ethnicity						
Not Hispanic or Latino	975	84.6%	864	85.4%		
Hispanic or Latino	177	15.4%	148	14.6%		
Jobs by Worker Educational Attainment						
Less than high school	119	10.3%	85	8.4%		
High school or equivalent, no college	228	19.8%	185	18.3%		
Some college or Associate degree	308	26.7%	244	24.1%		
Bachelor's degree or advanced degree	255	22.1%	283	28.0%		
Educational attainment not available (workers aged 29 or younger)	242	21.0%	215	21.2%		
Jobs by Worker Sex						
Male	595	51.6%	568	56.1%		
Female	557	48.4%	444	43.9%		
Source: U.S. Census Bureau, OnTheMap Application and LEHD Origin-Destination I	Employment Statist	ics				

### **TAPESTRY SEGMENTATION**

Segmentation systems operate on the theory that people with similar tastes, lifestyles, and behaviors seek others with the same tastes—"like seeks like." These behaviors can be measured, predicted, and targeted. Esri's Tapestry Segmentation system combines the "who" of lifestyle demography with the "where" of local neighborhood geography to create a model of various lifestyle classifications or segments of actual neighborhoods with addresses—distinct behavioral market segments.

The Tapestry Segmentation system has 67 classifications of US neighborhoods based on their socioeconomic and demographic compositions. The system provides a picture of US neighborhoods based on proven segmentation methodology and socioeconomic and demographic characteristics. Customer profiles created with segmentation can help find the best location for new stores, study differences in population segments and direct advertising with the right message to the right audience.

The Town of Carefree and the Market Trade Area have some distinct differences in the lifestyle segmentation concentrations, as pictured in Figure 14. Most notably is the majority concentration of Silver & Gold segment in Carefree with 87 percent of the households, compared to the Trade Area at 23 percent and the US with less than 1 percent. The Trade Area has a more diverse mix of consumers with 11 segments compared to Carefree with 3 segments.





Source: Esri

The following table provides a market profile each Tapestry segment for Carefree and the Trade Area. Full descriptions of each segment is included in Appendix A. This information, combined with the consumer survey results and trade leakage analysis should be helpful to the Town in targeting the appropriate mix of retail, restaurants, entertainment and services.

	Table 6 - Tapestry Segmentation Market Profiles					
Tapestry Segmentation	Market Profile	Carefree %	Trade Area %			
Silver & Gold	<ul> <li>Median age is 61.8 with a median household income of \$63,000; 83.8% own their home and 16.2% rent</li> <li>This is the most affluent senior market segment and is growing</li> <li>Partial to luxury cars or SUVs; highest demand market for convertibles.</li> <li>Active seniors that maintain a regular exercise regimen and pay attention to healthier eating habits.</li> <li>Pursue the luxuries that well-funded retirement affords: an active social life, travel, hobbies, and sports (especially golf and boating) and liberal use of home maintenance services to minimize chores.</li> <li>Avid readers of newspapers, magazines (sports and travel), and books (audio, e-readers, or tablets).</li> <li>Generous supporters of charitable organizations.</li> </ul>	86.7%	22.7%			
Exurbanites	<ul> <li>Median age is 49.6 with a median household income of \$98,000; 85.4% own their home and 14.6% rent</li> <li>Median age is 49.6 with an average household size of 2.48.</li> <li>These residents are active in their community, generous with donations, support the arts and are seasoned travelers</li> <li>Well connected and use the internet for everything from shopping to managing their finances</li> <li>Sociable and hardworking, and still find the time to stay in shape</li> <li>Exurbanites residents' preferred vehicles are late model luxury cars or SUVs.</li> <li>They are active supporters of the arts and public television/radio.</li> <li>Attentive to ingredients, they prefer natural or organic products.</li> <li>Gardening and home improvement are priorities, but they also use a number of services, from home care and maintenance to personal care.</li> <li>Financially active with wide-ranging investments, these investors rely on financial planners, extensive reading, and the Internet to handle their money.</li> </ul>	0.3%	17.0%			



Tapestry						
Segmentation		%	Area %			
Top Tier	<ul> <li>Median age is 46.2 with a median household income of \$157,000; 90.5% own their home and 9.5% rent</li> </ul>	13.0%	14.2%			
	• They purchase or lease luxury cars with the latest trim, preferably imports.					
	• They contribute to arts/cultural organizations, educational and social groups, as well as NPR and PBS.					
	• Top Tier residents farm out their household chores—every service from property and garden maintenance and professional housekeeping to contracting for home improvement or maintenance projects.					
	<ul> <li>Consumers spend money on themselves; they frequently visit day spas and salons, use dry cleaning services, and exercise at exclusive clubs.</li> </ul>					
	<ul> <li>When at home, their schedules are packed with lunch dates, book club meetings, charity dinners, classical music concerts, opera shows, and visits to local art galleries.</li> </ul>					
	• Top Tier consumers are shoppers. They shop at high-end retailers such as Nordstrom (readily paying full price), as well as Target, Kohl's, Macy's, and Bed Bath & Beyond, and online at Amazon.com.					
	• They make several domestic and foreign trips a year for leisure and pay for every luxury along the way—a room with a view, limousines, and rental cars are part of the package.					
Professional Pride	<ul> <li>Median age is 40.5 with a median household income of \$127,000; 92% own their home and 8% rent</li> </ul>	0%	13.4%			
	• These frequent travelers take several domestic trips a year, preferring to book their plane tickets, accommodations, and rental cars via the Internet.					
	<ul> <li>Residents take pride in their picture-perfect homes, which they continually upgrade. They shop at Home Depot and Bed Bath &amp; Beyond to tackle the smaller home improvement and remodeling tasks but contract out the larger projects.</li> <li>To keep up with their busy households, they hire housekeepers an approximate allocation.</li> </ul>					
	<ul> <li>or professional cleaners.</li> <li>Residents are prepared for the ups and downs in life; they maintain life insurance; homeowners and auto insurance; as well as medical, vision, dental, and prescription insurance through work. They are actively investing for the future; they hold 401(k) and IRA retirement plans, plus securities.</li> </ul>					
	<ul> <li>Consumers spend on credit but have the disposable income to avoid a balance on their credit cards. They spend heavily on Internet shopping; Amazon.com is a favorite website.</li> <li>They work out in their home gyms, owning at least a treadmill,</li> </ul>					
	an elliptical, or weightlifting equipment. They also visit the salon and spa regularly.					
	<ul> <li>Residents, both young and old, are tech savvy; they not only own the latest and greatest in tablets, smartphones, and laptops but actually use the features each has to offer.</li> </ul>					



SegmentationSavvy Suburbanites• Median age is 44.1 with a median household income of \$104,000; 91% own their home and 9% rent• Residents prefer late model, family-oriented vehicles: SUVs, minivans, and station wagons.• Gardening and home remodeling are priorities, usually DIY. Riding mowers and power tools are popular, although they also hire contractors for the heavy lifting.• There is extensive use of housekeeping and personal care services.• Foodies: They like to cook and prefer natural or organic products.• These investors are financially active, using a number of resources for informed investing. They are not afraid of debt;	<u>%</u> 0%	Area % 11.8%
Suburbanites       \$104,000; 91% own their home and 9% rent         • Residents prefer late model, family-oriented vehicles: SUVs, minivans, and station wagons.         • Gardening and home remodeling are priorities, usually DIY. Riding mowers and power tools are popular, although they also hire contractors for the heavy lifting.         • There is extensive use of housekeeping and personal care services.         • Foodies: They like to cook and prefer natural or organic products.         • These investors are financially active, using a number of	0%	11.8%
<ul> <li>Residents prefer late model, family-oriented vehicles: SUVs, minivans, and station wagons.</li> <li>Gardening and home remodeling are priorities, usually DIY. Riding mowers and power tools are popular, although they also hire contractors for the heavy lifting.</li> <li>There is extensive use of housekeeping and personal care services.</li> <li>Foodies: They like to cook and prefer natural or organic products.</li> <li>These investors are financially active, using a number of</li> </ul>		
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• These investors are financially active, using a number of		
· · ·		
resources for informed investing. They are not atraid of debt:		
many households carry first and second mortgages, plus home		
<ul><li>equity credit lines.</li><li>Physically fit, residents actively pursue a number of sports,</li></ul>		
from skiing to golf, and invest heavily in sports gear and		
exercise equipment.		
	0%	8.5%
\$84,000; 85.5% own their home and 14.5% rent		
Most households own at least 2 vehicles; the most popular		
types are minivans and SUVs.		
Family-oriented purchases and activities dominate, like 4+		
televisions (Index 165), movie purchases or rentals, children's		
apparel and toys, and visits to theme parks or zoos.		
Outdoor activities and sports are characteristic of life in the     suburban periods are like biggling is given and		
suburban periphery, like bicycling, jogging, golfing, boating, and target shooting.		
<ul> <li>Home maintenance services are frequently contracted, but</li> </ul>		
these families also like their gardens and own the tools for		
minor upkeep, like riding mowers and tillers.		
	0%	5.2%
\$98,000; 66.6% own their home and 33.3% rent		
• Shop at Trader Joe's, Costco, or Whole Foods.		
• Eat organic foods, drink imported wine, and truly appreciate a good cup of coffee.		
<ul> <li>Travel extensively (domestically and internationally).</li> </ul>		
<ul> <li>Prefer to drive luxury imports and shop at upscale</li> </ul>		
establishments.		
• Embrace city life by visiting museums, art galleries, and movie		
theaters for a night out.		
Avid book readers of both digital and audio formats.		
Financially shrewd residents that maintain a healthy portfolio		
of stocks, bonds, and real estate.		
<ul> <li>In their downtime, enjoy activities such as skiing, yoga, hiking, and tennis.</li> </ul>		



Tapestry	Market Profile	Carefree	Trade
Segmentation		%	Area %
Golden Years	<ul> <li>Median Age is 51 with a median household income of \$61,000;</li> <li>63.7% own their home and 36.3% rent</li> </ul>	0%	3.1%
	• Avid readers, they regularly read daily newspapers, particularly the Sunday edition.		
	• They subscribe to cable TV; news and sports programs are popular as well as on-demand movies.		
	• They use professional services to maintain their homes inside and out and minimize their chores.		
	• Leisure time is spent on sports (tennis, golf, boating, and fishing) or simple exercise like walking.		
	• Good health is a priority; they believe in healthy eating, coupled with vitamins and dietary supplements.		
	<ul> <li>Active social lives include travel, especially abroad, plus going to concerts and museums.</li> </ul>		
	• Residents maintain actively managed financial portfolios that include a range of instruments such as common stock and		
Boomburbs	<ul> <li>certificates of deposit (more than six months).</li> <li>Median age is 33.6 with a median household income of \$105,000; 84.5% own their home and 15.5% rent</li> </ul>	0%	3.1%
	<ul> <li>Boomburbs residents prefer late model imports, primarily SUVs, and also luxury cars and minivans.</li> </ul>		
	<ul> <li>This is one of the top markets for the latest in technology, from smartphones to tablets to Internet connectable televisions.</li> </ul>		
	<ul> <li>Style matters in the Boomburbs, from personal appearance to their homes. These consumers are still furnishing their new homes and already remodeling.</li> </ul>		
	• They like to garden but more often contract for home services.		
	• Physical fitness is a priority, including club memberships and home equipment.		
	<ul> <li>Leisure includes a range of activities from sports (hiking, bicycling, swimming, golf) to visits to theme parks or water parks.</li> </ul>		
	Residents are generous supporters of charitable organizations.		
Enterprising Professionals	<ul> <li>Median age is 34.8 and median household income is \$77,000;</li> <li>52.3% own their home and 47.7% rent</li> </ul>	0%	0.5%
	• Buy digital books for tablet reading, along with magazines and newspapers.		
	<ul> <li>Go on business trips, a major part of work.</li> <li>Watch movies and TV with video-on-demand and HDTV over a</li> </ul>		
	<ul><li>high-speed connection.</li><li>Convenience is key—shop at Amazon.com and pick up drugs at</li></ul>		
	<ul><li>the Target pharmacy.</li><li>Eat out at The Cheesecake Factory and Chick-fi I-A; drop by</li></ul>		
	<ul> <li>Starbucks for coffee.</li> <li>Leisure activities include gambling, trips to museums and the</li> </ul>		
	<ul> <li>beach.</li> <li>Have health insurance and a 401(k) through work.</li> </ul>		



Tapestry	Market Profile	Carefree	Trade
Segmentation		%	Area %
Green Acres	<ul> <li>Median age is 43 with a median household income of \$72,000; 86.7% own their home and 13.3% rent</li> <li>Purchasing choices reflect Green Acres' resident's country life, including a variety of vehicles from trucks and SUVs to ATVs and motorcycles, preferably late model.</li> <li>Homeowners favor DIY home improvement projects and gardening.</li> <li>Media of choice are provided by satellite service, radio, and television, also with an emphasis on country and home and garden.</li> <li>Green Acres residents pursue physical fitness vigorously, from working out on home exercise equipment to playing a variety of sports.</li> <li>Residents are active in their communities and a variety of social organizations, from fraternal orders to veterans' clubs.</li> </ul>	0%	0.5%



# IV. CONSUMER SURVEY

As part of the comprehensive Carefree Village master plan a consumer survey was conducted that was designed to accomplish several objectives, including identifying the type of business that would complement Carefree's commercial district and identifying opportunities that would enhance the city's quality of life and help meet consumer demands in the region.

An internet based survey was launched through the Town's COINS system on September 5, 2014 and closed on October 12, 2014. In addition to the COINS system, additional outreach was conducted to civic organizations requesting their assistance to promote the survey. A total of 505 responses were received primarily from residents living in Carefree and other metro Phoenix communities. A few respondents were from out of state.

The survey instrument was subdivided into three topical sections, which included:

- 1. Shopping location and personal experience
- 2. Desires of the Respondent for the Carefree Village
- 3. Information about the Respondent

For certain questions relating to dining, type of restaurant desired, shopping at the Carefree Village, and participation in Carefree events, cross tabulations were conducted for Carefree residents versus non-Carefree residents. Survey findings are presented in a series of charts and in some cases the chart represents total respondents and in other cases there is a comparison between Carefree residents and non-Carefree residents. Full survey results for Carefree are included in Appendix B and for all respondents in Appendix C.

A combination of the size of the market and the number of responses establishes the accuracy of the survey results. The total number of completed surveys (449) was used in calculating the margin of error. This figure is different from the total responses of 505, since not everyone provided their zip code in order to tabulate the number of Carefree residents.

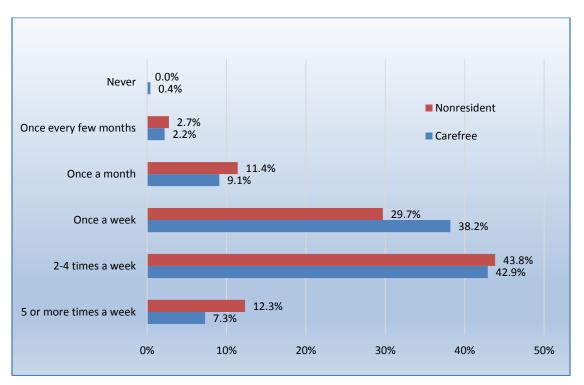
	Trade Area	Carefree
Number of People	82,150	3,451
Completed Surveys	449	283
Confidence Level	Margin of Error	Margin of Error
90%	3.90%	4.70%
95%	4.60%	5.60%
99%	6.10%	7.30%

At a 95% level of confidence the margin of error for the Trade Area was 4.6%, as compared to Carefree at 5.6%. This means that if you conducted the survey 100 more times, 95 times out of 100 you would get the same response +/- 4.6%.

Overall, the residents of Carefree have indicated a strong desire for more variety in retail and restaurant offerings within the Carefree Village.



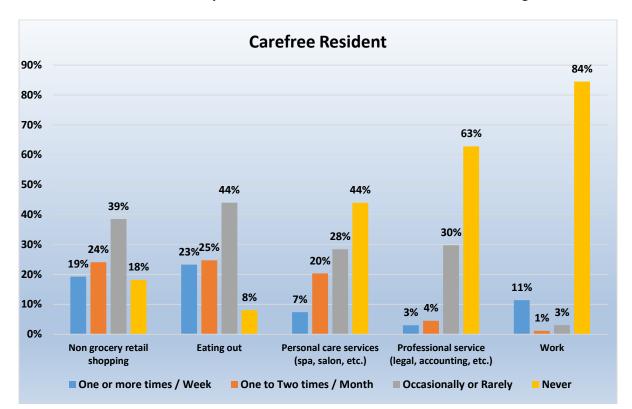
## SHOPPING LOCATION AND EXPERIENCE



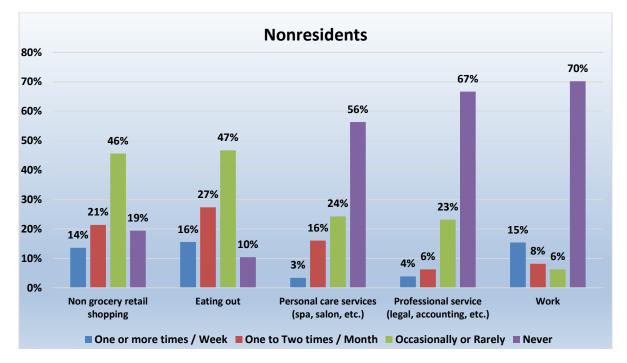
Q1. How often do you eat out?

- There is a larger percentage of Carefree residents (38.2%) that eat out once a week than nonresidents (29.7%).
- 43.8% of nonresidents eat out 2-4 times a week compared to Carefree residents at 42.9%





Q2. How often do you come to Carefree Town Center for the following?



• The primary reason for visiting the Carefree Village for both Carefree residents and nonresidents is for dining followed by non grocery shopping.

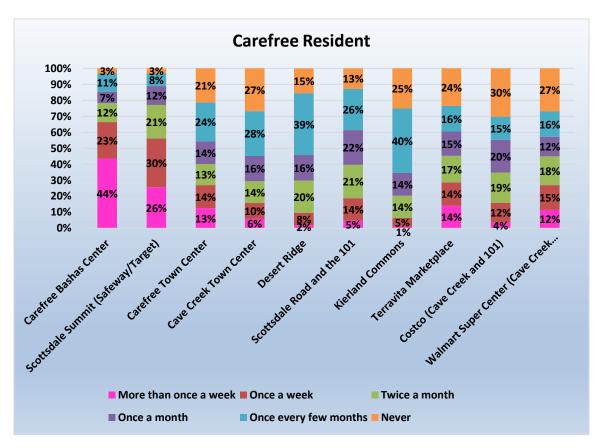


- Carefree residents come to the Village Center for dining at a greater frequency than nonresidents. 23% of Carefree residents versus 16% of nonresidents eat out one or more times per week in the Village Center.
- More nonresidents come to the Village Center for work than Carefree residents, 15% versus 11%.

Rank	Carefree Residents	Non-Carefree Residents	Combined Responses	
1	Grocery shopping	Dining	Dining	
2	Dining/beverages	Festivals, activities and events	Grocery shopping	
3	Festivals, activities and events	Shopping	Festivals, activities and events	
4	Shopping	Personal/professional services tied with grocery	Shopping	
5	Hardware	Hardware	Personal/professional services	

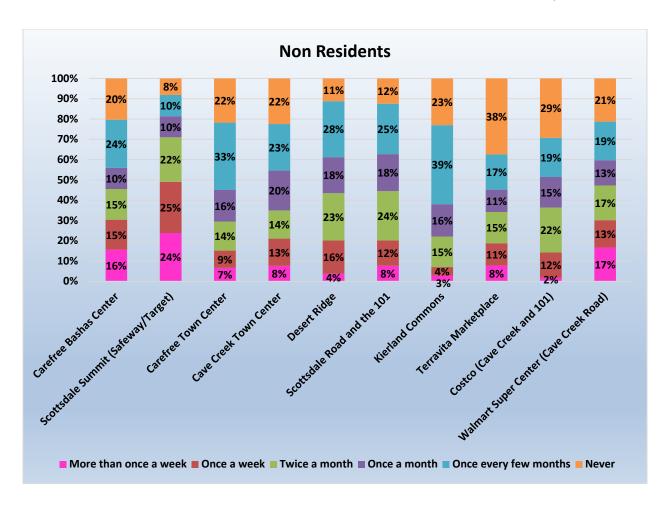
#### Q3. What are the two biggest reasons for you to stop downtown?

• The top two reasons for Carefree residents to visit downtown is for grocery shopping and dining, while non-Carefree residents come for dining and the festivals.



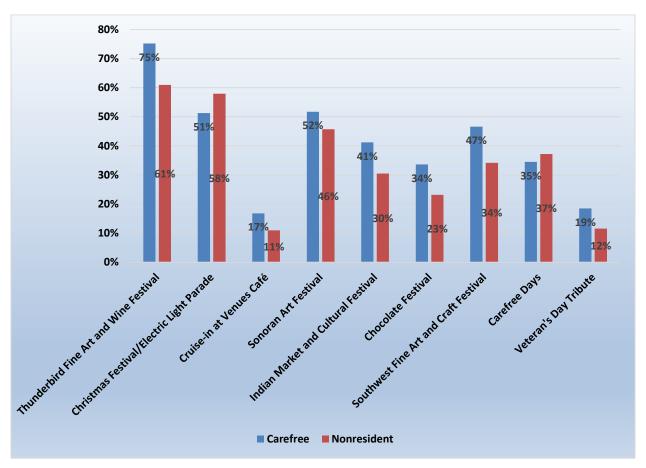
### Q4. How often do you shop at the following locations/stores?





- There are some noticeable differences where Carefree residents and nonresidents go to shop. A combined 67% of Carefree residents shop at the Bashas Center once a week or more compared to nonresidents at 31%.
- 27% shop at the Carefree Village Center once a week or more, compared to nonresidents at 16%.
- For greater shopping variety both residents and nonresidents shop at Kierland Commons once every few months.



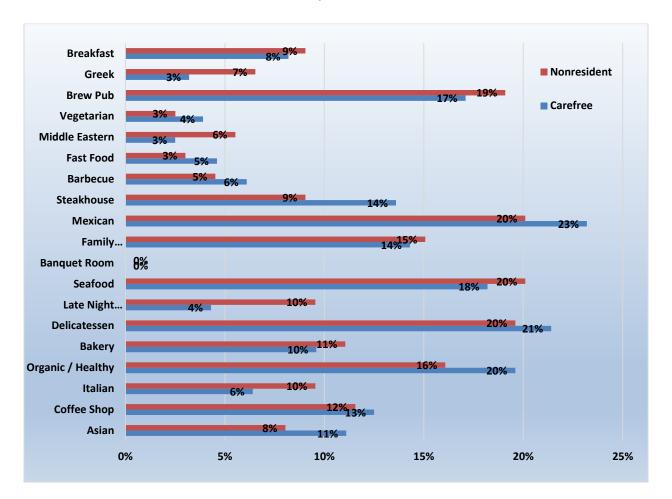


Q5. Which of the following events did you attend in the last 12 months?

- When comparing the attendance rates of Carefree residents to nonresidents, there is a great deal of similarities in the festivals and activities that respondents attended.
- The vast majority of respondents attended the Thunderbird Fine Art and Wine Festival with 75% of Carefree residents and 61% of nonresidents.
- Nonresidents attended the Christmas Festival at a greater rate than Carefree residents 58% versus 51%.



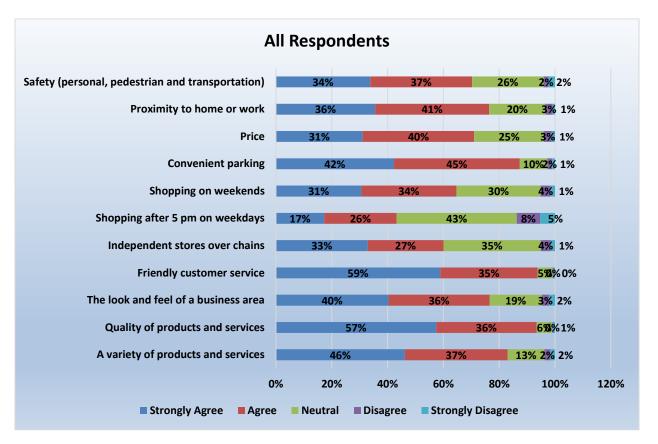
## WHAT YOU WANT



Q6. What TWO TYPES of restaurants would you most like to see in the Carefree Town Center?

- The greatest interest in type of restaurant for all respondents is Mexican food.
- The top choices of restaurants among Carefree residents include Mexican at 23%, delicatessen at 21%, and organic/healthy at 19%.
- Nonresidents desire Mexican, seafood, and delicatessen at 20% each
- Also high on the list with residents and nonresidents is a brew pub.
- There is little interest in fast food, barbeque, Middle Eastern, or Greek cuisine.

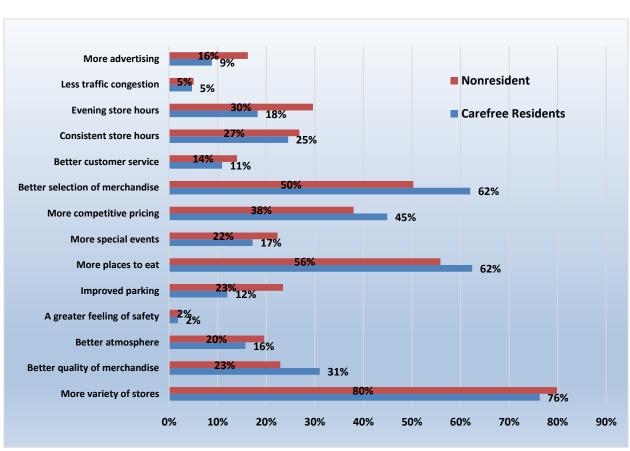




## Q7. What of the following attracts you to a shopping/business area?

- The two most important features that attract shoppers are friendly customer service (59%) and quality of products and services (57%).
- Also of noted importance is the draw of convenient parking with a combined score of 87% of people who agree or strongly agree, and a variety of products and services with a combined score of 83%.



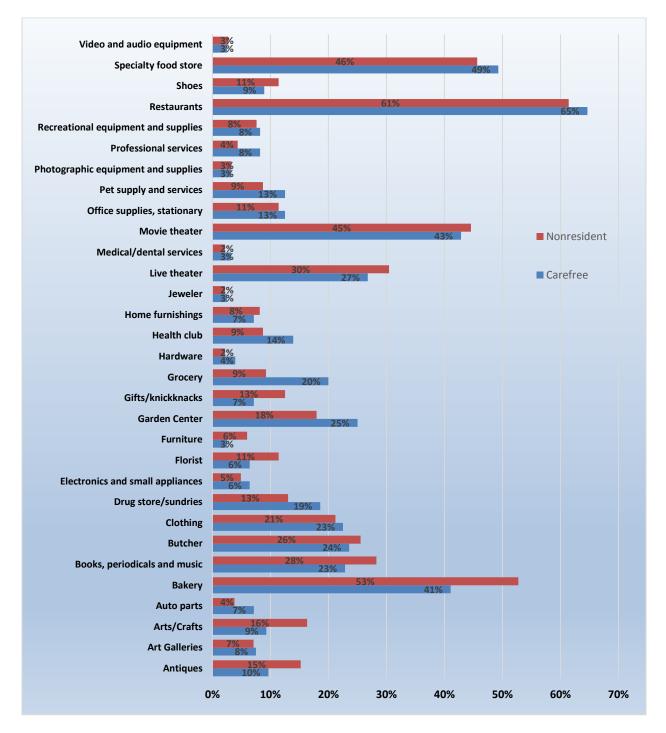


# Q8. Considering the Carefree Town Center, check up to FIVE changes that are necessary for merchants to get even more of your business.

- Both Carefree residents and nonresidents want more variety of stores with nonresidents at 80% and residents at 76%.
- 62% of Carefree residents have a greater desire for more places to eat and better selection of merchandise.
- A greater percentage of nonresidents than Carefree residents want evening store hours (30%) consistent store hours (27%) improved parking (23%) better atmosphere, and more advertising.
- A greater percentage of Carefree residents than nonresidents want more competitive pricing (45%) and better quality of merchandise (31%).



# Q9. What FIVE potential businesses would you most likely use if they were to open in the Carefree Town Center?



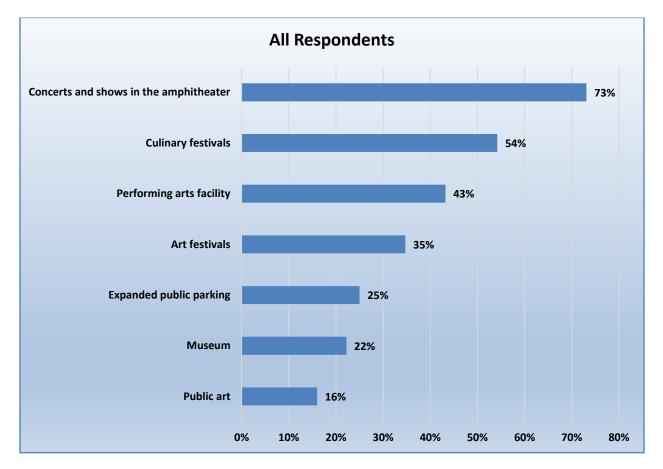
- Of the top five business that respondents desire three are food related. Both Carefree residents and nonresidents indicated that restaurants were their first choice with 65% of Carefree residents and 61% of nonresidents.
- Strong support is indicated for a specialty food store, bakery and movie theater.



• Below is the top five choices for Carefree residents and nonresidents:

Car	refree Residents	No	nresident
1.	Restaurants	1.	Restaurants
2.	Specialty food store	2.	Bakery
3.	Movie theater	3.	Specialty food store
4.	Bakery	4.	Movie theater
5.	Live theater	5.	Live theater

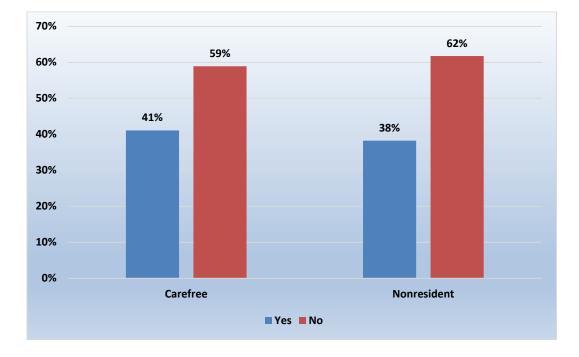
# Q10. Which community assets/activities would you most like to see come to the Carefree Town Center?



- Concerts and shows in the amphitheater is the top choice among all respondents at 73%.
- A breakdown of Carefree residents and nonresidents is remarkable the same. The top four choices did not change, however the fifth choice among carefree residents is a museum at 26% followed by expanded public parking at 22%.
- The following table provides a comparison of the ranking of all respondents, Carefree residents and nonresidents.



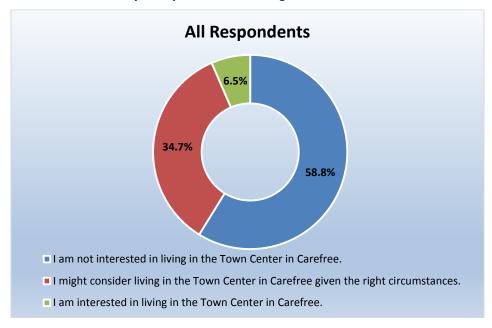
Community Assets/Activities	All Respondents	Carefree Resident	Nonresident
Concerts and shows in the amphitheater	1	1	1
Culinary festivals	2	2	2
Performing arts facility	3	3	3
Art festivals	4	4	4
Expanded public parking	5	6	5
Museum	6	5	6
Public art	7	7	7



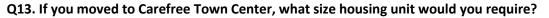
## Q11. Have you ever lived downtown in any community?

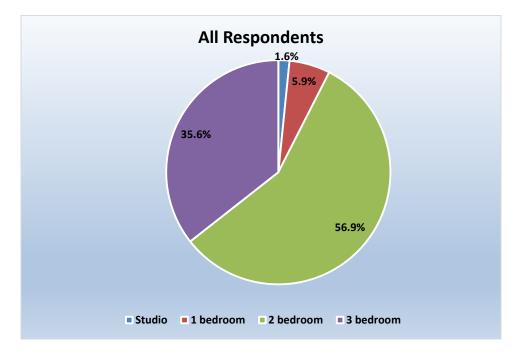
- The majority of respondents have not lived downtown in any community
- A larger percentage of Carefree residents have lived downtown than nonresidents.





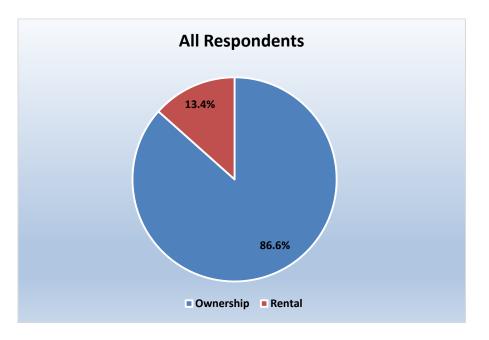
Q12. What is your opinion about living in Carefree Town Center?





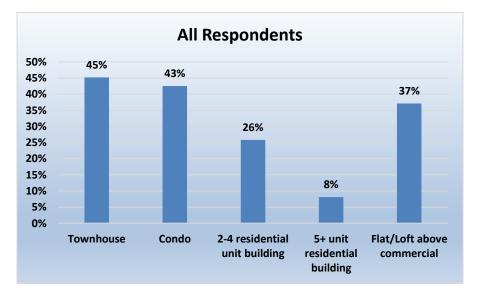
- 41% of the respondents indicated an interest in living in the Carefree Village
- Of the respondents who indicated an interest, nearly 57% would be interested in a 2-bedroom unit.





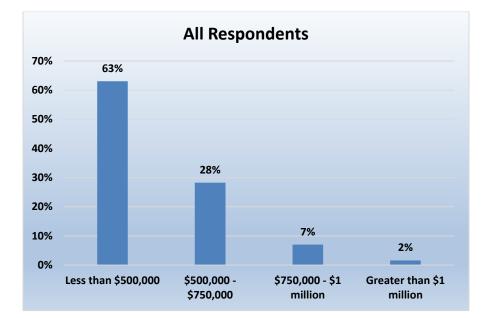
### Q14. What housing arrangement would you choose?





- The vast majority of those who might be interested in living in the Carefree Village would prefer to own rather than rent, 86.6% versus 13.4%.
- A greater percentage of nonresidents would rent (17%) than own (83%).
- The type of housing respondents are most interested in are townhouses and condos.

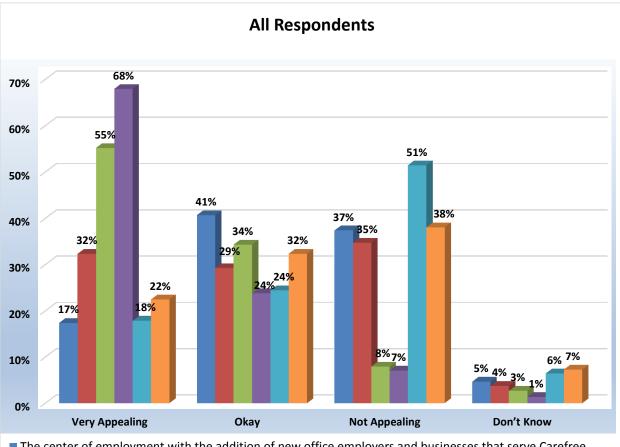




## Q16. What price range would you consider?

- 63% of all respondents would be interested in a price range below \$500,000, with 28% indicating a price range of \$500,000 to \$750,000.
- When examining just Carefree residents, there is a greater percentage (34%) that would be interested in the \$500,000-\$750,000 price point.





Q17. Imagine the Carefree Town Center in ten years. How appealing are these future scenarios?

- The center of employment with the addition of new office employers and businesses that serve Carefree residents and the larger trade area.
- An attractive place to call home with new apartments, condos and townhouses that appeal to a wide variety of residents from young adults to retirees.
- An aesthetic blend of greenspace, natural elements, pedestrian-level amenities with a "Spanish style character."
- A meeting place and the center of community activities with a mix of coffee shops, brew pubs, cultural and recreation spaces.
- A niche place where thrift stores, used merchandise, and neighborhood convenience retail stores are within walking distance.
- A destination retail center attracting people from a distance with a mix of retailers that focus on a specific niche like home furnishings.
- 68% of the respondents indicated that the most appealing scenario for the Carefree Village is "a meeting place and the center of community activities with a mix of coffee shops, brew pubs cultural and recreation spaces."
- When reviewing the responses from Carefree residents only, they also selected the same scenario as very appealing.



# **ABOUT YOU**

## Q 18. What is the number of people living in your household?

## What is your home zip code?

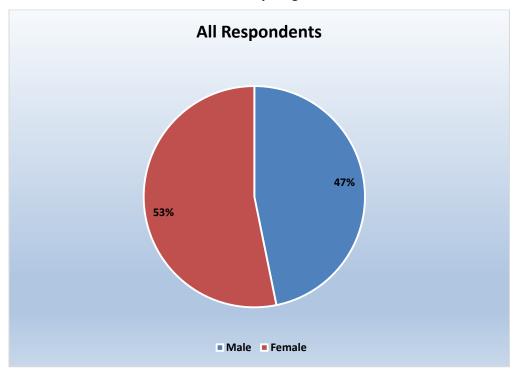
### What is your work zip code?

• The average number of people living in a household for all respondents is 2.2.

Home City	No.	Percent	Work City	Count	Percent
Carefree	283	63.0%	Carefree	138	46.3%
Cave Creek	76	16.9%	Cave Creek	60	20.1%
Scottsdale	48	10.5%	Scottsdale	54	18.1%
Phoenix	25	5.6%	Phoenix	23	7.7%
Mesa	23	0.4%	Mesa	23	0.3%
Glendale	2	0.4%	Glendale	2	0.3%
Peoria	1	0.2%	Gila Bend	1	0.3%
Gila Bend	1	0.2%	Palo Verde	1	0.3%
Sammamish, WA	1	0.2%	Sun City West	1	0.3%
Seattle, WA	1	0.2%	Casa Grande	1	0.3%
Gambrills, MD	1	0.2%	New River	1	0.3%
Apopka, FL	1	0.2%	Salt Lake City, UT	1	0.3%
Melber, KY	2	0.4%	Dillon, CO	1	0.3%
Iowa City IA	1	0.2%	Boulder, CO	1	0.3%
Bismark, ND	1	0.2%	Chicago, IL	3	1.0%
Chicago, IL	1	0.2%	Northbrook, IL	1	0.3%
Oklahoma City, OK	1	0.2%	Island Lake, IL	1	0.3%
Boulder, CO	1	0.2%	Bismarck, ND	1	0.3%
Ft. Collins, CO	1	0.2%	Iowa City, IA	1	0.3%
Total	449	100.0%	Northville, MI	1	0.3%
. 5001		100.070	Melber, KY	1	0.3%
			Schenectady, NY	1	0.3%
			Purchase, NY	1	0.3%
			Chappaqua, NY	1	0.3%
			Total	298	100.0%

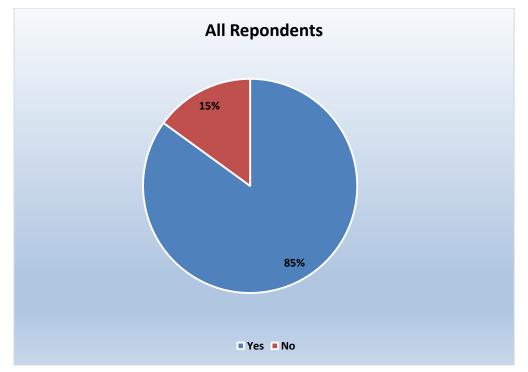
- 63% of the respondents reside in Carefree with 34% living in other valley communities. 3% of the respondents reside out of state.
- 46% of respondents work in Carefree with another 49% working in other valley cities. 5% work out of state.





Q19. What is your gender?

Q20. Do you reside full time in Carefree or other Arizona City?





Seasonal Reside	nce	Count	Percent
Alaska		1	2.2%
California		3	6.7%
Colorado		3	6.7%
France		1	2.2%
Illinois		9	20.0%
Kansas		1	2.2%
Michigan		4	8.9%
Minnesota		2	4.4%
Montana		2	4.4%
New York		1	2.2%
North Dakota		1	2.2%
Ohio		3	6.7%
Oklahoma		1	2.2%
Utah		1	2.2%
Washington		10	22.2%
Wisconsin		2	4.4%
	Total	45	100.0%

## Q21. What is the zip code of your seasonal/other residence?

• The two biggest markets in which seasonal homes are located are Washington State at 22% and Illinois at 20%. Michigan comes in at 9%.



# V. DEMAND ANALYSIS

## **HISTORICAL TAX COLLECTIONS**

An analysis of Carefree's tax collections was conducted over five fiscal years to understand trends and identify where revenue growth is derived. The three categories analyzed include retail, restaurant/bar and arts and entertainment. Retail sales tax comprise the lion's share of Carefree's tax collections, representing 90 percent of all collections in 2014. Restaurant and bar amounts to 9 percent and arts and entertainment is barely 1 percent of all collections. The biggest decline in tax revenue during FY 2014 was in restaurant and bar sales. Tax revenue in this category decreased by more than half of all other preceding fiscal years. Since 2010 the overall per capita tax collections have shown a pattern of decline from \$347 to \$332 per capita in 2014, which represents a 4 percent decrease.

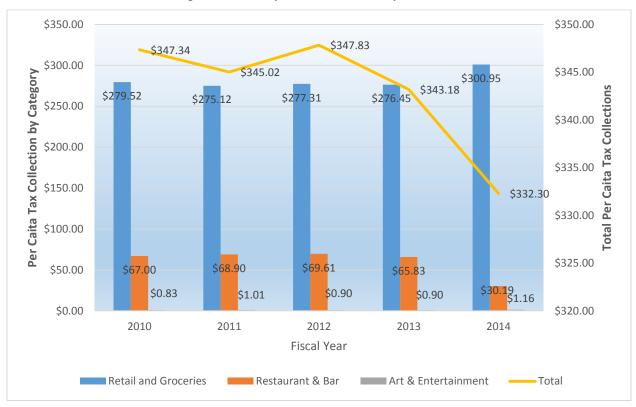


Figure 15 - Per Capita Tax Collections by Fiscal Year



# TRADE LEAKAGE

Within every market there exists some retail trade leakage. Trade leakage suggests that there is unmet demand in the community and that additional store space can be supported. This trade leakage analysis examines the spending taking place outside of the Town of Carefree, some of which could potentially be captured by the local market.

The sales tax data that the city collects was aggregated into three categories (retail/groceries, restaurant/bar and arts and entertainment) and the Carefree sales tax rate of 3% for retail and 2% for groceries was applied to derive total sales for each category. Fiscal Year 2014, noted in Table 7, shows tax collections of \$1.16 million translating to \$40.8 million in sales revenue.

Table 7 - Carefree Sales Tax Collections and Total Sales by Fiscal Year							
		FY2010	FY2011	FY2012	FY2013	FY2014	
Tax Collections							
Retail & Groceries		\$941,136	\$934,291	\$955,619	\$963,974	\$1,053,324	
Restaurant & Bar		\$225,575	\$233,973	\$239,891	\$229,558	\$105,262	
Art & Entertainment		\$2,799	\$3,420	\$3,116	\$3,140	\$4,069	
	Total	\$1,169,510	\$1,171,684	\$1,198,626	\$1,196,672	\$1,162,655	
Sales Revenue							
Retail & Groceries		\$33,241,292	\$33,210,101	\$33,873,510	\$34,055,153	\$36,886,832	
Restaurant & Bar		\$7,519,167	\$7,799,100	\$7,996,367	\$7,651,933	\$3,508,733	
Art & Entertainment		\$93,300	\$114,000	\$103,867	\$104,667	\$135,633	
	Total	\$40,853,759	\$41,123,201	\$41,973,744	\$41,811,753	\$40,531,199	

Sales generated per household for Fiscal Year 2014 was calculated and then compared to the most recent consumer household expenditure data prepared by the U.S. Bureau of Labor Statistics for the Phoenix MSA. For evaluation purposes, this data was aggregated into the same three categories used by the Town of Carefree. The consumer expenditure analysis was then compared to the Town's total revenue by retail category.



Figure 16 provides a comparison of the potential spending against the actual spending captured in Carefree. Actual sales lag potential sales in all of the three retail categories. Retail shows a gap of \$12.6 million with Restaurant and Bar at \$5.6 million and Art and Entertainment at \$10.8 million.



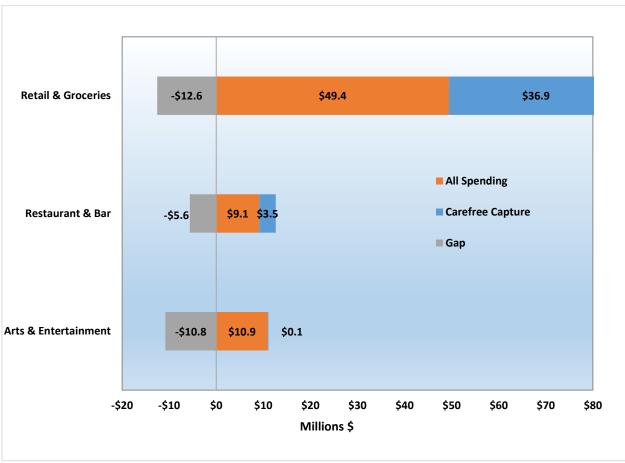


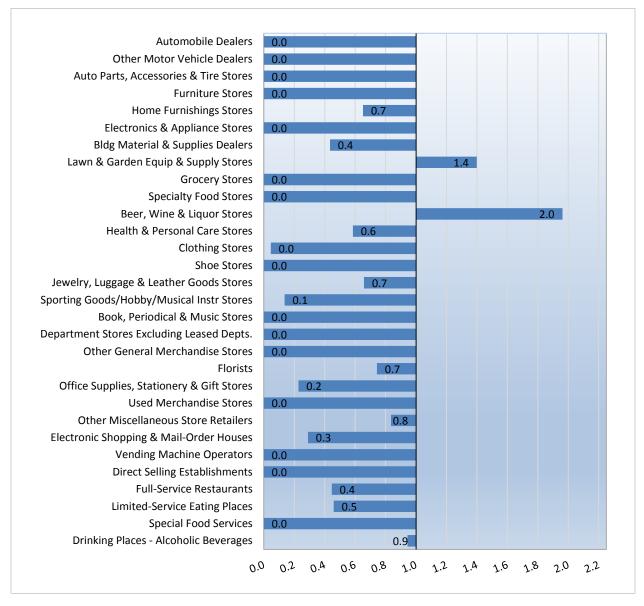
Figure 16 - Town of Carefree Trade Leakage

## **RETAIL GAPS**

ESI Corp utilized Esri Retail Marketplace data to identify where retail gaps occur by calculating the Leakage/Surplus Index for the Town of Carefree and the Market Trade Area. This index provides a relative comparison of the supply and demand across several retail product categories. The measurement scale starts at zero and goes up from there, with 1.0 representing equilibrium, less than 1.0 means that out-shopping is taking place, and an index greater than 1.0 means that Carefree is attracting trade from outside of the Town. As can be seen in Figure 17, home furnishing has an index of .70 which means that demand exceeds sales by 30 percent and that consumers are leaving the area. In contrast, lawn and garden equipment has an index of 1.4 which means that sales exceed demand and Carefree is capturing residents and attracting consumers from outside the Town.



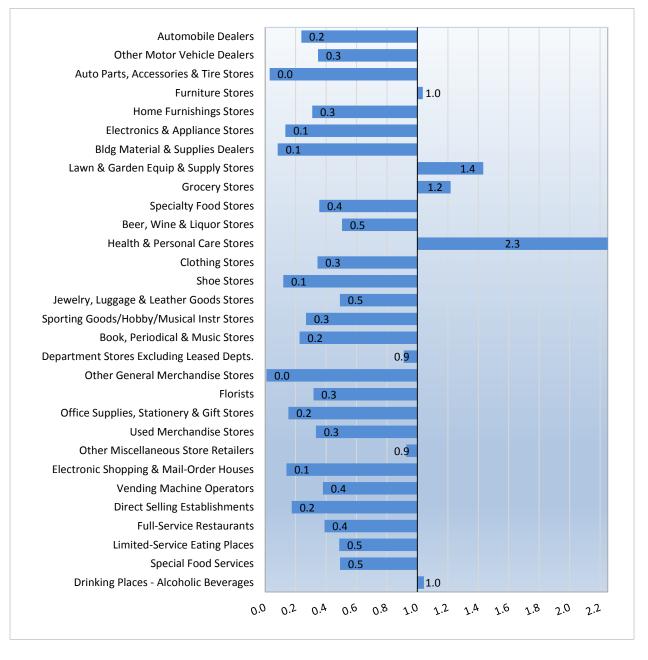
Source: Town of Carefree, Consumer Expenditure Survey





In contrast to the Town of Carefree is the Market Trade Area Leakage/Surplus Index. As mentioned earlier the trade area contains 82,150 people with a median household income of \$102,972. As can be seen in Figure 18, the trade area also suffers from retail trade leakage in the same categories as Carefree with the exception of furniture stores, grocery stores, health and personal care and drinking establishments.





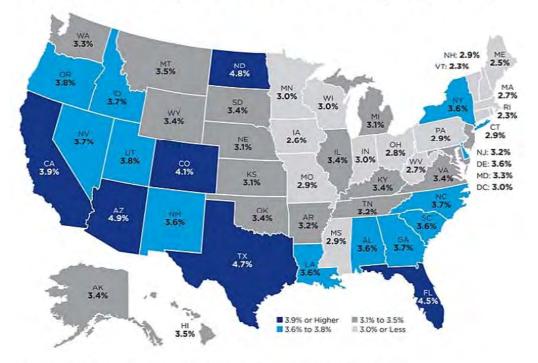


## **CONSUMER EXPENDITURE PROJECTION**

As Carefree and the Trade Area continues to grow the potential for increased consumer demand is envisioned. Using the U.S. Consumer Expenditure Survey data for the Phoenix MSA, combined with the household average annual expenditures and MAG's resident household projections, ESI calculated household spending for residents living within Carefree and the Trade Area, identified in Table 8 on the following page.

Of the total annual Carefree household expenditures of \$145,301,408 for the year 2014, retail purchases amount to 47.8 percent of all spending or \$69.4 million. Of this amount the Town of Carefree captures 58.4 percent, which is based on retail sales revenue calculated from the Town's sales tax collections. When comparing Carefree actual sales of \$40.5 million to the total retail expenditures in the Market Trade Area (\$1.3 billion) Carefree captures 2.9 percent of all spending within the Market Trade Area. Between 2014 and 2020, retail expenditures in Carefree are projected to increase by \$5.8 million, which could potentially be available to support net new retail and eating and drinking establishments in the Carefree Village.

As another indicator of projected growth in restaurant sales, the National Restaurant Association prepares an industry forecast by state and Arizona is among the top six states that is projected to experience sales growth 3.9 percent or greater.



# Restaurant Sales Growth in 2014 (Projected)

Source: National Restaurant Association, 2014 Restaurant Industry Forecast



## Table 8 - Carefree and Trade Area Projected Consumer Expenditures

Carefree								
Category	2014	2020	2030	2040				
Average annual household								
expenditures	\$145,301,408	\$157,552,647	\$177,942,821	\$183,854,258				
Total Non-Retail (52.2%)	\$75,847,335	\$82,242,482	\$92,886,153	\$95,971,923				
Total Retail (47.8%)	\$69,454,073	\$75,310,165	\$85,056,668	\$87,882,335				
Food	\$18,887,696	\$20,480,231	\$23,130,745	\$23,899,172				
Alcoholic Beverage	\$1,592,678	\$1,726,966	\$1,950,467	\$2,015,263				
Housing	\$50,508,700	\$54,767,394	\$61,855,289	\$63,910,183				
Apparel and services	\$5,051,140	\$5,477,033	\$6,185,860	\$6,391,360				
Transportation	\$23,114,105	\$25,062,995	\$28,306,602	\$29,246,975				
Healthcare	\$8,387,922	\$9,095,158	\$10,272,237	\$10,613,490				
Entertainment	\$10,937,828	\$11,860,062	\$13,394,970	\$13,839,964				
Personal care products and services	\$1,676,503	\$1,817,859	\$2,053,123	\$2,121,329				
Reading	\$383,973	\$416,348	\$470,231	\$485,853				
Education	\$1,105,951	\$1,199,200	\$1,354,399	\$1,399,393				
Tobacco products and smoking supplies	\$1,116,767	\$1,210,929	\$1,367,645	\$1,413,079				
Miscellaneous	\$2,649,956	\$2,873,390	\$3,245,258	\$3,353,069				
Cash contributions	\$4,007,382	\$4,345,269	\$4,907,626	\$5,070,662				
Personal insurance and pensions	\$15,875,399	\$17,213,950	\$19,441,748	\$20,087,622				

Trade Area						
Category	2014	2020	2030	2040		
Average annual household						
expenditures	\$2,902,346,580	\$3,363,800,720	\$4,408,745,040	\$5,043,984,680		
Total Non-Retail (52.2%)	\$1,515,024,915	\$1,755,903,976	\$2,301,364,911	\$2,632,960,003		
Total Retail (47.8%)	\$1,387,321,665	\$1,607,896,744	\$2,107,380,129	\$2,411,024,677		
Food	\$377,275,349	\$437,259,664	\$573,091,730	\$655,666,381		
Alcoholic Beverage	\$31,813,197	\$36,871,287	\$48,325,129	\$55,288,117		
Housing	\$1,008,894,236	\$1,169,301,827	\$1,532,538,357	\$1,753,356,096		
Apparel and services	\$100,894,825	\$116,936,443	\$153,262,040	\$175,344,996		
Transportation	\$461,696,447	\$535,103,165	\$701,329,722	\$802,381,707		
Healthcare	\$167,545,903	\$194,184,607	\$254,506,878	\$291,177,826		
Entertainment	\$218,479,425	\$253,216,226	\$331,876,313	\$379,695,134		
Personal care products and services	\$33,487,576	\$38,811,881	\$50,868,557	\$58,198,018		
Reading	\$7,669,735	\$8,889,173	\$11,650,541	\$13,329,223		
Education	\$22,090,998	\$25,603,322	\$33,556,839	\$38,391,918		
Tobacco products and smoking supplies	\$22,307,046	\$25,853,721	\$33,885,023	\$38,767,389		
Miscellaneous	\$52,931,974	\$61,347,813	\$80,405,139	\$91,990,416		
Cash contributions	\$80,046,108	\$92,772,916	\$121,592,261	\$139,112,037		
Personal insurance and pensions	\$317,105,737	\$367,523,477	\$481,692,419	\$551,097,684		

Source: BLS, ESRI, and ESI Corp



# **DEMAND FORECAST**

An assessment of current real estate market conditions and available supply was prepared to determine the residual demand for additional retail and office space in Carefree though 2040. This chapter details ESI Corporation's analysis of retail and office demand in Carefree. To begin, a review of the general market conditions in the Phoenix Metro area was conducted to serve as a barometer for the current market cycle and to illustrate the uniqueness of Carefree's market. A demand model was then prepared to forecast the total square feet of commercial and office space that could be supported within the Carefree Village.

## **Real Estate Trends**

By the end of second quarter 2014, the metropolitan Phoenix market had 148.7 million square feet of retail space with an overall vacancy rate of 9.8 percent, which represents a decrease from a year ago when the vacancy rate was 10.9 percent. Net absorption during this period amounted to 753,891 square feet.<sup>2</sup> The total square feet of retail space within the Market Trade Area represents 2.7 percent of the total space in metro Phoenix.

### Table 9 - Retail Inventory Comparison, Carefree, Trade Area and Phoenix MSA, 2nd Quarter 2014

	Total Square Feet	Vacancy Rate	Net Absorption	Sq. Ft. Under Construction
Carefree	286,081	18.9%	1,895	0
Trade Area	3,974,617	10.9%	31,963	79,202
Phoenix MSA	148,704,953	9.8%	753,891	411,997

Source: Colliers International and CBRE

During the same quarter, Carefree had 286,081 square feet of retail space with a vacancy rate of 18.9 percent. Unlike metro Phoenix, Carefree's vacancy rate has been trending upwards (Figure 19). The Market Trade Area has 3.9 million square feet of retail space with a second quarter vacancy rate of 10.9 percent. The trend in vacancy rate for the Market Trade Area is similar to metro Phoenix and has been trending downward (Figure 20). The North Scottsdale market, in general, has a lower overall vacancy rate at 7 percent compared to the metro Phoenix market.<sup>3</sup>

<sup>&</sup>lt;sup>3</sup> Ibid.

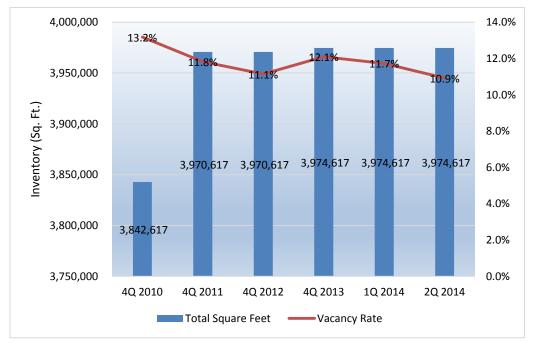


<sup>&</sup>lt;sup>2</sup> CBRE, "Phoenix Retail MarketView," 2<sup>nd</sup> Quarter 2014.



Figure 19 - Carefree Retail Trends





With respect to the office market, the Phoenix metropolitan area had 80.9 million square feet of office space in third quarter 2014 with an overall vacancy rate of 21.7 percent. Net absorption within this quarter experienced the largest gain seen in seven quarters.<sup>4</sup> The total square feet of office space within the Market Trade Area represents 3.5 percent of the total office space for the metro Phoenix market.

<sup>&</sup>lt;sup>4</sup> CBRE, "Phoenix Office MarketView," 3<sup>rd</sup> Quarter, 2014.



	Total Square Feet	Vacancy Rate	Net Absorption	Under Construction
Carefree	231,579	25.9%	(6,626)	-
Trade Area	2,860,796	25.9%	(38,897)	-
Phoenix MSA <sup>1</sup>	80,962,881	21.7%	1,458,189	2,039,189

#### Table 10 - Office Inventory Comparison, Carefree, Trade Area and Phoenix MSA, 2nd Quarter 2014

<sup>1</sup>3rd Qtr, 2014

Source: Colliers International and CBRE

The total square feet of office space in Carefree has held constant at 231,579 square feet over the last four years. Vacancy rates experienced an increase to 18.9 percent since the first quarter of this year (Figure 21) but is less than it was during 2010 through 2012. By contrast the Market Trade Area has 2.8 million square feet of office space with a second quarter vacancy rate of 25.9 percent (Figure 22).

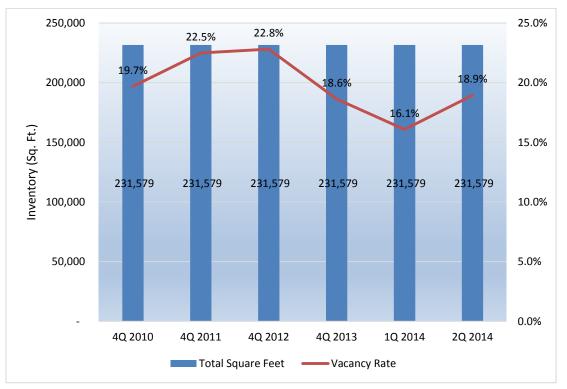


Figure 21 - Carefree Office Trends



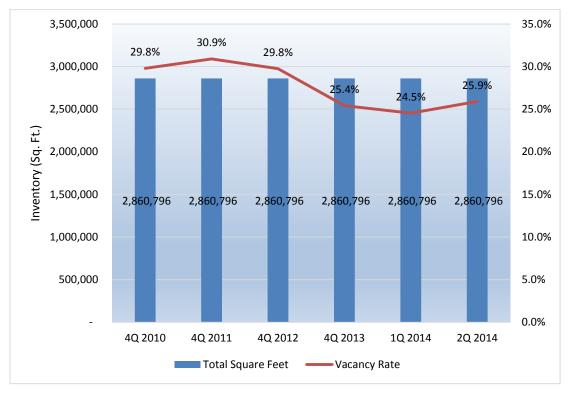


Figure 22 - Market Trade Area Office Trends

## **Retail Demand**

When forecasting the demand for retail space within the Carefree Village, a number of market segments were analyzed including: households, employees, and demand from the secondary trade area. Varied assumptions were incorporated into the demand model including the percentage of household income spent on retail items, retention of sales within Carefree, employee spending within the commercial core, and demand from the secondary trade area.

Several data sources were utilized in this analysis and include MAG's household projections, Esri's median household income, Colliers retail and office occupied square feet, and the Bureau of Labor Statistics Consumer Expenditure Survey. In addition, the Town of Carefree sales tax collections were converted into sales revenue, which was used to calculate the percent of resident spending that is retained in Carefree, as well as retail sales per square foot. Factors that were held constant throughout each timeframe include the percent of discretionary income spent on retail items (47.8%), the percent of Carefree resident spending in Carefree (58.4%) and the retail sales per square foot (\$175).

Also factored into this demand analysis is the potential spending by office workers. In a recent retail spending study conducted by the International Council of Shopping Centers (ICSC) results show that spending by office workers as they head to and return from work can be a major source of sales revenue. Their findings concluded that office workers in an urban market spent \$165 per week on the purchase of goods and services within the vicinity of their office building. They also found that the demand is 2.5 times higher if the market has an abundance of retail, as opposed to other markets with limited offerings. The total amount spent annually on transportation, dining and goods and services is \$8,580. For this analysis, weekly spending was calculated based on 50 weeks to account for personal leave. In addition, the annual spending amount was discounted by 50 percent in 2014 to reflect the lack



of retail offerings in the Carefree Village. This percentage increases to 60 percent in 2020 and remains constant for the subsequent years.

The retail demand analysis presented in Table 11 shows that in 2014 the Carefree market can support a total of 261,598 square feet of retail space. However, when compared to the total inventory of retail space in Carefree (286,081 square feet) there is a calculated surplus of 24,483 square feet of space. What the analysis does not take into consideration is the amount of existing square footage that is not desirable to retail tenants due to its location or size. Meaning, that the market may very well be likely to support additional retail if new space was available or existing space redeveloped.

By 2020 the market is presumed to support 289,081 square feet showing a shortage of 2,932 square feet. Over the 26 year time horizon, the net new demand for retail space amounts to 82,165 square feet of retail space.

	2014	2020	2030	2040		
Households	1,696	1,839	2,077	2,146		
Median Household Income	\$87,938	\$87,938	\$87,938	\$87,938		
Percent of Income spent on Retail	47.8%	47.8%	47.8%	47.8%		
Total Potential Retail Spending	\$69,454,073	\$75,310,165	\$85,056,668	\$87,882,335		
Capture in Carefree	58.4%	58.4%	58.4%	58.4%		
Retail Sales Potential Carefree Residents	\$40,531,199	\$43,948,629	\$49,636,379	\$51,285,349		
Sales Per Square Foot	\$175	\$175	\$175	\$175		
Sq. Ft. Demand from Households	232,126	251,698	284,272	293,716		
Sq. Ft. Demand from Employees	9,660	15,565	18,382	24,341		
Sq. Ft. Demand from Secondary Trade Area	6,732	7,299	8,244	8,518		
Total occupied Retail Space	248,518	274,563	310,898	326,575		
Plus frictional vacancy @ 5%	13,080	14,451	16,363	17,188		
Total Forecast Demand in sq. ft.	261,598	289,013	327,261	343,763		
Less Sq. Ft. Supply of Existing Retail	286,081	286,081	286,081	286,081		
Less Sq. Ft. Proposed/Under Construction	0	0	0	0		
Residual Demand of Retail Space (Excess)/Shortage	(24,483)	2,932	41,180	57,682		

#### Table 11 - Carefree Village Retail Market Demand

Source: MAG, Esri, Consumer Expenditure Survey, Colliers International, ESI Corp



#### **Office Demand**

The analysis for office demand is based on MAG's projected employment, number of employees in office jobs, and employees per square foot. For 2014 the employees per square foot was calculated on the total occupied square feet (187,716) divided by the total number of office workers, resulting in 428 square feet per employee. MAG uses a target of 330 square feet per office job, so for subsequent years it was assumed that square feet per job would decrease. Office jobs are multiplied by the applicable employment per square foot figure to calculate the total square feet needed.

The findings in Table 12 show that there exists a surplus of 33,983 square feet of office space in Carefree in 2014. Based on employment growth by 2020 there is a shortage of 4,765 square feet of office space. Over the course of 26 years of this analysis, net new demand for office space is 42,088 square feet.

Table 12 - Carefree Village Office Market Demand				
	2014	2020	2030	2040
Total citywide employment	1,549	1,899	2,157	2,423
Percentage occupying office space	28%	30%	31%	28%
Total employed in office space	439	569	663	690
Average sq. ft. per employee	428	395	362	330
Total occupied Office Space in Sq. Ft.	187,716	224,527	239,740	227,700
Plus frictional vacancy @ 5%	9,880	11,817	12,618	11,984
Gross estimate of office demand in sq. ft.	197,596	236,344	252,358	239,684
Less Sq. Ft. Supply of Existing Office	231,579	231,579	231,579	231,579
Less Sq. Ft. Proposed/Under Construction	0	0	0	0
Marginal Demand - net (excess) shortage	(33,983)	4,765	20,779	8,105

Source: MAG, Colliers International, ESI Corp

#### **MARKET SEGMENTS**

It is important to bear in mind that there are a variety of variables that will influence the outcome of these findings, including existing and future competition, growth in the market and area demographics. In addition to the site location criteria of population threshold, many retailers and restaurants also have additional location criteria including: a minimum number of cars per day, a targeted demographic group (age, income, etc.), type of location<sup>5</sup> and preferred co-tenants such as grocery/supermarket, entertainment, fashion, etc. In addition to households, there will also be demand from employees, and visitors. Local and regionally based companies may have more relaxed site selection criteria.

Utilizing the findings of the consumer expenditure gap analysis, combined with the Carefree consumer survey and Tapestry Segmentation information, there appears to be a variety of commercial and entertainment related activity that Carefree should target, which is noted in Table 13.

<sup>&</sup>lt;sup>5</sup> Type of location can include: enclosed super regional mall, enclosed regional mall, power center, outlet center, community strip center, neighborhood strip center, pad site/outparcel, mixed use center, downtown/central business district, freestanding, airport/transportation center, and college campus.



Restaurants	Retail
Mexican	<ul> <li>Clothing and Accessories</li> </ul>
<ul> <li>Delicatessen/casual cafes and bistros</li> </ul>	<ul> <li>Pet supplies and services</li> </ul>
<ul> <li>Organic/healthy</li> </ul>	<ul> <li>Luggage and leather goods</li> </ul>
Seafood	<ul> <li>Sports/Recreation/Exercise Equipment</li> </ul>
<ul> <li>Brew pub/wine bar</li> </ul>	<ul> <li>Health and personal care stores</li> </ul>
Organic/healthy	Book, periodical and music stores
Specialty Food Stores	Entertainment
• Bakery	Performing arts
<ul> <li>Wine and artisan cheese</li> </ul>	Culinary festivals
<ul> <li>Organic/healthy</li> </ul>	• Concerts and shows in the amphitheater
<ul> <li>Butcher/specialty meats</li> </ul>	Art festivals

The current mix of retail uses in the Carefree Village is not in line with what consumer's desire, as concluded from the consumer survey. Getting the right mix of retail that consumer's demand will invigorate the Carefree Village and allow it to compete with other comparable retail destinations. The challenge will be encouraging landlords to recruit appropriate high-quality tenants that match the interests of Carefree residents and the Market Trade Area, rather than leasing space to whomever is willing to pay the rent.

Office uses are demand anchors for retailers and restaurants, especially in the morning and at noontime. Professional practices that include medical, legal and financial services are also desirable as they steadily attract visitors and employ office staff, all who are potential shoppers.

Civic, cultural and entertainment anchors, such as a performing arts theater or museum, also attract a high number of visitors and create the opportunity for cross marketing with area restaurants and retailers. Nighttime uses such as restaurants and theaters can help make up for the smaller daytime population from office workers.

Adding residential living to a downtown or urban village has proven to be successful in other markets. New housing opportunities add excitement and helps create a sense of place. In addition, a residential component provides a built in customer base that can support existing retail and restaurants and serve as a draw to attract new business. Finally, the survey findings indicated a desire for living in the Carefree Village.



#### APPENDIX A – TAPESTRY SEGMENTATION PROFILES





#### LifeMode Group: Senior Styles Silver and Gold

**46** 

**Households:** 883,000

Average Household Size: 2.02

Median Age: 61.8

Median Household Income: \$63,000

#### WHO ARE WE?

Almost the oldest senior market (second to *The Elders*), the difference of 10 years in median age reveals a socioeconomic difference: This is the most affluent senior market and is still growing. The affluence of *Silver and Gold* has afforded the opportunity to retire to sunnier climates that feature exclusive communities and vacation homes. These consumers have the free time, stamina, and resources to enjoy the good life.

#### SEGMENTATION seri.com/tapestry

## OUR NEIGHBORHOOD

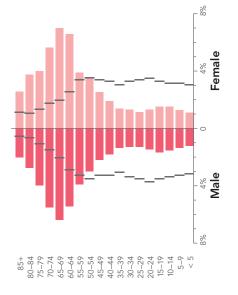
- Residents of *Silver and Gold* prefer a more bucolic setting, but close to metropolitan cities.
- Predominantly single-family, owneroccupied homes that have a median value of \$289,000 (Index 163).
- Neighborhoods include seasonal or vacation homes, reflected in the high vacancy rate of 35%.
- Mostly older married couples with no children, average household size is 2.02.

- Well-educated seniors, 44% have college degree(s).
- Primarily retired, but many still active in the labor force, participation rate of 41%.
- Low unemployment at 7.2% (Index 83); with self-employment highest among Tapestry markets (Index 222).
- More than half of the households with income from wages/salaries, Social Security, or investments, many drawing retirement income (Index 219).
- Connected, but primarily to get news and track investments, more likely to own an e-reader or tablet than a smartphone.



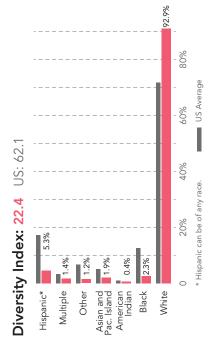


Median Age: 61.8 US: 37.6 I Indicates US



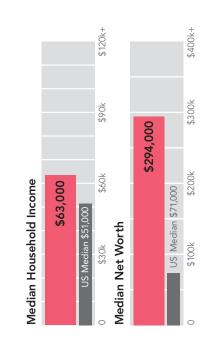
# RACE AND ETHNICITY (Esri data)

The Diversity Index summarizes racial and ethnic diversity. The index shows the likelihood that two persons, chosen at random from the same area, belong to different race or ethnic groups. The index ranges from 0 (no diversity) to 100 (complete diversity).



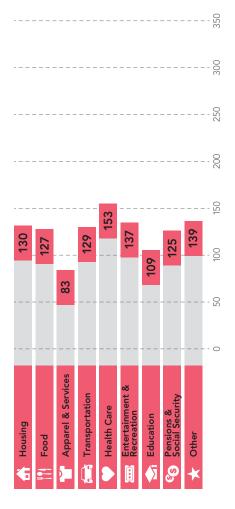
# NCOME AND NET WORTH

Net worth measures total household assets (homes, vehicles, investments, etc.) less any debts, secured (e.g., mortgages) or unsecured (credit cards). Household income and net worth are estimated by Esri.

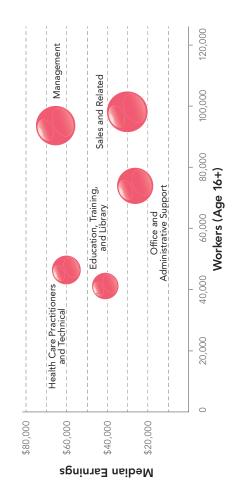


# AVERAGE HOUSEHOLD BUDGET INDEX

The index compares the average amount spent in this market's household budgets for housing, food, apparel, etc., to the average amount spent by all US households. An index of 100 is average. An index of 120 shows that average spending by consumers in this market is 20 percent above the national average. Consumer expenditures are estimated by Esri.



# **OCCUPATION BY EARNINGS**



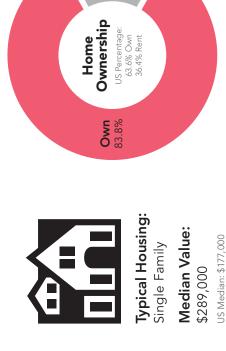




- Partial to luxury cars or SUVs; highest demand market for convertibles.
- Active seniors that maintain a regular exercise regimen and pay attention to healthier eating habits.
- Pursue the luxuries that well-funded retirement affords: an active social life, travel, hobbies, and sports (especially golf and boating) and liberal use of home maintenance services to minimize chores.
- Avid readers of newspapers, magazines (sports and travel), and books (audio, e-readers, or tablets).
- Generous supporters of charitable organizations.

#### HOUSING

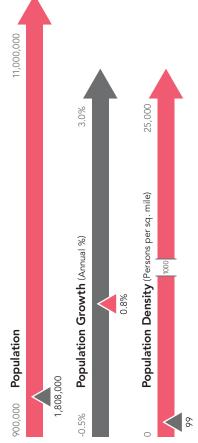
Median home value is displayed for markets that are primarily owner occupied; average rent is shown for renter-occupied markets. Tenure and home value are estimated by Esri. Housing type and average rent are from the Census Bureau's American Community Survey.



**Rent** 16.2%

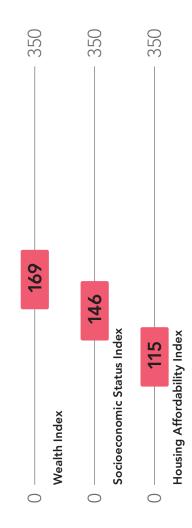
# POPULATION CHARACTERISTICS

Total population, average annual population change since Census 2010, and average density (population per square mile) are displayed for the market relative to the size and change among all Tapestry markets. Data estimated by Esri.



#### ESRI INDEXES

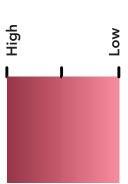
Esri developed three indexes to display average household wealth, socioeconomic status, and housing affordability for the market relative to US standards.







This map illustrates the density and distribution of the *Silver and Gold* Tapestry Segment by households.



Low



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#### LifeMode Group: Affluent Estates Exurbanites



Households: 2,320,000

Average Household Size: 2.48

Median Age: 49.6

Median Household Income: \$98,000

#### WHO ARE WE?

Ten years later, *Exurbanites* residents are now approaching retirement but showing few signs of slowing down. They are active in their communities, generous in their donations, and seasoned travelers. They take advantage of their proximity to large metropolitan centers to support the arts, but prefer a more expansive home style in less crowded neighborhoods. They have cultivated a lifestvle that is both affluent and urbane.

#### SEGMENTATION sericom/tapestry

## OUR NEIGHBORHOOD

- Established neighborhoods (most built between 1970 and 1990) found in the suburban periphery of large metropolitan markets.
- A larger market of empty nesters, married couples with no children; average household size is 2.48.
- Primarily single-family homes with a high median value of \$346,000 (Index 195), most still carrying mortgages.
- Higher vacancy rate at 9%.

# SOCIOECONOMIC TRAITS

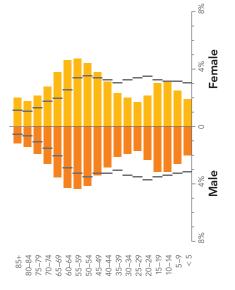
- Residents are college educated; more than half have a bachelor's degree or higher; almost 80% have some college education.
- This labor force is beginning to retire. 1 in 3 households currently receive Social Security or retirement income. Labor force participation has declined to less than 60% (Index 94).
- Unemployment remains low at 5.5% (Index 64); more of the residents prefer self-employment (Index 184) or working from home (Index 181).
- Consumers are more interested in quality than cost. They take pride in their homes and foster a sense of personal style.
- *Exurbanites* residents are well connected, using the Internet for everything from shopping to managing their finances.
- Sociable and hardworking, they still find time to stay physically fit.

Note: The Index represents the ratio of the segment rate to the US rate multiplied by 100. Consumer preferences are estimated from data by GfK MRI.



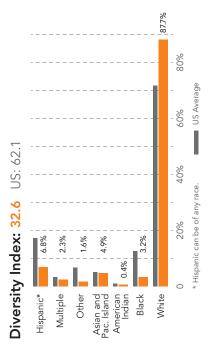


Median Age: 49.6 US: 37.6 I Indicates US



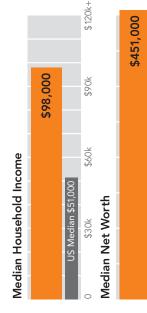
# RACE AND ETHNICITY (Esridata)

The Diversity Index summarizes racial and ethnic diversity. The index shows the likelihood that two persons, chosen at random from the same area, belong to different race or ethnic groups. The index ranges from 0 (no diversity) to 100 (complete diversity).



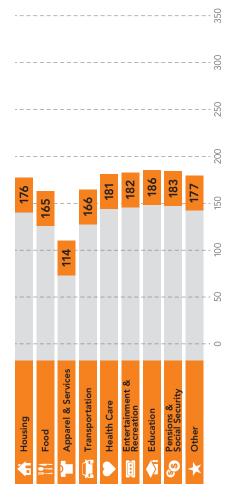
# **NCOME AND NET WORTH**

Net worth measures total household assets (homes, vehicles, investments, etc.) less any debts, secured (e.g., mortgages) or unsecured (credit cards). Household income and net worth are estimated by Esri.



# AVERAGE HOUSEHOLD BUDGET INDEX

The index compares the average amount spent in this market's household budgets for housing, food, apparel, etc., to the average amount spent by all US households. An index of 100 is average. An index of 120 shows that average spending by consumers in this market is 20 percent above the national average. Consumer expenditures are estimated by Esri.



# **OCCUPATION BY EARNINGS**

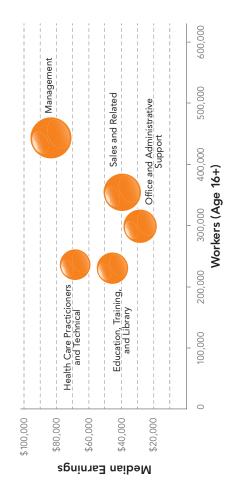
\$400k+

\$300k

\$200k

\$100k

US Median \$71,000



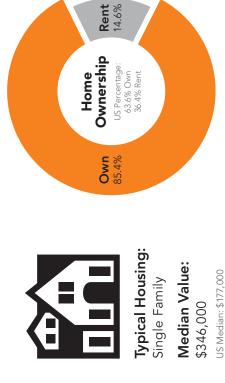




- Exurbanites residents' preferred vehicles are late model luxury cars or SUVs.
- They are active supporters of the arts and public television/radio.
- Attentive to ingredients, they prefer natural or organic products.
- Gardening and home improvement are priorities, but they also use a number of services, from home care and maintenance to personal care.
- financial planners, extensive reading, and the Internet to handle their money. Financially active with wide-ranging investments, these investors rely on

#### **DNISUOH**

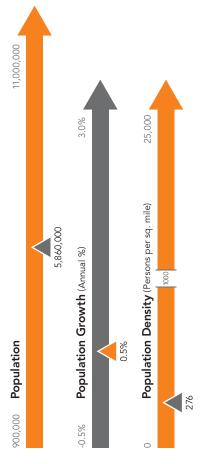
Tenure and home value are estimated by Esri. Housing type and average owner occupied; average rent is shown for renter-occupied markets. rent are from the Census Bureau's American Community Survey. Median home value is displayed for markets that are primarily



14.6%

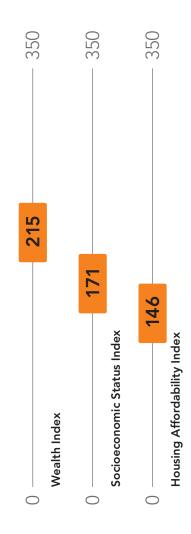
# POPULATION CHARACTERISTICS

Total population, average annual population change since Census 2010, and average density (population per square mile) are displayed for the market relative to the size and change among all Tapestry markets. Data estimated by Esri.



#### **ESRI INDEXES**

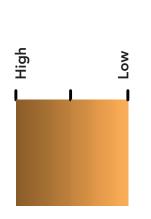
Esri developed three indexes to display average household wealth, socioeconomic status, and housing affordability for the market relative to US standards.







This map illustrates the density and distribution of the *Exurbanites* Tapestry Segment by households.





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#### LifeMode Group: Affluent Estates Top Tier



Households: 2,052,000

Average Household Size: 2.82

Median Age: 46.2

Median Household Income: \$157,000

#### WHO ARE WE?

but what do their hearts' desire? Aside from the obvious their weekends and evenings with opera, classical music .5 million dollars and income from a strong investment The residents of the wealthiest Tapestry market, Top Tier, educated professionals have reached their corporate career They have the purchasing power to indulge any choice, personal well-being and shop at high-end retailers for their expense for the upkeep of their lavish homes, consumers personal effects. Whether short or long, domestic or foreign, goals. With an accumulated average net worth of over earn more than three times the US household income. their frequent vacations spare no expense. Residents fill concerts, charity dinners, and shopping. These highly select upscale salons, spas, and fitness centers for their into consulting roles or operate their own businesses. portfolio, many of these older residents have moved



## OUR NEIGHBORHOOD

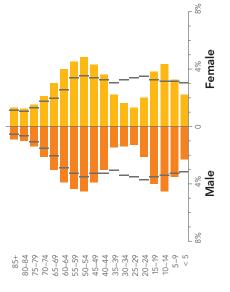
- Married couples without children or married couples with older children dominate this market.
- Housing units are owner occupied with the highest home values—and above average use of mortgages.
  - Neighborhoods are older and located in the suburban periphery of the largest metropolitan areas, especially along the coasts.

- Top Tier is a highly educated, successful consumer market: more than one in three residents has a postgraduate degree.
- Annually, they earn more than three times the US median household income, primarily from wages and salary, but also self-employment income (Index 177) and investments (Index 242).
- These are the nation's wealthiest consumers. They hire financial advisers to manage their diverse investment portfolios but stay abreast of current financial trends and products.
- Socially responsible consumers who aim for a balanced lifestyle, they are goal oriented and hardworking but make time for their kids or grandkids and maintain a close-knit group of friends.
- These busy consumers seek variety in life. They take an interest in the fine arts; read to expand their knowledge; and consider the Internet, radio, and newspapers as key media sources.
- They regularly cook their meals at home, attentive to good nutrition and fresh organic foods.



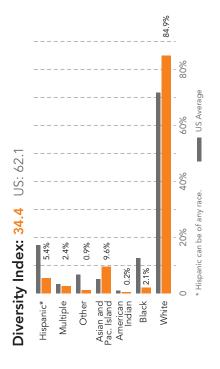


Median Age: 46.2 US: 37.6 I Indicates US



# RACE AND ETHNICITY (Esri data)

The Diversity Index summarizes racial and ethnic diversity. The index shows the likelihood that two persons, chosen at random from the same area, belong to different race or ethnic groups. The index ranges from 0 (no diversity) to 100 (complete diversity).



# NCOME AND NET WORTH

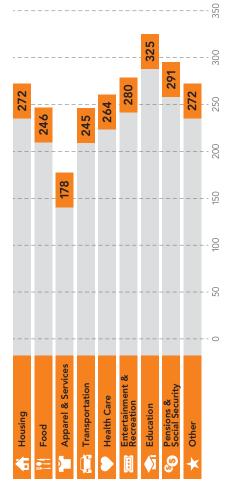
Net worth measures total household assets (homes, vehicles, investments, etc.) less any debts, secured (e.g., mortgages) or unsecured (credit cards). Household income and net worth are estimated by Esri.

#### Median Household Income

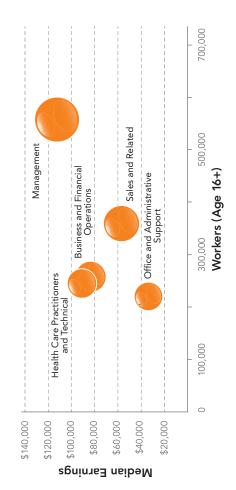


# AVERAGE HOUSEHOLD BUDGET INDEX

The index compares the average amount spent in this market's household budgets for housing, food, apparel, etc., to the average amount spent by all US households. An index of 100 is average. An index of 120 shows that average spending by consumers in this market is 20 percent above the national average. Consumer expenditures are estimated by Esri.



# **OCCUPATION BY EARNINGS**







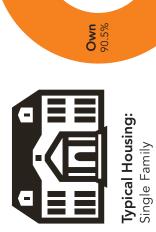
- They purchase or lease luxury cars with the latest trim, preferably imports.
- They contribute to arts/cultural organizations, educational and social groups, as well as NPR and PBS.
- Top Tier residents farm out their household chores—every service from property and garden maintenance and professional housekeeping to contracting for home improvement or maintenance projects.
- Consumers spend money on themselves; they frequently visit day spas and salons, use dry cleaning services, and exercise at exclusive clubs.
- Near or far, downtown or at the beach, they regularly visit their lavish vacation homes.
- When at home, their schedules are packed with lunch dates, book club meetings, charity dinners, classical music concerts, opera shows, and visits to local art galleries.
- paying full price), as well as Target, Kohl's, Macy's, and Bed Bath & Beyond, and online at Amazon.com. Top Tier consumers are shoppers. They shop at high-end retailers such as Nordstrom (readily
- domestic and foreign trips a year for leisure and pay for every luxury along the way—a room • At their level of spending, it makes sense to own an airline credit card. They make several with a view, limousines, and rental cars are part of the package.

# POPULATION CHARACTERISTICS

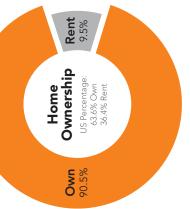
Total population, average annual population change since Census 2010, and average density (population per square mile) are displayed for the market relative to the size and change among all Tapestry markets. Data estimated by Esri.

#### HOUSING

Median home value is displayed for markets that are primarily owner occupied; average rent is shown for renter-occupied markets. Tenure and home value are estimated by Esri. Housing type and average rent are from the Census Bureau's American Community Survey.

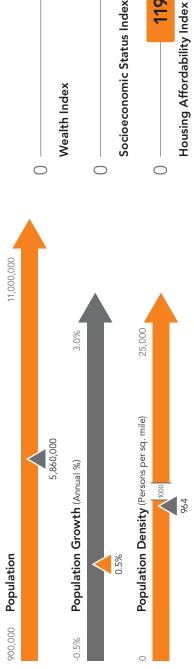


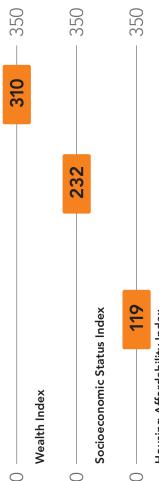
Single Family **Median Value:** \$666,000 US Median: \$177,000



#### ESRI INDEXES

Esri developed three indexes to display average household wealth, socioeconomic status, and housing affordability for the market relative to US standards.

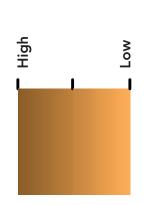








This map illustrates the density and distribution of the *Top Tier* Tapestry Segment by households.







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9

Households: 1,878,000

Average Household Size: 3.11

Median Age: 40.5

Median Household Income: \$127,000

#### WHO ARE WE?

*Professional Pride* consumers are well-educated career professionals that have prospered through the Great Recession. To maintain their upscale suburban lifestyles, these goal oriented couples work, often commuting far and working long hours. However, their schedules are fine-tuned to meet the needs of their school age children. They are financially savvy; they invest wisely and benefit from interest and dividend income. So far, these established families have accumulated an average of 1.5 million dollars in net worth, and their annual household income runs at more than twice the US level. They take pride in their newer homes and spend valuable time and energy upgrading. Their homes are furnished with the latest in home trends, including finished basements equipped with home gyms and in-home theaters.



## OUR NEIGHBORHOOD

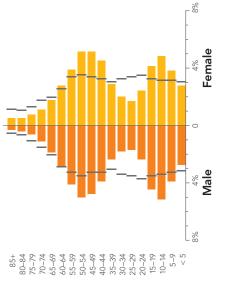
- Typically owner occupied (Index 173), single-family homes are in newer neighbor hoods: 59% of units were built in the last 20 years.
- Neighborhoods are primarily located in the suburban periphery of large metropolitan areas.
- Most households own two or three vehicles; long commutes are the norm.
- Homes are valued at more than twice the US median home value, although three out of four homeowners have mortgages to pay off.
- Families are mostly married couples (almost 80% of households), and more than half of these families have kids. Their average household size, 3.11, reflects the presence of children.

- Professional Pride consumers are highly qualified in the science, technology, law, or finance fields; they've worked hard to build their professional reputation or their start-up businesses.
- These consumers are willing to risk their accumulated wealth in the stock market.
- They have a preferred financial institution, regularly read financial news, and use the Internet for banking transactions.
- These residents are goal oriented and strive for lifelong earning.
- Life here is well organized; routine is a key ingredient to daily life.



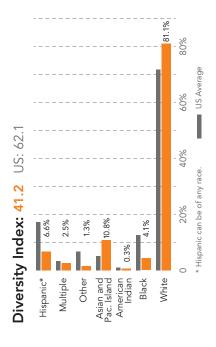


Median Age: 40.5 US: 37.6 I Indicates US



# RACE AND ETHNICITY (Esri data)

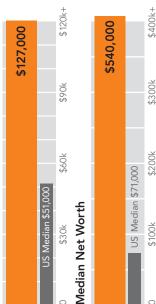
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# NCOME AND NET WORTH

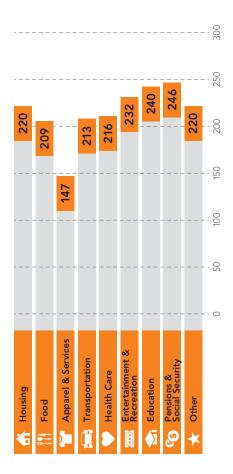
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#### Median Household Income

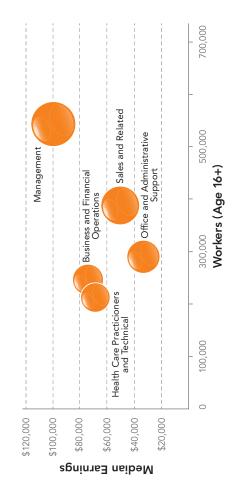


# AVERAGE HOUSEHOLD BUDGET INDEX

The index compares the average amount spent in this market's household budgets for housing, food, apparel, etc., to the average amount spent by all US households. An index of 100 is average. An index of 120 shows that average spending by consumers in this market is 20 percent above the national average. Consumer expenditures are estimated by Esri.



# **OCCUPATION BY EARNINGS**







- These frequent travelers take several domestic trips a year, preferring to book their plane tickets, accommodations, and rental cars via the Internet.
- Residents take pride in their picture-perfect homes, which they continually upgrade. They shop at Home Depot and Bed Bath & Beyond to tackle the smaller home improvement and remodeling tasks but contract out the larger projects.
- To keep up with their busy households, they hire housekeepers or professional cleaners.
- Residents are prepared for the ups and downs in life; they maintain life insurance; homeowners and auto insurance; as well as medical, vision, dental, and prescription insurance through work. They are actively investing for the future; they hold 401(k) and IRA retirement plans, plus securities.
- credit cards. They spend heavily on Internet shopping; Amazon.com is a favorite website. Consumers spend on credit but have the disposable income to avoid a balance on their
- owning at least a treadmill, an elliptical, or weightlifting equipment. They also visit the salon Consumers find time in their busy schedules for themselves. They work out in their home gyms, and spa regularly.
- All family members are avid readers; they read on their smartphones, tablets, and e-readers but also read hard copies of epicurean, home service, and sports magazines.
- Residents, both young and old, are tech savvy; they not only own the latest and greatest in tablets, smartphones, and laptops but actually use the features each has to offer.

# POPULATION CHARACTERISTICS

Total population, average annual population change since Census 2010, and average density (population per square mile) are displayed for the market relative to the size and change among all Tapestry markets. Data estimated by Esri.

#### HOUSING

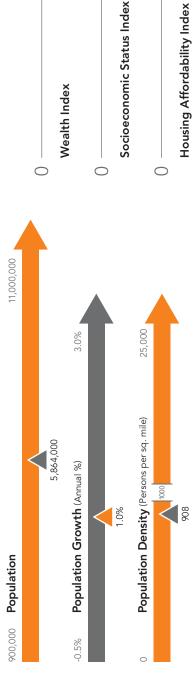
Median home value is displayed for markets that are primarily owner occupied; average rent is shown for renter-occupied markets. Tenure and home value are estimated by Esri. Housing type and average rent are from the Census Bureau's American Community Survey.

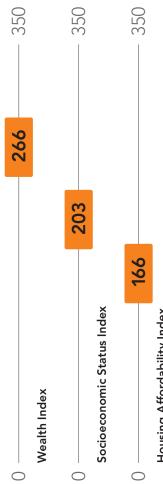




#### ESRI INDEXES

Esri developed three indexes to display average household wealth, socioeconomic status, and housing affordability for the market relative to US standards.

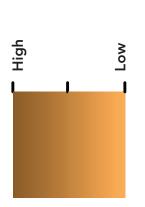








This map illustrates the density and distribution of the *Professional Pride* Tapestry Segment by households.





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G62222 ESRI2C7/14dI





6



Average Household Size: 2.83

Median Age: 44.1

Median Household Income: \$104,000

#### WHO ARE WE?

Savyy Suburbanites residents are well educated, well read, and well capitalized. Families include empty nesters and empty nester wannabes, who still have adult children at home. Located in older neighborhoods outside the urban core, their suburban lifestyle includes home remodeling and gardening plus the active pursuit of sports and exercise. They enjoy good food and wine, plus the amenities of the city's cultural events.

#### SEGMENTATION seri-com/tapestry

## OUR NEIGHBORHOOD

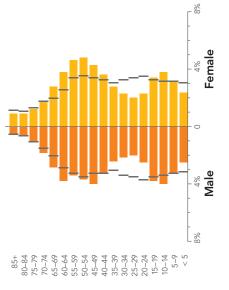
- Established neighborhoods (most built between 1970 and 1990) found in the suburban periphery of large metropolitan markets.
- Married couples with no children or older children; average household size is 2.83.
- 91% owner occupied; 71% mortgaged (Index 156).
- Primarily single-family homes, with a median value of \$311,000 (Index 175).
- Low vacancy rate at 4.5%.

- Education: 48.1% college graduates; 76.1% with some college education.
- Low unemployment at 5.8% (Index 67); higher labor force participation rate at 68.5% (Index 109) with proportionately more 2-worker households at 65.4%, (Index 122).
- Well-connected consumers that appreciate technology and make liberal use of it for everything from shopping and banking to staying current and communicating.
- Informed shoppers that do their research prior to purchasing and focus on quality.





Median Age: 44.1 US: 37.6 I Indicates US



# RACE AND ETHNICITY (Esri data)

The Diversity Index summarizes racial and ethnic diversity. The index shows the likelihood that two persons, chosen at random from the same area, belong to different race or ethnic groups. The index ranges from 0 (no diversity) to 100 (complete diversity).

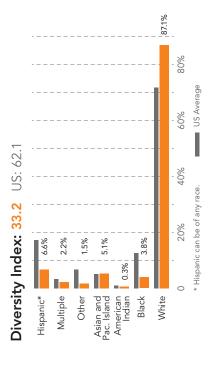
Net worth measures total household assets (homes, vehicles, investments, etc.) less any debts, secured (e.g., mortgages)

**NCOME AND NET WORTH** 

or unsecured (credit cards). Household income and

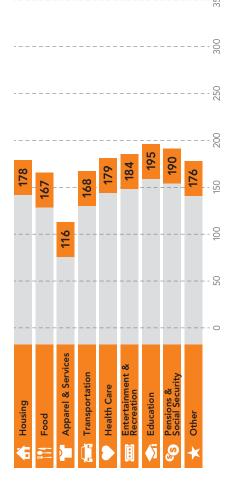
net worth are estimated by Esri.

Median Household Income



# AVERAGE HOUSEHOLD BUDGET INDEX

The index compares the average amount spent in this market's household budgets for housing, food, apparel, etc., to the average amount spent by all US households. An index of 100 is average. An index of 120 shows that average spending by consumers in this market is 20 percent above the national average. Consumer expenditures are estimated by Esri.



# **OCCUPATION BY EARNINGS**

\$400k+

\$300k

\$200k

\$100k

US Median \$71,000

\$502,000

\$120k+

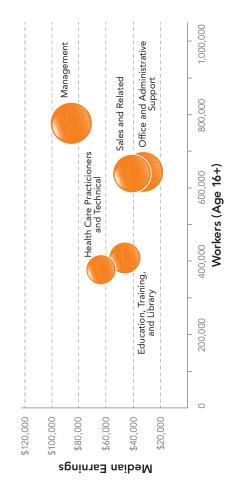
\$90k

\$60k

Median Net Worth

US Median \$51,000

\$104,000



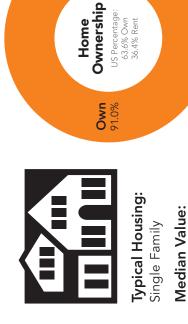




- Residents prefer late model, family-oriented vehicles: SUVs, minivans, and station wagons.
- Gardening and home remodeling are priorities, usually DIY. Riding mowers and power tools are popular, although they also hire contractors for the heavy lifting.
- There is extensive use of housekeeping and personal care services.
- Foodies: They like to cook and prefer natural or organic products.
- These investors are financially active, using a number of resources for informed investing. They are not afraid of debt; many households carry first and second mortgages, plus home equity credit lines.
- Physically fit, residents actively pursue a number of sports, from skiing to golf, and invest heavily in sports gear and exercise equipment.

#### HOUSING

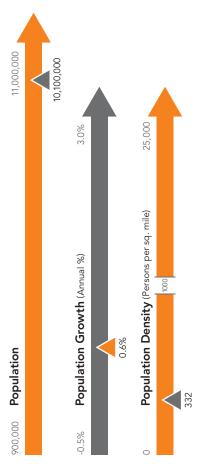
Median home value is displayed for markets that are primarily owner occupied; average rent is shown for renter-occupied markets. Tenure and home value are estimated by Esri. Housing type and average rent are from the Census Bureau's American Community Survey.



Rent 9.0%

# POPULATION CHARACTERISTICS

Total population, average annual population change since Census 2010, and average density (population per square mile) are displayed for the market relative to the size and change among all Tapestry markets. Data estimated by Esri.

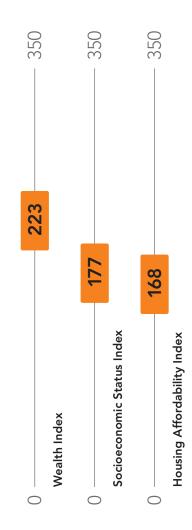


#### ESRI INDEXES

US Median: \$177,000

\$311,000

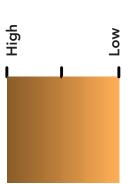
Esri developed three indexes to display average household wealth, socioeconomic status, and housing affordability for the market relative to US standards.







This map illustrates the density and distribution of the Savy Suburbanites Tapestry Segment by households.







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Households: 3,327,000

Average Household Size: 2.96

Median Age: 36.6

Median Household Income: \$84,000

#### WHO ARE WE?

Soccer Moms is an affluent, family-oriented market with a country flavor. Residents are partial to new housing away from the bustle of the city but close enough to commute to professional job centers. Life in this suburban wilderness offsets the hectic pace of two working parents with growing children. They favor time-saving devices, like banking online or housekeeping services, and family-oriented pursuits.



## OUR NEIGHBORHOOD

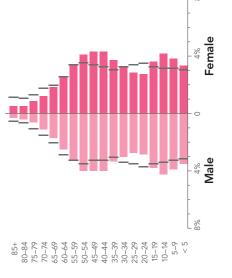
- Soccer Moms residents prefer the suburban periphery of metropolitan areas.
- Predominantly single family, homes are in newer neighborhoods, 36% built in the 1990s (Index 253), 31% built since 2000.
- Owner-occupied homes have high rate of mortgages at 74% (Index 163), and low rate vacancy at 5%.
- Median home value is \$226,000.
- Most households are married couples with children; average household size is 2.96.
- Most households have 2 or 3 vehicles; long travel time to work including a disproportionate number commuting from a different county (Index 133).

- Education: 37.7% college graduates; more than 70% with some college education.
- Low unemployment at 5.9%; high labor force participation rate at 72%; 2 out of 3 households include 2+ workers (Index 124).
- Connected, with a host of wireless devices from iPods to tablets—anything that enables convenience, like banking, paying bills, or even shopping online.
  - Well insured and invested in a range of funds, from savings accounts or bonds to stocks.
- Carry a higher level of debt, including first (Index 159) and second mortgages (Index 154) and auto loans (Index 151).



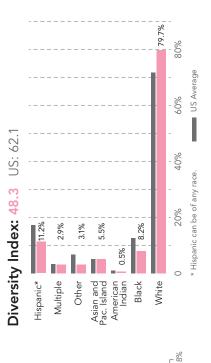


Median Age: 36.6 US: 37.6 I Indicates US



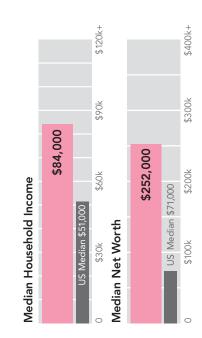
# RACE AND ETHNICITY (Esridata)

The Diversity Index summarizes racial and ethnic diversity. The index shows the likelihood that two persons, chosen at random from the same area, belong to different race or ethnic groups. The index ranges from 0 (no diversity) to 100 (complete diversity).



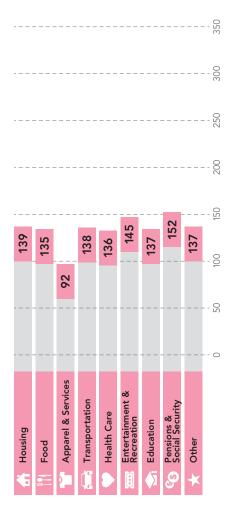
# NCOME AND NET WORTH

Net worth measures total household assets (homes, vehicles, investments, etc.) less any debts, secured (e.g., mortgages) or unsecured (credit cards). Household income and net worth are estimated by Esri.

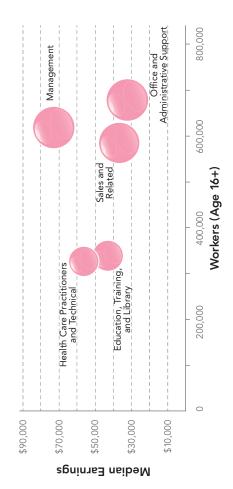


# AVERAGE HOUSEHOLD BUDGET INDEX

The index compares the average amount spent in this market's household budgets for housing, food, apparel, etc., to the average amount spent by all US households. An index of 100 is average. An index of 120 shows that average spending by consumers in this market is 20 percent above the national average. Consumer expenditures are estimated by Esri.



# **OCCUPATION BY EARNINGS**



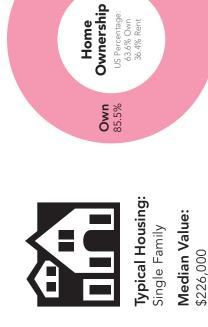




- Most households own at least 2 vehicles; the most popular types are minivans and SUVs.
- movie purchases or rentals, children's apparel and toys, and visits to theme parks or zoos. Family-oriented purchases and activities dominate, like 4+ televisions (Index 165).
- Outdoor activities and sports are characteristic of life in the suburban periphery, like bicycling, jogging, golfing, boating, and target shooting.
- Home maintenance services are frequently contracted, but these families also like their gardens and own the tools for minor upkeep, like riding mowers and tillers.

#### HOUSING

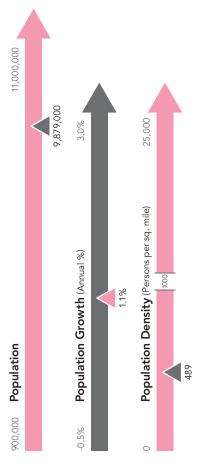
Median home value is displayed for markets that are primarily owner occupied; average rent is shown for renter-occupied markets. Tenure and home value are estimated by Esri. Housing type and average rent are from the Census Bureau's American Community Survey.



**Rent** 14.5%

# POPULATION CHARACTERISTICS

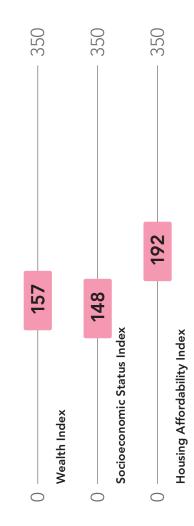
Total population, average annual population change since Census 2010, and average density (population per square mile) are displayed for the market relative to the size and change among all Tapestry markets. Data estimated by Esri.



#### ESRI INDEXES

US Median: \$177,000

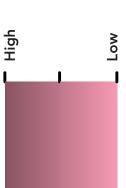
Esri developed three indexes to display average household wealth, socioeconomic status, and housing affordability for the market relative to US standards.







This map illustrates the density and distribution of the Soccer Moms Tapestry Segment by households.







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#### LifeMode Group: Upscale Avenues Urban Chic

2A



Average Household Size: 2.37

Median Age: 42.6

Median Household Income: \$98,000

#### WHO ARE WE?

Urban Chic residents are professionals that live a sophisticated, exclusive lifestyle. Half of all households are occupied by married-couple families and about 30% are singles. These are busy, well-connected, and well-educated consumers—avid readers and moviegoers, environmentally active, and financially stable. This market is a bit older, with a median age of almost 43 years, and growing slowly, but steadily.



## OUR NEIGHBORHOOD

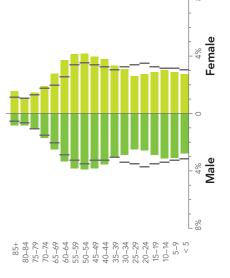
- More than half of *Urban Chic* households include married couples; 30% are singles.
- Average household size is slightly lower at 2.37.
- Homes range from prewar to recent construction, high-rise to single family. Over 60% of householders live in single-family homes; more than one in four live in multiunit structures.
- Two-thirds of homes are owner occupied.
- Major concentrations of these neighborhoods are found in the suburban periphery of large metropolitan areas on the California coast and along the East Coast.
- Most households have two vehicles available.
   Commuting time is slightly longer, but commuting by bicycle is common (Index 236).

- Well educated, more than 60% of residents hold a bachelor's degree or higher (Index 223).
- Unemployment rate is well below average at 5% (Index 62); labor force participation is higher at 69%.
- Residents are employed in white collar occupations—in managerial, technical, and legal positions.
- Over 40% of households receive income from investments.
- Environmentally aware, residents actively recycle and maintain a "green" lifestyle.
- These busy, tech-savvy residents use PCs extensively for an array of activities such as shopping, banking, and staying current a top market for Apple computers.



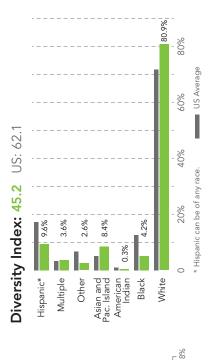


Median Age: 42.6 US: 37.6 I Indicates US



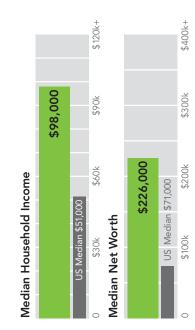
# RACE AND ETHNICITY (Esridata)

The Diversity Index summarizes racial and ethnic diversity. The index shows the likelihood that two persons, chosen at random from the same area, belong to different race or ethnic groups. The index ranges from 0 (no diversity) to 100 (complete diversity).



# NCOME AND NET WORTH

Net worth measures total household assets (homes, vehicles, investments, etc.) less any debts, secured (e.g., mortgages) or unsecured (credit cards). Household income and net worth are estimated by Esri.

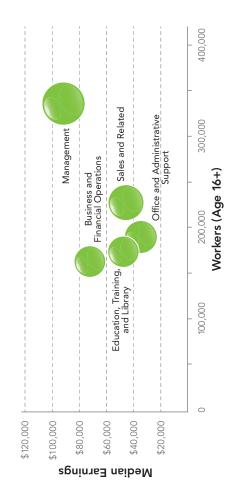


# AVERAGE HOUSEHOLD BUDGET INDEX

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# **OCCUPATION BY EARNINGS**







- Shop at Trader Joe's, Costco, or Whole Foods.
- Eat organic foods, drink imported wine, and truly appreciate a good cup of coffee.
- Travel extensively (domestically and internationally).
- Prefer to drive luxury imports and shop at upscale establishments.
- Embrace city life by visiting museums, art galleries, and movie theaters for a night out.
- Avid book readers of both digital and audio formats.
- Financially shrewd residents that maintain a healthy portfolio of stocks, bonds, and real estate.
- In their downtime, enjoy activities such as skiing, yoga, hiking, and tennis.

#### HOUSING

Median home value is displayed for markets that are primarily owner occupied; average rent is shown for renter-occupied markets. Tenure and home value are estimated by Esri. Housing type and average rent are from the Census Bureau's American Community Survey.



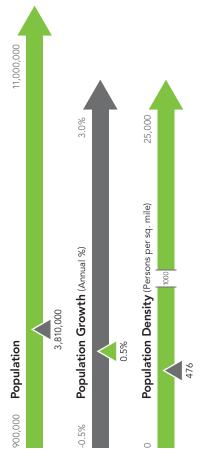
Iypical Housing. Single Family **Median Value:** 

\$465,000 US Median: \$177,000



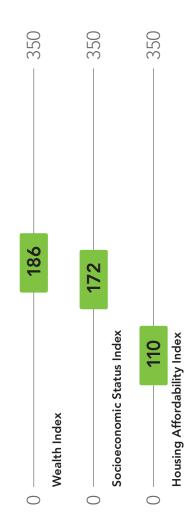
# POPULATION CHARACTERISTICS

Total population, average annual population change since Census 2010, and average density (population per square mile) are displayed for the market relative to the size and change among all Tapestry markets. Data estimated by Esri.



#### ESRI INDEXES

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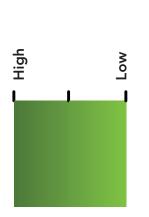






This map illustrates the density and distribution of the *Urban Chic* Tapestry Segment by households.

1





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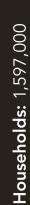


G62222 ESRI2C7/14dl



#### LifeMode Group: Senior Styles Golden Years

**9**B



Average Household Size: 2.05

Median Age: 51.0

Median Household Income: \$61,000

#### WHO ARE WE?

Independent, active seniors nearing the end of their careers or already in retirement best describes *Golden Years* residents. This market is primarily singles living alone or empty nesters. Those still active in the labor force are employed in professional occupations; however, these consumers are actively pursuing a variety of leisure interests—travel, sports, dining out, museums, and concerts. They are involved, focused on physical fitness, and enjoying their lives. This market is smaller, but growing, and financially secure.



### OUR NEIGHBORHOOD

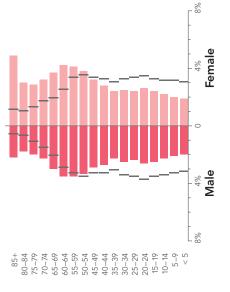
- This older market has a median age of 51 years and a disproportionate share (nearly 30%) of residents aged 65 years or older.
- Single-person households (over 40%) and married-couple families with no children (one-third) dominate these neighborhoods; average household size is low at 2.05 (Index 79).
- Most of the housing was built after 1970; approximately 43% of householders live in single-family homes and 42% in multiunit dwellings.
- These neighborhoods are found in large metropolitan areas, outside central cities, scattered across the US.

- Golden Years residents are well educated—20% have graduate or professional degrees, 26% have bachelor's degrees, and 26% have some college credits.
- Unemployment is low at 7% (Index 76), but so is labor force participation at 55% (Index 88), due to residents reaching retirement.
- Median household income is higher in this market, more than \$61,000. Although wages still provide income to 2 out of 3 households, earned income is available from investments (Index 172), Social Security benefits (Index 153), and retirement income (Index 149).
- These consumers are well connected: Internet access is used for everything from shopping or paying bills to monitoring investments and entertainment.
- They are generous supporters of the arts and charitable organizations.
- They keep their landlines and view cell phones more as a convenience.



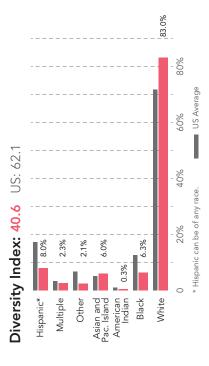


Median Age: 51.0 US: 37.6 I Indicates US



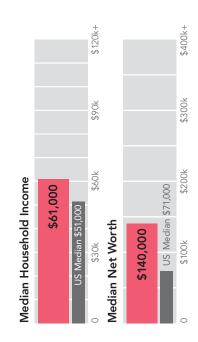
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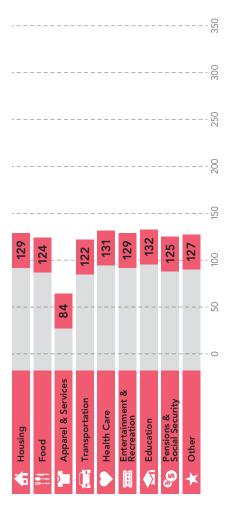
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# **OCCUPATION BY EARNINGS**







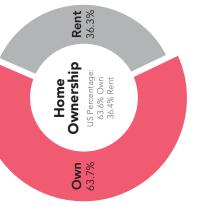
- Avid readers, they regularly read daily newspapers, particularly the Sunday edition.
- They subscribe to cable TV; news and sports programs are popular as well as on-demand movies.
- They use professional services to maintain their homes inside and out and minimize their chores.
- Leisure time is spent on sports (tennis, golf, boating, and fishing) or simple exercise like walking.
- Good health is a priority; they believe in healthy eating, coupled with vitamins and dietary supplements.
- Active social lives include travel, especially abroad, plus going to concerts and museums.
- Residents maintain actively managed financial portfolios that include a range of instruments such as common stock and certificates of deposit (more than six months).

#### HOUSING

Median home value is displayed for markets that are primarily owner occupied; average rent is shown for renter-occupied markets. Tenure and home value are estimated by Esri. Housing type and average rent are from the Census Bureau's American Community Survey.

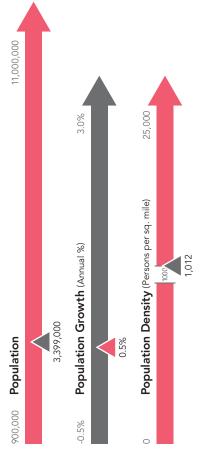


Median Value: \$283,000 US Median: \$177,000



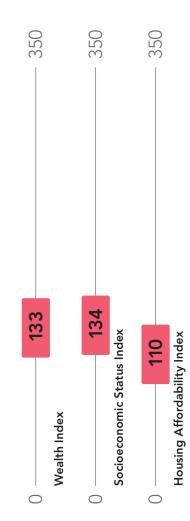
# POPULATION CHARACTERISTICS

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#### ESRI INDEXES

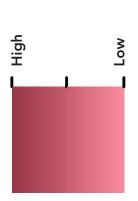
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This map illustrates the density and distribution of the *Golden Years* Tapestry Segment by households.





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G62222 Esri2c7/14di



#### LifeMode Group: Affluent Estates Boomburbs

5



Households: 1,695,000

Average Household Size: 3.22

Median Age: 33.6

Median Household Income: \$105,000

#### WHO ARE WE?

This is the new growth market, with a profile similar to the original: young professionals with families that have opted to trade up to the newest housing in the suburbs. The original *Boomburbs* neighborhoods began growing in the 1990s and continued through the peak of the housing boom. Most of those neighborhoods are fully developed now. This is an affluent market but with a higher proportion of mortgages. Rapid growth still distinguishes the *Boomburbs* neighborhoods, although the boom is more subdued now than it was 10 years ago. So is the housing market. Residents are well-educated professionals with a running start on prosperity.



## OUR NEIGHBORHOOD

- Growth markets are in the suburban periphery of large metropolitan areas.
- Young families are married with children (Index 221); average household size is 3.22.
- Home ownership is 84% (Index 133), with the highest rate of mortgages, 78% (Index 173).
- Primarily single-family homes, in new neighborhoods, 72% built since 2000 (Index 521).
- Median home value is \$293,000 (Index 165).
- Lower housing vacancy rate at 5.3%.
- The cost of affordable new housing comes at the expense of one of the longest commutes to work, over 30 minutes average, including a disproportionate number (34.5%) commuting across county lines (Index 146).

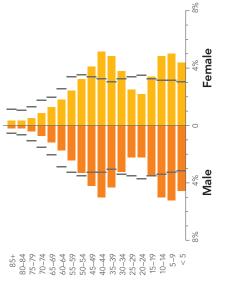
- Well educated young professionals, 52% are college graduates (Index 185).
- Unemployment is low at 5.2% (Index 60); high labor force participation at 72% (Index 115); most households have more than two workers (Index 123).
- Longer commute times from the suburban growth corridors (Index 121) have created more home workers (Index 154).
- They are well connected: own the latest devices and understand how to use them efficiently; biggest complaints—too many devices and too many intrusions on personal time.
- Financial planning is well under way for these professionals.





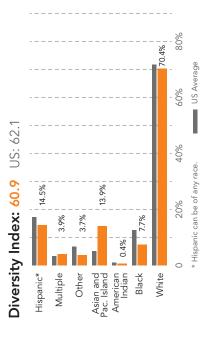
### AGE BY SEX (Esri data)

Median Age: 33.6 US: 37.6 Indicates US



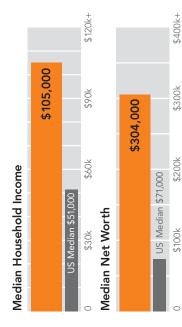
## RACE AND ETHNICITY (Esridata)

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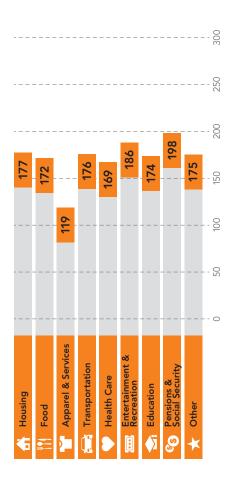
## **NCOME AND NET WORTH**

Net worth measures total household assets (homes, vehicles, investments, etc.) less any debts, secured (e.g., mortgages) or unsecured (credit cards). Household income and net worth are estimated by Esri.



## AVERAGE HOUSEHOLD BUDGET INDEX

of 100 is average. An index of 120 shows that average spending by consumers in this market nousing, food, apparel, etc., to the average amount spent by all US households. An index is 20 percent above the national average. Consumer expenditures are estimated by Esri. The index compares the average amount spent in this market's household budgets for



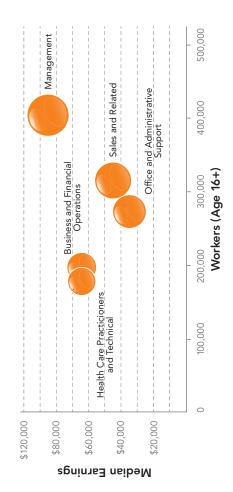
## **OCCUPATION BY EARNINGS**

\$400k+

\$300k

\$100k

The five occupations with the highest number of workers in the market are displayed by median earnings. Data from the Census Bureau's American Community Survey.





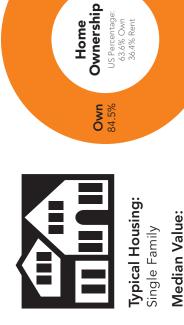


# MARKET PROFILE (Consumer preferences are estimated from data by GfK MRI)

- Boomburbs residents prefer late model imports, primarily SUVs, and also luxury cars and minivans.
- This is one of the top markets for the latest in technology, from smartphones to tablets to Internet connectable televisions.
- Style matters in the *Boomburbs*, from personal appearance to their homes. These consumers are still furnishing their new homes and already remodeling.
- They like to garden but more often contract for home services.
- Physical fitness is a priority, including club memberships and home equipment.
- Leisure includes a range of activities from sports (hiking, bicycling, swimming, golf) to visits to theme parks or water parks.
- Residents are generous supporters of charitable organizations.

#### HOUSING

Median home value is displayed for markets that are primarily owner occupied; average rent is shown for renter-occupied markets. Tenure and home value are estimated by Esri. Housing type and average rent are from the Census Bureau's American Community Survey.



**Rent** 15.5%

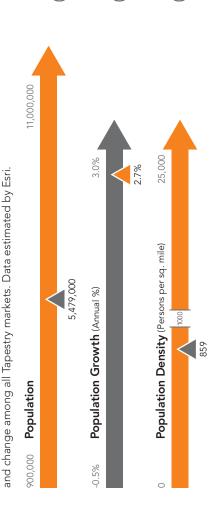
#### **\$293,000** US Median: \$177,000

### **ESRI INDEXES**

Total population, average annual population change since Census 2010, and average density (population per square mile) are displayed for the market relative to the size

POPULATION CHARACTERISTICS

Esri developed three indexes to display average household wealth, socioeconomic status, and housing affordability for the market relative to US standards.



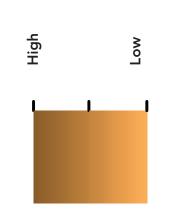
# 0 192 350 Wealth Index 174 350 0 174 350 Socioeconomic Status Index 186 350 0 186 350 Housing Affordability Index 350





### SEGMENT DENSITY

This map illustrates the density and distribution of the *Boomburbs* Tapestry Segment by households.





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## LifeMode Group: Upscale Avenues Enterprising Professionals



Households: 1,627,000

Average Household Size: 2.46

Median Age: 34.8

Median Household Income: \$77,000

### WHO ARE WE?

Enterprising Professionals residents are well educated and climbing the ladder in STEM (science, technology, engineering, and mathematics) occupations. They change jobs often and therefore choose to live in condos, town homes, or apartments; many still rent their homes. The market is fast-growing, located in lower density neighborhoods of large metro areas. Enterprising Professionals residents are diverse, with Asians making up over one-fifth of the population. This young market makes over one and a half times more income than the US median, supplementing their income with high-risk investments. At home, they enjoy the Internet and TV on high-speed connections with premier channels and services.

### OUR NEIGHBORHOOD

- Almost half of households are married couples, and 30% are single person households.
- Housing is a mixture of suburban single-family homes, row homes, and larger multiunit structures.
- Close to three quarters of the homes were built after 1980; 22% are newer, built after 2000.
- Renters make up nearly half of all households.

## SOCIOECONOMIC TRAITS

- Median household income one and a half times that of the US.
- Over half hold a bachelor's degree or higher.
- Early adopters of new technology in hopes of impressing peers with new gadgets.
  - Enjoy talking about and giving advice on technology.
- Half have smartphones and use them for news, accessing search engines, and maps.
- Work long hours in front of a computer.
- Strive to stay youthful and healthy, eat
- organic and natural foods, run and do yoga. • Buy name brands and trendy clothes online.

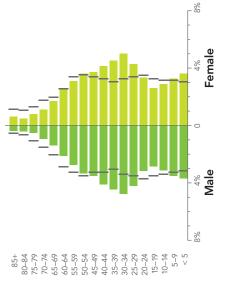






### AGE BY SEX (Esri data)

Median Age: 34.8 US: 37.6 I Indicates US



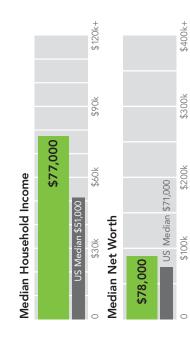
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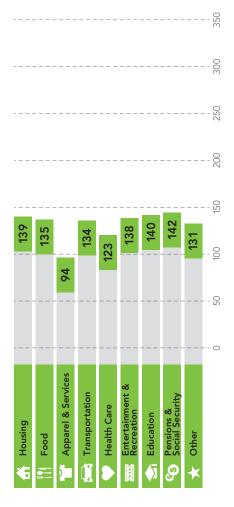
## INCOME AND NET WORTH

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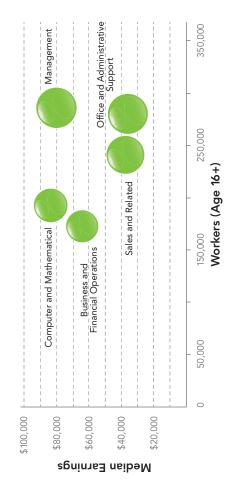
## AVERAGE HOUSEHOLD BUDGET INDEX

The index compares the average amount spent in this market's household budgets for housing, food, apparel, etc., to the average amount spent by all US households. An index of 100 is average. An index of 120 shows that average spending by consumers in this market is 20 percent above the national average. Consumer expenditures are estimated by Esri.



## **OCCUPATION BY EARNINGS**

The five occupations with the highest number of workers in the market are displayed by median earnings. Data from the Census Bureau's American Community Survey.





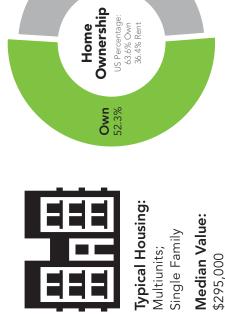


# MARKET PROFILE (Consumer preferences are estimated from data by GfK MRI)

- Buy digital books for tablet reading, along with magazines and newspapers.
- Frequent the dry cleaner.
- Go on business trips, a major part of work.
- Watch movies and TV with video-on-demand and HDTV over a high-speed connection.
- Convenience is key—shop at Amazon.com and pick up drugs at the Target pharmacy.
- Eat out at The Cheesecake Factory and Chick-fil-A; drop by Starbucks for coffee.
- Leisure activities include gambling, trips to museums and the beach.
- Have health insurance and a 401(k) through work.

#### HOUSING

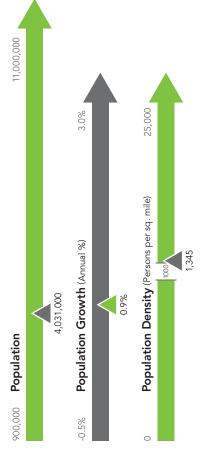
Median home value is displayed for markets that are primarily owner occupied; average rent is shown for renter-occupied markets. Tenure and home value are estimated by Esri. Housing type and average rent are from the Census Bureau's American Community Survey.



**Rent** 47.7%

## POPULATION CHARACTERISTICS

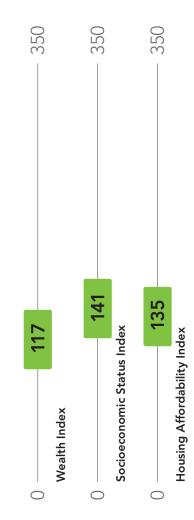
Total population, average annual population change since Census 2010, and average density (population per square mile) are displayed for the market relative to the size and change among all Tapestry markets. Data estimated by Esri.



### ESRI INDEXES

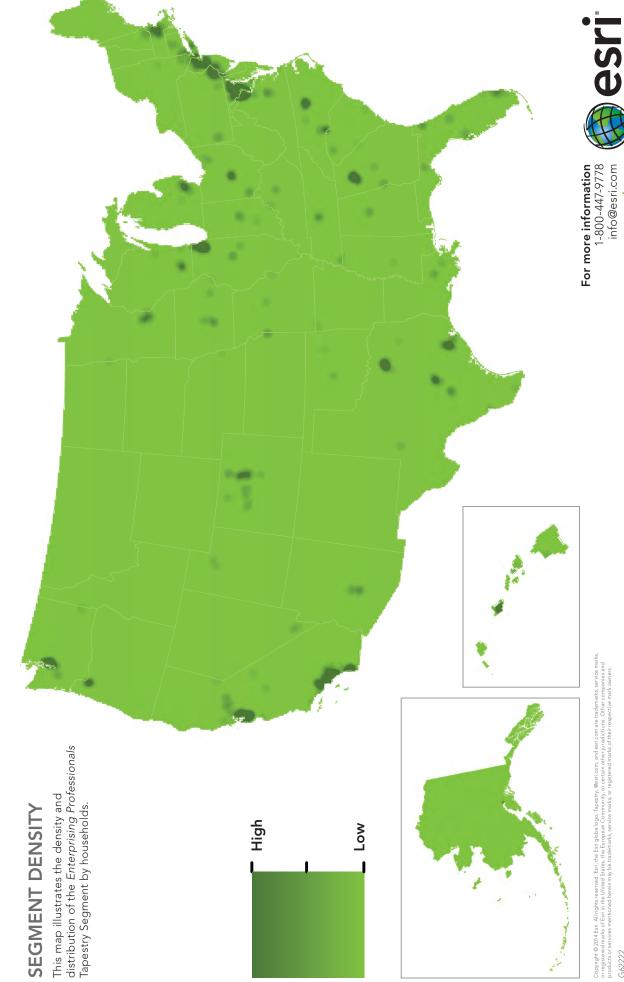
US Median: \$177,000

Esri developed three indexes to display average household wealth, socioeconomic status, and housing affordability for the market relative to US standards.









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esri.com



### LifeMode Group: Cozy Country Living Green Acres



Households: 3,794,000

Average Household Size: 2.69

Median Age: 43.0

Median Household Income: \$72,000

### WHO ARE WE?

The Green Acres lifestyle features country living and self-reliance. They are avid do-it-yourselfers, maintaining and remodeling their homes, with all the necessary power tools to accomplish the jobs. Gardening, especially growing vegetables, is also a priority, again with the right tools, tillers, tractors, and riding mowers. Outdoor living also features a variety of sports: hunting and fishing, motorcycling, hiking and camping, and even golf. Self-described conservatives, residents of *Green Acres* remain pessimistic about the near future yet are heavily invested in it.

### OUR NEIGHBORHOOD

- Rural enclaves in metropolitan areas, primarily (not exclusively) older homes with acreage; new housing growth in the past 10 years.
- Single-family, owner-occupied housing, with a median value of \$197,000.
- An older market, primarily married couples, most with no children.

## SOCIOECONOMIC TRAITS

- Education: 60% are college educated.
- Unemployment is low at 6% (Index 70); labor force participation rate is high at 67.4% (Index 108).
- Income is derived not only from wages and salaries but also from self-employment (more than 15% of households), investments (30% of households), and increasingly, from retirement.
- They are cautious consumers with a focus on quality and durability.
- Comfortable with technology, more as a tool than a trend: banking or paying bills online is convenient; but the Internet is not viewed as entertainment.
- Economic outlook is professed as pessimistic, but consumers are comfortable with debt, primarily as home and auto loans, and investments.

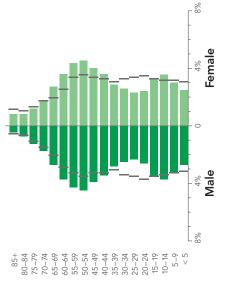






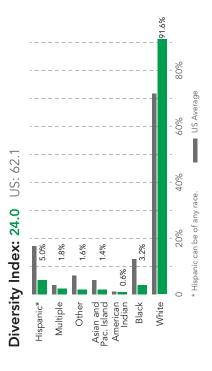
### AGE BY SEX (Esridata)

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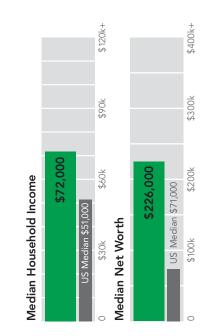
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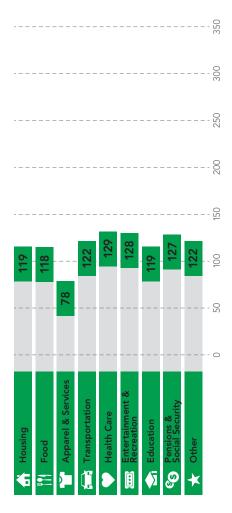
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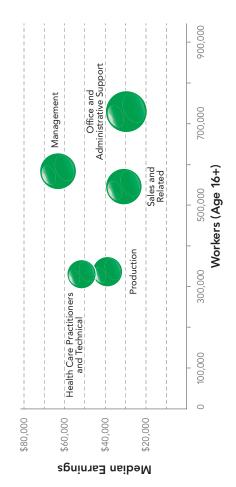
## AVERAGE HOUSEHOLD BUDGET INDEX

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## **OCCUPATION BY EARNINGS**

The five occupations with the highest number of workers in the market are displayed by median earnings. Data from the Census Bureau's American Community Survey.





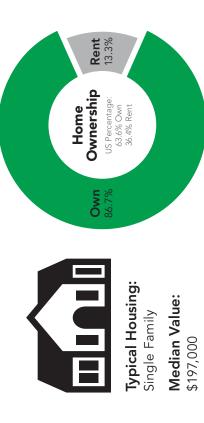


# MARKET PROFILE (Consumer preferences are estimated from data by GfK MRI)

- Purchasing choices reflect Green Acres' residents country life, including a variety of vehicles from trucks and SUVs to ATVs and motorcycles, preferably late model.
- Homeowners favor DIY home improvement projects and gardening.
- Media of choice are provided by satellite service, radio, and television, also with an emphasis on country and home and garden.
- Green Acres residents pursue physical fitness vigorously, from working out on home exercise equipment to playing a variety of sports.
- Residents are active in their communities and a variety of social organizations, from fraternal orders to veterans' clubs.

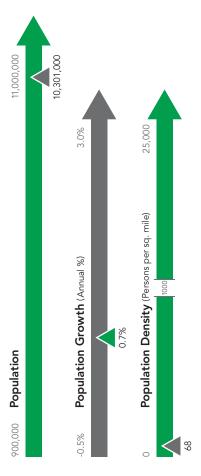
#### **HOUSING**

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## POPULATION CHARACTERISTICS

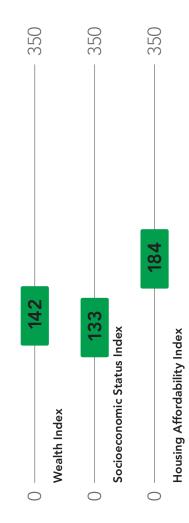
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### ESRI INDEXES

US Median: \$177,000

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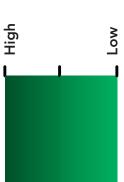






### SEGMENT DENSITY

This map illustrates the density and distribution of the *Green Acres* Tapestry Segment by households.







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#### APPENDIX B – CAREFREE CONSUMER SURVEY TABLES



Q1. How often do you eat out?		
Answer Options	Response Percent	Response Count
5 or more times a week	7.3%	20
2-4 times a week	42.9%	118
Once a week	38.2%	105
Once a month	9.1%	25
Once every few months	2.2%	9
Never	0.4%	1
ø	answered question	275
	skipped question	5

## Q2. How often do you come to Carefree Town Center for the following?

Answer Options	One or more times / Week	One to Two times / Month	Occasionally or Rarely	Never	Response Count
Non grocery retail shopping	52	65	104	49	270
Eating out	64	68	121	22	275
Personal care services (spa, salon, etc.)	20	55	77	119	271
Professional service (legal, accounting, etc.)	8	12	80	169	269
Work	30	ε	8	223	264
			answere	answered question	280
			skippe	skipped question	0

### Q3. What are the two biggest reasons for you to stop downtown? For those living in Carefree, plasse identify reasons bacides nicking un vour mail (i.e. specific establishment attraction or

Q4. How often do you shop at the following locations/stores	۰.						
Answer Options	More than once	Once a week	Twice a month	Once a	Once every few	Never	Response
	a week			month	months		Count
Carefree Bashas Center	122	64	33	20	32	6	280
Scottsdale Summit (Safeway/Target)	72	85	59	33	22	6	280
Carefree Town Center	34	39	36	38	66	58	271
Cave Creek Town Center	16	27	37	43	76	73	272
Desert Ridge	ъ	21	55	43	105	42	271
Scottsdale Road and the 101	13	38	57	59	70	35	272
Kierland Commons	£	15	38	39	111	69	275
Terravita Marketplace	39	40	46	42	44	65	276
Costco (Cave Creek and 101)	10	34	52	56	40	83	275
Walmart Super Center (Cave Creek Road)	32	43	50	34	44	75	278
					answere	answered question	280
					skipper	cipped question	0

# Q5. Which of the following events did you attend in the last 12 months? (Check all that apply).

Answer Ontions	Response	Bornonco Count
	Percent	vesporise count
Thunderbird Fine Art and Wine Festival	75.2%	179
Christmas Festival/Electric Light Parade	51.3%	122
Cruise-in at Venues Café	16.8%	40
Sonoran Art Festival	51.7%	123
Indian Market and Cultural Festival	41.2%	98
Chocolate Festival	33.6%	80
Southwest Fine Art and Craft Festival	46.6%	111
Carefree Days	34.5%	82
Veteran's Day Tribute	18.5%	44
ø	answered question	1 238
	skipped question	42

Answer Ontions	Response	Peenonse Count
	Percent	
Asian	11.1%	31
Coffee Shop	12.5%	35
Italian	6.4%	18
Organic / Healthy	19.6%	55
Bakery	9.6%	27
Delicatessen	21.4%	60
Late Night Eat/Drink	4.3%	12
Seafood	18.2%	51
Banquet Room	0.0%	0
Family Restaurant	14.3%	40
Mexican	23.2%	65
Steakhouse	13.6%	38
Barbecue	6.1%	17
Fast Food	4.6%	13
Middle Eastern	2.5%	7
Vegetarian	3.9%	11
Brew Pub	17.1%	48
Greek	3.2%	6
Breakfast	8.2%	23
Other (please specify)		41
10	answered question	280
	skipped auestion	C

# Q7. What of the following attracts you to a shopping/business area? Select ONE for EACH.

Ancurar Ontione	Ctuonali, Acros	Acres	Neutrol	Discont	Strongly	Response
	oungiy Agree	Agree	INeural	Disdgree	Disagree	Count
A variety of products and services	122	103	42	9	ъ	278
Quality of products and services	163	95	16	1	£	278
The look and feel of a business area	107	66	54	7	7	274
Friendly customer service	163	98	11	1	2	275
Independent stores over chains	76	76	102	14	9	274
Shopping after 5 pm on weekdays	41	73	123	25	13	275
Shopping on weekends	73	102	84	12	4	275
Convenient parking	117	128	24	ъ	2	276
Price	83	106	74	ъ	4	272
Proximity to home or work	102	109	51	6	ε	274
Safety (personal, pedestrian and transportation)	98	93	70	9	6	276
Other (please specify)						19
				answ	answered question	279
				skip	ipped question	1

# Q8. Considering the Carefree Town Center, check up to FIVE changes that are necessary for merchants to set even more of vour husiness

merchants to get even more of your business.		
Answer Options	Response	Response Count
	Percent	
More variety of stores	76.3%	209
Better quality of merchandise	31.0%	85
Better atmosphere	15.7%	43
A greater feeling of safety	1.8%	5
Improved parking	12.0%	33
More places to eat	62.4%	171
More special events	17.2%	47
More competitive pricing	44.9%	123
Better selection of merchandise	62.0%	170
Better customer service	10.9%	30
Consistent store hours	24.5%	67
Evening store hours	18.2%	50
Less traffic congestion	4.7%	13
More advertising	8.8%	24
Other (please specify)		34
8	answered question	274
	skipped question	9

Q9. Please review the choices listed below. What FIVE potential businesses would you most likely use if they were to onen in the Carefree Town Center?

use if they were to open in the Carefree Town Center?		
Answer Options	Response	Response Count
	Percent	
Antiques	9.6%	27
Art Galleries	7.5%	21
Arts/Crafts	9.3%	26
Auto parts	7.1%	20
Bakery	41.1%	115
Books, periodicals and music	22.9%	64
Butcher	23.6%	66
Clothing	22.5%	63
Drug store/sundries	18.6%	52
Electronics and small appliances	6.4%	18
Florist	6.4%	18
Furniture	2.5%	7
Garden Center	25.0%	70
Gifts/knickknacks	7.1%	20
Grocery	20.0%	56
Hardware	3.9%	11
Health club	13.9%	39
Home furnishings	7.1%	20
Jeweler	2.5%	7
Live theater	26.8%	75
Medical/dental services	3.2%	6
Movie theater	42.9%	120
Office supplies, stationary	12.5%	35
Pet supply and services	12.5%	35
Photographic equipment and supplies	3.2%	6
Professional services	8.2%	23
Recreational equipment and supplies	8.2%	23
Restaurants	64.6%	181
Shoes	8.9%	25
Specialty food store	49.3%	138
Video and audio equipment	2.5%	7
Other (please specify)		36
ar	answered question	280
	skipped question	0

## Q10. Which community assets/activities would you most like to see come to the Carefree Town Center? (Check all that apply)

Answer Options	Response	Response Count
	rercent	
Performing arts facility	40.6%	102
Museum	26.3%	66
Concerts and shows in the amphitheater	73.7%	185
Culinary festivals	53.0%	133
Art festivals	35.5%	89
Public art	17.5%	44
Expanded public parking	21.5%	54
Other (please specify)		25
10	answered question	251
	skipped question	29

## Q11. Have you ever lived downtown in any community?

Answer Ontions	Response	Response Count
	Percent	
Yes	41.1%	115
No	58.9%	165
	answered question	1 280
	skipped question	0

## Q12. What is your opinion about living in Carefree Town Center?

Answer Ontions	Response	Recnance Count
	Percent	
I am not interested in living in the Town Center in Carefree.	61.8%	173
I might consider living in the Town Center in Carefree given	32.1%	90
I am interested in living in the Town Center in Carefree.	6.1%	17
2	answered question	n 280
	skipped question	0

# Q13. If you moved to Carefree Town Center, what size housing unit would you require?

Answer Options	Response Percent	Response Count
Studio	0.9%	1
1 bedroom	7.5%	8
2 bedroom	63.2%	67
3 bedroom	28.3%	30
	answered question	
	skipped question	174

Q14. What housing arrangement would you choose?		
Answer Options	Response Percent	Response Count
Ownership	89.5%	94
Rental	10.5%	11
	answered question	105
	skipped question	175
		4 - 4 4 - 4

Q15. What type of Carefree Town Center housing would you prefer? (Check all that apply)	refer? (Check all	that apply)
Answer Ontions	Response	Bernonco Count
	Percent	
Townhouse	40.0%	42
Condo	46.7%	49
2-4 residential unit building	25.7%	27
5+ unit residential building	7.6%	8
Flat/Loft above commercial	39.0%	41
8	answered question	105
	skipped question	175

### 016. What price range would you consider?

ATO. WHAT DICE TAILE WOULD YOU CONSIDER:		
Answer Options	Response Percent	Response Count
Less than \$500,000	54.7%	58
\$500,000 - \$750,000	34.0%	36
\$750,000 - \$1 million	8.5%	6
Greater than \$1 million	2.8%	£
	answered question	106
	skipped question	174

# Q17. Imagine the Carefree Town Center in ten years. How appealing are these future scenarios?

der mingene me energe tomin centre in ten legis nom abbeaming are mere later e sections					
Answer Ontions	Voru Annolling		Not Annocling	Don't	Response
		Ovay		Know	Count
The center of employment with the addition of new office	41	113	117	6	280
An attractive place to call home with new apartments, condos	80	83	109	∞	280
An aesthetic blend of greenspace, natural elements,	142	106	24	∞	280
A meeting place and the center of community activities with a	176	73	27	4	280
A niche place where thrift stores, used merchandise, and	40	63	166	11	280
A destination retail center attracting people from a distance	60	82	119	19	280
			answei	inswered question	280
			skipp	skipped question	0

Q18. Please tell us about you.						
What is your home zip code						
what is your work zip code (if retired enter outur) Number of people living in your household						
Home City	Count	Percent	Work City	Count	Percent	
Carefree		283	63.0% Carefree	138		46.3%
Cave Creek		76	16.9% Cave Creek	60	_	20.1%
Phoenix		25	5.6% Scottsdale	54	_	18.1%
Scottsdale		48	10.7% Phoenix	23		7.7%
Mesa		2	0.4% Mesa	1		0.3%
Glendale		1	0.2% Glendale	2		0.7%
Peoria		1	0.2% Gila Bend	1		0.3%
Gila Bend		1	0.2% Palo Verde	1		0.3%
Sammamish, WA		1	0.2% Sun City West	1		0.3%
Seattle, WA		1	0.2% Casa Grande	1		0.3%
Gambrills, MD		1	0.2% New River	1		0.3%
Apopka, FL		1	0.2% Salt Lake City	1		0.3%
Melber, KY		2	0.4% Dillon, CO	1		0.3%
lowa City IA		1	0.2% Boulder, CO	1		0.3%
Bismark, ND		1	0.2% Chicago, IL	ŝ		1.0%
Chicago, IL		1	0.2% Northbrook, IL	1		0.3%
Oklahoma City, OK		1	0.2% Island Lake, IL	1		0.3%
Boulder, CO		1	0.2% Bismarck, ND	1		0.3%
Ft. Collins, CO		1	0.2% Iowa City, IA	1		0.3%
	Total	449	100.0% Northville, MI	1		0.3%
			Melber, KY	1		0.3%
			Schenectady, NY	7		0.3%
			Purchase, NY	1		0.3%
			Chappaqua, NY	1		0.3%
				Total 298		100.0%

Q19. What is your gender?		
Answer Options	Response Percent	Response Count
Male	46.8%	130
Female	53.2%	148
	answered question	278
	skipped question	2

## Q20. Do you reside FULL TIME in Carefree or other Arizona City?

	•	
Answer Options	Response Percent	Response Count
Yes	85.0%	238
No	15.0%	42
01 01	answered question	1 280
	skipped question	0

## Q21. What is the zip code of your seasonal/other residence? Response

Answer Options	Response Average	Response Total	tal Response Count	
Zip Code			45	
		answered question		45
		skipped question		238
Seasonal Residence	Count	Percent		
Alaska		1 2	.2%	
California		3 6	.7%	
Colorado		3 6	.7%	
France		1 2	.2%	
Illinois		9 20	.0%	
Kansas		1 2	.2%	
Michigan		4 8	8.9%	
Minnesota		2 4	.4%	
Montana		2 4	.4%	
New York		1 2	.2%	
North Dakota		1 2	.2%	
Ohio		3	.7%	
Oklahoma		1 2	.2%	
Utah		1 2	.2%	
Washington		10 22	22.2%	
Wisconsin		2 4	4.4%	
Total		45 100	.00.0%	

Q22. Please share any other thoughts, comments ideas or suggestions that you have regarding the Carefree Town Center.
Answered Question: 182
Skipped Questions: 98
Lovely little city that seriously needs some attention. When passing through, it looks deserted. Main crossroads need to be fixed up and make a statement about this
small town and its relaxed sophistication. It needs help to show we care.
We miss Carefree Station restaurant. Would love another restaurant to fill that space.
Help businesses and avoid constructing unneeded municipal buildings
A beautiful place to visit.
The idea I've heard of making Carefree Town Center into something like Kierland shopping center is appalling, with condos above retail shops. It does NOT belong in
Carefree. We need businesses to fill in all of the empty buildings we already have. The place looks mostly like a ghost town. Most of the current retail property owners
in CTC do not seem interested in having a lively, lovely town center. Why anyone other than Carefree residents would want to come here to shop is beyond me. There
is barely anything there now. Adding new retail buildings will do nothing if the rest of the CTC is void of businesses. Thank goodness for the various art fairs. At least the
Not appealing to visit since there are so many empty stores. Unless going to a specific place not worth the trip to browse.
An addition of a Native American museum, a few upscale casual shoe and clothing stores, but a strong emphasis on the natural beauty of the Sonoran. Less is more
when incorporated into the unique landscape with the natural flora & fauna. Any new structures should be small, hacienda type Eco-friendly structures that serve as a
model for conservation.
Southwest ambiance and character. Art supply store. Clean up the vacant lots - trash, dead trees etc.
Please do not completely change the charm and feeling of Carefree. That is the primary reason most of the residents moved here. I hear people suggest that we need
to do more business in the town center and I ask why? What is the town trying to achieve? Bigger is not necessarly better.
Love the rural feel & small town feel, nice to not have to deal with traffic, keep Carefree unigue with out franchise stores or chain fast food outlets. Keep Carefree
peaceful and serene as it's name and founders intended.
I moved here 20+ years ago because Carefree was a quiet, affluent community. I don't want to see more tourists, businesses, condos or additional businesses move
into the area. Too many snowbirds already that spoil it for us that live here full time.
Support the idea of condos over retail/office space. Very opposed to new city hall, government building.
sit the park an
attention to this lovely detail. I would say one change I would make is to the Iguana slide. Because it is also used for pet droppings, which I know really can't be
helped. If it was not sand and rubber instead that would keep the puppies off and keep it more sanitary for children.
One complaint that has really escalated in the last 5 years is the noise from the Cave Creek bars (Harolds/Buffalo Chip; maybe others.
As I asserted to previously, we have been here (same location, which is just over one mile South of Cave Creek Rd, Harolds ) for almost 30 years and this has never
been a problem before. My husband and I love the fact that these places are busy; they are doing well and bringing the town revenue. We would just ask that there
be a respect to the sound decibels' when they are outside. Sometimes it is so loud that our widows are shaking; and even with the windows closed we can hear clearly
the words of the MC and the musicians. Again this has only been the last 5-6 years and we have never made a complaint before.
Having been in real estate, it concerns me that if this goes unchecked and not monitored according to law, it will hurt property values North of Stage Coach.
Thank you
We just purchsed a new home within walking distance of the sundial so we could live close to the town center. Carefree just needs more of a population.
I moved from North Scottsdale to Carefree and like the small town feel. That said change is inevitable and I appreciate your asking for input.

no more signs!!!, the circle is so dangerous for our seniors. big lights used at Christmas etc turned of sooner. Some people work on weekends and holidays too. Do we
need fireworks? Some military people can't take them. so many people speed, the police seem to be out during summer months instead of winter too. Imagine if we
had more to do downtown Carefree. People need to say hello at the post office. I do and I hold the door open. Very interesting little town we have. Lets all be
The City of Carefree Town Center des not need to attact any more individuals to the area than it already does. I moved here for the small town atmosphere and I don't
want us to become Cave Creek full of bars, drunks and excessive traffic. It's bad enought that it already spills over to the residents of Carefree.
Close it down . Carefree is a residential town. If you want a business move to the circus town called Cave Creek and open a biker bar Promote noise , drunkenness
speeding and a general disregard for the residents.
Town Center buildings that presently exists need to be refreshed. Need to improve the occupancy rate on the existing buildings prior to building additional building
Continue with a solid Town leadership foundation that will attract cultural activities and all types of restaurants and specialty shops.
We support the concept of DFT and would also like to space to be used for concerts.
Need more sidewalks and bike paths.
We need more business opened in the evenings,We need a starbucks
to have coffee with friends and walk around. Caretree needs more locals, not more retailers-huild lots of condos and ants, in the town center in order to boost tool traffic
Support local businesses more than visiting road shows that might benefit town coffers but reduce retail income.
Don't block the streets during road shows.
Encourage an evening adult education center (YMCA style)
etc.,etc.
I think the mayor and council need to focus on minimizing waste and be more business friendly. Why do they want 4 year terms?
I moved to Carefree 20 years ago because I wanted to live in a quiet small town without a busy downtown and lots of traffic and commerce.
beautiful Palo Verde trees and make the core more quaint and clean! How about some hanging plants around the Los Portales Mall. Also take the white covering off
the Stained Glass on the roof so the color can shine thru the ceiling of the Mall. duh! More stuff at the Theater, like a local talent show. Dumb dog tricks etcLocal
musicians and maybe music all over down town center (like Sirus Radio) from remote speakers. Basically clean up the down town. Repaint the yellow and red along the
curbs. Make sure the water coming out of the drinking fountains actually comes out of the nozzle of the fountain so one could actually get a drink. The Garden is Dog
Friendly so why not self filling water stations for the doggys. Fix the Sundial Fountain back to original and replace the "devils star" that used to hang from the mollusc.
Make it like it was!!! Maybe have a Car Show with a street dance. And not just old classics but New Cars too. BUT DO NOT PARK UNDER THE SUNDIAL THAT SPACE
SHOULD BE SACRED GROUND MR SANDERSON!!! NOT A CAR LOT! ( everyone in Carefree agrees it looks so stupid with cars under the Sundial) Spend some money and
get a real music band or individual musician or even some GREAT cover bands! Have a Chilly cook off with competing fire houses around the foothills By the way.
lets say you get a great cover band and they play at night tell the merchants to stay open that night. Where I grew up in Redlands Ca. the downtown stores would stay
open till 9pm every Friday night from The Friday before Thankgiving till the Friday before Christmas with a street dance every Friday night. There was food and drink
and music from a local bands. Let the people bring thing s to sell for Christmas gifts or have a Cake and Pie sell and competition. If you need help with the cost have a
50/50 raffle at a \$1.00 per ticket or 6 for \$5.00 which is drawn at the end of the night (at 9pm) with winner present! Maybe have give aways from the local merchants
affel everything for the \$'s. Have a BINGO night with plenty of new wine
Lets not spend more than our community can afford. This is not the time to raise taxes. Don't spend money just to spend it or just because it's in the bank.
get people to live in the town center with boutique shops for food and home accessories

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Vibrant, active, beautifully displayed boutique stores and restaurants with unique flavor combined with a well lit, landscaped area and a mecca for all town cultural
the day or evening. Outside patios, pedestrian walkways and a way for bikes to get to the town center safely and park safely. More parking:)
Government ruined the Town Center over the past many years (including this administration). Fire House is NOT inviting, Post Office is OK, but further adds to
GOVERNMENT Bldg control of town center. The Crème de la crème was when the Town Center had the Gaul to TAKE potential INCOME PRUCING/RETAIL/Business
direction! Now all it seems that we are trying to do is a "Band aid" to salvage the space/
Spending money on new public buildings for the arts or culture center is foolish when there are places within five miles or less and those have had issues meeting It is the retainer reconscibility to attract human by their marketing and convice The chailed make the human convicement more funded wat subsidian their
it is the retaines responsibility to attract business by their marketing and service. The should make the business environment more business memory not substate their business memory for substate their business memory and substate their business memory and substates the business environment more business memory not substate their business in a business memory
Please no more galleries. A cultural center with live theater and music performances would be very nice. Please don't make anything taller than two stories. Maybe 30
ft max. You need to keep the views of Black Mountain and all of the open scenery. Whatever you do, there needs to be a balance.
I don't like the seasonal restaurants beacuse they are closed all summer.
Improve Bike Paths
Create a pedestrian area
$\sim$
(simulated only to avoid legal issues) and reduce the speed limit to 15mph at the turnarounds and extend that slower speed further to the south on Tom Dar. to Spur
Cross. Enforce noise ordinance. Put in cross walk at Carefree Dr and Tom Dar.
The neighborhood art tours only seem to bring in trash left on the streets and more security issues not to mention the noise and traffic at night.
The neighbor living on 37488 No Piedra Grande between Carefree dr. and Bella Vista runs a yard sale business almost every week during the winter season and uses the
front L/S area of Hawks Nest as sign advertising. Allowing this kind of activity really cheapens the neighborhood. I believe this operation is being run by a current and
former employee at the building department in Carefree who lives at the yard sale address.
The worst thing that's happened to this town is the evening noise from the bars in Cave Creek. Its a residential killer for this town. Please put pressure on Cave Creek to
eliminate the outdoor night time events.
with the improvements of the last 10 years, little more needs to be improved except for more businesses and the remodeling or demolition of Los Portales and Spanish
Village. The Magic Bird festivals are little help to the town as they are of poor quality and do not bring in people that spend money in the town's businesses.
Need to do something about all the vacant buildings. I go get my mail up there and need a reason to shop/ stay there Nail salon, movie theater, more restaurants
we like the open area without walls, no fast foods, no high buildings, keep the farwest village spirit
We need night time activities. I read about a performing art theater and seen this work to add activity in the evening. Would be gret way to attract new dining options
and help existing restaurants.
I think a live theater would be a great addition and bring more people to the Town Center in the evening to support our great restaurants and bring others.
The gardens (incl the slide & playground) are a positive draw in the community. Many Carefree residents are retired and/or seasonal visitors who already have homes
and closels filled with beautiful tillings. They may window-shop, but for the an about new experiences. Younger people are relying on the big box stores to stretch At the faction of the factor but for stretch and store to stretch but is an about new experience with factor factor of the factor of
their family 55.1 don't know how Carefree can compete with that. Has any thought been given to partnering with Cave Creek a couple of times a year maybe the
Cavefree Brew Fest or the Care Creek Marathon. Bottom line I think that people are simply tired of shopping.

Ant thing to an improvement quarter mich mach of tourist inductors
I have lived in Carefree for 30vrs. I think the local shops in Carefree need more support from the town to help there business.
Moved to this location to avoid crowds. Disgusted with the circus-style signage everywhere. Too small of population to support anymore local restaurants. When
We are full time retired local residents. At this point in our lives our day to day purchases tend toward food, clothing, gasoline, restaurants and movies because we
don't need more furniture, cameras, dishes, audio, etc. In short, we don't need more things. We need quality stores and restaurants so we don't have to drive to
Scottsdale to find them. Their addition would also make Carefree more of a day trip destination to make up for the lack of population density in the area.
Activities should be targeted at high end adults, not children as the Christmas Festival is
The extra sales tax is what kills Carefree businesses. Why would I pay the extra 4% just to shop in Carefree?
We do not like the special festivals. We do not want to attract outsiders to this area. We have enjoyed Carefree as a quiet retirement communitynot a vibrant
If you wanted tax revenue, you would not have blown the
Target, Walmart, or Home Depot opportunities. Most of the folks I know moved here to get away from what you are trying to do.
The town center gardens are outstanding, and a source of pride for our community. Maybe you should consider leveling buildings and expanding it to include more
floral and fauna.
Keep it elegant, simple.
Cave Creek pulls in thousands of customers on the weekends - while Carefree seems to close up its sidewalks. I do not want to compete with Cave Creek for bars and
motorcyclists - but there should be other "up-scale" venues to attract customers to our towncurrently Carefree is UNREMARKABLE except for the "desert gardens"
center. Too many empty storefronts and a ghost town feel.
We need a theater to help bring better dining options to town and create additional recreation options after the sun goes down.
Support year-round residents preferably. There was an
excellent chance watching stars. Reckless installation of lights have polluted the night-sky. Our ridiculous mail disservice has been a hinderance of substantial business
We lived in a community that spent a fortune on a performing center. In ten years it all but bankrupted the community and raised the local taxes.
We came here because it was quiet. Now there are too many activities, especially during the winter. The weekends in the winter are awful with all those festivals.
During the last 15 years the quality of life in Carefree did not improve. And neighboring Cave Creek is even worse.
The town hall or chambers do not need a new building. We cant even find the money to care for the streets and infrastructure.
transportation between Carefree and other specific locations like Cave Creek and maybe Kierland may bring more shoppers, an Ollie Trolley type service maybe.
you drive. Carefree, however, remains out of sight and many people unfamiliar with the area would never come to Carefree as they may not know it exists. The first
thing though is to find the right mix of stores to attract people from different ages. Word of mouth will help bring attention to an attractive town center, then,
concentrate on providing easy access and parking to the town center and make it clear how to get to the town center by posting signs, which is not my favorite option,
A wider variety of shops would be great, especially a bakery, butcher, ice cream shop, and more restaurants.
The real reason Carefree residents moved here and our guests come to visit is to see the beautiful Sonoran desert. Carefree is a Town and not an Urban Village. We
enjoy peace and quiet. We also enjoy art, music and the willdlife in the natural desert surroundings. A boutique hotel and spa with fabulous architecture would do
well in the Town Center. Local area residents, however, do not want a lot more traffic, noise or cars parked in front of their property.
It is been ignored by our Town leaders and is deteriorating rapidly.

Parking can be an issue during festivals. If town center condos/residences were increased (desirable) parking will get worse. As a town center business owner, the
festivals can be a problem as our customers have difficulty accessing us.
more restaraunts
I like the small town atmosphere that the town center has now and would not like a commercial hub. I can head south into main Scottsdale or Phoenix for that. I like
the feeling of a small town and community which ix there now.
I LOVE the Town like it is.
I would love to see a more vibrat down town Carefree where there is mixed use property and more local run businesses that are useful to residents so that going down
town is not neseccary. live local/shop local.
A museum would be wonderful as well as a expanded farmers market where signage is permited for market days. More lower priced apartments/condo are necessary
as well as improved sidewalks getting to town. Bike path would be tremendous!
What would it take to make Carefree a DESTINATION spot where people go out of their way to come here? More hotels would be appropriate.
Carefree would benefit from less commercial signage. Do not need neon signs, no pawn shops and no gun stores WE look too commercial.
Carefree is a winter destination
The seasonal business is what makes it particularly difficult
for the business community THAT WILL NOT CHANGE
Would love to see Las Portales mall cleaned up. It's a eye sore. Would love to see the town become more upscale in all areas.
We do not need apartments in Town Center. This is a small town that enjoys visitors. Carefree needs to help the businesses that are here. The ones that pay taxes here.
As someone who lives and works in Carefree, these questions are insulting. I feel like the ideas of a few "Town Center" merchants or town council members are forcing
their ideas on the community. It seems like you have been told a few times by the community that they are not interested in apartments and condos in town center.
You are not taking "no" for an answer. I think you are going to do exactly what you want to do.
Up date the lighting at the Post Office, it does not make me feel safe if I need to pick up my mail as the afternoon turns in to evening.
Implementing the Ed Lewis multi-use, condo combination project would be a major mistake
There should be some healthy food stores/restaurants available. Scones and teas, coffee and eggs, are awesome but there is no restaurants where you can get a good
salad, soup, etc. Or, a small Sprouts even would be good. I'd be there everyday. Also, doesn't it seem like the post office is prime downtown space. You could move it
up the hill or by Bashas and use that space of town center activities, concerts, etc.
The Town should start working with businesses, the Chamber of Commerce, residents, investors and stakeholders to make something of substance occur in what is
becoming a ghost town. Instead of inflating town staff and expenses, the town needs to start understanding their brand and taking action to save itself from becoming
our restaurants are either excellent and too expensive to eat at very often OR affordable and lack creativity OR they are just badly managed. We never choose to eat
out in Carefree. Instead we opt for places like Rancho Manana (special now that Carefree Inn is gone), Oregano's (great on all fronts but too busy to go to often), Lamp
Pizza in Scottsdale, or The Grotto Cave for a sandwich.
Landlords need to lower retail space rent to attract businesses.
Reduce the art etc shows to one a year. No good reatail would open here because of all the weekends used up by the shows
KEEP IT FAMILY FRIENDLY TO ENCOURAGE YOUNG PEOPLE TO SHOP THERE. ALLOW FRANCHISE OPERATIONS. THERE ARE SOME GOOD ONES.
We and 2 other couples used to go to Venues regularly, bringing us to the Town Center, galleries, etc., but the customer service was so poor that all of us have stopped
going. It is very important that whatever establishment is the biggest draw for a particular person or family not sabotage other retailers by reducing trips to the Town
רכוונבו. דטע-מון מבאבווע טון במנון טנוובו ; במנון באנמזואוווובות וובכתא נט אוטאונים מצו במרתאנטוונו באאבוובוונכ, אט נוומר נווב נטוווווווווווווווווווווווווווווווו

mountain, Ortega the room your date an dowen along with the Jewelers who are very intentity. It's ince to have real estate onlices but not over run. When you have no draw you get no people. Need a good variety of stores, many that are successful would be your best indicator of what is needed. Ask them.
I would hate to see Carefree become commercialized. I would like to see all spaces utilized before anything new is built. I would enjoy more of a cafe inspired feeling
Please keep the charming character that made Carefree appealing. Increase in businesses and residences needs to match the current population and not try to be
larger than it should or will be. We love Carefree for its quaintness and natural fit in the desert foothills.
and way too expensive and the food is mediocre. Same with Binks Cafe, where the service is awful. We've heard it from many. Pizzafarros used to be good but it is
terrible now and expensive. The Chinese restaurant in Bashas center is just dreadful. Other area restaurants are the same. Sorry to be negative but it's the truth from
our perspective. Carefree needs to attract energetic, unique restaurants of high quality with some ethnic offerings that will draw people from all over. Who says they
go to Carefree for the great restaurants and dining experiences? Shops should be interesting and eclectic. We'd LOVE a store like Whole Foods and Carefree is the
perfect place to have one! Carefree should also be advertised and projected as an arts community. More public art in the gardens and elsewhere, more concerts, more
Do not shop in Carefree or Cave Creek because of inflated prices. Rents should be adjusted.
I would like to see more nightlife (restaurants, shops open) in the evening
We would like to see the Easy Street project completed.
You need the mixed use plan tried a few years ago.
The Ed Lewis project is critical to Carefree. Making that happen should be the top priority.
Please, please, please bring more small businesses & restaurants, museums, etc. to Carefree.
I agree improvements are needed to attract people to the town center, however, added residential homes are not necessary or appealing. We have an ample variety
of town homes, condos, apartments & assisted living homes already. Would love to see Trader Joe's in town.
None at this time.
Too much government buildings Carefree is a bedroom community.
Question 14 forces an answer, we are retired and there is no work zip code
Vibrant small town feel
Need busineses that cater to residents. No more Southwest trinkets. Doesn't even appeal to most visitors today.
Stores with good merchandise, restaurants, breweries, family friendly activities
No work zip code. I'm retired.
Currently the town is offering things that appeal to children (park & Santa etc) as well as adults (arts festivals, tea room). I think more activities that appeal to a broad
demographic would be good.
Lived here 15 years and still can't tell you what is downtown other than bashas and ace hardware. Completely unaware probably due to non existent or poor
advertising/marketing. This is true for both the town and most of the individual businesses. Partly, the businesses along Tom Darlington do nothing to inspire people to
"turn in" to the downtown area. Cave Creek, for example, provides an interesting assortment of storefronts that actually cause people to SLOW down and see what is
down that side street or behind that building.
need to attract eateries like Orgenos that went into Cave Creek, lower cost and family directed.
Get Backas to out too a part of and for call and tail
201
Aiready live in town center. Den and bud would be ince.

There are not enough curtomere in the cummer monthe
Needs a change but I do not know if anything will work. Cave Creek is more interesting and I do not know if our limited population will support new business.
We need to get additional restaurants established in the town center. Middle of the road restaurants not just high end.
I like living in Carefree. There are plenty of restaurants, grocery stores, hardware and other desired shopping is close by in metro Phoenix. Tike the quiet of living here with the activity of the city close by. I LOVE we have no stop lights. I LOVE we have no fast food. Life is good here!
Upgrade the Basha store to a better grocery store to serve as a daytime anchor. Put in art house/independent films cinema for evening anchor. Don't bother with
adding residential. Thanks for all your hard work for the town. Good idea to do a survey.
Assisted Living for elderly residents
Would love to see a Trader Joes here. Also things like yoga studios, pilate studios etc.
The town of Carefree is a jewel! Please preserve the small town atmosphere, but add some class. The retailers should be unique and upscale and the entertainment
and restaurants sophisticated. We should be attracting those kinds of visitors.
Good questions.
The loss of the big restaurant in the center is a huge loss.
Carefree town center desperately needs a facelift and reason for people to go there. It needs a atmosphere of living and shopping like Carmel California.
Any and all efforts should be made by this town to jump start the Butte Property expansion. We don't need a community center for performing arts.
need to bring in new businesses that attract more families
A nice movie theater showing good movies as Camelview5 and Shea 14 will attract more people down town in Carefree than anything else .
PRESENT STORE OWNERS SHOULD BE MORE WILLING TO LEASE SPACE AND MAINTAIN THE BUILDINGS THEY OWN . TOO MANY VACANCIES DUE TO ATTITUDES OF
Why require a work zip code for the many residents who do not work in Carefree?
The garden area is very attractive and unique, but probably not much of a tourist "destination" by itself. Is there perhaps a way to expand upon it by having daily
docent-led tours (could be led by local volunteers), or a butterfly pavilion, something artsy that botanical gardens have to offer (Chihuly exhibit), or an adjacent animal
rescue (Wild at Heart) facility (bringing Sonoran fauna and flora together)? As it is today, it's fine for a short stroll and as "eye candy" for the Carefree Town Center, but
not so much as a "destination attraction".
We need more later evening places to dine and have a cocktail.
More bars and nightlife. Walking paths. Bike paths along cave creek road btwn carefree and desert mtn
The current town center looks run down and outdated. "Spanish Style" is no longer appealing. Carefree would be better off shedding its "retirement community"
status, because the retirees don't go out to the local businesses. Downtown needs to be cleaned out and started over, with a design theory that carries through the
Need signs saying walk facing traffic
Need walking & bike paths
Need to cut bushes back from street for walkers
Bike & walking paths would be great in the Carefree/Cave Creek areas

Carefree Village Center Master Plan Consumer Survey Response	Carefree Resident
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Family movie night in amphitheater with food trucks
Food truck weekly visits
Specialty grocer with fresh prepared meals, butcher, bakery
Casual dining options like Chipotle, Pei Wei, Zoe's.
Less art festivals. They do nothing but block town for the residents.
Reopen Carefree Drive as a thru town road. By closing it the town has diverted the traffic around town center. The planners of the town wanted it to be the gateway
into town. Now people have no reason to drive through town center.
Weekend, street side dining with music, ala St. Marks Square in Milan, Italy
Whole Food or Sprouts
Help with the shops and stores that are already there instead of "filling it up with residences". This would harm the ambiance of the "real Carefree" and trying to
emulate Kierland. It would be ashame to destroy the ambiance of my Town. Thank you.
Having a Trader Joe's or Whole Foods or other organic specialty market
Thank you for providing this consumer survey.
Whatever development is done maintaining a quiet, desert atmosphere is critical. Harold's is about as close as it should be to Carefree.
Should retain its charm. Artsy, something like Taos or Santa Fe
I have lived in Carefree for 7 yrs and have never shopped in any store in the town center. I don't even know what stores are there. Everytime I think of going to
explore, parking is such a hassle I just give up.
Parking and constant closing of streets is the biggest inhibitor to businesses in Carefree.
Western atmosphere and a fun place to bring friendsthe summer heat will hamper town activities June thru September
Carefree should be an enclave of serenity and calm with a variety of nice shops that appeal across the board. Places like the English Tea Room are the best examples of
businesses that have great customer service, great products/services and give everyone in Carefree a place to relax and "hang out". we don't want Carefree to become
like Desert Ridge or the Scottsdale Rd/101 corridor - that's too commercial. It's also a shame that El Pedregal isn't more developed and lowers its lease rates to get
good retailers in there (along with Stefan Mann) - Chico's, etc. that would appeal to the clientele in the area.
Offer uniqueness. Promote the area, the history, the flora & fauna. Art & music, and things that aren't available at other cities. Evening trolleys or carriages. Music, late
night events (later than 8pm). Trolleys that take guests during the day around carefree. Bring in more unique places that draw people to the marketplace. Offer
affordable rents for small merchants.
If the pricing of goods in stores and art & craft shows continues to be very high (far from competitive), don't expect to make any money. Lots of lookers very few
New buildings or extensive remodeling of old ones. A few new restaurants and better quality merchandise in the local stores. More parking areas for special events.
Pedestrian and bicycle friendly downtown. Plentiful green/natural desert space, minimal concrete!
As a 20 year resident, I go downtown for mail, the hardware store and to Bashas for groceries. My Dentist is also there. Downtown Carefree seems to be oriented for
tourists. I have never seen any notable advertising that would attract me there for any other reason. We have eaten downtown a few times but have found it to be
expensive for what we like. We do enjoy using the Farmer's market.
A lower sale tax rate would attract more spending in the town core.
I like what has been done in the landscaping, shade cloth awnings and events that are held there. Need more places to stop and linger.
None
I hink about Solvang, CA. Great mix of high end/ low end/ restaurants / specialty. Sure it's Danish, but Carefree could be Southwestern.

We should focus on health food shops, biking lanes, affordable restaurants S15.00 entres, live theatre, movie theatre, brew pubs, museums, parks and fun Carefree is no longer a "destination" like it was years ago. It should focus on enhancing the center for those who live here and not work so hard to bring in temporary interlopers that close down the center. If we wanted to live in town, we would move to Kierland.
Carefree is no longer a "destination" like it was years ago. It should focus on enhancing the center for those who live here and not work so hard to bring in temporary interlopers that close down the center. If we wanted to live in town, we would move to Kierland.
linterlopers that close down the center. If we wanted to live in town, we would move to Kierland.
Do not need Town Hall at this time. Town needs entry gateways.
town should spend more on maintaining streets and NO CULTURAL CENTER
It needs new management. I read some notes about how to improve traffic to Carefree and the mayor said, "Put some lighting on the signs." With that kind of
leadership, Carefree is going to stay the way it is. DEAD. It will never be the vibrant Cave Creek but it has to find it's niche. Without that, it will stay a poor neighbor run
by a bunch of poor leaders. This survey shows the leaders have no clue.
Small town charm that needs cultural attractions, reasonable restaurants, bakery-café, deli, specialty grocery, green space and good street design.
Cheaper rent for business so they stay more than one season. Chain stores n restaurants.
I believe we need more restaurants of different types as well as cultural and artistic venues.
For most people, Carefree is just a place for festivals and galleries. There is no real day-today draw. It lacks higher energy restaurants and shopping. Outside of
Basha's and Ace, there is no familiar retail bolstering the locals shops. I'm not saying we should fill our town with chain establishments, but we should have goods and
services that meet daily needs that we currently have to leave our town to get. We need a couple of mainstream, family friendly, moderately priced restaurants.
Lastly, many of the current retail strip centers are not charming and really need a facelift. They send a signal that Carefree is not with the times.
A New Town Manager
I would prefer very little change, with perhaps a little more selection of businesses for residents, but nothing major. The is plenty of selection for most necessities
Please refer to specific questions. Shared my thoughts there. But, to reiterate to some degree need places to buy real household & gift merchandise. The closest
place to buy a towel is Target. If you want good towels, the closest place is PV Mall. For a real shopping experience with upscale merchandise one has to go clear to
Fashion Square! I cannot buy a nice gift for a wedding or new baby locally, at all. Nor, can I buy myself an outfit, etc., etc., etc. Farmer's Market availability is only
Friday AMs. Who goes when you are working in Scottsdale at the time? You need to consider the needs/wants of the working people & Year-round residents as
We are opposed to the Ed Lewis Easy Street project, which will destroy the nature and character of Carefree. The town does not need a town hall/theatre complex,
which will become a financial burden.
I have always thought transportation into Scottsdale or Desert Ridge would be an advantage. More needed than bringing bike riders into town.
I think there are enough gift shops. There needs to be something that will attract people to the area. As it is now this is more like a bedroom community.
I do NOT like the "SPANISH style" architecture concept for the town center housing, but like the rest of the idea. Carefree has NO style to it's buildings to much of a
mix/match. More moderate/elegant style housing would blend better than a specific heavy style like Spanish. Also housing needs to have good use of space for living.
It appears town officials are attempting to remake Carefree in an image they have envisioned instead of honoring their oaths to protect it. Pity. Such are the delusions
of grandeur those who seek public office embrace. They have to destroy things to prove they are alive instead of accepting their duties as caretakers of the dream
not crazy about the "Spanish style character" part of the description - otherwise OK
We do not need a theater or condos.
Parking can be a bit difficult during events. I would love to see one of the new gyms open that have low costs and lots of cardio equipment. I would really like to see a
restaurant back at the old Carefree Station location. The idea of a brew pub is fantastic!
* We are not in favor of the Lewis development as it will only add more empty retail space. Carefree is a lovely town and we should strive to maintain its smaller,
distinctively carefree, quaint character. That is why we chose to live here!
* Question 14 has a glitch. We are retired and do not have a work zip code but this survey will not allow a blank or "retired" or "n/a" answer.

just try to get some stores there which offer interesting
things and not the same tourist stuff a really nice clothing
store would be fine
We moved to Carefree 20 years ago, as we were impressed with kind of town it was then. A fine residential neighborhood type of town. The huge urge to
commercialize it makes no sense to most people we know, and likely will ruin the place.
With the loss of the Heard North, there is a real vacuum in the area for healthy lunch. Would love a Grotto or Janey type restaurant in Carefree. Would like to see a
Camelview 5 type independent theatre in area. I don't like going "SOB"
A quiet atmosphere would be important.
Need support for local area
The town center needs a mixture of value (not price) restaurants and easy parking. All the talk about museums, culture centers, and fine arts theater is a waste of
time. Look at the Heard and the other "cultural" projects in the valley and how well they are doing.
I think putting in condos/apartments over retail stores (like there are in Kierland) is the most awful idea I've ever heard of. I don't think that type of lifestyle addition to
Carefree is appealing and would detract from the area.
Would love to have patio/townhome home with a 2 stall garage. So many of our friends want to scale down but all the townhomes are so old in Carefree. Also under \$
You need another SunDial or some attraction that takes people here - then they'll come to shop . Gotta have a gimmick.
35' tall thermometer ( height of SunDial) LED lights glow to match temperature - Atmosfera Columna - Galileo Galilei JJ ++
I would like carefree to offer an experience to living in an upscale area with awesome dining, french bakery upscale shopping Much like kierland commons top notch
brand names and get rid of the junk stores We need to up our game
It is becoming more pedestrian & bike friendly every year, but need more variety of "consistent" restaurants, coffee shops, specialty shops and year-round cultural
I think interesting public art, such as the desert life bronzes in Wickenburg would be a great addition to the town center. I think a small oldfashioned icecream parlour
would be a huge draw. A coffee shop that served Canadian Tim Horton's coffee would draw peole from miles around.

#### APPENDIX C – ALL RESPONDENT SURVEY TABLES



Q1. How often do you eat out?		
Answer Options	Response Percent	Response Count
5 or more times a week	7.3%	20
2-4 times a week	42.9%	118
Once a week	38.2%	105
Once a month	9.1%	25
Once every few months	2.2%	9
Never	0.4%	1
ø	answered question	275
	skipped question	5

## Q2. How often do you come to Carefree Town Center for the following?

Answer Options	One or more times / Week	One to Two times / Month	Occasionally or Rarely	Never	Response Count
Non grocery retail shopping	52	65	104	49	270
Eating out	64	68	121	22	275
Personal care services (spa, salon, etc.)	20	55	77	119	271
Professional service (legal, accounting, etc.)	8	12	80	169	269
Work	30	ε	8	223	264
			answere	answered question	280
			skippe	skipped question	0

### Q3. What are the two biggest reasons for you to stop downtown? For those living in Carefree, plasse identify reasons bacides nicking un vour mail (i.e. specific establishment attraction or

Q4. How often do you shop at the following locations/stores	۰.						
Answer Options	More than once	Once a week	Twice a month	Once a	Once every few	Never	Response
	a week			month	months		Count
Carefree Bashas Center	122	64	33	20	32	6	280
Scottsdale Summit (Safeway/Target)	72	85	59	33	22	6	280
Carefree Town Center	34	39	36	38	66	58	271
Cave Creek Town Center	16	27	37	43	76	73	272
Desert Ridge	ъ	21	55	43	105	42	271
Scottsdale Road and the 101	13	38	57	59	70	35	272
Kierland Commons	£	15	38	39	111	69	275
Terravita Marketplace	39	40	46	42	44	65	276
Costco (Cave Creek and 101)	10	34	52	56	40	83	275
Walmart Super Center (Cave Creek Road)	32	43	50	34	44	75	278
					answere	answered question	280
					skipper	cipped question	0

# Q5. Which of the following events did you attend in the last 12 months? (Check all that apply).

Answer Ontions	Response	Bornonco Count
	Percent	vesporise count
Thunderbird Fine Art and Wine Festival	75.2%	179
Christmas Festival/Electric Light Parade	51.3%	122
Cruise-in at Venues Café	16.8%	40
Sonoran Art Festival	51.7%	123
Indian Market and Cultural Festival	41.2%	98
Chocolate Festival	33.6%	80
Southwest Fine Art and Craft Festival	46.6%	111
Carefree Days	34.5%	82
Veteran's Day Tribute	18.5%	44
ø	answered question	1 238
	skipped question	42

Answer Ontions	Response	Peenonse Count
	Percent	
Asian	11.1%	31
Coffee Shop	12.5%	35
Italian	6.4%	18
Organic / Healthy	19.6%	55
Bakery	9.6%	27
Delicatessen	21.4%	60
Late Night Eat/Drink	4.3%	12
Seafood	18.2%	51
Banquet Room	0.0%	0
Family Restaurant	14.3%	40
Mexican	23.2%	65
Steakhouse	13.6%	38
Barbecue	6.1%	17
Fast Food	4.6%	13
Middle Eastern	2.5%	7
Vegetarian	3.9%	11
Brew Pub	17.1%	48
Greek	3.2%	6
Breakfast	8.2%	23
Other (please specify)		41
10	answered question	280
	skinned auestion	

# Q7. What of the following attracts you to a shopping/business area? Select ONE for EACH.

Anctions Ontions	Ctuonali, Acros	Acres	Neutrol	Discont	Strongly	Response
	oungiy Agree	Agree	INeural	Disdgree	Disagree	Count
A variety of products and services	122	103	42	9	ъ	278
Quality of products and services	163	95	16	1	£	278
The look and feel of a business area	107	66	54	7	7	274
Friendly customer service	163	98	11	1	2	275
Independent stores over chains	76	76	102	14	9	274
Shopping after 5 pm on weekdays	41	73	123	25	13	275
Shopping on weekends	73	102	84	12	4	275
Convenient parking	117	128	24	ъ	2	276
Price	83	106	74	ъ	4	272
Proximity to home or work	102	109	51	6	ε	274
Safety (personal, pedestrian and transportation)	98	93	70	9	6	276
Other (please specify)						19
				answ	answered question	279
				skip	ipped question	1

# Q8. Considering the Carefree Town Center, check up to FIVE changes that are necessary for merchants to set even more of vour husiness

merchants to get even more of your business.		
Answer Options	Response	Response Count
	Percent	
More variety of stores	76.3%	209
Better quality of merchandise	31.0%	85
Better atmosphere	15.7%	43
A greater feeling of safety	1.8%	5
Improved parking	12.0%	33
More places to eat	62.4%	171
More special events	17.2%	47
More competitive pricing	44.9%	123
Better selection of merchandise	62.0%	170
Better customer service	10.9%	30
Consistent store hours	24.5%	67
Evening store hours	18.2%	50
Less traffic congestion	4.7%	13
More advertising	8.8%	24
Other (please specify)		34
8	answered question	274
	skipped question	9

Q9. Please review the choices listed below. What FIVE potential businesses would you most likely use if they were to onen in the Carefree Town Center?

use if they were to open in the Carefree Town Center?		
Answer Options	Response	Response Count
	Percent	
Antiques	9.6%	27
Art Galleries	7.5%	21
Arts/Crafts	9.3%	26
Auto parts	7.1%	20
Bakery	41.1%	115
Books, periodicals and music	22.9%	64
Butcher	23.6%	66
Clothing	22.5%	63
Drug store/sundries	18.6%	52
Electronics and small appliances	6.4%	18
Florist	6.4%	18
Furniture	2.5%	7
Garden Center	25.0%	70
Gifts/knickknacks	7.1%	20
Grocery	20.0%	56
Hardware	3.9%	11
Health club	13.9%	39
Home furnishings	7.1%	20
Jeweler	2.5%	7
Live theater	26.8%	75
Medical/dental services	3.2%	6
Movie theater	42.9%	120
Office supplies, stationary	12.5%	35
Pet supply and services	12.5%	35
Photographic equipment and supplies	3.2%	6
Professional services	8.2%	23
Recreational equipment and supplies	8.2%	23
Restaurants	64.6%	181
Shoes	8.9%	25
Specialty food store	49.3%	138
Video and audio equipment	2.5%	7
Other (please specify)		36
ar	answered question	280
	skipped question	0

## Q10. Which community assets/activities would you most like to see come to the Carefree Town Center? (Check all that apply)

Answer Options	Response	Response Count
	rercent	
Performing arts facility	40.6%	102
Museum	26.3%	66
Concerts and shows in the amphitheater	73.7%	185
Culinary festivals	53.0%	133
Art festivals	35.5%	89
Public art	17.5%	44
Expanded public parking	21.5%	54
Other (please specify)		25
10	answered question	251
	skipped question	29

## Q11. Have you ever lived downtown in any community?

Answer Ontions	Response	Response Count
	Percent	
Yes	41.1%	115
No	58.9%	165
	answered question	1 280
	skipped question	0

## Q12. What is your opinion about living in Carefree Town Center?

Answer Ontions	Response	Recnance Count
	Percent	
I am not interested in living in the Town Center in Carefree.	61.8%	173
I might consider living in the Town Center in Carefree given	32.1%	90
I am interested in living in the Town Center in Carefree.	6.1%	17
2	answered question	n 280
	skipped question	0

# Q13. If you moved to Carefree Town Center, what size housing unit would you require?

Answer Options	Response Percent	Response Count
Studio	0.9%	1
1 bedroom	7.5%	8
2 bedroom	63.2%	67
3 bedroom	28.3%	30
	answered question	
	skipped question	174

Q14. What housing arrangement would you choose?		
Answer Options	Response Percent	Response Count
Ownership	89.5%	94
Rental	10.5%	11
	answered question	105
	skipped question	175
		4 - 4 4 - 4

Q15. What type of Carefree Town Center housing would you prefer? (Check all that apply)	refer? (Check all	that apply)
Answer Ontions	Response	Bernonco Count
	Percent	
Townhouse	40.0%	42
Condo	46.7%	49
2-4 residential unit building	25.7%	27
5+ unit residential building	7.6%	8
Flat/Loft above commercial	39.0%	41
8	answered question	105
	skipped question	175

### 016. What price range would you consider?

ATO. WHAT DICE TAILE WOULD YOU CONSIDER:		
Answer Options	Response Percent	Response Count
Less than \$500,000	54.7%	58
\$500,000 - \$750,000	34.0%	36
\$750,000 - \$1 million	8.5%	6
Greater than \$1 million	2.8%	£
	answered question	106
	skipped question	174

# Q17. Imagine the Carefree Town Center in ten years. How appealing are these future scenarios?

der mingene me energe tomin centre in ten legis nom abbeaming are mere later e sections					
Answer Ontions	Voru Annolling		Not Annocling	Don't	Response
		Ovay		Know	Count
The center of employment with the addition of new office	41	113	117	6	280
An attractive place to call home with new apartments, condos	80	83	109	∞	280
An aesthetic blend of greenspace, natural elements,	142	106	24	∞	280
A meeting place and the center of community activities with a	176	73	27	4	280
A niche place where thrift stores, used merchandise, and	40	63	166	11	280
A destination retail center attracting people from a distance	60	82	119	19	280
			answei	inswered question	280
			skipp	skipped question	0

Q18. Please tell us about you.						
What is your home zip code						
what is your work zip code (if retired enter outur) Number of people living in your household						
Home City	Count	Percent	Work City	Count	Percent	
Carefree		283	63.0% Carefree	138		46.3%
Cave Creek		76	16.9% Cave Creek	60	_	20.1%
Phoenix		25	5.6% Scottsdale	54	_	18.1%
Scottsdale		48	10.7% Phoenix	23		7.7%
Mesa		2	0.4% Mesa	1		0.3%
Glendale		1	0.2% Glendale	2		0.7%
Peoria		1	0.2% Gila Bend	1		0.3%
Gila Bend		1	0.2% Palo Verde	1		0.3%
Sammamish, WA		1	0.2% Sun City West	1		0.3%
Seattle, WA		1	0.2% Casa Grande	1		0.3%
Gambrills, MD		1	0.2% New River	1		0.3%
Apopka, FL		1	0.2% Salt Lake City	1		0.3%
Melber, KY		2	0.4% Dillon, CO	1		0.3%
lowa City IA		1	0.2% Boulder, CO	1		0.3%
Bismark, ND		1	0.2% Chicago, IL	ŝ		1.0%
Chicago, IL		1	0.2% Northbrook, IL	1		0.3%
Oklahoma City, OK		1	0.2% Island Lake, IL	1		0.3%
Boulder, CO		1	0.2% Bismarck, ND	1		0.3%
Ft. Collins, CO		1	0.2% Iowa City, IA	1		0.3%
	Total	449	100.0% Northville, MI	1		0.3%
			Melber, KY	1		0.3%
			Schenectady, NY	7		0.3%
			Purchase, NY	1		0.3%
			Chappaqua, NY	1		0.3%
				Total 298		100.0%

Q19. What is your gender?		
Answer Options	Response Percent	Response Count
Male	46.8%	130
Female	53.2%	148
	answered question	278
	skipped question	2

## Q20. Do you reside FULL TIME in Carefree or other Arizona City?

	•	
Answer Options	Response Percent	Response Count
Yes	85.0%	238
No	15.0%	42
a	answered question	1 280
	skipped question	0

## Q21. What is the zip code of your seasonal/other residence? Response

Answer Options	Response Average	Response Total	al Response Count	
Zip Code			45	
		answered question		45
		skipped question		238
Seasonal Residence	Count	Percent		
Alaska		1 2	.2%	
California		3 6	.7%	
Colorado		3 6	.7%	
France		1 2	.2%	
Illinois		9 20	.0%	
Kansas		1 2	.2%	
Michigan		4 8	8.9%	
Minnesota		2 4	.4%	
Montana		2 4	.4%	
New York		1 2	.2%	
North Dakota		1 2	.2%	
Ohio		3	.7%	
Oklahoma		1 2	.2%	
Utah		1 2	.2%	
Washington		10 22	22.2%	
Wisconsin		2 4	4.4%	
Total		45 100	.00.0%	

Q22. Please share any other thoughts, comments ideas or suggestions that you have regarding the Carefree Town Center.
Answered Question: 182
Skipped Questions: 98
Lovely little city that seriously needs some attention. When passing through, it looks deserted. Main crossroads need to be fixed up and make a statement about this
small town and its relaxed sophistication. It needs help to show we care.
We miss Carefree Station restaurant. Would love another restaurant to fill that space.
Help businesses and avoid constructing unneeded municipal buildings
A beautiful place to visit.
The idea I've heard of making Carefree Town Center into something like Kierland shopping center is appalling, with condos above retail shops. It does NOT belong in
Carefree. We need businesses to fill in all of the empty buildings we already have. The place looks mostly like a ghost town. Most of the current retail property owners
in CTC do not seem interested in having a lively, lovely town center. Why anyone other than Carefree residents would want to come here to shop is beyond me. There
is barely anything there now. Adding new retail buildings will do nothing if the rest of the CTC is void of businesses. Thank goodness for the various art fairs. At least the
Not appealing to visit since there are so many empty stores. Unless going to a specific place not worth the trip to browse.
An addition of a Native American museum, a few upscale casual shoe and clothing stores, but a strong emphasis on the natural beauty of the Sonoran. Less is more
when incorporated into the unique landscape with the natural flora & fauna. Any new structures should be small, hacienda type Eco-friendly structures that serve as a
model for conservation.
Southwest ambiance and character. Art supply store. Clean up the vacant lots - trash, dead trees etc.
Please do not completely change the charm and feeling of Carefree. That is the primary reason most of the residents moved here. I hear people suggest that we need
to do more business in the town center and I ask why? What is the town trying to achieve? Bigger is not necessarly better.
Love the rural feel & small town feel, nice to not have to deal with traffic, keep Carefree unigue with out franchise stores or chain fast food outlets. Keep Carefree
peaceful and serene as it's name and founders intended.
I moved here 20+ years ago because Carefree was a quiet, affluent community. I don't want to see more tourists, businesses, condos or additional businesses move
into the area. Too many snowbirds already that spoil it for us that live here full time.
Support the idea of condos over retail/office space. Very opposed to new city hall, government building.
sit the park an
attention to this lovely detail. I would say one change I would make is to the Iguana slide. Because it is also used for pet droppings, which I know really can't be
helped. If it was not sand and rubber instead that would keep the puppies off and keep it more sanitary for children.
One complaint that has really escalated in the last 5 years is the noise from the Cave Creek bars (Harolds/Buffalo Chip; maybe others.
As I asserted to previously, we have been here (same location, which is just over one mile South of Cave Creek Rd, Harolds ) for almost 30 years and this has never
been a problem before. My husband and I love the fact that these places are busy; they are doing well and bringing the town revenue. We would just ask that there
be a respect to the sound decibels' when they are outside. Sometimes it is so loud that our widows are shaking; and even with the windows closed we can hear clearly
the words of the MC and the musicians. Again this has only been the last 5-6 years and we have never made a complaint before.
Having been in real estate, it concerns me that if this goes unchecked and not monitored according to law, it will hurt property values North of Stage Coach.
Thank you
We just purchsed a new home within walking distance of the sundial so we could live close to the town center. Carefree just needs more of a population.
I moved from North Scottsdale to Carefree and like the small town feel. That said change is inevitable and I appreciate your asking for input.

no more signs!!!, the circle is so dangerous for our seniors. big lights used at Christmas etc turned of sooner. Some people work on weekends and holidays too. Do we
need fireworks? Some military people can't take them. so many people speed, the police seem to be out during summer months instead of winter too. Imagine if we
had more to do downtown Carefree. People need to say hello at the post office. I do and I hold the door open. Very interesting little town we have. Lets all be
The City of Carefree Town Center des not need to attact any more individuals to the area than it already does. I moved here for the small town atmosphere and I don't
want us to become Cave Creek full of bars, drunks and excessive traffic. It's bad enought that it already spills over to the residents of Carefree.
Close it down . Carefree is a residential town. If you want a business move to the circus town called Cave Creek and open a biker bar Promote noise , drunkenness
speeding and a general disregard for the residents.
Town Center buildings that presently exists need to be refreshed. Need to improve the occupancy rate on the existing buildings prior to building additional building
Continue with a solid Town leadership foundation that will attract cultural activities and all types of restaurants and specialty shops.
We support the concept of DFT and would also like to space to be used for concerts.
Need more sidewalks and bike paths.
We need more business opened in the evenings,We need a starbucks
to have coffee with friends and walk around. Creetee needs more locals, not more retailers-huild lots of condos and ants, in the town center in order to boost tool traffic
Support local businesses more than visiting road shows that might benefit town coffers but reduce retail income.
Don't block the streets during road shows.
Encourage an evening adult education center (YMCA style)
etc.,etc.
I think the mayor and council need to focus on minimizing waste and be more business friendly. Why do they want 4 year terms?
I moved to Carefree 20 years ago because I wanted to live in a quiet small town without a busy downtown and lots of traffic and commerce.
beautiful Palo Verde trees and make the core more quaint and clean! How about some hanging plants around the Los Portales Mall. Also take the white covering off
the Stained Glass on the roof so the color can shine thru the ceiling of the Mall. duh! More stuff at the Theater, like a local talent show. Dumb dog tricks etcLocal
musicians and maybe music all over down town center (like Sirus Radio) from remote speakers. Basically clean up the down town. Repaint the yellow and red along the
curbs. Make sure the water coming out of the drinking fountains actually comes out of the nozzle of the fountain so one could actually get a drink. The Garden is Dog
Friendly so why not self filling water stations for the doggys. Fix the Sundial Fountain back to original and replace the "devils star" that used to hang from the mollusc.
Make it like it was!!! Maybe have a Car Show with a street dance. And not just old classics but New Cars too. BUT DO NOT PARK UNDER THE SUNDIAL THAT SPACE
SHOULD BE SACRED GROUND MR SANDERSON!!! NOT A CAR LOT! ( everyone in Carefree agrees it looks so stupid with cars under the Sundial) Spend some money and
get a real music band or individual musician or even some GREAT cover bands! Have a Chilly cook off with competing fire houses around the foothills By the way.
lets say you get a great cover band and they play at night tell the merchants to stay open that night. Where I grew up in Redlands Ca. the downtown stores would stay
open till 9pm every Friday night from The Friday before Thankgiving till the Friday before Christmas with a street dance every Friday night. There was food and drink
and music from a local bands. Let the people bring thing s to sell for Christmas gifts or have a Cake and Pie sell and competition. If you need help with the cost have a
50/50 raffle at a \$1.00 per ticket or 6 for \$5.00 which is drawn at the end of the night (at 9pm) with winner present! Maybe have give aways from the local merchants
affel everything for the \$'s. Have a BINGO night with plenty of new wine
Lets not spend more than our community can afford. This is not the time to raise taxes. Don't spend money just to spend it or just because it's in the bank.
get people to live in the town center with boutique shops for food and home accessories

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Vibrant, active, beautifully displayed boutique stores and restaurants with unique flavor combined with a well lit, landscaped area and a mecca for all town cultural
the day or evening. Outside patios, pedestrian walkways and a way for bikes to get to the town center safely and park safely. More parking:)
Government ruined the Town Center over the past many years (including this administration). Fire House is NOT inviting, Post Office is OK, but further adds to
GOVERNMENT Bldg control of town center. The Crème de la crème was when the Town Center had the Gaul to TAKE potential INCOME PRUCING/RETAIL/Business
direction! Now all it seems that we are trying to do is a "Band aid" to salvage the space/
Spending money on new public buildings for the arts or culture center is foolish when there are places within five miles or less and those have had issues meeting It is the retainer reconscibility to attract human by their marketing and convice The chailed make the human convicement more funded wat subsidian their
it is the retaines responsibility to attract business by their marketing and service. The should make the business environment more business memory not substate their business memory for substate their business memory and substate their business memory and substates the business environment more business memory not substate their business in a business memory
Please no more galleries. A cultural center with live theater and music performances would be very nice. Please don't make anything taller than two stories. Maybe 30
ft max. You need to keep the views of Black Mountain and all of the open scenery. Whatever you do, there needs to be a balance.
I don't like the seasonal restaurants beacuse they are closed all summer.
Improve Bike Paths
Create a pedestrian area
$\sim$
(simulated only to avoid legal issues) and reduce the speed limit to 15mph at the turnarounds and extend that slower speed further to the south on Tom Dar. to Spur
Cross. Enforce noise ordinance. Put in cross walk at Carefree Dr and Tom Dar.
The neighborhood art tours only seem to bring in trash left on the streets and more security issues not to mention the noise and traffic at night.
The neighbor living on 37488 No Piedra Grande between Carefree dr. and Bella Vista runs a yard sale business almost every week during the winter season and uses the
front L/S area of Hawks Nest as sign advertising. Allowing this kind of activity really cheapens the neighborhood. I believe this operation is being run by a current and
former employee at the building department in Carefree who lives at the yard sale address.
The worst thing that's happened to this town is the evening noise from the bars in Cave Creek. Its a residential killer for this town. Please put pressure on Cave Creek to
eliminate the outdoor night time events.
with the improvements of the last 10 years, little more needs to be improved except for more businesses and the remodeling or demolition of Los Portales and Spanish
Village. The Magic Bird festivals are little help to the town as they are of poor quality and do not bring in people that spend money in the town's businesses.
Need to do something about all the vacant buildings. I go get my mail up there and need a reason to shop/ stay there Nail salon, movie theater, more restaurants
we like the open area without walls, no fast foods, no high buildings, keep the farwest village spirit
We need night time activities. I read about a performing art theater and seen this work to add activity in the evening. Would be gret way to attract new dining options
and help existing restaurants.
I think a live theater would be a great addition and bring more people to the Town Center in the evening to support our great restaurants and bring others.
The gardens (incl the slide & playground) are a positive draw in the community. Many Carefree residents are retired and/or seasonal visitors who already have homes
and closets filled with beautiful tillings. They may window-shop, but for the an about new experiences. Younget people are relying on the big box stores to stretch At the fact that the many participants are consistent to the theory that the store to consistent the store s
their family 55.1 don't know how Carefree can compete with that. Has any thought been given to partnering with Cave Creek a couple of times a year maybe the
Cavefree Brew Fest or the Care Creek Marathon. Bottom line I think that people are simply tired of shopping.

Ant thing to an improvement quarter mich mach of tourist inductors
I have lived in Carefree for 30vrs. I think the local shops in Carefree need more support from the town to help there business.
Moved to this location to avoid crowds. Disgusted with the circus-style signage everywhere. Too small of population to support anymore local restaurants. When
We are full time retired local residents. At this point in our lives our day to day purchases tend toward food, clothing, gasoline, restaurants and movies because we
don't need more furniture, cameras, dishes, audio, etc. In short, we don't need more things. We need quality stores and restaurants so we don't have to drive to
Scottsdale to find them. Their addition would also make Carefree more of a day trip destination to make up for the lack of population density in the area.
Activities should be targeted at high end adults, not children as the Christmas Festival is
The extra sales tax is what kills Carefree businesses. Why would I pay the extra 4% just to shop in Carefree?
We do not like the special festivals. We do not want to attract outsiders to this area. We have enjoyed Carefree as a quiet retirement communitynot a vibrant
If you wanted tax revenue, you would not have blown the
Target, Walmart, or Home Depot opportunities. Most of the folks I know moved here to get away from what you are trying to do.
The town center gardens are outstanding, and a source of pride for our community. Maybe you should consider leveling buildings and expanding it to include more
floral and fauna.
Keep it elegant, simple.
Cave Creek pulls in thousands of customers on the weekends - while Carefree seems to close up its sidewalks. I do not want to compete with Cave Creek for bars and
motorcyclists - but there should be other "up-scale" venues to attract customers to our towncurrently Carefree is UNREMARKABLE except for the "desert gardens"
center. Too many empty storefronts and a ghost town feel.
We need a theater to help bring better dining options to town and create additional recreation options after the sun goes down.
Support year-round residents preferably. There was an
excellent chance watching stars. Reckless installation of lights have polluted the night-sky. Our ridiculous mail disservice has been a hinderance of substantial business
We lived in a community that spent a fortune on a performing center. In ten years it all but bankrupted the community and raised the local taxes.
We came here because it was quiet. Now there are too many activities, especially during the winter. The weekends in the winter are awful with all those festivals.
During the last 15 years the quality of life in Carefree did not improve. And neighboring Cave Creek is even worse.
The town hall or chambers do not need a new building. We cant even find the money to care for the streets and infrastructure.
transportation between Carefree and other specific locations like Cave Creek and maybe Kierland may bring more shoppers, an Ollie Trolley type service maybe.
you drive. Carefree, however, remains out of sight and many people unfamiliar with the area would never come to Carefree as they may not know it exists. The first
thing though is to find the right mix of stores to attract people from different ages. Word of mouth will help bring attention to an attractive town center, then,
concentrate on providing easy access and parking to the town center and make it clear how to get to the town center by posting signs, which is not my favorite option,
A wider variety of shops would be great, especially a bakery, butcher, ice cream shop, and more restaurants.
The real reason Carefree residents moved here and our guests come to visit is to see the beautiful Sonoran desert. Carefree is a Town and not an Urban Village. We
enjoy peace and quiet. We also enjoy art, music and the willdlife in the natural desert surroundings. A boutique hotel and spa with fabulous architecture would do
well in the Town Center. Local area residents, however, do not want a lot more traffic, noise or cars parked in front of their property.
It is been ignored by our Town leaders and is deteriorating rapidly.

Parking can be an issue during festivals. If town center condos/residences were increased (desirable) parking will get worse. As a town center business owner, the
festivals can be a problem as our customers have difficulty accessing us.
more restaraunts
I like the small town atmosphere that the town center has now and would not like a commercial hub. I can head south into main Scottsdale or Phoenix for that. I like
the feeling of a small town and community which ix there now.
I LOVE the Town like it is.
I would love to see a more vibrat down town Carefree where there is mixed use property and more local run businesses that are useful to residents so that going down
town is not neseccary. live local/shop local.
A museum would be wonderful as well as a expanded farmers market where signage is permited for market days. More lower priced apartments/condo are necessary
as well as improved sidewalks getting to town. Bike path would be tremendous!
What would it take to make Carefree a DESTINATION spot where people go out of their way to come here? More hotels would be appropriate.
Carefree would benefit from less commercial signage. Do not need neon signs, no pawn shops and no gun stores WE look too commercial.
Carefree is a winter destination
The seasonal business is what makes it particularly difficult
for the business community THAT WILL NOT CHANGE
Would love to see Las Portales mall cleaned up. It's a eye sore. Would love to see the town become more upscale in all areas.
We do not need apartments in Town Center. This is a small town that enjoys visitors. Carefree needs to help the businesses that are here. The ones that pay taxes here.
As someone who lives and works in Carefree, these questions are insulting. I feel like the ideas of a few "Town Center" merchants or town council members are forcing
their ideas on the community. It seems like you have been told a few times by the community that they are not interested in apartments and condos in town center.
You are not taking "no" for an answer. I think you are going to do exactly what you want to do.
Up date the lighting at the Post Office, it does not make me feel safe if I need to pick up my mail as the afternoon turns in to evening.
Implementing the Ed Lewis multi-use, condo combination project would be a major mistake
There should be some healthy food stores/restaurants available. Scones and teas, coffee and eggs, are awesome but there is no restaurants where you can get a good
salad, soup, etc. Or, a small Sprouts even would be good. I'd be there everyday. Also, doesn't it seem like the post office is prime downtown space. You could move it
up the hill or by Bashas and use that space of town center activities, concerts, etc.
The Town should start working with businesses, the Chamber of Commerce, residents, investors and stakeholders to make something of substance occur in what is
becoming a ghost town. Instead of inflating town staff and expenses, the town needs to start understanding their brand and taking action to save itself from becoming
our restaurants are either excellent and too expensive to eat at very often OR affordable and lack creativity OR they are just badly managed. We never choose to eat
out in Carefree. Instead we opt for places like Rancho Manana (special now that Carefree Inn is gone), Oregano's (great on all fronts but too busy to go to often), Lamp
Pizza in Scottsdale, or The Grotto Cave for a sandwich.
Landlords need to lower retail space rent to attract businesses.
Reduce the art etc shows to one a year. No good reatail would open here because of all the weekends used up by the shows
KEEP IT FAMILY FRIENDLY TO ENCOURAGE YOUNG PEOPLE TO SHOP THERE. ALLOW FRANCHISE OPERATIONS. THERE ARE SOME GOOD ONES.
We and 2 other couples used to go to Venues regularly, bringing us to the Town Center, galleries, etc., but the customer service was so poor that all of us have stopped
going. It is very important that whatever establishment is the biggest draw for a particular person or family not sabotage other retailers by reducing trips to the Town
רכוונבו. דטע-מון מבאבווע טון במנון טנוובו ; במנון באנמזואוווובות וובכתא נט אוטאונים מצו במרתאנטוונו באאבוובוונכ, אט נוומר נווב נטוווווווווווווווווווווווווווווווו

mountain, Ortega the room your date an dowen along with the Jewelers who are very intentity. It's ince to have real estate onlices but not over run. When you have no draw you get no people. Need a good variety of stores, many that are successful would be your best indicator of what is needed. Ask them.
I would hate to see Carefree become commercialized. I would like to see all spaces utilized before anything new is built. I would enjoy more of a cafe inspired feeling
Please keep the charming character that made Carefree appealing. Increase in businesses and residences needs to match the current population and not try to be
larger than it should or will be. We love Carefree for its quaintness and natural fit in the desert foothills.
and way too expensive and the food is mediocre. Same with Binks Cafe, where the service is awful. We've heard it from many. Pizzafarros used to be good but it is
terrible now and expensive. The Chinese restaurant in Bashas center is just dreadful. Other area restaurants are the same. Sorry to be negative but it's the truth from
our perspective. Carefree needs to attract energetic, unique restaurants of high quality with some ethnic offerings that will draw people from all over. Who says they
go to Carefree for the great restaurants and dining experiences? Shops should be interesting and eclectic. We'd LOVE a store like Whole Foods and Carefree is the
perfect place to have one! Carefree should also be advertised and projected as an arts community. More public art in the gardens and elsewhere, more concerts, more
Do not shop in Carefree or Cave Creek because of inflated prices. Rents should be adjusted.
I would like to see more nightlife (restaurants, shops open) in the evening
We would like to see the Easy Street project completed.
You need the mixed use plan tried a few years ago.
The Ed Lewis project is critical to Carefree. Making that happen should be the top priority.
Please, please, please bring more small businesses & restaurants, museums, etc. to Carefree.
I agree improvements are needed to attract people to the town center, however, added residential homes are not necessary or appealing. We have an ample variety
of town homes, condos, apartments & assisted living homes already. Would love to see Trader Joe's in town.
None at this time.
Too much government buildings Carefree is a bedroom community.
Question 14 forces an answer, we are retired and there is no work zip code
Vibrant small town feel
Need busineses that cater to residents. No more Southwest trinkets. Doesn't even appeal to most visitors today.
Stores with good merchandise, restaurants, breweries, family friendly activities
No work zip code. I'm retired.
Currently the town is offering things that appeal to children (park & Santa etc) as well as adults (arts festivals, tea room). I think more activities that appeal to a broad
demographic would be good.
Lived here 15 years and still can't tell you what is downtown other than bashas and ace hardware. Completely unaware probably due to non existent or poor
advertising/marketing. This is true for both the town and most of the individual businesses. Partly, the businesses along Tom Darlington do nothing to inspire people to
"turn in" to the downtown area. Cave Creek, for example, provides an interesting assortment of storefronts that actually cause people to SLOW down and see what is
down that side street or behind that building.
need to attract eateries like Orgenos that went into Cave Creek, lower cost and family directed.
Get Backas to out too a particular for call and tail
201
Aiready live in town center. Den and bud would be ince.

There are not enough curtomere in the cummer monthe
Needs a change but I do not know if anything will work. Cave Creek is more interesting and I do not know if our limited population will support new business.
We need to get additional restaurants established in the town center. Middle of the road restaurants not just high end.
I like living in Carefree. There are plenty of restaurants, grocery stores, hardware and other desired shopping is close by in metro Phoenix. Tike the quiet of living here with the activity of the city close by. I LOVE we have no stop lights. I LOVE we have no fast food. Life is good here!
Upgrade the Basha store to a better grocery store to serve as a daytime anchor. Put in art house/independent films cinema for evening anchor. Don't bother with
adding residential. Thanks for all your hard work for the town. Good idea to do a survey.
Assisted Living for elderly residents
Would love to see a Trader Joes here. Also things like yoga studios, pilate studios etc.
The town of Carefree is a jewel! Please preserve the small town atmosphere, but add some class. The retailers should be unique and upscale and the entertainment
and restaurants sophisticated. We should be attracting those kinds of visitors.
Good questions.
The loss of the big restaurant in the center is a huge loss.
Carefree town center desperately needs a facelift and reason for people to go there. It needs a atmosphere of living and shopping like Carmel California.
Any and all efforts should be made by this town to jump start the Butte Property expansion. We don't need a community center for performing arts.
need to bring in new businesses that attract more families
A nice movie theater showing good movies as Camelview5 and Shea 14 will attract more people down town in Carefree than anything else .
PRESENT STORE OWNERS SHOULD BE MORE WILLING TO LEASE SPACE AND MAINTAIN THE BUILDINGS THEY OWN . TOO MANY VACANCIES DUE TO ATTITUDES OF
Why require a work zip code for the many residents who do not work in Carefree?
The garden area is very attractive and unique, but probably not much of a tourist "destination" by itself. Is there perhaps a way to expand upon it by having daily
docent-led tours (could be led by local volunteers), or a butterfly pavilion, something artsy that botanical gardens have to offer (Chihuly exhibit), or an adjacent animal
rescue (Wild at Heart) facility (bringing Sonoran fauna and flora together)? As it is today, it's fine for a short stroll and as "eye candy" for the Carefree Town Center, but
not so much as a "destination attraction".
We need more later evening places to dine and have a cocktail.
More bars and nightlife. Walking paths. Bike paths along cave creek road btwn carefree and desert mtn
The current town center looks run down and outdated. "Spanish Style" is no longer appealing. Carefree would be better off shedding its "retirement community"
status, because the retirees don't go out to the local businesses. Downtown needs to be cleaned out and started over, with a design theory that carries through the
Need signs saying walk facing traffic
Need walking & bike paths
Need to cut bushes back from street for walkers
Bike & walking paths would be great in the Carefree/Cave Creek areas

Carefree Village Center Master Plan Consumer Survey Response	Carefree Resident
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Family movie night in amphitheater with food trucks
Food truck weekly visits
Specialty grocer with fresh prepared meals, butcher, bakery
Casual dining options like Chipotle, Pei Wei, Zoe's.
Less art festivals. They do nothing but block town for the residents.
Reopen Carefree Drive as a thru town road. By closing it the town has diverted the traffic around town center. The planners of the town wanted it to be the gateway
into town. Now people have no reason to drive through town center.
Weekend, street side dining with music, ala St. Marks Square in Milan, Italy
Whole Food or Sprouts
Help with the shops and stores that are already there instead of "filling it up with residences". This would harm the ambiance of the "real Carefree" and trying to
emulate Kierland. It would be ashame to destroy the ambiance of my Town. Thank you.
Having a Trader Joe's or Whole Foods or other organic specialty market
Thank you for providing this consumer survey.
Whatever development is done maintaining a quiet, desert atmosphere is critical. Harold's is about as close as it should be to Carefree.
Should retain its charm. Artsy, something like Taos or Santa Fe
I have lived in Carefree for 7 yrs and have never shopped in any store in the town center. I don't even know what stores are there. Everytime I think of going to
explore, parking is such a hassle I just give up.
Parking and constant closing of streets is the biggest inhibitor to businesses in Carefree.
Western atmosphere and a fun place to bring friendsthe summer heat will hamper town activities June thru September
Carefree should be an enclave of serenity and calm with a variety of nice shops that appeal across the board. Places like the English Tea Room are the best examples of
businesses that have great customer service, great products/services and give everyone in Carefree a place to relax and "hang out". we don't want Carefree to become
like Desert Ridge or the Scottsdale Rd/101 corridor - that's too commercial. It's also a shame that El Pedregal isn't more developed and lowers its lease rates to get
good retailers in there (along with Stefan Mann) - Chico's, etc. that would appeal to the clientele in the area.
Offer uniqueness. Promote the area, the history, the flora & fauna. Art & music, and things that aren't available at other cities. Evening trolleys or carriages. Music, late
night events (later than 8pm). Trolleys that take guests during the day around carefree. Bring in more unique places that draw people to the marketplace. Offer
affordable rents for small merchants.
If the pricing of goods in stores and art & craft shows continues to be very high (far from competitive), don't expect to make any money. Lots of lookers very few
New buildings or extensive remodeling of old ones. A few new restaurants and better quality merchandise in the local stores. More parking areas for special events.
Pedestrian and bicycle friendly downtown. Plentiful green/natural desert space, minimal concrete!
As a 20 year resident, I go downtown for mail, the hardware store and to Bashas for groceries. My Dentist is also there. Downtown Carefree seems to be oriented for
tourists. I have never seen any notable advertising that would attract me there for any other reason. We have eaten downtown a few times but have found it to be
expensive for what we like. We do enjoy using the Farmer's market.
A lower sale tax rate would attract more spending in the town core.
I like what has been done in the landscaping, shade cloth awnings and events that are held there. Need more places to stop and linger.
None
I hink about Solvang, CA. Great mix of high end/ low end/ restaurants / specialty. Sure it's Danish, but Carefree could be Southwestern.

We should focus on health food shops, biking lanes, affordable restaurants S15.00 entres, live theatre, movie theatre, brew pubs, museums, parks and fun Carefree is no longer a "destination" like it was years ago. It should focus on enhancing the center for those who live here and not work so hard to bring in temporary interlopers that close down the center. If we wanted to live in town, we would move to Kierland.
Carefree is no longer a "destination" like it was years ago. It should focus on enhancing the center for those who live here and not work so hard to bring in temporary interlopers that close down the center. If we wanted to live in town, we would move to Kierland.
linterlopers that close down the center. If we wanted to live in town, we would move to Kierland.
Do not need Town Hall at this time. Town needs entry gateways.
town should spend more on maintaining streets and NO CULTURAL CENTER
It needs new management. I read some notes about how to improve traffic to Carefree and the mayor said, "Put some lighting on the signs." With that kind of
leadership, Carefree is going to stay the way it is. DEAD. It will never be the vibrant Cave Creek but it has to find it's niche. Without that, it will stay a poor neighbor run
by a bunch of poor leaders. This survey shows the leaders have no clue.
Small town charm that needs cultural attractions, reasonable restaurants, bakery-café, deli, specialty grocery, green space and good street design.
Cheaper rent for business so they stay more than one season. Chain stores n restaurants.
I believe we need more restaurants of different types as well as cultural and artistic venues.
For most people, Carefree is just a place for festivals and galleries. There is no real day-today draw. It lacks higher energy restaurants and shopping. Outside of
Basha's and Ace, there is no familiar retail bolstering the locals shops. I'm not saying we should fill our town with chain establishments, but we should have goods and
services that meet daily needs that we currently have to leave our town to get. We need a couple of mainstream, family friendly, moderately priced restaurants.
Lastly, many of the current retail strip centers are not charming and really need a facelift. They send a signal that Carefree is not with the times.
A New Town Manager
I would prefer very little change, with perhaps a little more selection of businesses for residents, but nothing major. The is plenty of selection for most necessities
Please refer to specific questions. Shared my thoughts there. But, to reiterate to some degree need places to buy real household & gift merchandise. The closest
place to buy a towel is Target. If you want good towels, the closest place is PV Mall. For a real shopping experience with upscale merchandise one has to go clear to
Fashion Square! I cannot buy a nice gift for a wedding or new baby locally, at all. Nor, can I buy myself an outfit, etc., etc., etc. Farmer's Market availability is only
Friday AMs. Who goes when you are working in Scottsdale at the time? You need to consider the needs/wants of the working people & Year-round residents as
We are opposed to the Ed Lewis Easy Street project, which will destroy the nature and character of Carefree. The town does not need a town hall/theatre complex,
which will become a financial burden.
I have always thought transportation into Scottsdale or Desert Ridge would be an advantage. More needed than bringing bike riders into town.
I think there are enough gift shops. There needs to be something that will attract people to the area. As it is now this is more like a bedroom community.
I do NOT like the "SPANISH style" architecture concept for the town center housing, but like the rest of the idea. Carefree has NO style to it's buildings to much of a
mix/match. More moderate/elegant style housing would blend better than a specific heavy style like Spanish. Also housing needs to have good use of space for living.
It appears town officials are attempting to remake Carefree in an image they have envisioned instead of honoring their oaths to protect it. Pity. Such are the delusions
of grandeur those who seek public office embrace. They have to destroy things to prove they are alive instead of accepting their duties as caretakers of the dream
not crazy about the "Spanish style character" part of the description - otherwise OK
We do not need a theater or condos.
Parking can be a bit difficult during events. I would love to see one of the new gyms open that have low costs and lots of cardio equipment. I would really like to see a
restaurant back at the old Carefree Station location. The idea of a brew pub is fantastic!
* We are not in favor of the Lewis development as it will only add more empty retail space. Carefree is a lovely town and we should strive to maintain its smaller,
distinctively carefree, quaint character. That is why we chose to live here!
* Question 14 has a glitch. We are retired and do not have a work zip code but this survey will not allow a blank or "retired" or "n/a" answer.

just try to get some stores there which offer interesting
things and not the same tourist stuff a really nice clothing
store would be fine
We moved to Carefree 20 years ago, as we were impressed with kind of town it was then. A fine residential neighborhood type of town. The huge urge to
commercialize it makes no sense to most people we know, and likely will ruin the place.
With the loss of the Heard North, there is a real vacuum in the area for healthy lunch. Would love a Grotto or Janey type restaurant in Carefree. Would like to see a
Camelview 5 type independent theatre in area. I don't like going "SOB"
A quiet atmosphere would be important.
Need support for local area
The town center needs a mixture of value (not price) restaurants and easy parking. All the talk about museums, culture centers, and fine arts theater is a waste of
time. Look at the Heard and the other "cultural" projects in the valley and how well they are doing.
I think putting in condos/apartments over retail stores (like there are in Kierland) is the most awful idea I've ever heard of. I don't think that type of lifestyle addition to
Carefree is appealing and would detract from the area.
Would love to have patio/townhome home with a 2 stall garage. So many of our friends want to scale down but all the townhomes are so old in Carefree. Also under \$
You need another SunDial or some attraction that takes people here - then they'll come to shop . Gotta have a gimmick.
35' tall thermometer ( height of SunDial) LED lights glow to match temperature - Atmosfera Columna - Galileo Galilei JJ ++
I would like carefree to offer an experience to living in an upscale area with awesome dining, french bakery upscale shopping Much like kierland commons top notch
brand names and get rid of the junk stores We need to up our game
It is becoming more pedestrian & bike friendly every year, but need more variety of "consistent" restaurants, coffee shops, specialty shops and year-round cultural
I think interesting public art, such as the desert life bronzes in Wickenburg would be a great addition to the town center. I think a small oldfashioned icecream parlour
would be a huge draw. A coffee shop that served Canadian Tim Horton's coffee would draw peole from miles around.

### **APPENDIX C**

### **Community Participation Summary** (2015 Master Plan)

At the onset of the project the planning process undertook an initial public consultation process which included three components: a community survey (reviewed in Chapter 1), stakeholder interviews, steering committee meetings and community workshops.

When combined, these outreach methods provided rich and meaningful feedback in the process of developing preliminary and ultimately final revitalization concepts. Following are the major themes that arose from the combined outreach:

### Steering Committee Input – SLOT Analysis

Village Center STRENGTHS Design/Layout * Business Mix Community Character Desert Garden/Pavilion Pedestrian Friendly Setting/Geography Special Events	Village Center LIMITATIONS • Visibility/Exposure* • Land Use Mix* • Building Age • Demographic Profile • Design • Funding • Marketing/Positioning
Village Center OPPORTUNITIES Business & Uses * Culture & Arts Location to Natural Settings Physical & Visual Character Promotion & Marketing Special Events Specific Target Markets	<ul> <li>Village center THREATS</li> <li>Physical, Design, Infrastructure*</li> <li>Economics &amp; Seasonal Influences</li> <li>Leakage &amp; Competition in other Cities</li> <li>Organization &amp; Promotion</li> <li>Policies &amp; Branding</li> </ul>

\* Identified as highest priority issue





### Community Workshop – Café Discussion

### Vision Discussion

What will the Village Center be known for in the future?

- Gathering place for people
- Culture (arts/music/theater)
- Museum
- Desert garden
- Unique experience

What is missing from the vision statement?

- More diverse restaurants
- Festivals need to be balanced
- More traffic in summer
- Incorporate arts and music for kids

### Urban Design Discussion

Main Themes from the Urban Design Discussion:

- The Village Center needs something unique/visually appealing/iconic to help Carefree stand out; could be something whimsical
- Walkable streets and wanted more to enhance that experience, including shading or misting the sidewalks and adding more trees and plants
- Outdoor uses should be encouraged and increased, including outdoor dining, night time events and live music
- Mixed use development would enhance the overall Village Center experience

### Special Events Discussion

Ideas on different types of events from the Special Events Discussion

- Car/Motorcycle Show
- Film Festival
- Music Festival
- Tax-Free Dav
- Derby Day
- Food Festivals ("Farm to Table", Baking Contest, Chili Cook-off, Taste of Carefree, Oktoberfest)

### Circulation/Access Discussion

Ingress/Egress – Best Access and Least Needed

- Primary access points:
  - Pedestrians: Wampum and Ho
  - Vehicles: Carefree, Wampum, Lucky
- Streets that could be eliminated:
- Sunshine: One resident thought this would make a nice greenbelt
- Lucky Lane

### Economic Base Discussion

Potential Business/Uses (and Partnerships)

- Theater (Herberger, ASU, Desert Foothills)
- Museum (Heard, Musical Instrument Museum)
- Education (ASU, Maricopa County Community Colleges)
- Film House/Movie Theater
- Garden/Greenbelt (Desert Botanical Garden)
- Gathering Hall for meetings/wedding receptions

52

### **APPENDIX D**

Cultural Facility Evaluation Guidelines (2015 Master Plan)

### INTRODUCTION

The following guidelines are provided to establish a common set of best practices to evaluate the potential development of a Cultural Facility(ies) within the Carefree Village Center. These recommendations are based on the project team's assessment of existing conditions within Carefree as well as professional experience and common urban design practices and principles. Therefore, each of these guidelines is provided as a general reference and should not be collectively construed to be absolutely definitive in the community's deliberations regarding the development of a cultural facility in Carefree.

### DEVELOPMENT

- Attention should be given to maximizing the use of existing facilities before new facilities are developed.
- A cultural facility should enhance the Carefree "Brand" and fulfill community goals that are significant to Carefree. Areas of value expressed by residents during community outreach efforts include:
  - Art: visual arts, performing arts, history, etc.
  - Carefree: whimsical/lighthearted
  - Environment: distinctive landscape
- To minimize risk and maximize the potential visitor population base, the development of a new facility should co-locate compatible activities in flexible, multipurpose spaces that are adaptable to a variety of present local and regional needs. Potential community needs identified during community outreach efforts include:
  - Performing arts center
  - Town chamber/public multipurpose community space
  - museum/gallery space
  - Education classroom/arts workshop space
  - Private event space (weddings, lectures, conference, etc.)
  - Incubator commercial space (rental space made available at a subsidized cost for small arts and cultural businesses)

\*Additional or separate consideration should be given to how demand for these needs is currently met by other public/private facilities in the region.

• Consideration should be given to how can or does this facility link to existing seasonal events. Can this facility contribute to or be a part of these existing or planned future events?



### ECONOMICS

- Consideration should be given to how the facility will enhance the job base. Assess how many and what type of jobs will be created and what is the average wage.
- The cultural facility should provide a fiscal return to the community that exceeds the value of the incentive offered. Assesses the net fiscal impact of the project, i.e. tax revenue that will be generated (construction and ongoing operations) over a specific time horizon.
- The cultural facility should promote both daytime and evening "foot traffic" that will generate the desired/necessary visitors to support the existing retail/restaurant establishments in the Village Center.
- The proposed facility should create a positive economic impact on existing businesses in the Village Center (identify complimentary links between proposed cultural spaces and existing businesses).
   Furthermore, can the proposed facility serve as a catalyst for other economic development opportunities (assess whether this is a magnet project that will attract other retail, restaurant, office, or residential activity).

### SITING / DESIGN

- A cultural facility should contribute to the public domain and the development of a unique sense of place for the Village Center by being a focal point through enhanced architectural design.
- The placement and design of the facility should activate main pedestrian routes. To avoid dead space and establish a continuous retail frontage along these important pedestrian routes, active uses should be placed along the street facing ground floor of the facility over uses that are utilized less frequently.
- Reinforce clustering of complimentary uses in the Village Center. The placement of complementary uses within proximity to each other develops greater synergy amongst uses, which spills over to other adjacent uses.
- The scale and massing of the facility should feel appropriate to the character of the Village Center and adjacent uses.
- The cultural center should be located with convenient proximity to support facilities (i.e. parking, pedestrian access, vehicular access, access during special events, etc.)
- Sustainable design features should be incorporated to ensure the facility can be run efficiently and affordably.



### PROGRAMMING

- Carefree and the greater Foothills area is dynamic and constantly undergoing change. Facility programming (along with design) should be sufficiently robust and flexible to provide opportunities for adapting facilities to meet changing lifestyles and community needs.
- Carefree's population cannot sustain a cultural facility alone. Programming for a broad cross section of the population (young and old, retirees and families, residents and non-residents, different income levels, etc.) must be provided to maintain long-term viability.





### Town of Carefree Village Center Redevelopment Plan

Planning & Zoning Commission Final Draft

November 8, 2022

### Acknowledgments

### **Carefree Town Council**

Les Peterson – Mayor John Crane – Vice Mayor Vince D'Aliesio Tony Geiger Stephen Hatcher Michael Johnson Cheryl Kroyer

### **Carefree Planning & Zoning Commission**

Tom Cross, Chairperson Lyn Hitchon, Vice Chairperson Heather Burgett, Commissioner Peter Burns, Commissioner Phil Corso, Commissioner Daniel Davee, Commissioner Ralph Ferro, Commissioner

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**In association with** ESI Corporation L.L. Consulting (this page intentionally left blank)

### **Table of Contents**

Chapter 1: Introduction	1
Plan Purpose	1
Legislative Authority and Benefits of a Redevelopment Plan	1
Regional Context	1
Planning Process & Redevelopment Area	1
Historical Overview & Public Outreach	2
User's Guide to the Redevelopment Plan	
Chapter 2: Carefree Today	5
Historical Context	5
Land Use	6
Existing Conditions	
Urban Form	
Mobility	
Market Analysis	
Chapter 3: The Vision	
Vision Statement	
Redevelopment Goals	
Redevelopment Master Plan	
Chapter 4: The Plan for Action	
Objective 1 – Improve the Village Center's visibility and access	
Objective 2 – Foster development in the Village Center	
Objective 3 – Enhance the Village Center experience	
Objective 4 – Market and Promote the Village Center	
Objective 5 – Develop a strong organizational structure	
Chapter 5: Implementation	
Implementation Guide	
Funding	

### **List of Appendices**

- Appendix A Resolution for Redevelopment Area & CBD Establishment
- Appendix B Market Analysis (2015 Master Plan)
- Appendix C Community Participation (2015 Master Plan)
- Appendix D Cultural Facility Evaluation Guidelines (2015 Master Plan)

### **List of Figures**

Figure 1 - Regional Context	3
Figure 2 – Redevelopment Area	
Figure 3 – General Plan Land Use	7
Figure 4 – Existing Zoning	7
Figure 5 – Existing Land Use/Business Inventory	8
Figure 6 – Property Ownership	
Figure 7 – Property Status	
Figure 8 – Street Network	
Figure 9 – Market Analysis Area	16
Figure 10 – Market Trade Area	
Figure 11 – Redevelopment Master Plan	20
Figure 12 – Street Hierarchy Improvements (E. Ho Road)	24
Figure 13 – Pedestrian and Bicycle Improvements	25
Figure 14 - Adaptive Reuse Concept (Los Portales)	
Figure 15 – Trail of Interest	
Figure 16 – Signage Improvements	
Figure 17 – Activating the Desert Gardens	

### **Chapter 1: Introduction**

Over the last seven years the Town of Carefree has undertaken a number of public projects and initiatives as a way to encourage development and redevelopment that supports the ongoing success of Carefree's Village Center. Despite this investment and activity, several areas within the Village Center continue to require improvement, particularly in new retail and housing options, but also around infrastructure, transportation, and safety improvements. This Redevelopment Plan recognizes recent improvements within the Village Center and builds on the areas original Village Center Master Plan (2015) to recommend enhanced strategic initiatives, and in turn, make available additional redevelopment tools that are not currently accessible to improve conditions within the Village Center.

This Chapter provides essential information about the components of this Redevelopment Plan, including its purpose, study limits, and planning process. At the end of this Chapter is a user's guide. This guide should be utilized by all interested parties to better understand how to most effectively use this Redevelopment Plan.

### **Plan Purpose**

The primary purpose of the Carefree Village Center Redevelopment Plan is to function as a unifying guide to help Town officials and community stakeholders restore and enhance the economic vibrancy of the Village Center in a way that supports the long-term viability and sustainability of the entire Carefree community.

### Legislative Authority and Benefits of a Redevelopment Plan

State Law strictly limits the manner in which Cities and Towns can use public funds for private use as well as the way in which public property can be managed and sold.

In response, a Redevelopment Plan (Arizona Revised Statute 36-1474) enables a special set of tools, where communities can use public resources to leverage private investment. These tools allow:

- The ability for municipalities to have greater control over the disposition of real estate.
- The ability to enter into public/private partnerships, allowing public sector investment in the revitalization of private property.
- Enhanced rules for bond financing of municipal improvements.
- Access to federal grants and loans.

Further, it is important to note, this plan does not propose relocation of any residents as part of the implementation of this redevelopment effort.

### **Regional Context**

The Village Center is located in the heart of the Town of Carefree. Carefree is located along the northern edge of the Phoenix Metropolitan Area, approximately 10 miles north of Loop 101 and 10 miles east of Interstate-17. Situated around picturesque Black Mountain, Carefree is 9 square miles in size and is one of three communities that combine to form the area known as the Desert Foothills. Generally, land locked, Carefree is positioned between the communities of Cave Creek to the west, Scottsdale to the south and east, and a small pocket of mountainous unincorporated land to the north. The Town also serves as the gateway to Bartlett Lake, which is located approximately 16 miles east of the Carefree town limits. *See Figure 1 – Regional Context* 

### **Planning Process & Redevelopment Area**

To establish this Redevelopment Plan and access the redevelopment powers allowable under Arizona law, the Town of Carefree underwent the planning process identified on the following page, which included conducting a "Finding of Necessity" and approval of the Plan's formal "Redevelopment Area".

**Redevelopment Area** - The Village Center Redevelopment Area is sited in the geographic center of the Town and encompasses approximately 81 acres. Through formal adoption by the Town Council on August 3, 2022, the Redevelopment Area was determined to be defined by Tom Darlington Drive to the west (including parcels along Ed Everett Way and within Mariachi Plaza), Cave Creek Road to the north and east, and Bloody Basin Drive to the south. *See Figure 2 – Redevelopment Area and Appendix A – Resolution for the Redevelopment Area/CBD Establishment.* 

### 2 **Town of Carefree** Village Center Redevelopment Plan Planning & Zoning Commission Final Draft



### Village Center Master Plan (2015)

Involved extensive public outreach and expert analysis, and laid out the need, challenges and recommendations for revitalization of the Village Center.

### Finding of Necessity

Completed the formal process of surveying and assessing the proposed Redevelopment Area Boundary. (See Appendix A for further detail)

### Approval of Redevelopment Area

Conducted public meetings (P&Z and Council) to establish a Redevelopment Area and concurrently designate a single Central Business District as specified in Arizona Revised Statutes. (see Figure 2 to view the Redevelopment Area)

### Preparation and Approval of Redevelopment Plan

Update the existing Town Center Master Plan in a manner that meets Arizona Revised Statutes for the preparation of a Redevelopment Plan. Conducted public meetings (P&Z) and public hearing (Council) to establish a Redevelopment Plan.

### **Historical Overview & Public Outreach**

### **Historical Outreach**

The previously prepared 2015 Carefree Village Center Master Plan, upon which this Redevelopment Plan is based, was the product of a multi-phased, community driven process that was designed to provide opportunities for community input at a variety of levels. This original planning process included technical advisory committee meetings, one-on-one interviews with key project stakeholders, and multiple community workshops. Following is a brief summary of the previous public outreach elements of the 2015 Village Center Master Plan process:

Village Center Steering Committee – A 19-member Steering Committee (SC) was appointed by the Town to provide oversight to the planning process. Over the course of the project the SC met four times to review and discuss materials presented by the planning team and to provide feedback and direction. SC membership was designed to represent a broad cross-section of the community and included: Town residents; downtown business and property owners; Town staff and elected officials; members of the development community; and members of the local Chamber.

**Stakeholder Interviews** – Project team members conducted numerous one-on-one interviews with key project stakeholders over the life of the project. These meetings were held to gather background information and to obtain a variety of perspectives on the issues impacting the Village Center.

**Community Open Houses (2015)** – Two Community Open Houses were held during the visioning and draft concept review portions of the planning process (November 18, 2004, and December 13, 2004) to increase awareness of the committee's ongoing efforts and to solicit feedback on various aspects of the Village Center Master Plan.

### **Redevelopment Plan Outreach**

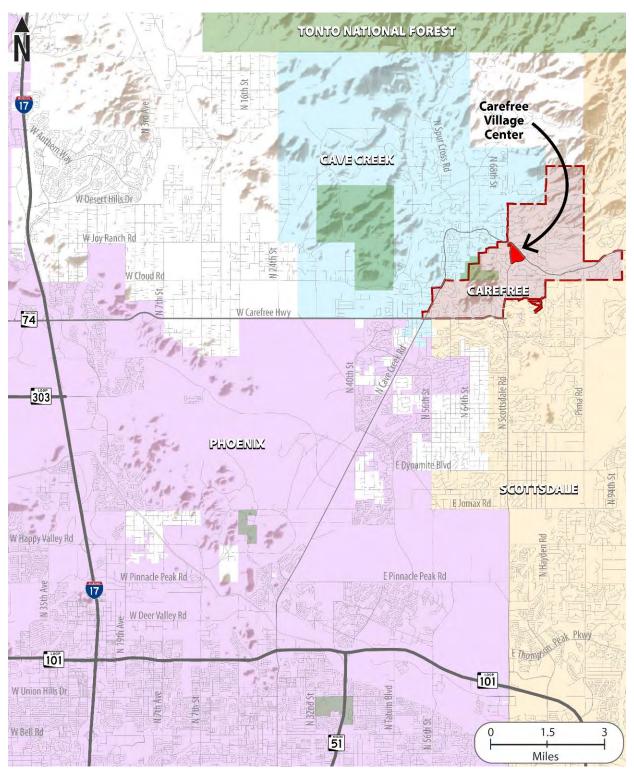
As part of the process to update the original 2015 Village Center Master Plan and prepare this Redevelopment Plan, additional stakeholder and public outreach was conducted:

**Planning & Zoning Commission –** Multiple public workshops and public meetings were conducted with the Planning & Zoning Commission over the course of this effort.

**Economic Development Advisory Panel (EDTAP)** – To supplement and expand on the feedback provided by the Planning & Zoning Commission, input was also garnered from the Carefree EDTAP. This panel is comprised of property owners and representatives as well as business owners within the Village Center.

**Community Open House & Outreach –** Along with the opportunity to attend all public workshops and meetings that were conducted with the Planning & Zoning Commission to review this effort, a community open house was also hosted by the Town to inform residents about the project and gain feedback on any aspects of the planning process. Approximately 70 participants attended the meeting and the resulting input was incorporated into the final plan. Community engagement and public involvement will continue to be an integral part of the implementation of the Village Center Redevelopment Plan.

Figure 1 - Regional Context



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### Figure 2 - Redevelopment Area

### **User's Guide to the Redevelopment Plan**

Since the Redevelopment Plan will be utilized by a variety of users (such as property owners, Town staff, business owners, residents, and elected and appointed officials), this user's guide was developed to help quickly direct a reader to portions of the plan that are of most interest to them. The Redevelopment Plan consists of the following mutually supportive Chapters:

### **Chapter 1: Introduction**

This Chapter provides a summary of the plans purpose, legal authority, and overview of the Redevelopment Area along with an outline of the project's history, public outreach and planning process.

### **Chapter 2: Carefree Today**

This Chapter provides detailed background information related to conditions that are currently present in the Village Center such as, historical context, land use, urban form, mobility, marketing, promotions and organization.

### **Chapter 3: The Vision**

This Chapter describes the overall vision and goals, as well as presents the overall Redevelopment Master Plan for the Carefree Village Center.

### **Chapter 4: The Plan for Action**

This Chapter outlines the planning framework for revitalizing the Village Center, including identification of primary objectives, strategies, and supporting action items. Maps, illustrations and photos in this section help outline the major concepts for achieving the Village Center vision.

### **Chapter 5: Implementation**

This Chapter provides a framework for implementing the Redevelopment Plan. The framework includes a detailed matrix that outlines and prioritizes the timing of specific strategies, as well as identifies those priority projects that should be implemented first and the funding mechanisms that may be used to facilitate them.

### **Chapter 2: Carefree Today**

The foundation of an effective Redevelopment Plan begins with a clear understanding of where the Carefree community is today. This Chapter includes a comprehensive overview of issues and opportunities in the Redevelopment Area relative to past or existing history, land use, urban form, mobility, market, promotion, and organization conditions.

### **Historical Context**

### The Town

Despite having only been incorporated as a town for 38 years, Carefree's history is nearly twice as long. The Carefree area was originally a goat farm until the mid-1950s, when K.T. Palmer and Tom Darlington purchased the farm and conceived the development of a master planned community. The Town's name originated from the lighthearted development company formed by the pair, the "Carefree Development Corporation." The name Carefree stuck and was enhanced by the whimsical street names, such as Tranquil Trail, Easy Street, and Ho Hum Drive. At the same time, they maintained its Western heritage with street names like Long Rifle, Stagecoach and Bloody Basin. Planning for Carefree's various subdivisions began shortly after, and in 1959 the first home was built and sold. After several attempts, Carefree incorporated as a town in 1984.

### The Village Center

The Village Center has served as Carefree's center of social and economic development since its inception. The Village Center continued to gain importance as both the central business district and the Town's primary source of revenue from 1984 to today, suffering recently during the economic recession. The Village Center was conceived as the center of a master planned community of unique residential subdivisions surrounding a Spanish Colonial village of eclectic shops and restaurants. Strategically positioned along the Desert Foothills Scenic Drive, which became a very popular day trip for seasonal tourists, the Village Center benefited from its ideal location. However, the remote picturesque drive that initially enticed visitors to the area has slowly vanished in place of residential and commercial development. The Village Center, which has historically relied upon local resident patronage and the seasonal in-migration of tourists for its success, must now evolve to compete within the Desert Foothills market place.



Carefree Village Center (1959) – This aerial image displays the original natural setting of the Village Center and the prevalence of a well-defined two-lane divided main entry drive that connects directly to the sundial in the foreground.



Carefree Village Center (2014) – This more recent aerial photo shows the level of development that has occurred within and around the Village Center, as well as shows how the original main Carefree Drive entry experience has been altered.

### **Recent Improvements**

6

Beginning in 2000, the Town has taken several proactive steps to enhance the Village Center and position it for success in the future. In 2000 and 2001, three documents were created to help enhance the Village Center. These plans include "The 2000 Town Center Specific Plan", the "2001 Town Center Parking Analysis" and the "Town Center Improvement Plans". These involved the construction of the Carefree Desert Gardens, Pavilion, onstreet parking, traffic circles at Village Center entrances, a drainage system, and outdoor lighting, among other features. Recent improvements include gas lamp period lighting and new business directory signs. Subsequent efforts to update the Town's 2002 General Plan included a new section on Economic Development, which outlines the Town's goal to refocus its efforts in the Village Center. The impetus behind this goal was to ensure the Village Center continues to develop in a manner consistent with the Town's ideals and unique character.

Since 2015, the Town has experienced a significant surge in new businesses locating in the Village Center, development of vacant properties, placement of gateway arches, enhancements to the Carefree Desert Gardens, and an enhanced schedule of community events.

### **Material Review**

The Town of Carefree has undertaken a number of plans and policy documents in the recent past that specifically, or in part, relate to the Village Center. Each of these documents was extensively reviewed to help inform this redevelopment effort. A partial list of these plans include, the Carefree General Plan 2030, Carefree Zoning Ordinance, 2014 Urban Land Institute (ULI) Arizona Technical Assistance Panel (AzTAP) Summary Report, 2000 Town Center Specific Plan, Carefree Economic Development Strategic Plan, Maricopa Association of Governments (MAG) Cave Creek/Carefree Transportation Framework Study, Carefree Commercial Design Guidelines, as well as various existing and past private development plans.

### Land Use

### **General Plan 2030**

The Carefree General Plan estimates the potential for 100 future residential dwelling units located within the Village Center. Thirty of these anticipated residential units are currently being developed as part of 'The View Carefree" development. When multiplied by 2.0 persons per housing unit (based on the 2020 Census), the estimated new population at build-out in the Village Center would be approximately 200 residents. Planning for the development of residential units directly in the Village

Center is a positive objective of the General Plan, because a permanent population base that actively lives in the Village Center, is a key ingredient to developing a more vibrant Town core environment.

According to Maricopa Association of Governments (MAG) 2019 Socioeconomic Projections, there are a total of 1,600 jobs in Carefree compared to a workforce (age 16-64) of 1,496 people (2020 ACS 5-Year Estimate). 98.2% of the existing workforce in Carefree out commutes to work, in turn, over 98% of the existing jobs in Carefree are filled by non-Carefree residents. MAG estimates by the year 2040 the total number of jobs in Carefree will increase to 2,400 jobs. Consequently, a large number of future jobs in Carefree are expected to continue to be filled by workers who live outside of Carefree. These existing and future workers, particularly in the Village Center, represent a consumer base that should not be overlooked for their potential contribution to creating a more active Village Center.

The current "Town Center" (TC) land use designation identified for the Village Center promotes many of the components needed for a vibrant Village Center; however, it is important to note that the inability to develop stand-alone residential development possibilities in the TC district (without a General Plan Amendment) greatly limits the development flexibility and potential population/ customer base expansion needed to drive increased market potential for commercial use in the study area. *See Figure 3 – General Plan Land Use* 

### Zoning

A detailed review of the Carefree Zoning Ordinance identified numerous opportunities to strengthen existing zoning standards in order to promote economic vitality in the Village Center. This may include but is not limited to: introduction of mixed-use development regulations to encourage greater design flexibility; development of shared parking standards that reduce parking requirements by accounting for different peak parking demands; and creating additional zoning districts or updating development standards that account for the unique identity and development potential of the Village Center. In addition, a review of existing Commercial Design Guidelines relative to development within the Village Center found them to be appropriate and favorable to the urban fabric but could benefit from some additional enhancements to further improve the function and form of the built environment. See Figure 4 - Existing Zoning

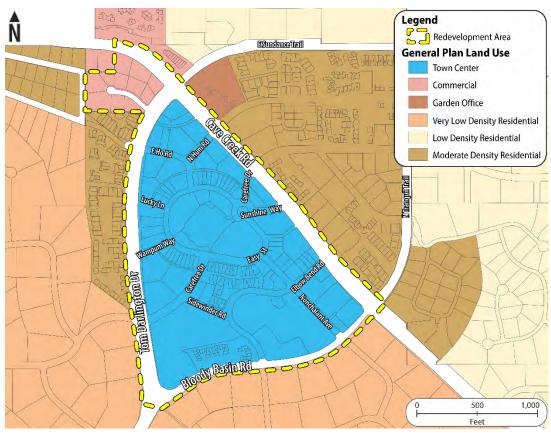
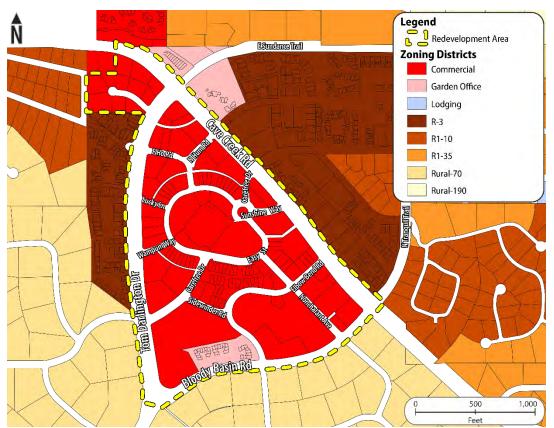


Figure 3 – General Plan Land Use

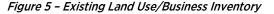
Figure 4 – Existing Zoning

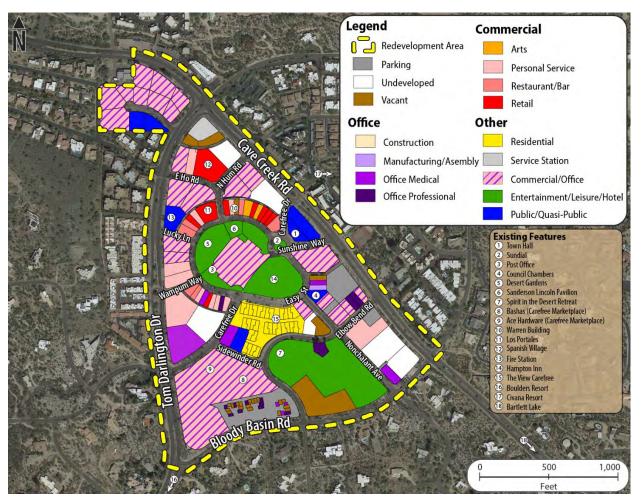


### **Existing Uses**

VILLAGE CENTER - Non-retail type businesses including medical, personal and professional office uses account for over half of the establishments within the Village Center; while retail and restaurant/bars only account for one quarter; and government uses, religious centers, and leisure uses combine to comprise the remaining quarter. Most recently, a 97-room hotel opened along Easy Street. However, to attract new and return visitors, the distribution of businesses in the Village Center must be improved to provide a higher concentration of commercial services (e.g. retail, restaurants, entertainment) that support the needs of this desired consumer group. See Figure 5 - Existing Land Use/Business Inventory

There is currently a very limited amount of housing in the Village Center, with only a couple second floor apartments located along Tom Darlington Drive and the 30 units within "The View Carefree", a townhome community currently being developed along Easy Street. While there are several residential developments that exist around the periphery of the Village Center, housing within the Village Center is a critical part of infusing energy into a downtown area. In addition, over 41 percent of community survey respondents indicated they would consider living in the Village Center, so there is a clear demand in the market place that is currently not being met.





A large number of non-retail uses are intermixed within the retail and restaurants located along Easy Street. While office uses are an important anchor to any downtown, the non-retail nature of these uses can detract from creating an active streetscape during peak evening and weekend periods.

There is no home mail delivery in Carefree; all residents must pick-up their mail at the post office. This unique situation is one of the charming qualities of Carefree and causes the post office to function as an important social hub of the community that promotes opportunities for impromptu shared interaction. While creating opportunities for casual social meetings fulfills one of the key elements of a healthy downtown; the Post Offices' preeminent location, non-retail nature, and need for constant vehicular access by residents can be in direct conflict with the retail demands and frequent special event activities that occur in the Village Center.

Another important element regarding the composition of land uses within the Carefree Village Center is the presence of a large number of "Lifestyle" businesses. The lack of consistent traditional retail business hours that these establishments maintain deflate the potential for added energy/vibrancy in the Village Center which in turn reduces the shopping experience and the potential of attracting return visitors.

COMMUNITY SETTING - The abundant, unique, and diverse amenities that surround the Carefree Village Center should also be viewed as a beneficial opportunity. The Village Center is fortunate to have convenient access to a high concentration of adjacent residential condominium neighborhoods as well as two full-service resorts, the CIVANA Wellness Resort and the Boulders Resort. However, non-vehicular connectivity to these adjacent uses is lacking. Elements such as dedicated paths to these adjacent uses or bike rentals at these nearby resorts could be developed to capitalize on this "built-in" residential and tourist base. The Village Center is also a gateway to Bartlett Lake, Spur Cross Ranch, and the Tonto National Forest. Establishments that offer access to these exceptional amenities, such as jeep tours, boat rentals, or guided hikes should be introduced to expand the services of the Village Center beyond its physical footprint.



Easy Street has an eclectic mix of retail, office restaurant, and recreational uses. Providing an environment where people can shop, eat, work and play is important to creating a vibrant "downtown"; however, the physical placement of these uses is just as important in order to promote and maintain an active streetscape.



The Town Mall is an integral part of the Village Center due to its central location and use as the Town Post Office; unfortunately, these qualities also conflict with many of the special events held in the Village Center.



Many businesses in the Village Center do not maintain traditional or consistent business hours, which deflate the vibrancy of the Towns retail core and reduces the potential of attracting return visitors.

### **Existing Conditions**

### **Property Ownership**

A large part of the Village Center is controlled by a select number of individuals or entities that own more than one parcel within the study area. This fact is important to note as partners are sought in the future that may be able and willing to improve/assemble their properties to make a proposed development option not only more feasible but a significant component in the revitalization of the Village Center. See Figure 6 – Property Ownership

### **Underutilized Sites and Spaces**

Despite the presence of several successful businesses within the Redevelopment area, there are a number of underutilized or vacant spaces that currently detract from the Village Center's overall character, appeal, functionality and economic vitality. There are select vacant and/or majority vacant parcels located within the Village Center. These vacancies are predominantly found within the developments of Los Portales, the Sundial Courtyard of Carefree, and the parcels south of the Shell gas station. The prominent location of these developments within the study area causes these parcels to have the highest need and greatest opportunity for enhanced utilization.

The three most prominent undeveloped pieces of land in the heart of the Village Center are located along Cave Creek Road and Carefree Drive (south). As previously stated, a new townhome residential project and a hotel are currently being developed along Easy Street. The residential and visitor serving components of these projects are in harmony with the existing need to support the desired economic base of the Village Center and will be a catalyst for a vibrant, year-round restaurant and retail destination. *See Figure 7 – Property Status* 

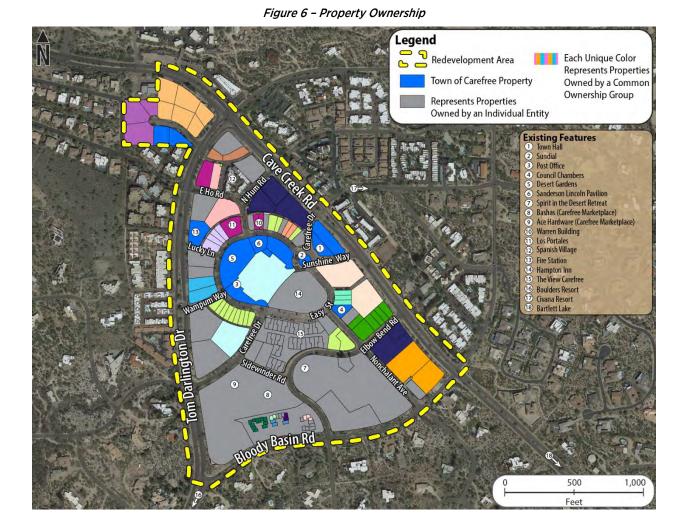
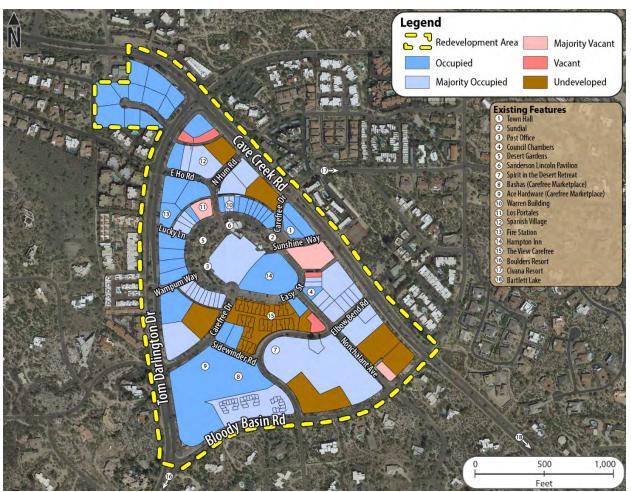


Figure 7 – Property Status



### **Urban Form**

### **Physical Design**

The internal, circular design of the Village Center is one of its most uniquely defining characteristics, but also causes many visitors to believe the businesses along Tom Darlington Drive represent the extent of "downtown Carefree" and/or overlook the presence of the larger Village core due to a lack of direct vehicular visibility from the perimeter roadway network. Consequently, the matter of how the Village Center physically connects/interfaces with Tom Darlington Drive and Cave Creek Road is a critical issue.

### **Architectural Character**

The Carefree Village Center is fortunate to exhibit a solid architectural design aesthetic. The diverse yet complimentary mix of Spanish Colonial and modern midcentury style buildings, particularly along Easy Street, creates a visually appealing and inviting environment. Although, just beyond Easy Street within the southeastern portion of the study area, the distinctive character of the Village Center is significantly diminished due to a lack of consistent architectural style, complimentary building materials, and pedestrian friendly design elements.

### **Building Facades**

A community's overall image is instrumental to its success in the competitive marketplace. Many participants who participated in the initial master planning process commented that the various commercial developments located in the Village Center looked "tired". Comments received noted that there were a number of empty storefronts, and that some buildings and facades needed repair – from minor cosmetic improvements (paint, new awnings and/or repair of window and door casing) to "major overhauls".

#### **Building Heights**

The historic community support for strict control of building heights in the Village Center has maintained the quaint Village feel of the study area and effectively protected external views of Black Mountain to the west and Continental Mountain to the north. However, a possible unintended consequence of limiting building heights prescribed in the zoning ordinance is the lack of visibility of the Village Center from the edge of the study area.

### Streetscape

Many locations along Easy Street and Hum Road have wide, ample sidewalks, shaded arcades, and verdant landscaping. These design qualities combine to create an inviting public space that offers room for a leisurely stroll, opportunity for outdoor dining areas, casual places to sit, and protection from the desert heat. This is in contrast to other sections of the Village Center streetscape that are unappealing due to a car centric design, constricted sidewalks or no sidewalks at all, lack of shade, improperly placed seating, and poor landscaping. Improving this condition is complex because unlike many communities where the sidewalks and streets are all located within the public right-of-way, many of the sidewalks in the Village Center are located on private property and the public right-of-way only extends to the edge of the street or parking areas.

#### Civic Spaces/Landmarks

Certainly, key features of the Village Center are the Desert Gardens and Sanderson Lincoln Pavilion. These civic spaces are extremely well designed, landscaped, maintained, lit and the public restroom amenities are also very clean and in good working order. One critique of the lush vegetation in the gardens and the structures associated with the pavilion is that they obstruct the viewshed through the Village core and prohibits visitors from identifying the existence of additional shopping destinations in the Town Mall.

Another element of the Village Center that is synonymous with Carefree is the Sundial. While it certainly is an iconic symbol of Carefree, the sentiment shared by many residents and business owners is the Sundial does not capture visitor's attention for very long. This condition brings to light the need for additional features in the Village Center that will extend a visitor's length of stay and evoke a positive experience that encourages return visitation.



The inward facing design of the core retail area causes many visitors to overlook the Village Center due to the lack of direct vehicular visibility from the primary perimeter access roads.



The composition of Spanish and modern mid-century style architecture combine to create a diverse, yet visually appealing, environment that is distinctive to Carefree.



This view along Wampum Way, towards Easy Street, demonstrates the current lack of verticality in the Village Center, which contributes to the limited visibility of the retail core from the primary access routes located along the fringe of the redevelopment area.



One critique of the Desert Gardens and the Sanderson Lincoln Pavilion is the lush vegetation and ancillary structures can obstruct views through the Village Center, making it difficult to identify the existence of additional shopping destinations

### **Mobility**

### **Access and Gateways**

One of the primary obstacles that needed to be overcome during the original 2015 planning process in order to ensure successful revitalization was addressing the lack of a sense of entry into the Village Center from Tom Darlington Drive and Cave Creek Road. In response, one of the recent improvements conducted within the Village Center included the design and placement of gateway arches along both Tom Darlington and Cave Creek Road. Travel along each of these roads, also shows they are congested with a large number of roadway intersections and parking lot driveways. This prevalence of vehicle access points is confusing and makes it difficult for the typical visitor to navigate around the Village Center.

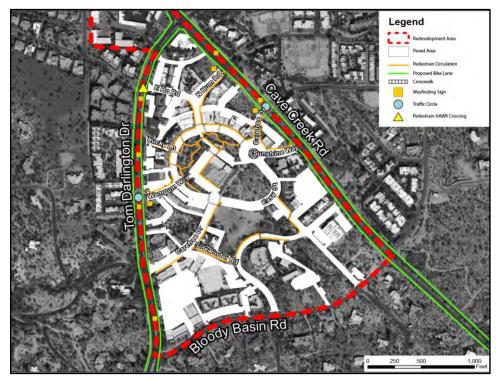
To assist with navigation, Carefree has facilitated the placement of several wayfinding signs at each entry road to direct visitors into the Village Center. Unfortunately, the traffic circles where some of these signs are located are not entirely effective in directing passerby's into the Village Center and appear to only promote the misconception that the commercial strip along Tom Darlington Drive or Cave Creek Road is the sum total of "Downtown" Carefree. Similarly, while very attractive and widely accepted by residents, the sundial wayfinding signs actually blend into the surrounding landscape and thus are overlooked by many visitors as they drive by.

### **Street Network**

The study area's existing internal street pattern forms a pinwheel configuration that radiates out from Easy Street, creating a confusing web of collector streets, local streets, alleys, and driveways. Creating a defined street hierarchy within the study area will help to accentuate the gateways into the Village Center. *See Figure 8 – Street Network* 

### **Non-Motorized Network**

Outside of the Easy Street corridor and Desert Gardens; which is a very walkable, safe environment that generally incorporates wide sidewalks, defined crosswalks and sidewalk bulb-outs; the Village Center contains very few sidewalks along roadways or adjacent to on-street parking. The limited areas that include sidewalks frequently contain large gaps, dead ends, or do not provide connections from common points of origin to desired destinations. Improving this condition is necessary to encourage visitors to experience the Village Center on foot rather than a vehicle and to allow visitors the ability to explore all the shops the downtown has to offer.



#### Figure 8 - Street Network

### Parking

Carefree's current zoning code identifies parking requirements and demand ratios that are fairly standard for a small suburban community. However, applying these universal parking standards to the Village Center does not adequately address the unique shared parking needs of this multi-use core area.

Beyond reviewing the existing parking requirements associated with the Village Center, the planning team also completed a general analysis of its physical parking conditions to determine if existing and future parking demands are being met. The parking analysis of the Village Center determined there are more than enough parking spaces within the Village Center to accommodate current demand based on the existing levels of occupancy.

Through the initial public outreach efforts of this ongoing revitalization effort, comments relating to inadequate parking surfaced as a frequent complaint of residents, businesses and property owners. After further review of the current parking condition, it was determined that the primary parking issue is not associated with the availability of vehicular parking; rather it is focused on the location and placement of that available parking. In the Village Center, when the limited public spaces located in front of a particular business become occupied, there is a perceived issue that sufficient parking does not exist, even though the Village Center overall has adequate capacity.

The availability of parking during special events and/or direct access to parking for a specific business (e.g. the post office) during special events was also a frequent comment by residents during public outreach efforts. The Cave Creek/Carefree Transportation Framework Study reviewed this existing issue and proposed a series of recommendations to improve parking during special events.

A selection of these recommendations includes:

- Improve shoulder parking along Tom Darlington Drive between Bloody Basin Road and Cave Creek Road;
- Improve shoulder parking along Cave Creek Road between Tom Darlington Drive and Bloody Basin Road;
- Encourage private businesses to open parking lots to the public during larger special events, and
- Consider establishing priority lots for special event visitors that carpool.



Several streets are car-centric and lack amenities, which discourage visitors from exploring the Village Center.



The Town has invested in the placement of many attractive wayfinding elements along Tom Darlington Drive and Cave Creek Road to enhance the visibility of the Village Center; unfortunately, many of these features blend into the landscape and are often overlooked by visitors as they drive by.



Outside of the Easy Street corridor, the lack of sidewalks and/or bike facilities between common points of origin and desired destinations, create an uninviting environment.



An analysis of a typical walking distance from a parking spot to the front door of a big box store (top image) and that same distance in the Village Center (bottom image) shows that even if a visitor is unable to park directly in front of their desired Village Center destination and must park elsewhere, they will still probably walk a shorter distance than they would visiting a bigbox store.

# **Market Analysis**

A retail market analysis was prepared in early 2022 to supplement the Carefree Village Redevelopment Plan. This analysis represents an update to the original market analysis completed in 2015 for the Carefree Village Center Master Plan. (please see Appendix B to review the detailed 2015 Market Analysis of Carefree and the Village Center)

### **Methodology**

The defined study area and methodology used in this analysis are the same as the 2015 report. When forecasting the demand for retail space within Carefree Village, a variety of data sources were utilized including information from the Town, MAG, CoStar, US Census and Esri. Varied assumptions were incorporated into the demand model including the percentage of household income spent on retail items, retention of sales within Carefree, employee and hotel guest spending within the commercial core, and demand from the greater trade area. The demand analysis is for 2020 (base year) and projected to 2030.

There are two notable differences in the MAG data sets used in the 2015 and 2022 reports. For the 2022 report, the 2019 MAG socio-economic data projects Carefree household growth to be minor with an annual growth rate of 0.6 percent through 2030. This is less than MAG's 2014 socio-economic projection of 1.3 percent used in the 2015 report. Second, there is a reduction in square footage of existing retail space within the town center. Retail square footage data is from CoStar for both timeframes, however, the methodology used by 3rd parties for collecting the data may have differed.

### Findings

The following compares key data from the 2015 report to the 2020 analysis. Based on household growth and expenditures, demand from workers and hotel guests, and spending from the greater trade area, the analysis reflects a projected retail demand of 70,503 square feet by 2030, which is greater than the 2015 report at 41,180 square feet. This increase in square feet demand can be attributed to a combination of household growth, demand from workers, hotel guests and secondary trade area, as well as the reduction in existing square feet of space in the Town Center.

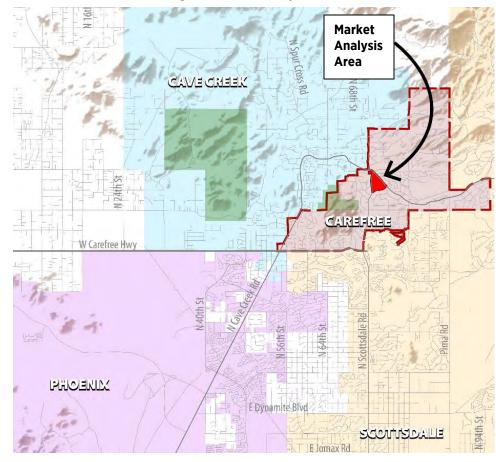
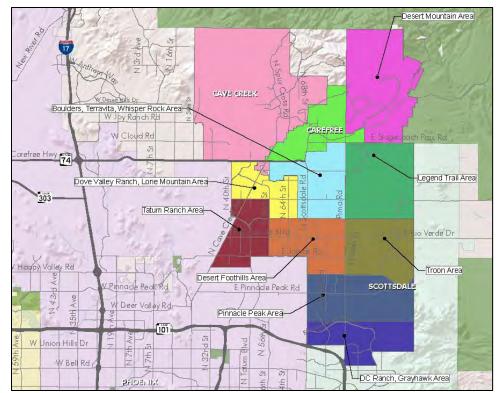


Figure 9 - Market Analysis Area

Figure 10 - Market Trade Area



		2020	2030
Households	;		
2015 Report		1,839	2077
2022 Report		1,865	1968
	Difference	26	-109
Forecast Square Feet	Demand		
2015 Report		289,013	327,261
2022 Report		283,275	332,402
	Difference	-5,738	5,141
Existing Retail Squa	are Feet		
2015 Report		286,081	286,081
2022 Report		261,899	261,899
	Difference	-24,182	-24,182
Residual Square Feet	Demand		
2015 Report		2,932	41,180
2022 Report		21,376	70,503

# Table 1 – 2015 and 2022 Retail Market Analysis Comparison

18

# **Chapter 3: The Vision**

To support actions that can be taken to revitalize the Carefree Village Center, there needs to be a clear vision that describes the physical outcomes this plan is intended to bring about. This Chapter provides a direct response to this need by establishing what the Village Center should be 10 or 15 years from now. This Chapter also provides supplementary guidance by describing the key Goals the planning team focused on to effectively develop a plan to achieve this desired vision. In the following Chapter – The Plan for Action, these Goals are translated into a series of five Objectives, each encompassing a set of Strategies and supporting Actions that form the comprehensive "Redevelopment Master Plan" for the Village Center.

The desired outcomes and principles outlined below came out of an initial public involvement process conducted in 2015 organized around a series of steering committee meetings, community survey, stakeholder interviews, and community workshops that were focused on clarifying the community's aspirations for the Village Center. This feedback was then validated through additional public outreach as part of the preparation and review of this Redevelopment Plan.



# **Vision Statement**

The Carefree Village Center vision statement was developed to serve as the foundation for decisions made throughout the redevelopment plan process. A vision is a broad statement which communicates where the Town would like to be in the future. Written in the present tense, the vision describes the Towns' accomplishments 10 to 15 years from now for the Village Center. The following represents the community vision for the Village Center:

"Carefree's Village Center is the heart of a progressive community that is also a regional magnet for activity. Entry to the Village Center is distinct and beckons visitors and locals alike to wander and discover new goods, services and entertainment within. A diverse mix of specialty shops, art, and dining opportunities leverage the unique design and natural setting of the Village Center to thrive and prosper. Selected cultural amenities and exceptional annual events showcase the authentic character of the community and attract new residents who choose to live in the Village Center and enjoy the true "Carefree" lifestyle."

### **Redevelopment Goals**

To further refine the vision statement into direction-able items, a series of Goals or guiding principles were developed. **Goals**, like a vision statement, are broad in nature but usually provide a level of specificity which seeks to give purpose or define results of the redevelopment process.

Each Goal represents some part of the vision and begins to provide direction for what the community should focus on to realize the desired end state. In the next Chapter, these Goals were then shaped into a set of more specific actionable **Objectives** and **Strategies**. Rather than individually apply to a specific Goal, it is envisioned the following objectives and strategies will "cross pollinate" and collectively rollup to accomplish the Plans stated Goals below:

- Goal 1 Aggressively market a "Village" image that is unique, yet readily identifiable as Carefree.
- Goal 2 Create cultural anchors and community focal points that repeatedly attract local residents and regional visitors.
- Goal 3 Improve the economic viability of the Village Center through enhancement of the mix of retail, business, arts and culture.
- Goal 4 Enhance the physical visibility of the Village Center while preserving its architectural and pedestrian character.
- Goal 5 Thoughtfully regulate development of vacant land and promote repurposing of underutilized buildings.
- Goal 6 Strengthen public-private partnerships to achieve mutual goals.

### **Redevelopment Master Plan**

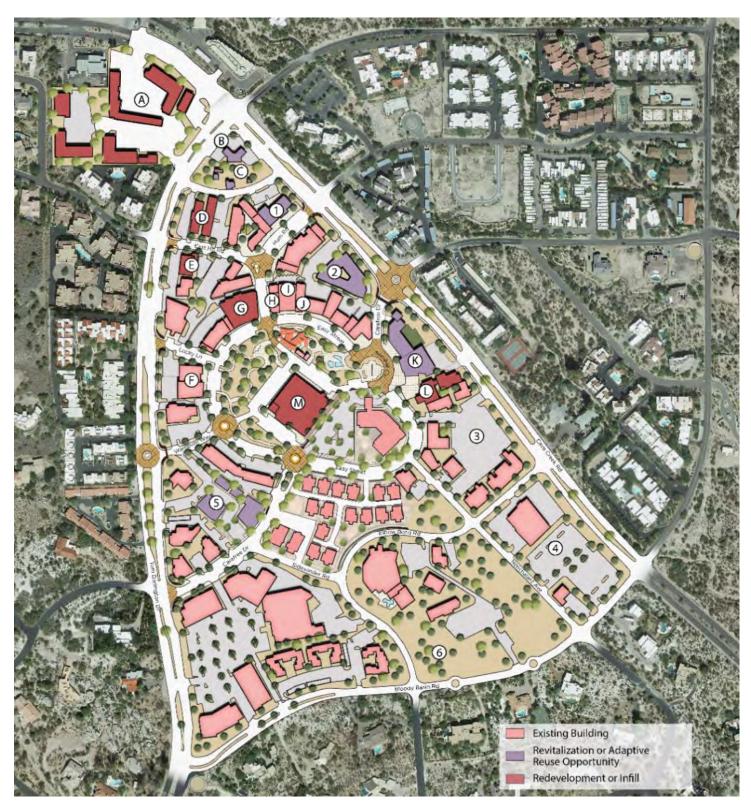
The Redevelopment Master Plan (see Figure 11) provides a look into the future of the Carefree Village Center. It offers the Town and community stakeholders an illustration of one potential scenario for redevelopment within the Village Center. It is possible that redevelopment could occur in a different manner than that which is shown on the plan. Therefore, the Redevelopment Master Plan illustration should not be viewed as an absolute plan or form of regulation. There are many unforeseen conditions, opportunities and/or constraints that may arise in the future. Instead, this Redevelopment Master Plan should serve as a guide for where and how future development and redevelopment within the Village Center may occur and provide a common purpose that all investors can rely upon, contribute to, and derive value from.

In addition, Table 1 - Redevelopment Master Plan Summary, outlines the redevelopment or new development potential for each Plan ID site. This planning approach was based on evaluating existing conditions along with, 1) future occupancy and absorption potential, 2) future use potential, 3) probability of development, 4) availability of water resources, 5) input from property owners, and 6) input from the community, especially regarding density expectations. In support of this planning approach, Table 2 – Redevelopment Master Plan Build-out Matrix was prepared to outline the anticipated net change to the Village Center over the 10-year period of this Redevelopment Plan. Collectively, the following objectives and strategies illustrate the essential efforts, projects, amenities and infrastructure improvements that are necessary to stimulate market demand in the Village Center while positively responding to this Plans overarching vision and goals. Development density and intensity projections are estimates and may occur through different distributions than shown in Table 2. Final net development impacts for each Plan ID will be based on current market conditions at the time of construction.

Property owners within the Redevelopment Area are anticipated to utilize and support the recommendations of this Redevelopment Plan by submitting required applications to the Town and by gaining necessary approvals from the Town to carry out the vision of the following Redevelopment Master Plan. These applications may be for new development or redevelopment, renovation of existing development, or simply to eliminate a substandard or detrimental condition as identified in the Finding of Necessity and approval of the Redevelopment Area. (see Appendix A for the Redevelopment Area approval)

Adequate public utilities exist to accommodate projected future growth and redevelopment of the Village Center; provided, however, that select infrastructure may be improved as deemed necessary during future more detailed design and/or construction phases. Further, this plan does not propose the relocation of any residents within the Redevelopment Area.

### Figure 11 – Redevelopment Master Plan



Plan ID	Parcel (Common Name/APN)	Development Type	Current Use	Potential Use		
А	Mariachi Plaza	Revitalization	Retail	Retail		
В	Shell Station	Redevelopment	Retail/Gas	Retail/Gas		
(	216-83-017D & 017F	Redevelopment	Vacant	Parking		
D	Sundancer Plaza	Revitalization	Retail	Retail		
E	Mansford Builders	Revitalization	Retail/ Residential	Retail/Residential		
F	Chamber Building	Enhanced Use	Office	Retail/Office/Residential		
G	Los Portales	Adaptive Reuse	Retail	Retail/Residential		
Η	Ortegas	Revitalization	Retail	Retail/Residential		
	Warren Plaza	Enhanced Use	Retail/Service	Retail/Residential		
J	Native American Gallery	Enhanced Use	Retail	Retail/Residential		
К	Town Hall	Redevelopment	Office	Restaurant/ Residential		
L	11 Sundial (Bank)	Adaptive Reuse	Office	Restaurant/ Residential		
М	100 Easy Street	Revitalization	Retail/Office	Retail/Restaurant/ Office		
1	216-83-018	Infill	Undeveloped	Retail		
2	216-83-014	Infill	Undeveloped	Retail/Residential		
3	216-83-288	Infill	Undeveloped	Office/Parking		
4	216-83-063A & 064C	Infill	Undeveloped	Retail/Residential		
5	216-83-037	Infill	Undeveloped	Residential		
6	216-83-066B	Infill	Undeveloped	Residential		

### Table 1 – Redevelopment Master Plan Summary

### Table 2 - Redevelopment Master Plan Build-Out Matrix

Net Office* (SF)	Net Residential* (units)	Net Restaurant* (SF)	Net Retail* (SF)	Net Parking* (spaces)
-1,800	60	9,000	3,500	155

\* Totals reflect the anticipated net change within the Redevelopment Area over the 10-year period of this plan. (note: parking will be both onsite and offsite)

# Chapter 4: The Plan for Action

Redevelopment and revitalization of the Carefree Village Center will not be achieved through a few simple policy changes or one "silver bullet" development project. Rather, successful improvement of the Village Center will occur through initiating a series of complimentary, well-defined efforts that build upon one another to set the course for real change.

The following "Plan for Action" establishes the blueprint for achieving this desired change by outlining a framework of **Objectives** that focus on achieving the community's Vision and Goals for this critical area of the Town. Each strategy includes a summary of its importance to the Village Center, key **Strategic Initiatives** toward which planning efforts should be directed, and detailed **action steps** that could be undertaken to advance each strategy.

To give further structure and guidance to this redevelopment plan, as well as to support the additional implementation measures detailed in Chapter 5, each action step listed in Chapter 4: Plan for Action are identified as: **potential projects** – indicating they will require physical development, **regulatory updates** – indicating they will require revisions to Town regulatory documents, **in-kind support** – indicating they will require Town, stakeholder or volunteer time commitments, or **catalyst projects** – indicating the action is a critical component of the redevelopment plan.

# **Objective 1 – Improve the Village Center's visibility and access**

The manner in which a visitor approaches the Village Center directly establishes their first impression of the area. A favorable first impression is important to fostering an enjoyable experience for visitors, because ultimately the more comfortable a visitor is the more likely they are to patronize businesses and directly contribute to the success of the Village Center. Therefore, promoting and maintaining an environment that is welcoming to existing and new visitors is critical to the Village Center redevelopment efforts.

The Village Center today is relatively compact and offers a pedestrian friendly inward facing design. As part of the Town's revitalization efforts following the development of the 2015 Master Plan, gateway entrances were placed along Tom Darlington Drive and Cave Creek Road. However, the Village Center has a limited formal presence along these regional significant roadways and many tenants shared concern that visitors have trouble finding it. In fact, many consumers in the larger trade area expressed they were unaware that Carefree has a Village Center at all. Compounding this issue is the fact that vehicular circulation routes are not well defined, pedestrian connectivity to adjacent neighborhoods is limited, several directional signs intended to provide guidance to visitors lack visibility, and a perception of a parking problem exists.

These following recommendations provide gateway enhancements to help infuse life into the Village Center; improved auto, pedestrian, and bicycle connections to create a more cohesive Village Center identity; and signage and parking modifications to support these visibility and access improvements.

# **Strategic Initiatives**

- a. Celebrate the points of arrival into the Village Center to counteract the inward facing design. Enhancing the character and appearance of these points are important factors in establishing the overall visibility and perception of the Village Center to new and unfamiliar visitors.
  - Build upon the placement of the primary Village Center gateway arches by designating all other entry drives into the Village Center from Tom Darlington Drive and Cave Creek Road as secondary gateways. Design and place entry

features that are similar in character to the primary arched gateways, but simpler in form such as monument pillars or low half-walls. These alternative entry points are intended to be used primarily by those who are already well oriented to the Village Center, such as residents and current workers of the area. (Potential Project)

- ii. Enhance seasonal plantings at each entry point to further distinguish from the surrounding natural landscape. (*Potential Project*)
- iii. Improve the visual character of the Tom Darlington Drive and Cave Creek Road intersection by placing enhanced wayfinding signage and landscape islands. (Potential Project)
- iv. To fully achieve these improvements, portions of private property at each intersection may need to be acquired, consolidated with Town owned right-of-way, then cleared and improved. (*Potential Project*)
- b. Decrease the number of entry drives along Tom Darlington Drive and Cave Creek Road. At first view from Tom Darlington Drive and Cave Creek Road, the Village Center struggles to look well defined or inviting to visitors given the prevailing number of entry roads and driveways located along these autooriented corridors.
  - i. Identify opportunities to consolidate the number of existing entry drives along Tom Darlington Drive and Cave Creek Road to reduce confusion to visitors and encourage entry to desired primary and secondary gateway entrances. Possible alternatives include, abandoning Sunshine Way and relocating driveway entrances along Tom Darlington to adjacent side streets. (Potential Project)
- c. Establish a hierarchy of street typologies. The arrangement of streets, driveways, and alleys should be legible and attractive. Well-designed, appealing, and navigable streetscapes will help provide clarity to the Village Center as well as contribute to visitors enjoying their stay, which encourages return visits and positive referrals to others.
  - i. Clearly define primary streets over secondary service streets (i.e. alleys, private drives) to guide visitors to desired points in the Village Center. *(Potential Project)*

- Primary Streets include: Carefree Drive, Wampum Way, Lucky Lane, East Ho, Hum Road, Ho Hum Drive and Easy Street. (Potential Project)
- Design and provide common streetscape elements such as vertical curbs, alternate paving material, on street parking, sidewalks, seasonal landscaping, signage and streetlamps to clearly denote these primary streets as preferred travel routes. (*Potential Project*)



Existing Conditions: Currently there are several entry roads and driveways along Tom Darlington Drive that imped traffic flow and clutter access to the Village Center.



Conceptual Rendering: Creating cross-access connections and relocating entry drives to side streets reduces the number of entry drives along Tom Darlington Drive and helps encourage visitors to utilize desired primary access points when entering the Village Center.



Figure 12 - Street Hierarchy Improvements (E. Ho Road)

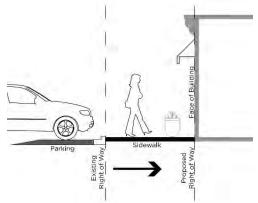
Existing Conditions: In many areas of the Village Center, the circulation system lacks clarity, making it difficult for a visitor to discern what is a roadway, driveway or alley.



Conceptual Rendering: Establishing a more complete street cross-section along key entrance drives, that has clearly defined travel ways, sidewalks, artistic focal points, wayfinding, lighting, and landscaping will create a more inviting environment and bring needed order to the circulation system within the Village Center.

- d. Build-upon the Village Center's pedestrian and bicycle friendly design. Studies have proven that successful pedestrian and bicycle environments contribute to increased usage and enjoyment of downtown areas. Greater ease of non-vehicular movement to and within the Village Center will also allow the area to become a more integral part of the Desert Foothills. Therefore, long-term revitalization success depends upon integrating the Village Center's limited pedestrian and bicycle amenities with surrounding neighborhoods and the larger trade area.
  - i. Construct sidewalks along identified primary streets to create stronger pedestrian connections between destination points, including adjacent residential neighborhoods, Carefree Marketplace, Spanish Village, and Sundance Center. (Catalyst Project)
  - ii. The usage of bicycles should also be supported and accommodated, especially given the placement of bike lanes along Tom Darlington Drive and Cave Creek Road, which connect to the greater Desert Foothills region. Enhanced elements should include posting Wampum Way and Carefree Drive as bike routes, locating additional bike racks in the Village Center, and coordinating bike rentals with adjacent resorts. *(Potential Project)*

- iii. Create additional access to the Village Center by developing an urban trail system to connect to the existing Civana and Boulders resort destinations. (*Potential Project*)
- iv. As development occurs, ensure appropriate cross-access connectivity between businesses along Easy Street by placing a pedestrian corridor along the original Carefree Drive alignment. (*Potential Project*)
- v. Improve the public realm during summer months by placing pedestrian friendly amenities such as misters, shade trees, and arcades. (*Potential Project*)
- vi. Explore ability to work with existing property owners to place sidewalks into the public rightof-way. *(Potential Project)*





# Improving non-vehicular connectivity will help to promote the compact, pedestrian friendly design of the Village Center as well as encourage customers to park once and convert single-purpose trips into multi-purpose trips.

#### Figure 13 – Pedestrian and Bicycle Improvements

- e. Create additional parking opportunities. While a parking analysis indicated that there is adequate parking to meet the current demand in the Village Center, the perception by many residents and property owners of limited parking is still a real concern.
  - i. To combat this perception problem, Carefree should invest in wayfinding signage to clearly identify and direct visitors to existing parking options. (*Catalyst Project*)
  - ii. Seek opportunities to acquire undeveloped land to preserve future parking options when needed. Consider vacant land at southwest corner of Cave Creek Road and Carefree Drive and behind the Shell station at the intersection of Cave Creek Road and Tom Darlington Drive. (Catalyst Project)
  - iii. Review right-of-way conditions within the Village Center to determine where further on street parking may be placed. (*Catalyst Project*)

# **Objective 2 – Foster development of a strong retail, residential, entertainment, and service core in the Village Center**

Developing a strong relationship to the local economy is a necessary step toward formulating a successful Village Center. However, the current land use and tenant mix of the Carefree Village Center does not meet the needs of residents, future residents and customers in the greater trade area and must change in order to maximize its potential and ability to increase market share and subsequently retail sales.

As noted in the 2015 consumer survey, residents and trade area consumers desire a variety of commercial related uses including restaurants, a specialty food store, and a bakery; a better and wider selection of merchandise; and entertainment venues for concerts, culinary festivals, live theater and independent films. Moreover, survey results showed a strong support/demand for residential opportunities in the Village Center.

The following recommendations address how to organize to help existing businesses succeed, attract new business and engage/encourage property owners to envision and work toward a vibrant, unified Village Center.

# **Strategic Initiatives**

- a. Identify and pursue key anchor or cultural center projects in strategic locations that can be a catalyst for economic change. In order to further attract new and repeat visitors, Carefree needs to establish anchor destinations that provide reasons for people to visit the Village Center. Attracting the right "anchors" to increase foot traffic was a key theme noted in the ULI Technical Assistance Panel Report which would help support existing establishments and enhance the viability of the Carefree Village Center. A thriving Village Center sometimes requires uniting public and private interests and resources to accomplish a variety of goals.
  - i. Consider creative alternatives to developing museum-like spaces. This could include a phased implementation approach or joint use space with other local (Sonoran Arts League), regional (Arizona-Sonoran Desert Museum), or national (International Arts & Artists) cultural institutions. (Catalyst Project)
  - ii. Evaluate the Town Mall (post office) location and create a vision for more sophisticated uses that complement the foot traffic generated by patrons of the post office. (*Catalyst Project*)
  - Before formal approval, all discussions regarding key anchor projects should be conducted in a business appropriate environment that allows for open public dialogue and fosters collaboration. (Catalyst Project)
  - iv. Ensure a thorough project proforma, business plan and funding strategy is completed for any project utilizing public funds. A clear memorandum of understanding (MOU) should be created that defines the business relationship, responsibilities, and exit strategy of each project. (Catalyst Project)



**Case Study – Santa Fe, NM:** Iconic downtowns, such as Santa Fe's, utilize multiple anchor destinations (i.e. cathedrals, museums, performing arts venues, exhibition spaces, lodging and public plazas) to attract new and repeat visitors.

- b. Help foster the growth of existing Village Center business establishments. Statistics show that it is far more cost effective to retain an existing business than to attract a new one. Carefree should implement a comprehensive business strengthening strategy focused on business retention/expansion.
  - i. Develop a Business Retention and Expansion program (BRE) that hosts business visitation meetings to communicate strongly to businesses that the community is interested in their challenges and in keeping them in the area. It is recommended that the Town of Carefree, in partnership with the Chamber of Commerce, consider conducting systematic business visitations as one of its priorities for the next 18 months to build a stronger network among the business community and help link businesses with resources and technical assistance. *(In-Kind Support)*
  - ii. Work with the Carefree/Cave Creek Chamber of Commerce to promote programs that target supporting small business education. Using information gathered through business visitations, tailor programs to meet the needs of the Center's business owners as well as consider focused assistance in the areas of hospitality training, customer service, displays/ presentation, social media, and e-marketing. (In-Kind Support)
  - iii. Explore the feasibility of creating a special assessment district, like a Business Improvement District (BID), within the Village Center. Services that BID's can provide include marketing and promotion, planning, recruitment and retention, parking and enhanced security services, to mention a few. In the early stages of plan implementation, it is not advisable to pursue the BID option, because assessments may confer an economic disadvantage on business owners until the inherent value of the area is built up. (*In-Kind Support*)
  - iv. Work with developers and building owners to cluster businesses together with similar customer bases to boost sales. By grouping together a mix of businesses that can benefit from each other's sales, customers, and market, the Village Center could create a stronger identity causing it to stand out in customers'

minds amongst the various shopping choices. (In-Kind Support)

- c. Revitalize existing commercial areas/buildings through redevelopment, rehabilitation, and adaptive reuse. Improvements to revitalize existing commercial space has been widely used in other markets to help upgrade an area's image, allow modern retailing to exist in an aged downtown environment, and or make it more convenient for shoppers. There are buildings in the Village Center that have some historic significance to Carefree but are not performing at the level that they used to. These buildings do not meet retailers' standard models in terms of square footage, frontage and other assorted requirements.
  - i. Collect data on potential development/ redevelopment sites and work to fill vacancies with appropriate adaptive reuse and/or rehabilitation concepts. Consider redeveloping underutilized buildings as incubator spaces for small start-up or niche businesses (i.e. indoor food market, maker studio and art incubator, home and hearth retail, etc.). Investigate alternative reuse possibilities, such as a culinary school or housing. (In-Kind Support)



Figure 14 - Adaptive Reuse Concept (Los Portales)

Existing Conditions: The charming character and design of the Los Portales building makes it a great asset to the Village Center. Unfortunately, it largely sits vacant because most of the interior spaces do not meet today's retailers' standard model in terms of square footage, frontage and other requirements.



Conceptual Rendering: Repurposing the building as an incubator space for small start-up culinary or niche artist businesses is one concept that could be implemented to capitalize on the buildings existing design as well as offer a more flexible retail space in the Village Center.

ii. To help facilitate reuse concepts, explore opportunities to team with experienced developers who can help curate vendors, merchants, or operators. *(In-Kind Support)* 



**Case Study – Anaheim Packing House:** The City of Anaheim repurposed a historic packing plant into a food hall and teamed with LAB Holding to help curate the 28-gourmet food and beverage vendors. *(Source: www.planetizen.com)* 

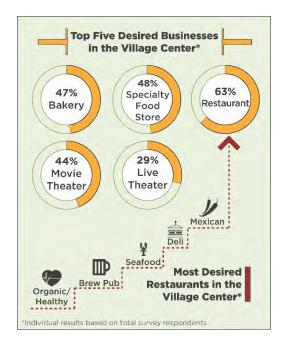
- Work with building owners and developers to create larger retail floor plates in new developments and renovations. (In-Kind Support)
- iv. Consider providing a redevelopment incentive for qualified projects by reimbursing a percentage of the construction sales tax, which could help the property owner defray some of their expenses making redevelopment financially feasible. (*Potential Project*)
- v. Develop an Infill Incentive District that would allow expedited processing of plans, waiver of permit fees, and relief from development standards to encourage redevelopment and construction of new spaces. Additionally, the property owner could consider joint venturing with a development company who could structure a financial arrangement that would mitigate the financial impact of the lost revenue stream. (*Potential Project*)
- vi. Allow pop up retail to take place to; take advantage of underutilized space, expose small entrepreneurial talent, build brand awareness, and drive additional foot traffic to the area. Identify empty space in the Village Center that can be programed during peak seasons. Meet with the property owner(s) to talk about the concept and obtain their participation. Prepare a

list of potential business establishments that you would like to include and issue an invitation. Consider soliciting retail prospects from the list of exhibitors at the various Town festivals, and/or research and identify desirable pop-up retail in other commercial venues in the Valley. (*Potential Project*)



**Case Study – Grand Rapids, MI:** The City of Grand Rapids coordinated with Middle West a retail co-op to develop a two-day pop-up retail store in their downtown that featured products only made in Michigan. *(Source: www.mlive.com)* 

- d. Develop a recruitment campaign targeting specific restaurant and retail business establishments. One of the key ingredients of a successful downtown is providing a retail mix that meets the needs of the desired consumer base. The market demand analysis shows that sales leakage is taking place in nearly every major category in Carefree, which is a clear indicator that consumer needs are largely not being met. This also suggests there is solid potential for expanding the existing commercial base. However, to adequately support a larger commercial base (particularly restaurants), Carefree will need to broaden its appeal and embrace the larger trade area.
  - i. Capture a larger share of regional spending and investment by promoting businesses that cater to the demographic and lifestyle trends of the larger trade area such as childless households, families and local workers. *(In-Kind Support)*
  - ii. Create a list of potential retail and restaurant prospects to pursue. Focus on local chains or independently owned and operated "fine casual" restaurants, boutiques, specialty stores and services. Assess each retailer's site location needs including space requirements, median household income, parking, etc. Determine potential Village Center locations for each retailer on the list. (*In-Kind Support*)



- Develop marketing materials that showcase the vision for the Carefree Village Center, its location, area amenities, demographics and potential commercial demand. These materials should be available on the Town's web site and in hard copy format. (In-Kind Support)
- iv. On an ongoing basis, work with developers, and building owners to collect all information on vacant retail space within the Village Center, including floor plans, photos, terms, timeframes, and contact information. (In-Kind Support)
- v. Target commercial real estate brokers and developers who specialize in retail and present information to begin to educate them on business opportunities in the Carefree Village Center. (In-Kind Support)
- vi. Identify local/regional business prospects by conducting site visits to other preferred neighborhoods or downtowns and initiate business recruiting calls directly from the Town. *(In-Kind Support)*
- vii. Assign Town staff person to develop and maintain a prospect database that keeps track of calls and conversation details. *(In-Kind Support)*
- e. Establish the Village Center as the next great neighborhood. People are drawn to the energy of living downtown and they have a powerful multiplier effect on an areas economy by providing businesses with a "built-in" customer base. A component

currently missing in the Carefree Village Center is housing, at a density high enough to achieve a critical mass, which would bringing people to the area and help to activate the street during daytime and evening periods. The results of the consumer survey show that people want to live in the Carefree Village Center and are primarily interested in condo ownership.

- i. Build a captive audience that can help support businesses during day and evening hours by adding housing to the mix of uses in the Village Center. *(Catalyst Project)*
- ii. Continue to work with property owners to create additional alternative living options through new construction and work with existing building owners to develop upper story renovations. (*Catalyst Project*)
- iii. Update permitted uses and development standards (i.e. setbacks, lot coverage, parking requirements, etc.) in the Zoning Code to allow for compatible mixed use residential development by right or through minimal entitlement procedures. (*Regulatory Update*)
- iv. Plan for complementary amenities that are desirable to residential development such as grassy areas or walking paths. *(In-Kind Support)*
- f. Consider Town acquisition of available properties to directly guide/seed redevelopment efforts. Investing directly in a project that contributes to achieving a community's vision for their downtown is a common approach used by cities to get a revitalization process off the ground and to build the critical momentum needed to spur a long-term cycle of private development and investment.
  - i. Identify opportunities where the Town can acquire/assemble property to directly create development opportunities that are consistent with the Redevelopment Plan Vision. (Catalyst Project)
  - ii. Consider developing a Municipal Property Corporation to assist in implementing this recommendation where appropriate. (Catalyst Project)
  - Consider use of the Government Property Lease Excise Tax (GPLET) as an incentive for redevelopment. (*Potential Project*)
  - iv. Utilize a formal request for proposal process and a public/private partnership to identify potential

development partners that can help to achieve the desired end use for these opportunity sites. (Catalyst Project)

- **g.** Modify existing land use policies/development standards. Setting a clear vision for preferred enhancements in the Village Center is important to the redevelopment effort, but Carefree must also be open to doing what it takes to help create the right environment for desired private sector development and investment.
  - i. Create a special Village Center zoning or overlay district that establishes development standards that carry forward the Vision for the Village Center. Assist property owners by facilitating rezoning efforts to this new zoning district. (Regulatory Update)
  - ii. Require ground-level activity generating, retail, restaurant, and entertainment uses and avoid placing ground-level, street facing office uses. *(Regulatory Update)*
  - iii. Improve development standards including; requiring additional right-of-way to allow placement of sidewalks within public realm, reduce front setback from 10-feet to 0-feet, increase "by right" height limits for mixed use residential projects, and enhance shared-use parking guidelines. (*Regulatory Update*)
  - iv. Increase and promote sidewalk cafes and outdoor dining. Create an easier outdoor dining permit process and encourage developers designing new space or renovating existing locations to include an area for outdoor dining. *(Regulatory Update)*
  - v. Further refine the Village Center design guidelines to promote attractive, high-quality architecture and public spaces. Ensure refinements address the following *(Regulatory Update)*.
    - Establish a vibrant environment that lends to a dynamic, exciting, and welcoming atmosphere that defines the Village Center Vision.
    - Promote thoughtfully designed pedestrianscaled mixed use infill development and redevelopment.
    - Create a safe and pedestrian-friendly environment for all use groups.

- Enhance and reinforce the identity of the Village Center through the design of building facades, cohesive signage, lighting, streetscape elements, public art, shade and landscape.
- Promote quality development and construction that respond to community values of exceptional architectural design and distinctiveness.
- Create an interesting, unique neighborhood that reflects the values and cultures of the people who reside in the area.
- Emphasize existing landmarks and community characteristics to create a unique sense of place.
- vi. To stimulate ideas and concepts for these guidelines, conduct a design charrette (a community collective and creative brainstorming session) to discuss issues related to development, public space, connections, various modes of traffic, and the future character of the Carefree Village Center. *(Regulatory Update)*.

# **Objective 3 – Enhance the Village Center experience**

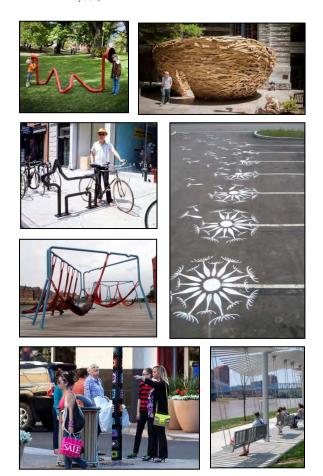
While diversifying the types of land uses within the Village Center will foster a distinct community destination, urban design principles need to be applied to achieve a unified and "exciting" urban atmosphere. Historically, Carefree was a destination within the region and functioned as a popular day trip for shopping and culture. A key strategy of this plan is to renew the reputation as a focal point in the region by fostering lively street activity for all to enjoy. To achieve this, the Village Center should have attractive design elements, great open spaces, vibrant streetscapes, public art, programming of activities and attractive architecture.

This section outlines recommended design elements and encourages attention to detail. In order for the Village Center to function as both a local and regional destination, it should not be conceptualized as a place for "cookie-cutter' development; rather, one that is authentic, exceptional, and unique.

# Strategic Initiatives

a. Foster characteristics that set the Village Center apart from other places in the Valley. The legacy of Carefree and the Village Center itself should be highlighted wherever possible. This is not to suggest that projects should replicate the past or past styles, rather that the area should highlight the past through interpretive means that are unique, distinguishable, and memorable.

- i. Be audacious, move away from "sameness" and exploit Carefree's historic qualities, like the whimsical street names, to develop a character that is unique to Carefree. *(In-Kind Support)*
- ii. Utilize common public elements such as seating, shade canopies, bike racks, trash cans and parking areas as opportunities to promote this unique "Carefree" atmosphere. (*Potential Project*)



b. Enhance the Village Center's prominence through iconic imagery. Public art provides an opportunity to make a place exceptional, to celebrate local identity, to stimulate social interaction, and to honor heritage. Carefree has had a successful history in celebrating arts and culture and strong support for building upon this identity was provided by residents during the public involvement process.

- i. Build on the historic whimsical character of Carefree and the original design qualities of the Sundial to provide interesting experiences through public art. (*Potential Project*)
- ii. Introduce new works of iconic public art that make an impact at critical nodes in the Village Center (i.e. Wampum Way, Carefree Drive and Ho Hum Road). Allow these nodes or focal points to act as a "Trail of Interest" that draws the visitor into and through the Village Center. (Potential Project)
- iii. Establish criteria related to the size, type and quality of the public art. "Plop art"—art that is put down simply to fulfill a requirement with no relation to context—should be avoided. (Potential Project)
- iv. Consider interactive art that incorporates the viewer, artistic lighting, sustainable art, "SmartArt" that takes advantage of smartphone technology and provides self-guided tours, or transitory art that is situated on a temporary basis. (Potential Project)
- v. Create a Public Art Program to help develop and administer the effort, and explore utilizing crowdfunding to launch the campaign or create an open design competition to increase exposure. (*Potential Project*)



Figure 15 – Trail of Interest

Place iconic public art pieces at key decision points to establish a "Trail of Interest" that draws visitors in and guides them through the Village Center.



Public art should not only be utilized to create an identity that is unique to Carefree, but should be interactive and utilize elements such as light, wind, solar energy, and "smart" technology to incorporate the viewer.



**Case Study – Mankato, MN:** The City placed 25 sculptures in their City Center by artists from around the world. Each piece was displayed for a full year and visitors were encouraged to vote for their favorite. The winner was purchased by the City for permanent display. *(Source: City Art Mankato)* 



**Case Study – Bakersfield, CA:** Bakersfield Downtown Business Development Corporation launched a crowdfunding website to gain funds to launch phase 1 of their downtown plan. *(Source: www.indiegogo.com)* 

- c. Create incentives for commercial building and site improvements. A community's overall image is key to its success in the competitive marketplace. Consequently, improving the physical aspects of the Village Center buildings, facades and storefronts must be a priority.
  - i. Initiate an incentive grant program (i.e. façade improvement program) to spur exterior building improvements. Identify and pursue funding that

allows various levels of financial assistance to support simple paint and fix-it projects to more extensive rehabilitations of buildings or storefronts. *(Potential Project)* 

- ii. Create a volunteer "makeover" program. As part of "Spruce Up the Village Center" campaign, develop a competitive program that mobilizes volunteers to make a major difference in the appearance of one property in a day (plus prep time) through repairs, painting, and installation of landscaping. (*In-Kind Support*)
- d. Work with businesses to improve their physical presentation as well as enhance the presentation of empty storefronts. In tandem with access to the Village Center; storefronts, displays, signage and overall exterior presentation of businesses contribute to a visitor's first impression of the Center. Business owners need to continually be attentive to front entrances, window displays and interior conditions to improve the overall image of the Village Center as well as to help "sell" the Village's economic opportunities.
  - Encourage cleanup and maintenance. Meet oneon-one with property owners to encourage them to remove old signs, products and junk from vacant buildings and especially from vacant display windows. Create a list of local companies or resources to assist with window cleaning, awning repair, removal of junk or debris, and painting. (*In-Kind Support*)
  - ii. Create a program for displays in vacant storefronts. Create "phantom galleries" to display art, small museum exhibits, merchandise from other Village Center businesses, promote community events or link visitors to local amenities like jeep tours and boat trips on Bartlett Lake. (In-Kind Support)



**Case Study – Sedona, AZ:** Window display within the Tlaquepaque Arts & Crafts Village

- e. Encourage exploration by improving wayfinding and signage. Signage is placed to inform and direct the unfamiliar visitor, so care should be given to develop signs that respect the natural area as residents identified they preferred, but ultimately must standout to help guide the desired visitor.
  - i. Develop a comprehensive sign package that carries a common design theme through the Village Center. *(Catalyst Project)*
  - ii. Relocate and enhance the visibility of existing signage along Tom Darlington Drive and Cave Creek Road. Signage should include vibrant earth tones to avoid blending into the background; signs should be placed on the right shoulder of the road; and information should be limited to primary activities and destinations rather than specific businesses. (Catalyst Project)
  - Design and place appropriately scaled new signage that directs visitors traveling in vehicles at high speeds (trailblazer signs), low speeds (identification signs), as well as on foot (pedestrian signs/kiosks). (Catalyst Project)
  - Place a Village Center directory and location map kiosk in the Desert Gardens to promote visitors to explore beyond Easy Street and discover all destinations in the Village Center. (Catalyst Project)

Figure 16 – Signage Improvements



Existing Conditions: Existing signage along the periphery of the Village Center is attractive, but blends into the surrounding landscape and does not give visitors proper advance notification.



Conceptual Rendering: Adding brighter earth tones to existing signs as well as relocating them in advance of desired turning movements will help to better guide visitors into the Village Center.

- f. Activate the Desert Gardens during non-event periods. The Desert Gardens are a great and unique asset for special events, but they offer an inherent value to the Village Center that extends well beyond these limited periods. The Desert Gardens qualities should be embraced outside of special events to maximize use of this community asset.
  - i. Cater to the needs of Carefree residents, the larger trade area, and the out of state visitor by developing multi-generational public amenities that attract retirees, families, singles and tourists. *(In-Kind Support)*
  - ii. Introduce retail kiosks, moveable seating, informal street entertainment, and/or a snack vendor for al fresco dining to encourage visitors to linger and extend their stay in the Desert Garden. (*Potential Project*)
  - iii. Cluster complimentary elements to create synergy (place a coffee cart, next to outdoor seating, that is next to a fireplace). (Potential Project)
  - iv. Explore areas for adding pockets of grass to soften the public spaces, provide additional green to the Center, and offer alternative gathering spaces. *(Potential Project)*
- g. Improve sightlines through the Village Center. The Desert Gardens must function as a component of the overall pedestrian circulation network within the Village Center. This includes promoting connections between the buildings and businesses that face it by tying the individual blocks together (i.e. connecting Easy Street Shops with Town Mall Shops).
  - Strategically trim/thin vegetation in the Desert Garden to create specific view corridors that allow visitors to physically see alternative shopping destinations or activities within the Village Center. (*Potential Project*)

Figure 17 – Activating the Desert Gardens



Existing Conditions: The Desert Gardens is a unique and inviting amenity in the Village Center and hosts several special events. However, during non-event times the Gardens are underutilized and can be a "line of sight" barrier to experiencing other parts of the Village Center.



Conceptual Rendering: Placing complimentary elements within the Desert Gardens such as; a coffee cart, next to moveable seating, next to a fireplace begins to create synergy that encourages visitors to linger and extend their stay in the Village Center. Trimming some of the trees and plantings in the Desert Gardens also will contribute to this synergy by increasing viewsheds, which encourages further exploration by visitors.

# **Objective 4 – Market and Promote the** Village Center

The Market Trade Area for Carefree encompasses 148 square miles and includes Cave Creek, and portions of the cities of Phoenix and Scottsdale. The analyzed population of the trade area is 82,150 compared to the Town of Carefree at 3,690 (2020 Census). In addition, on a typical workday, there are nearly an equal number of people out commuting to work as in commuting to Carefree for jobs. These workers who come to Carefree, as well as the solid population base in the trade area. represent potential customers the Carefree Village Center businesses can draw upon. However, a consistent flow of promotions or activities focused on attracting these two markets to the Village Center are limited to almost non-existent. This creates an opportunity for the business community and supporting organizations to explore strategies to pull together, leverage resources and implement a formalized calendar of promotional activities specifically targeted at the local Carefree resident, the families within the market trade area and the day workers within the region.

The following summary provides distinctive recommendations aimed at improving the Carefree Village Center's draw as a destination for tourism. This includes strengthening the Center's existing marketing to attract visitors, building upon the Center's events and promotional calendar, improving the image of the Center's commercial areas and making sure visitors find the experiences they are looking for. Strategies to create a stronger link between local businesses and local customers with focus on the people who live and work in or near Carefree are also included in this section. Guidance on how to involve the community and engage the various organizations in supporting the Village Center Redevelopment Plan and making it a reality are provided as well.

# **Strategic Initiatives**

a. Create a comprehensive Village Center marketing plan. A downtown's image and ability to attract customers is directly tied to its marketing efforts. Managing a unified, consistent approach to marketing the Village Center's unique qualities can help to establish the desired brand for the Center and can contribute to strengthening consumer confidence in the area, which results in increased commercial activity and investment. Successful shopping centers and malls routinely utilize focused and deliberate marketing plans to distinguish and promote themselves in the marketplace.

- i. Align the data, recommendations, and action steps outlined within the Redevelopment Plan with future promotional and marketing strategies. *(Potential Project)*
- ii. Continue to make periodic visits to the local and regional resort/hotel concierges to keep them informed of the various festivals, venues and attractions in Carefree. *(In-Kind Support)*
- iii. Consider hosting a tour of key attractions, restaurants and galleries for the concierges. Put together a "goodie" bag for the attendees and make sure that they go back to their place of work with ample marketing materials about the Carefree Village Center in hand. (In-Kind Support)
- iv. Host regular meetings with the businesses, venues and attractions to layout the current advertising campaign being supported, identify how they can leverage the results as well as ideas for future strategies. *(In-Kind Support)*
- b. Encourage businesses and organizations to tie-in their own advertising efforts with those promoting the Village Center in general. While utilizing a comprehensive marketing plan is critical to supporting the Village Center's revitalization efforts, individual businesses must still work to develop/maintain their own consumer base. This reality creates challenges when independent marketing materials are not consistent with the image or quality that the larger Village Center is trying to convey. In contrast, this reality creates opportunities for likeminded or complimentary businesses to collaborate and further strengthen the overall marketing approach for the Village Center.
  - i. The Village Center businesses that advertise on a regular basis should collaborate to develop programs with their local advertising media to cluster their advertisement and leverage cooperative opportunities when possible. Once the Village Center logo and tagline is created, include it in all cooperative and cluster advertising as well as including information on upcoming events or activities. *(In-Kind Support)*

- ii. Working with the local newspaper, prepare quarterly inserts that combine advertising, positive and informational editorial content (including upcoming events), photos, and a listing of all the Center's businesses. Overruns of this insert can be distributed at the Visitor Center, Town Hall, provided to concierges, etc. Have it available as a PDF on the visitor and Town websites as well. (*In-Kind Support*)
- iii. Create a Village Center coupon book. The books could offer discounts, 2-for-1 dining opportunities, and service and professional offerings. The books could be distributed at key events in goodie bags, in the event information booth, offered to Carefree Resort and the Boulders to put in rooms and distributed to new residents or explore ways to create a digital coupon book. (*In-Kind Support*)
- iv. Village Center businesses should cluster advertising about their businesses in high quality, professionally produced flyers to cross-promote between related businesses and share advertising costs. These flyers should be placed in the advertised businesses, Chamber of Commerce, Carefree and Boulders Resort, Visitor Center, etc. (In-Kind Support)
- c. Enhance web, social media, and e-marketing campaigns. Simply utilizing nontraditional marketing efforts is not enough to compete in today's marketplace. When a potential visitor is trying to plan their trip or itinerary to a location, they don't want to just be able to find relevant web content, they want the web process to be as easy and seamless as possible without having to go to various sites to gather information. Equally important, social media has become one of the most vital, cost-efficient tools in tourism marketing. Effective use of social media has been proven to boost the number and length of visits, as well as visitor satisfaction and number of return visits. Utilizing e-mail marketing has also become a proven method for reconnecting to visitors and "inviting" them back to enjoy the events, activities and venues.
  - Continue to utilize visitcarefree.com as the "Official On-line Visitor Guide to Carefree, AZ" Ensure the website has weekly, content- rich blogs, (which will assist with increasing its search engine optimization), links to the local visitor/tourist based businesses, venues and

attractions, and a current calendar of events and promotions. *(In-Kind Support)* 

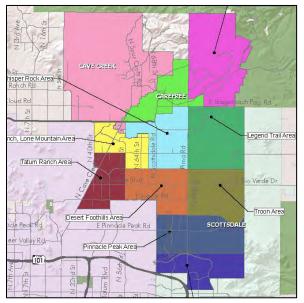
- ii. Other Carefree focused websites that also contain information relevant to visitors should cross promote the primary visitor website as well as link to it accordingly. *(In-Kind Support)*
- Explore strategies of how to capture emails during events, through visitor touch points such as encouraging businesses to have a guest book that asks for comments and email addresses. These databases can then be used for an email marketing campaign. (*In-Kind Support*)
- iv. The e-marketing campaigns should cross promote other attractions within the region that would also be appealing to visitors such as jeep tours, lake activities, horseback riding, hiking, etc. This helps to begin establishing Carefree as a home base for longer day trips. *(In-Kind Support)*
- v. Inquire if CIVANA and the Boulders would be inclined to share the consumer e-newsletter with their visitor database. *(In-Kind Support)*
- vi. Encourage businesses to use social media. The Chamber of Commerce regularly hosts workshops and seminars on social media. Continue to encourage the Village Center businesses to attend these workshops and engage in social media—especially ratings sites such as Yelp, Foursquare, and TripAdvisor where people may already be posting opinions about their businesses. (In-Kind Support)



**Case Study – Desert Ridge Marketplace:** During the holiday season Desert Ridge encouraged visitors to take "selfies" in front of their Christmas tree and post them to their Facebook page for a chance to win a Desert Ridge gift card.

d. Leverage local markets to boost the Center's Commerce. The trade area is comprised of many submarkets or consumer groups that have varied preferences, desired activities, and expendable income levels. By capitalizing on the different needs of the consumer groups in the trade area, businesses can better drive visitors to the Village Center.

- i. Utilize available resources and implement a formalized calendar of ongoing promotions and mini events (like customer appreciation month, "move-in" coupon books, resort room advertisements, restaurant guides, "bounce back promotions", "Girl's Night Out" or "Evening on the Town" event's) specifically targeted at the local Carefree resident, the families within the larger market trade area and the day workers within the region. (In-Kind Support)
- ii. Work with the Chamber to ensure that marketing collateral about the Village Center is always included in relocation packets. *(In-Kind Support)*
- iii. Develop a "Shop Local" campaign. The majority of businesses located in the Village Center are independently owned, which makes the Center the perfect candidate for capitalizing on the national "shop local" movement. Contact Local First Arizona to come and make a presentation to the local business community on the various ways this organization can support them. http://www.localfirstaz.com/ (In-Kind Support)



The Carefree trade area includes all of Carefree, Cave Creek and Dove Mountain Ranch as well as extends to DC Ranch to the south and Tatum Ranch to the west.

e. Strategically program and manage the calendar of events. Special events are important to increasing awareness of and interest in the Village Center. They create a sense of liveliness, build community and

provide a safe, inviting atmosphere for visitors to have fun. While they generally do not generate a significant increase in retail sales, they are critically important in creating a positive feeling towards the Village Center. Yet resident and stakeholder input have indicated the current slate of special events in Carefree has lost some of these qualities.

- i. Continue to maintain the existing arts and cultural events to keep key festivals fresh and unique, meeting the expectations of the attendee and building upon the strong arts and cultural brand. *(In-Kind Support)*
- ii. Compliment the art and culture calendar of events by developing events or promotions that are not primarily art-focused activities. Ideas shared by residents and stakeholders included Farm-To-Table event (leveraging the healthy eating movement), road cycling race, Wellness and Health Fair, "Maker Faire" (http://makerfaire.com/), Chili or BBQ Cook off, or a Taste of Carefree. (In-Kind Support)
- Fully leverage the Desert Gardens by continuing to regularly host music performances and movie nights along with other events such as a Spring Garden Festival, Dinner in the Garden, Art in the Garden, Shakespeare in the Garden, etc. (In-Kind Support)
- iv. Carefree should strive to add events or promotions during the months of May through September to balance the current Calendar of Events thus generating a more consistent flow of consumers to the Village for businesses to draw upon. (In-Kind Support)
- v. Due to the summer heat, consider evening events like a Light Festival, Car Show or a Culinary & Wine Stroll. The summer events do not need to be long, drawn-out three-day festivals but shorter. indoor or outdoor promotions. (In-Kind Support)





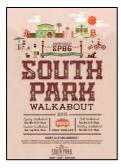
**Case Study – Rome, Italy:** The "whatami" exhibit is an elegant, yet fun, temporary landscape, art, and light installation situated within the piazza of the MAXXI museum. *(Source: www.designboom.com)* 



**Case Study – Houston, TX:** The "Bubbles" glowing ornament seasonal art installation was placed in Discovery Green, a civic park developed through a public-private partnership in downtown Houston. (S*ource: www.discovergreencom*)

- vi. The Town should encourage the event organizations to provide some type of communication piece that can be given to every business in the Village informing them of days and times of the event, any street closures or parking restrictions and opportunities for participation, sponsorship and/or advertising. (In-Kind Support)
- vii. Due to the fact that there are a number of nonprofit organizations as well as professional promoters who wish to utilize the Village Center for their events, it is imperative that the Town develops strong and consistent guidelines to ensure that EVERY event meets the overall standard and quality the community demands. *(Regulatory Update)*
- viii. Consider having exist surveys from attendees to gather feedback on the event. *(In-Kind Support)*
- ix. Periodically survey the businesses to capture input on how they leveraged the event to drive customers into their establishments. *(In-Kind Support)*

- f. Continue to work towards all businesses being open year-round and consider implementing an "Open All Year Round" campaign to support the goal. 70% of all consumer spending (both locals and visitors) takes place after 6:00 pm). If the Village Center is truly going to achieve its vision, there must be a concentrated effort focused at getting the majority of retail, restaurants, and art galleries to be open year-round as well as expand the hours that they are open (Saturday, Sunday and later in the evening). As in many traditional commercial business districts that are comprised of independently owned businesses, their biggest weakness is not being open when the consumer or visitor is available or wanting to come down to shop, stroll and visit. The Village Center must be open to capture the "working" resident as well as the day or weekend visitor who might drive up to Carefree to explore the area or attend an event.
  - i. One strategy that other communities have implemented to support making the shift toward opening both year-round and/or seven days a week is hosting a specific "Open" campaign targeted at driving business to a particular time of the year, day of the week and/or evening hours. (In-Kind Support)
  - ii. Have businesses commit to being open during specific summer or special evening hours. Have businesses sign an agreement that they will make the commitment and encourage them to promote it within their own advertising and marketing venues. Plan several "mini" events specifically during these hours such as an evening "walkabout" with refreshments offered at participating businesses or "hot days of summer" promotion. As a group, promote that the Village Center is open during these hours and list participating businesses through a variety of promotional venues such as a display ad in the local media, press releases, websites, flyers, posts on bulletin boards, direct mail, table tents in restaurants, and inserts in visitor packets. (In-*Kind Support)*



**Case Study – San Diego, AZ:** The South Park neighborhood in San Diego hosts several walkabouts throughout the year to showcase businesses within the district. The event includes maps, complimentary treats, live entertainment and special promotions. *(Source: www.southparkscene.com)* 

- iii. Work with, educate, and encourage property owners to incorporate provisions in their lease agreements that promote consistent operating hours and days. (*In-Kind Support*)
- q. Support the Town's Visitor Center located in the Village Center amphitheater and continue to collaborate with the Cave Creek/Carefree Chamber of Commerce Visitor Center on Easy Street (operated by the Chamber) as the primary visitor information outlets. When visitors or tourists finally arrive at their desired location they may still need additional information, brochures or a personal welcome to the area. Each Visitor Center that is conveniently located is the Village Center is designed to function as a comprehensive "visitor center" experience. The center includes ample marketing collateral about the various events, attractions and activities in the town and region, volunteers who meet, greet and answer visitor questions, and artifacts and gift items related to the area.
  - i. During the peak season, the Visitor Centers should strive to be open on the weekends or consideration should be given to developing a Village Center ambassadors program where volunteers walk the Center and assist visitors as needed. (In-Kind Support)
  - The Town Hall can continue to have collateral on hand and answer questions from visitors if needed but efforts should be made to ultimately direct individuals to the dedicated Visitor Centers. (*In-Kind Support*)
  - iii. Encourage everyone located in the Village Center to cross promote the Chamber's visitor center as the area's official Visitor Center and Carefree's visitor center as the Town's official destination for tourism information. *(In-Kind Support)*

# Objective 5 – Develop a strong organizational structure

At present, like most communities, there is no one entity or organization that is solely responsible for all aspects of maintaining, promoting, and managing the Village Center. As the Town moves forward in implementing the Village Center Redevelopment Plan, there will be ample opportunities for all sectors of the community to be involved in supporting each of the various plan strategies. Strengthening relationships and communication among the various organizations will need to be a priority as well as supporting a structure that engages the business and property owners in the process. In order to be competitive in the marketplace the Town must have a framework that does not rely on one entity, but includes all of the community with each understanding their function, role and mission.

The recommendations outlined for this strategy provide the necessary focus to bring all downtown organizations and interests together to achieve common goals for the revitalization of the Village Center.

### **Strategic Initiatives**

- a. Build and sustain a strong downtown network and organizational structure. To maintain a focus on the Carefree Village Center, develop a strong organizational structure that represents both the private and public sectors. There are many options for organizing the effort, but the approach must reflect the character and resources of the community and have the long-term capacity to properly manage the Center and engage all the various stakeholders and partners. The goal of the organizational framework should involve as many components of the community as possible and not rely on just one entity to single-handedly keep the commercial area "vitalized". To create a commercial district that is competitive in all aspects, it must have dedicated resources, a strong organizational structure, and dedicated staff to focus just on the Village Center area.
  - i. Facilitate a meeting with the organizations who have a key role in implementing the Village Center Redevelopment Plan to discuss each of their function or mission, identify the types of programs or activities they currently support and outline areas of synergy, collaboration and/or overlap. Use this meeting as the base for forming a Carefree Village Center alliance or collaborative that meets guarterly. Encourage members of this collaborative to share information about their current and upcoming activities. Provide opportunities for members to form task groups or committees and work on projects together (such as marketing advisory committee, business development task force, and beautification and aesthetics team.) (Catalyst Project)
  - ii. Support the formation of a Village Center merchant group or Carefree Tourism and Merchant Committee. In the past there was a grassroots merchant group formed that helped with facilitating cooperative advertising

opportunities and promotions for the Village Center. Activate this group again with the focus of carrying the common voice for the Center's businesses forward and participating in the collaborative meetings. (*Potential Project*)



**Case Study – Cottonwood, AZ:** The Cottonwood Old Town Association evolved from an ineffective organization into a cohesive 501(c)(3) merchant association. Their recent efforts have assisted in obtaining a grant from the Arizona Office of Tourism for three billboard advertisements and they also host the annual Walking on Main and Chocolate Walk events. *(Source: www.oldtown.org)* 

- iii. Continue to expand the community's knowledge of commercial district development and management. Members of the Carefree Village Center alliance or collaborative, other stakeholders, and supporting agencies should continue to attend conferences and other educational opportunities including field trips to other successful communities. (In-Kind Support)
- iv. Explore the Main Street Four Point Approach® as a possible structure to strengthen the public/private partnerships and help carry forward the key strategies outlined in the Redevelopment Plan. The Main Street Four-Point Approach® developed in the early 70's has been one of the most successful and proven economic development tools to assist traditional commercial districts and downtowns with reaching its full potential both economically and as a community-gathering place. A functioning Main Street program can be viewed as a grassroots business retention program that focuses on helping businesses understand how to stay competitive (economic restructuring), promoting the area as a destination to attract consumers (promotion), keeping the downtown looking attractive (design) and maintaining

communication and advocacy on behalf of the businesses and property owners (organization). *(In-Kind Support)* 

- b. Maintain the Marketing and Communication Coordinator position. Continue to uphold the Marketing and Communication Coordinator position to help form and work with the Center's merchant group; interface with event promoters to ensure success between all parities; work with businesses to implement specific promotions and initiatives, and assist in bridging any communication gaps between the Town and the Center property and business owners.
  - i. Conduct outreach to maintain engagement of the property owners in the Village Center improvement efforts. It will be critical to the overall success of the Village Center to gain the support of various Center property owners and get their buy-in for the overall vision. *(In-Kind Support)*
  - ii. Similar to the business visitation program described previously, initiate a separate outreach program focused on property owners, which will help connect them to resources to improve their properties and participate in efforts to grow and recruit businesses. *(In-Kind Support)*
  - iii. Maintain an accurate database of all Center property owners. Use the database to mail (or email) business newsletters and invitations to upcoming community meetings and keep property owners informed on what is happening in downtown. Maintain mailing addresses of outof-town property owners and management companies and make sure they are included in mailings. *(In-Kind Support)*
  - iv. Create and distribute a property owner "news flash." Consider periodically (about twice a year) publishing a one-page downtown property owner "news flash" that covers specific issues and needs related to downtown properties. This could include a current listing of vacancies, properties that were recently leased, new programs or incentives for owners, educational pieces on keeping properties clean and pristine, and upcoming meetings. (*In-Kind Support*)
  - v. Host a downtown property owner brown bag lunch. Informal brown bag lunches should be held on a quarterly basis and be targeted to gather feedback from property owners

regarding their current needs or issues concerning leasing, *(In-Kind Support)* 

- c. Maintain consistent communication regarding the Carefree Village Center Redevelopment Plan. As Carefree begins to implement the recommendations outlined in the Redevelopment Plan, a consistent communication effort will be key to keep stakeholders, partners and the community well informed.
  - i. Dedicate a regular section in the "Carefree Connection" to promote the Village Center Redevelopment Plan. Identify new projects or programs, new businesses, property improvements, incentives or trainings available, educational articles, meetings, and information about how to get involved. Keep the Redevelopment Plan "alive" and the community engaged. (In-Kind Support)
- ii. Host bi-annual, structured community town hall events to disseminate information about projects and successes related to the Village Center and provide opportunities for input. Send invitations to stakeholders and promote these events to the general public. Include ways to engage passionate individuals such as asking them to volunteer on a committee or support an activity. *(In-Kind Support)*

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# **Chapter 5: Implementation**

The Plan for Action outlines the direction for the Village Center over the next 10 to 15 years. While the plan contains multiple strategies and actions to pursue, each recommendation requires a different set of partners, level of effort, and funding sources, which impacts their timeline for implementation. In response, this Chapter provides a framework for implementation and funding mechanisms that may be used to facilitate the plan. Within this framework, Town staff will actively work with the Planning and Zoning Commission and Town Council as the Plan is implemented to update priorities, review proposals, and evaluate projects. Collectively, these public coordination efforts will include comprehensive engagement with businesses, property owners and Carefree residents.

### **Implementation Guide**

To assure the momentum from planning to implementation is clearly directed and not delayed, the following matrix is presented to detail the timeframe, responsibility and partners, and priority actions/projects for each strategic initiative.

- The matrix is organized according to the five Village Center **Objectives** that were outlined in the previous Chapter of this Redevelopment Plan.
- Individual **Strategic Initiatives** associated with each Objective are then listed and identified as a short (0-2 years), mid (2-5), or long (5+) term effort.
- Within each short-term strategy, **priority actions/projects** are also identified, which represent those specific actions steps that should be undertaken immediately to take advantage of current conditions and/or effectively jump-start the redevelopment process.

This guide is intended to provide a road map to success and enables stakeholders to also keep track of the community's progress in implementing the plan's strategies. However, while this implementation plan provides clear and specific direction to initiate change in the Village Center; project timelines, key players, and priority actions may need to be modified over time as market demands change, behavioral patterns shift, and momentum builds around the Village Center itself. In response, as the plan is implemented Town staff will provide periodic updates to the Planning and Zoning Commission and Town Council on overall redevelopment progress as well as seek further direction on preferred priorities and/or action efforts.

Ultimately this implementation plan exemplifies that work must be done on the ground every day to ensure that each Redevelopment Plan Goal is met, and tangible change occurs. Village Center stakeholders will need to work together to continue to build public and private support for the Redevelopment Plan and to ensure that every project is implemented to its maximum extent.

# Implementation Matrix

Objective	Strategic Initiative	Key Players		Priority Action/Project	Order of Magnitude Cost	Short Term (0-2 Years)	Medium Term (2-5 Years)	Long Term (5+ Years)
		Lead Entity	Partners		riagintuue cost	Implementation Phase On-Going Implementation		
	Celebrate the points of arrival into the Village Center to counteract the inward facing design.	Town of Carefree	Business Development Task Force; Business owners; Property owners; local organizations	Complete detailed wayfinding and signage plan for the Village Center	\$70K - \$80K			
Objective 1	Decrease the number of entry drives along Tom Darlington Drive and Cave Creek Road.	Town of Carefree	Business owners; Property owners					
Improve the Village Center's Visibility and Access	Establish a hierarchy of street typologies.	Town of Carefree	Business owners; Property owners; Management Companies					
	Build-upon the Village Center's pedestrian and bicycle friendly design.	Town of Carefree	Business Development Task Force; Business owners; Property owners; local Resorts					
	Create additional parking opportunities.	Town of Carefree	Business owners; Property owners;	ldentify and acquire properties for preservation of future parking alternatives	\$60K - \$80K (study)			
	Identify and pursue key anchor projects in strategic locations that can be a catalyst for economic change.	Town of Carefree	Business Development Task Force; Business owners; Property owners; Property Management Companies; Chamber;	Continue to collaborate with potential anchor/cultural partners.	In-kind Support			
<b>Objective 2</b> Foster development of a strong retail, residential, entertainment,	Help foster the growth of existing Village Center business establishments.	Town of Carefree	Business Development Task Force; Business owners; Property owners; Property Management Companies; Chamber;	Conduct business visitations of all Village businesses and rank highest needs accordingly	In-kind Support			
and service core in the Village Center	Revitalize existing commercial areas/buildings through redevelopment, rehabilitation, and adaptive reuse.	Town of Carefree	Business Development Task Force; Business owners; Property owners; Property Management Companies; Chamber;	Identify empty space in the Village Center that can be programed for pop up retail during peak seasons; meet with the property owner(s)	In-kind Support			
	Develop a recruitment campaign targeting specific restaurant and retail business establishments.	Town of Carefree	Business Development Task Force; Business owners; Property owners; Property Management Companies; Chamber	Create a list of potential prospects to pursue; develop marketing material; meet with local real estate brokers to review	In-kind Support			

Objective	Strategic Initiative	Key Players	Priority Action/Project	Order of Magnitude Cost	Short Term (0-2 Years)	Medium Term (2-5 Years)	Long Term (5+ Years)	
		Lead Entity	Partners		Thugintude cost	Implementation Phase On-Going Implementation		
<b>Objective 2</b> Foster	Establish the Village Center as the next great neighborhood.	Town of Carefree	Business Development Task Force; Business owners; Property owners; Property managers					
development of a strong retail, residential, entertainment, and service core in the Village	Consider acquisition of available properties to directly guide/seed redevelopment efforts.	Town of Carefree	Property owners					
Center	Modify existing land use policies/developmen t standards.	Town of Carefree	Business Development Task Force; Business owners; Property owners; Property managers	Amend zoning code/design guidelines to promote Redevelopment Plan Vision	\$15K-\$30K			
	Foster characteristics that set the Village Center apart from other places in the Valley.	Town of Carefree	Business Development Task Force;	Be audacious, move away from "sameness" and focus on the whimsical character of Carefree's history	In-kind Support			
	Enhance the Village Center's prominence through iconic imagery.	Town of Carefree	Business Development Task Force; Business owners; Property owners; Property Management Companies; Chamber; Sonoran Arts League	Research the feasibility of creating public art program; review other cities programs on how art is funded and how artists are selected	\$10-\$20K			
	Create incentives for commercial building and site improvements.	Town of Carefree	Business Development Task Force; Business owners; Property owners; Property Management Companies; Chamber	Launch a volunteer "façade makeover" demonstration project	\$5-\$10K		Formal Incentive program	
Objective 3 Enhance the Village Center Experience	Work with businesses to improve their physical presentation as well as enhance the presentation of empty storefronts.	Town of Carefree	Business Development Task Force; Business owners; Property owners; Property Management Companies; Chamber					
	Encourage exploration by improving wayfinding and signage.	Town of Carefree	Business Development Task Force	Develop a sign package; repurpose and relocate existing signage to better guide unfamiliar visitors to the Village Center; place a directory kiosk in Desert Garden to direct visitors to Village shops off Easy Street	\$60K - \$80K (study)			
	Activate the Desert Gardens during non- event periods.	Town of Carefree	Business Development Task Force	Explore introducing kiosk retail with seating during weekend periods to energize gardens and promote local business	\$10-\$20K			

Objective	Strategic Initiative		Key Players	Priority Action/Project	Order of Magnitude Cost	Short Term (0-2 Years)	Medium Term (2-5 Years)	Long Term (5+ Years)
		Lead Entity	Partners			Implementation Phase On–Going Implementation		
	Improve sightlines through the Village Center.	Town of Carefree		Strategically trim/thin vegetation in Desert Gardens to maintain shade and promote key view corridors	In-kind Support			
<b>Objective 4</b> Market and Promote the Village Center	Create a comprehensive Village Center marketing plan	Town of Carefree	Chamber	Draft a Marketing Plan identifying key markets and the types of promotional and advertising tactics to reach them. Present the plan to the businesses, supporting organizations and venues for input	\$50K-\$80K			
	Encourage businesses and organization to coordinate the advertising efforts	Town of Carefree	Village Center businesses and local organizations	Host a meeting to discuss where, what and how businesses/ organizations are advertising and are there opportunities to collaborate	In-kind Support			
	Enhance web, social media, and e- marketing campaigns	Town of Carefree	Chamber	Draft recommendations of how to improve engagement and "likes" on facebook page, draft strategies of how to capture emails during events	In-kind Support			
	Leverage local markets to boost the Center's Commerce	Town of Carefree	Chamber	Hold a meeting with businesses to identify one initial or a series of promotions to reach consumers. Meet with Local First Arizona	In-kind Support			
	Strategically program and manage the calendar of events	Town of Carefree	Promoters of events; businesses;	Evaluate current calendar of events and draft new recommendations. Look for "low hanging fruit" (such as seasonal events, continue movies in the Pavilion)	In-kind Support		Phase in new events	
	Continue to work towards all businesses being open year-round	Town of Carefree	Chamber	Launch some type of "open one night a week during the summer (I.e. After the Sun Sets)" promotion	In-kind Support			
	Support the Town and Chamber Visitor Center's	Chamber	Town of Carefree;	Strive to have the Visitor Center open on the weekends during high season	In-kind Support			

Objective	Strategic Initiative	Key Players	Priority Action/Project	Order of Magnitude Cost	Short Term (0-2 Years)	Medium Term (2-5 Years)	Long Term (5+ Years)	
		Lead Entity	Partners		ridgilluue cost		Implementation Phase	
<b>Objective 5</b> Develop a Strong Organizational Structure	Build and sustain a strong downtown network and organizational structure.	Town of Carefree	Business owners; property owners; organizations; Chamber; Promoters; citizens	Form a Village Center Alliance or Collaborative; create task groups or teams (such as Marketing Advisory, Business Development, Beautification and Aesthetics) to assist with implementation of the Redevelopment	In-kind Support		On-Going Imp	
	Maintain the Marketing and Communication Coordinator Position	Town of Carefree		Plan Continue to maintain a staff point person that can focus on implementing the specific recommendations of this plan	\$50k – \$70K			
	Maintain consistent communication regarding the Carefree Village Center Redevelopment Plan.	Town of Carefree	Leaders of each committee or task force or team	Hold a meeting with the property owners and management companies to discuss Redevelopment Plan recommendations and gather feedback of what is important to them.	In-kind Support			

# Funding

Many of the action items outlined within this Redevelopment Plan can be implemented administratively or on a volunteer basis with minimal effort. However, other recommended action items will require financial assistance.

While the projected tax revenue generated by existing and new development establishes the business case for targeted public investments associated with the Master Plan projects that are most likely to stimulate further sustained private investment, Carefree cannot provide this financial assistance with public funds alone. Ultimately, the implementation of the Village Center Redevelopment Plan will depend upon the Town's ability to access alternative sources to fund public improvements as well as develop programs to incentivize direct private development.

Building off the various funding sources presented within the Plan for Action Chapter, Carefree should evaluate and consider the following list of assorted funding sources and/or mechanisms to support the specific action items recommended in this plan. It is important to keep in mind that many projects-especially physical ones-will often require unique funding strategies that creatively combine a multitude of these sources to ultimately finance each effort.

# **Funding Sources and Mechanisms**

- Public Bonding such as: Improvement (Assessment) • Bond, General Obligation Bond or Revenue Bond
- Special Taxing District such as: Business • Improvement District, Municipal Improvement District, Special Assessment District, Community Facilities District, etc.
- Infill Incentive District
- State Incentive Programs: Angel Investment •
- **Municipal Property Corporation** .
- Government Property Lease Excise Tax (GPLET)
- User Fees: Parking fees

- Voluntary Agreements such as: Development Agreements, Public-Private Partnerships, Payback Agreements, etc.
- Loans such as: Greater Arizona Development Authority - GADA loans, Section 108 Loan Guarantee Program, Community Facilities Loan & Grant Program
- Viable Grant Programs such as: Community Development Block Grants (CDBG), Community Facilities Loan & Grant Program, Arizona Office of Tourism, Maricopa County Proposition 302 program, National Endowment for the Arts – Our Town Grant Program, etc.,
- Partnerships with public agencies or non-profit interests such as: US Small Business Administration – Development Centers, Main Street Four Point Approach, Local First Arizona, Chamber, etc.
- Sponsorships with corporate or private interests such as: naming rights (Sanderson Lincoln Pavilion), product sampling displays, adoption crowdfunding, etc.
- Creation of non-profit agency such as: Village Center Association, Public Art program, etc.